

2006 Rhode Island Kids Count Factbook

Rhode Island KIDS COUNT is a children's policy organization that provides information on child well-being, stimulates dialogue on children's issues, and promotes accountability and action. Funding for Rhode Island KIDS COUNT is provided by The Rhode Island Foundation, the United Way of Rhode Island, The Annie E. Casey Foundation, Prince Charitable Trusts, CVS/pharmacy, Hasbro Charitable Trust, Jessie B. Cox Charitable Trust, Women's Fund of Rhode Island, Textron Charitable Trust, Blue Cross & Blue Shield of Rhode Island, Neighborhood Health Plan of Rhode Island, UnitedHealthcare, and the Robert Wood Johnson Foundation.

The annual *Rhode Island Kids Count Factbook* is one of fifty state-level projects designed to provide a detailed community-by-community picture of the condition of children. A national Factbook with comparable data for the U.S. is produced annually by The Annie E. Casey Foundation.

Additional copies of the 2006 Rhode Island Kids Count Factbook are available for \$20.00 per copy. Reduced rates are available for bulk orders. To receive copies of the 2006 Factbook, please contact:

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Factbook design by Greenwood Associates. Illustrations by Chil Mott and Gail Greenwood.

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2006 Rhode Island Kids Count Factbook. (2006). Providence, RI: Rhode Island KIDS COUNT.

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#### 2006 Rhode Island Kids Count Factbook

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<sup>\*</sup>New Indicator

# Overview

## Harlem Night Song

Come, Let us roam the night together Singing.

I love you.

Across
The Harlem roof-tops
Moon is shining.
Night sky is blue.
Stars are great drops
Of golden dew.

Down the street A band is playing.

I love you.

Come, Let us roam the night together Singing.

Langston Hughes

The 2006 Rhode Island Kids Count Factbook is the twelfth annual profile of the well-being of children in Rhode Island. The annual Factbook is an important tool for planning and action by community leaders, policy makers, advocates and others working toward changes that will improve the quality of life for all children.

The 2006 Rhode Island Kids Count Factbook provides a statistical portrait of the status of Rhode Island's children. Information is presented for the state of Rhode Island, each city and town and an aggregate of the six cities in which more than 15% of the children live in poverty. These six core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

The Factbook provides community-level information on indicators in order to emphasize the significance of the surrounding physical, social, and economic environment in shaping outcomes for children. Communities and neighborhoods do matter — the actions of community leaders, parents, individuals, businesses, government leaders and elected officials greatly influence children's chances for success and the challenges they will face.

By examining the best available data statewide and in Rhode Island's 39 cities and towns, Rhode Island KIDS COUNT provides an information base that can result in more effective policy and community action on behalf of children. Tracking changes in selected indicators can help communities to set priorities, identify strategies to reverse negative trends and monitor progress.

The 2006 Rhode Island Kids Count Factbook examines sixty indicators in five areas that affect the lives of children: Family and Community, Economic Well-Being, Health, Safety and Education. All areas of child wellbeing are interrelated and critical throughout a child's development. A child's safety in his or her family and community affects school performance; a child's economic security affects his or her health and education. The 2006 Rhode Island Kids Count Factbook reflects these interrelationships and builds a framework to guide policy, programs and individual service on behalf of children. One new indicator is included in this edition of the Factbook.

#### Family Economic Security

Children most at risk of not achieving their full potential are children in poverty. Child poverty is related to every indicator in the 2006 Rhode Island KIDS COUNT Factbook.

According to the 2004 American Community Survey, the child poverty rate in Rhode Island was 21%. Over half of Rhode Island's 50,390 poor children live in extreme poverty — with a family income less than \$9,579 (half of the federal poverty threshold of \$19,803 for a family of four with two children). Even those with incomes above the official poverty threshold have a difficult time meeting the high costs of housing, utilities, child care and health care. Child care subsidies, health insurance, affordable housing and tax policies that support working families are critical tools to ensure the economic well-being of Rhode Island families.

#### **Educational Attainment**

Improving student achievement and high school graduation rates in Rhode Island requires that all sectors work together to improve school readiness and enhance learning opportunities. The path to academic success begins long before children enter kindergarten. Children who participate in high-quality preschool programs are more likely to read at grade level by fourth grade and are more likely to complete high school. Student achievement can be improved when families, communities and schools support children's physical, academic, and emotional growth. A high school diploma and further education are essential to competing in today's economy.

#### Results for All Children

Significant racial and ethnic disparities in child outcomes continue to exist in Rhode Island. Black, Hispanic, Asian and Native American children are three times more likely than White, non-Hispanic children to be poor and more likely to live in Rhode Island's poorest urban neighborhoods. Strategic efforts that engage diverse leadership can ensure that all Rhode Island children have the resources they need to thrive, including economic security, effective schools, quality child care, quality health care and affordable housing.

# Family and Community

# And What is so Rare as a Day in June from The Vision of Sir Launfal

And what is so rare as a day in June?

Then, if ever, come perfect days

Then Heaven tries earth if it be in tune,

And over it softly her warm ear lays

Whether we look, or whether we listen,

We hear life murmur, or see it glisten

Every clod feels a stir of might,

An instinct within it that reaches and towers,

And, groping blindly above it for light,

Climbs to a soul in grass and flowers.

James Russell Lowell

#### **Child Population**

#### **DEFINITION**

Child population is the total number of children under age 18 and the percentage change between 1990 and 2000 in the total number of children under age 18.

#### **SIGNIFICANCE**

In 2004, the number of family households with children under age 18 in Rhode Island was 127,112, representing almost a third (31%) of all households. According to the 2004 American Community Survey conducted by the Census Bureau, there were 1,037,002 Rhode Island residents. In 2004, the population of children under age 18 was 243,667 and represented 23% of the state's total population, down from 24% of the population in 2000.

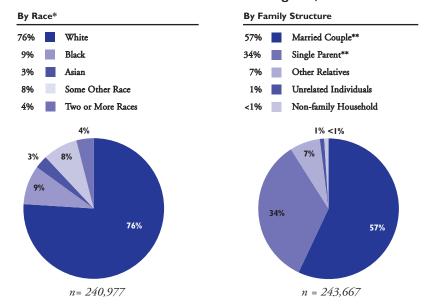
Children in Rhode Island are older and more ethnically diverse than in 2000. The largest increase in any age category in Rhode Island between 2000 and 2004 was children ages 15-17.<sup>4,5</sup> The number of children ages 15-17 increased 7% from 40,240 to 43,076 children.<sup>6,7</sup> The number of children ages 10-14 increased 2% from 74,367 to 76,167 children.<sup>8,9</sup>

In contrast, the number of younger children living in Rhode Island

declined. Between 2000 and 2004, the number of children under age 5 decreased 4%, from 63,418 to 60,849 and children ages 5-9 decreased 6%, from 67,852 to 63,575. 10,11 The U.S. Census Bureau projects that children under age 18 as a percentage of Rhode Island's total population will decrease from 24% in 2000 to 22% in 2030. 12

Rhode Island's children are diverse in race, ethnic background, language and country of origin. In Rhode Island between 2000 and 2004, the largest increase in the population ages birth to 19 was led by minority children. 13,14 Between 2000 and 2004, the number of Black or African American children increased 38%, Hispanic or Latino children increased 13%, Asian children increased 7%, and White, non-Hispanic children decreased 7%.15,16 In 2004, there were 9,437 foreign born children under age 18 living in Rhode Island, representing 4% of the child population.<sup>17</sup> Eighty-two percent of children ages 5-17 speak only English, 11% of children sometimes or always speak Spanish, 4% speak other Indo-European languages and 2% speak an Asian or other Pacific Island language at home.18

#### Rhode Island's Children Under Age 18, 2004



Source: U.S. Bureau of the Census, American Community Survey, 2004. Tables B01001B, B01001D, B01001F, B01001G, B01001H, B010011 & B09003.

\*\*Includes children who are related to the head of household by birth or adoption.

The number of children reported by race varies from the statewide total as some racial categories are too small to report in the sample size.

- ♦ In 2004 in Rhode Island, 138,796 (57%) children under age 18 lived in a married couple household, 82,272 (34%) children lived in a single parent household, and 17,244 (7%) children lived with relatives, including married and single parent grandparents or other relatives.¹9 In 2004, 3,347 (1%) children lived in a house where the child was not related to the head of the household, such as children in foster care. An additional 1,795 (<1%) children lived in a non-family household.²0
- ◆ In Rhode Island, between 2000 and 2004, the number of children under age 18 living in single parent households increased 23% from 67,026 to 82,272.<sup>21,22</sup> The number of children living with a grandparent or other relative decreased 3% from 17,827 to 17,244 children and the number of children living in a two-parent household decreased 11% from 156,288 to 138,796.<sup>23,24</sup>

<sup>\*</sup> Hispanic children may be included in any race category. Of Rhode Island's 240,977 children, 40,612 (17%) are Hispanic.

## **Child Population**

#### Child Population, Rhode Island, 1990 and 2000

able 1.	Child Pop			
CITY/TOWN	1990 TOTAL POPULATION UNDER AGE 18	2000 TOTAL POPULATION UNDER AGE 18	CHANGE IN POPULATION UNDER AGE 18	% CHANGE IN POPULATION UNDER AGE 18
Barrington	3,912	4,745	833	21%
Bristol	4,380	4,399	19	0%
Burrillville	4,479	4,043	-436	-10%
Central Falls	4,810	5,531	721	15%
Charlestown	1,575	1,712	137	9%
Coventry	7,626	8,389	763	10%
Cranston	14,673	17,098	2,425	17%
Cumberland	6,427	7,690	1,263	20%
East Greenwich	2,913	3,564	651	22%
East Providence	10,657	10,546	-111	-1%
Exeter	1,521	1,589	68	5%
Foster	1,185	1,105	-80	-7%
Glocester	2,526	2,664	138	6%
Hopkinton	1,839	2,011	172	9%
amestown	1,123	1,238	115	10%
ohnston	5,332	5,906	574	11%
Lincoln	3,890	5,157	1,267	33%
Little Compton	750	780	30	4%
Middletown	4,676	4,328	-348	-7%
Narragansett	2,869	2,833	-36	-1%
New Shoreham	163	185	22	14%
Newport	5,756	5,199	-557	-10%
North Kingstown	6,076	6,848	772	13%
North Providence	5,655	5,936	281	5%
North Smithfield	2,332	2,379	47	2%
Pawtucket	16,719	18,151	1,432	9%
Portsmouth	4,175	4,329	154	4%
Providence	37,972	45,277	7,305	19%
Richmond	1,565	2,014	449	29%
Scituate	2,426	2,635	209	9%
Smithfield	3,898	4,019	121	3%
South Kingstown	4,770	6,284	1,514	32%
l'iverton	3,166	3,367	201	6%
Warren	2,452	2,454	2	0%
Warwick	18,322	18,780	458	3%
West Greenwich	915	1,444	529	58%
West Warwick	6,560	6,632	72	1%
Westerly	4,988	5,406	418	8%
Woonsocket	10,617	11,155	538	5%
Core Cities	82,434	91,945	9,511	12%
Remainder of State	143,256	155,877	12,621	9%
Rhode Island	225,690	247,822	22,132	10%

#### Source of Data for Table/Methodology

- U.S. Census Bureau, 1990 Census of the Population and Census 2000, Summary File 1.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

#### References

- <sup>1</sup> U.S. Bureau of the Census, American Community Survey, 2004. General Demographic Characteristics: 2004.
- <sup>2,3,4,6,8,10</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B01001.
- 5.7.9.11 U.S. Bureau of the Census, American Community Survey, 2000. Table P004.
- <sup>12</sup> U.S. Bureau of the Census, Population Division, Interim State Population Projections, 2005. Table 5.
- <sup>13,15</sup> U.S. Bureau of the Census, American Community Survey, 2004. Tables B01001B, B01001D, B01001E, B01001F, B01001G, B01001H & B01001I.
- <sup>14,16</sup> U.S. Bureau of the Census, American Community Survey, 2000. Tables P005K, P005B,P005J, P005D, P005F & P005G.
- <sup>17</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B05003.
- <sup>18</sup> U.S. Bureau of the Census, American Community Survey, 2004.
- <sup>19,20,21,23</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B09003.
- <sup>22,24</sup> U.S. Bureau of the Census, American Community Survey, 2000. Table P013.

#### **Children in Single-Parent Families**

#### **DEFINITION**

Children in single-parent families is the percentage of children under age 18 who live in families headed by a person – male or female – without a spouse present in the home. These numbers include "own children" defined as never-married children under age 18 who are related to the family head by birth, marriage, or adoption.

#### **SIGNIFICANCE**

According to the American Community Survey conducted by the Census Bureau, there were 243,667 children living in Rhode Island in 2004.¹ Between 2000 and 2004 there was a 23% increase in the percentage of children growing up in single-parent households.²³ In 2004, 34% of children lived with a single parent, compared to 27% in 2000.⁴⁵ Fifty-seven percent of children lived with their parents in a married-couple household and the remainder of children lived with relatives (7%), unrelated adults (1%), and less than 1% lived in non-family households.⁶

Children living in single-parent families are at increased risk of living in poverty compared to children living in two-parent families. Single-parent families have only one wage earner, in contrast to two potential wage earners in a two-parent family. Single-parent families do not benefit from the same

economies of scale that two-adult earner households receive for expenses such as rent, utilities and food.<sup>7</sup>

In Rhode Island in 2004, 86% of all poor children lived in single-parent families.<sup>8</sup>

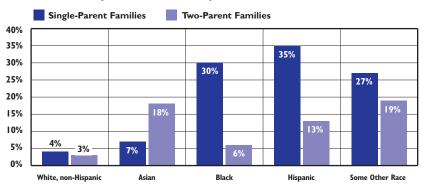
The financial barriers facing many single-parent families explain some of the differences between the well-being of children in single-parent households and those in two-parent households. Children in single-parent families are at an increased risk for low academic achievement, low levels of cognitive, social and emotional well-being, diminished future earnings, and increased levels of depression and stress. Regardless of family structure, the quality of parenting is one of the best predictors of a child's well-being. 10

Single-Parent Families							
2000 2004							
RI	27%	34%					
US	25%	25%					
National Ran	k*	48th					
New England	Rank**	6th					

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: U.S. Census Bureau, 2004 American Community Survey, Table B09003 and U.S. Census Bureau, 2000 American Community Survey, Supplementary Survey Summary, Table PO13.

# Families with Income Below the Poverty Threshold, by Race & Ethnicity, Rhode Island, 2004



Source: U.S. Bureau of the Census, American Community Survey, 2004, Tables B17010B, B17010D, B01701F, B17010H, B17010I

- ◆ In Rhode Island in 2004, single-parent Black and Hispanic families were at least five times more likely than White and Asian families to live below the federal poverty threshold.<sup>11</sup>
- ◆ The number of caring adults a child lives with is associated with the parental, economic and community resources available to that child's well-being. <sup>12</sup> In 2004 in Rhode Island, 57% of children lived in a married-couple family and 7.5% lived in a household where the head of household had an unmarried partner living in the house. <sup>13</sup>
- ◆ Children who grow up in single-parent households are more likely to have non-marital births, have discordant marriages and higher rates of divorce.¹⁴
- ◆ Findings from a national longitudinal study conducted by Princeton University, *Fragile Families and Child Wellbeing*, confirm that unemployment, poor mental health, substance abuse and violence are prevalent among unmarried parents and may present a barrier to marriage.¹5

# **Children in Single-Parent Families**

Table 2. Children's Living Arrangements, Rhode Island, 2000

	ALL CHILDREN LIVING IN FAMILY	NUMBER OF CHILDREN UNDER 18 YEARS TWO-PARENT FAMILIES SINGLE-PARENT FAM				
CITY/TOWN	HOUSEHOLDS	N	%	N	%	
Barrington	4,592	4,091	89%	501	11%	
Bristol	4,092	3,222	79%	870	21%	
Burrillville	3,737	3,077	82%	660	18%	
Central Falls	4,977	2,607	52%	2,370	48%	
Charlestown	1,586	1,305	82%	281	18%	
Coventry	7,807	6,287	81%	1,520	19%	
Cranston	15,626	11,817	76%	3,809	24%	
Cumberland	7,273	6,049	83%	1,224	17%	
East Greenwich	3,476	3,042	88%	434	12%	
East Providence	9,682	6,919	71%	2,763	29%	
Exeter	1,461	1,248	85%	213	15%	
oster	1,037	914	88%	123	12%	
Glocester	2,453	2,082	85%	371	15%	
	1,893	1,576	83%	317	17%	
amestown	1,194	1,018	85%	176	15%	
ohnston	5,440	4,303	79%	1,137	21%	
Lincoln	4,895	3,930	80%	965	20%	
Little Compton	740	627	85%	113	15%	
Middletown	4,150	3,363	81%	787	19%	
Varragansett	2,641	2,002	76%	639	24%	
New Shoreham	171	139	81%	32	19%	
Newport	4,835	2,723	56%	2,112	44%	
North Kingstown	6,546	5,255	80%	1,291	20%	
North Providence	5,411	3,973	73%	1,438	27%	
North Smithfield	2,221	1,922	87%	299	13%	
Pawtucket	16,525	9,537	58%	6,988	42%	
Portsmouth	4,136	3,476	84%	660	16%	
Providence	40,267	19,721	49%	20,546	51%	
Richmond	1,867	1,590	85%	277	15%	
Scituate	2,490	2,179	88%	311	12%	
Smithfield	3,800	3,184	84%	616	16%	
South Kingstown	5,887	4,789	81%	1,098	19%	
Tiverton	3,121	2,598	83%	523	17%	
Warren	2,288	1,657	72%	631	28%	
Warwick	17,276	13,571	79%	3,705	21%	
West Greenwich	1,368	1,198	88%	170	12%	
West Warwick	6,084	4,101	67%	1,983	33%	
Westerly	5,077	3,759	74%	1,318	26%	
Woonsocket	10,269	5,562	54%	4,707	46%	
Core Cities	82,957	44,251	53%	38,706	47%	
Remainder of State	145,434	116,162	80%	29,272	20%	
Rhode Island	228,391	160,413	70%	67,978	30%	

#### Note to Table

The denominator is the number of children under age 18 living in family households according to the census. A family household is defined by the U.S. Census Bureau as consisting of a householder and one or more people living together in the same household who are related to the householder by birth, marriage or adoption - it may also include others not related to the householder.

#### Source of Data for Table/Methodology

- U.S. Bureau of the Census, 1990 Census of Population and Census 2000.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

#### References

- 1.2.4.6 U.S. Bureau of the Census, American Community Survey, 2004. Table B09003.
- <sup>3.5</sup> U.S. Bureau of the Census, American Community Survey, 2000. Table P013.
- <sup>7</sup> Thomas, A. & Sawhill, I. (2005). For love and money? The impact of family structure on family income. In S. McLanahan, E. Donahue & R. Haskins (Eds.), The Future of Children: Vol. 15. Marriage and Child Wellbeing (No. 2, 57-74). Princeton University.
- <sup>8</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B17006.
- 9.10,12,14 Amato, P. (2005). The impact of family formation change on the cognitive, social, and emotional well-being of the next generation. In S. McLanahan, E. Donahue & R. Haskins (Eds.), The Future of Children: Vol. 15. Marriage and Child Wellbeing (No. 2, 75-96). Princeton University.
- U.S. Bureau of the Census, American Community Survey, 2004. Tables B17010B, B17010D, B17010F, B17010H & B17010I.
- <sup>13</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B09008.
- <sup>15</sup> Barriers to marriage among fragile families. (Fragile Families Research Brief, No. 16). (2003). Princeton, NJ: Princeton University, Bendheim-Thoman Center for Research on Child Wellbeing and New York, NY: Columbia University, Social Indicators Survey Center.

#### **Grandparents Caring for Grandchildren**

#### **DEFINITION**

Grandparents caring for grandchildren is defined by the U.S. Census Bureau as a grandparent who is financially responsible for food, shelter, clothing, day care, etc. for any or all grandchildren under 18 years old living in the household.

#### **SIGNIFICANCE**

Grandparents can provide continuity and family support for children in vulnerable families. Children may be in grandparent care because they have a parent who is unemployed, abusive, neglectful, incarcerated, ill, or has a substance abuse problem.<sup>1</sup>

Grandparents living on a fixed income may be at risk of poverty after they become financially responsible for their grandchildren.<sup>2</sup> In fact, grandparent caregivers are more likely to live in poverty than other grandparents.<sup>3</sup>

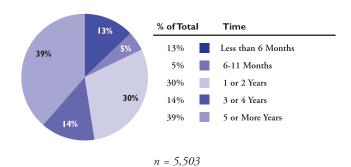
Nationally, the majority of children in relative care (77%) are in private care, meaning that they have not been involved with a child welfare agency.<sup>4</sup> For this reason, relative caregivers receive less training, information, and supervision than licensed non-relative foster parents.<sup>5</sup> Studies indicate that relative caregivers are more likely to be poor, single, older, and have less education than non-kin foster parents.<sup>6</sup> As a result, relative caregivers may

require more support services than non-relative foster parents. Children in relative care are less likely to obtain permanent status such as adoption or guardianship; many relatives do not receive guidance on these issues.<sup>7</sup>

Often, grandparent caregivers do not receive the support or services that they need and for which they are eligible. This may be because grandparents lack information and understanding about programs, such as cash assistance and Medicaid, or because grandparents feel that there is a stigma attached to receiving this assistance.8,9 Nearly all grandparent caregivers are eligible for either foster care payments or child-only Temporary Assistance for Needy Families (TANF) payments regardless of their household's income level, but few receive this assistance. In 2002 in the U.S., 1 out of 5 children in private relative care received a TANF child-only payment, compared to 1 out of 2 children in relative care who had been involved with a child welfare agency.10

Grandparent caregivers are at risk for poor physical and mental health.<sup>11</sup> They may face legal barriers when enrolling children in school, or when seeking health insurance or medical care for the children.<sup>12</sup> Grandparents make up the largest percentage of relative caregivers, but other relative caregivers, including aunts, uncles, cousins, and siblings, may face similar obstacles.<sup>13</sup>

# Rhode Island Grandparents Financially Responsible for Their Grandchildren, by Length of Time Responsible, 2004



Source: U.S. Census Bureau, American Community Survey, 2004. Table B10050.

- ◆ In 2004, more than half (53%) of Rhode Island grandparents who are financially responsible for their grandchildren had been responsible for the children for three or more years.<sup>14</sup>
- ◆ In 2004 in Rhode Island, there were 10,710 children living in households headed by grandparents, though grandparents may not have been financially responsible for their grandchildren. An additional 6,534 children lived in households with other relatives. Seven percent of all children living in Rhode Island lived with relative caregivers.¹⁵
- ◆ Rhode Island regulations state that the Department of Children, Youth and Families (DCYF) must give priority to relatives when placing a child in out-of-home care. As of December 2005 in Rhode Island, there were 748 children in DCYF care who were in out-of-home placements with a grandparent or other relative. These children comprise 26% of all children in out-of-home placements in Rhode Island.¹6

#### **Grandparents Caring for Grandchildren**

Table 3. Grandparents Caring for Grandchildren, Rhode Island, 2000

	TOTAL FAMILY		S IN HOUSEHOLDS WITH HILDREN UNDER AGE 18	GRANDPARENTS FINANCIALLY RESPONSIBLE FOR GRANDCHILDREN UNDER AGE 18		
CITY/TOWN	HOUSEHOLDS WITH CHILDREN UNDER AGE 18	NUMBER	% OF ALL HOUSEHOLDS WITH CHILDREN	NUMBER	% OF ALL HOUSEHOLDS WITH CHILDREN	
Barrington	2,421	176	7%	59	2%	
Fristol	2,345	373	16%	88	4%	
urriville	2,037	175	9%	53	3%	
Central Falls	2,607	313	12%	81	3%	
Charlestown	899	126	14%	49	5%	
Coventry	4,375	569	13%	89	2%	
Cranston	8,873	1,283	14%	386	4%	
Cumberland	4,049	614	15%	149	4%	
East Greenwich	1,796	72	4%	27	2%	
ast Providence	5,562	839	15%	189	3%	
Exeter	792	135	17%	79	10%	
oster	553	79	14%	0	0%	
Glocester	1,351	115	9%	20	1%	
Hopkinton	1,043	124	12%	29	3%	
amestown	667	66	10%	0	0%	
ohnston	3,113	491	16%	165	5%	
incoln	2,691	333	12%	71	3%	
ittle Compton	409	29	7%	0	0%	
Middletown	2,300	178	8%	54	2%	
Varregansett	1,506	206	14%	69	5%	
New Shoreham	101	7	7%	2	2%	
Newport	2,643	309	12%	137	5%	
North Kingstown	3,630	305	8%	92	3%	
North Providence	3,214	796	25%	195	6%	
North Smithfield	1,226	258	21%	118	10%	
awtucket	9,179	1,264	14%	317	3%	
ortsmouth	2,225	211	9%	70	3%	
Providence	20,174	3,322	16%	1,219	6%	
Richmond	1,019	117	11%	44	4%	
cituate	1,367	172	13%	29	2%	
mithfield	2,133	349	16%	69	3%	
outh Kingstown	3,155	320	10%	95	3%	
Tiverton	1,797	290	16%	109	6%	
Warren	1,290	204	16%	75	6%	
Warwick	9,731	1,389	14%	376	4%	
Vest Greenwich	746	56	8%	0	0%	
Vest Warwick	3,496	344	10%	71	2%	
Westerly	2,790	268	10%	120	4%	
Voonsocket	5,532	680	12%	265	5%	
Core Cities	43,631	6,232	14%	2,090	5%	
Remainder of State	81,236	10,725	13%	2,970	4%	
Rhode Island	124,867	16,957	14%	5,060	4%	

#### Source of Data for Table/Methodology

U.S. Census Bureau, Census 2000.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

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- <sup>3</sup> National Family Caregiver Support Program Issue Brief. *Grandparents raising grandchildren with developmental disabilities*. Washington, DC: U.S. Department of Health and Human Services. Retrieved on January 19, 2005, from http://www.aoa.dhhs.gov/prof/aoaprog/caregiver/care prof/progguidance/background/program\_issues/Fin-Heller.pdf#search='NFSCP%20issue%20brief'.
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- <sup>6</sup> Geen, R. (2003). Foster children placed with relatives often receive less government help. Washington, DC: The Urban Institute.
- <sup>13</sup> Children in kinship care. (2003). Washington, DC: The Urban Institute.
- <sup>14,15</sup> U.S. Census Bureau, American Community Survey, 2004. Tables B10001 and B10050.
- <sup>16</sup> Rhode Island Department of Children, Youth and Families, Rhode Island Children's Information System (RICHIST), January 2006.

#### **Mother's Education Level**

#### **DEFINITION**

Mother's education level is the percentage of total births to women with less than a high school diploma. Data are self-reported at the time of the infant's birth. Although a father's education level has a major impact on his child's development, this indicator uses mother's education level because a significant number of birth records lack information on father's education level.

#### **SIGNIFICANCE**

The level of parental educational attainment can affect many aspects of child well-being. Research shows strong links between parental education levels and a child's health and health related behaviors, the level of education the child will ultimately achieve, and their access to material, human and social resources.¹ Increases in a mother's education level have been associated with improving a child's academic school readiness and decreasing their academic problems.²

Higher education levels typically lead to higher earnings.<sup>3</sup> Even if a child's parents work full-time, children are more likely to be low-income if their parents do not have a college education. During the past twenty years, the percentage of children with parents working full-time and year-round who were low-income increased from 68% to 73% if their parents did not hold a high school degree and from 38% to 43% if their

parents held a high school degree, but no college degree.<sup>4</sup> Children of immigrants and children of color are least likely to have parents with high education levels and most likely to have parents who work low-wage jobs.<sup>5,6</sup>

In 2004, adults over age 25 in Rhode Island had education levels nearly equal to the U.S. average but behind other New England states on almost all levels of educational attainment.<sup>7</sup> Compared to other New England states, Rhode Island had the highest percentage of residents (33%) over age 18 without a high school diploma.<sup>8</sup>

Of the 9,376 Rhode Island children born to mothers with less than a high school diploma between 2000 and 2004, 93 were to teen mothers ages 12-14 and 1,553 were born to mothers ages 15-17.9 Nationally, women who have a child before age 20 attain 3 years fewer education than women who have children after age 20.10

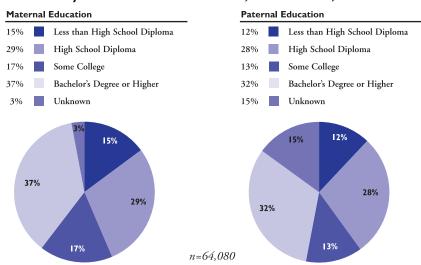
# Percent of Total Births to Mothers with Less than 12 Years of Education

	1993	2003
RI	18%	14%
US	23%	21%
National Rank	11th	
New England R	lank**	6th

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: Population Reference Bureau analysis of the 2003 Natality Detail File CD-Rom Series 21, Numbers 16H, National Center for Health Statistics and Child Trends data analysis.

#### Births by Parental Education Levels, Rhode Island, 2000-2004



Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003 & 2004 are provisional.

◆ In Rhode Island between 2000 and 2004, 40% of infants were born to fathers with a high school diploma or less, and 44% were born to mothers with a high school diploma or less.<sup>11</sup>

#### Educational Attainment and Income in Rhode Island, 2004

	Median Income for Women Age 25 years or Older	Median Income for Men Age 25 years or Older
Less than High School Diploma	\$14,539	\$27,372
High School Diploma	\$22,300	\$36,002
Some College or Associate's Degree	\$27,193	\$36,763
Bachelor's Degree	\$33,764	\$52,132
Graduate or Professional Degree	\$51,236	\$64,966

Source: U.S. Bureau of the Census, American Community Survey, 2004. Table B20004.

♦ One of the best ways parents can raise their families' incomes is through higher education.<sup>12</sup> Women with a Bachelor's degree earned more than two times those with less than a high school diploma. Women with a graduate or professional degree earned more than three times those with less than a high school diploma.<sup>13</sup>

#### **Mother's Education Level**

#### Births by Education Level of Mother, Rhode Island, 2000-2004

Table 4.				ELOR'S DEGREE OR ABOVE SOME COLLEGE				LESS THAN	
CITY/TOWN	ALL BIRTHS	OR A	ABOVE %	SOME (	%	HIGH SCHO	%	HIGH SCHO	OL DIPLOMA %
Barrington	819	646	79%	95	12%	59	7%	8	1%
Bristol	1,040	514	49%	202	19%	256	25%	58	6%
Burrilville	836	306	37%	187	22%	252	30%	63	8%
Central Falls	1,945	186	10%	255	13%	712	37%	733	38%
Charlestown	449	205	46%	105	23%	96	21%	35	8%
Coventry	1,962	892	45%	394	20%	552	28%	110	6%
Cranston	4,355	1,999	46%	817	19%	1,125	26%	356	8%
Cumberland	1,825	1,029	56%	344	19%	347	19%	74	4%
East Greenwich	569	410	72%	69	12%	65	11%	18	3%
East Providence	2,564	930	36%	537	21%	787	31%	270	11%
Exeter	317	166	52%	47	15%	79	25%	20	6%
Foster	212	112	53%	39	18%	50	24%	10	5%
Glocester	415	202	49%	109	26%	83	20%	19	5%
									6%
Hopkinton	456	183	40%	103	23%	137	30%	28	
Jamestown	218	173	79%	19	9%	17	8%	5	2%
Johnston	1,471	639	43%	277	19%	426	29%	111	8%
Lincoln	983	511	52%	192	20%	208	21%	47	5%
Little Compton	179	123	69%	27	15%	26	15%	2	1%
Middletown	1,065	493	46%	229	22%	289	27%	45	4%
Narragansett	593	358	60%	93	16%	101	17%	22	4%
New Shoreham	50	26	52%	16	32%	8	16%	0	0%
Newport	1,582	599	38%	260	16%	393	25%	304	19%
North Kingstown	1,464	899	61%	213	15%	267	18%	61	4%
North Providence	1,664	681	41%	346	21%	475	29%	131	8%
North Smithfield	511	276	54%	84	16%	108	21%	23	5%
Pawtucket	5,449	1,189	22%	985	18%	1,961	36%	1,160	21%
Portsmouth	891	535	60%	155	17%	165	19%	28	3%
Providence	14,687	3,198	22%	1,898	13%	5,037	34%	3,904	27%
Richmond	506	266	53%	91	18%	114	23%	28	6%
Scituate	467	244	52%	95	20%	103	22%	21	4%
Smithfield	760	437	58%	144	19%	150	20%	18	2%
South Kingston	1,267	783	62%	178	14%	208	16%	67	5%
Tiverton	704	340	48%	195	28%	130	18%	37	5%
Warren	569	236	41%	140	25%	134	24%	54	9%
Warwick	4,410	1,972	45%	884	20%	1,228	28%	281	6%
West Greenwich	288	175	61%	47	16%	54	19%	10	3%
West Warwick	2,043	593	29%	382	19%	753	37%	297	15%
Westerly	1,333	488	37%	277	21%	421	32%	130	10%
Woonsocket	3,144	433	14%	495	16%	1,206	38%	786	25%
Unknown	18	8	44%	3	17%	3	17%	2	11%
Core Cities	28,850	6,198	21%	4,275	15%	10,062	35%	7,184	25%
Remainder of State	35,230	17,257	49%	6,753	19%	8,523	24%	2,192	6%
J									
Rhode Island	64,098	23,463	37%	11,031	17%	18,588	29%	9,378	15%

#### Source of Data for Table/Methodology

Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional. Data are self-reported and reported by the mother's place of residence, not the place of the infant's birth. Data does not include all births among Rhode Island residents that occurred out of state.

Note that between 2000 and 2004, the education level of the mother was unknown for 1,636 births (3%).

Due to rounding totals may not equal 100%.

#### Reference

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- 3.4.12 National Center for Children in Poverty. The effects of parental education on income. (2004). Retrieved January 11, 2006 from www.nccp.org/pub\_pei04.htm
- <sup>6</sup> Federal Interagency Forum on Child and Family Statistics. America's children: Key national indicators of well-being, 2005 (2005). Retrieved January 11, 2006 from www.childstats.gov/americaschildren/pop4/asp
- <sup>7</sup> U.S. Bureau of the Census, American Community Survey, 2004. Tables R1401, R1402 & R1403.
- <sup>8</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table S1501.
- 9.11 Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.
- <sup>10</sup> KIDS COUNT data book 2004: State profiles of child well-being. (2004). Baltimore, MD: The Annie E. Casey Foundation.
- <sup>13</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B20004.

#### **Racial and Ethnic Diversity**

#### **DEFINITION**

Racial and ethnic diversity is the number of children under age 18 by racial and ethnic categories as defined by the U.S. Census Bureau for the 2000 U.S. Census of the Population. For children living in households, racial and ethnic categories are chosen by the head of household or person completing the census form.

#### **SIGNIFICANCE**

Racial and ethnic diversity increased in the United States over the last several decades and is projected to rise in the future.<sup>1,2</sup> Nationally, minority children (all those except White, non-Hispanic children) accounted for 98% of the growth in the child population during the 1990s.<sup>3</sup> In 1980, nearly three quarters (74%) of all U.S. children under age 18 were White, non-Hispanic.<sup>4</sup> This number dropped to three in five (59%) by 2004.<sup>5</sup> By 2020, slightly more than half (55%) of all children in the United States are projected to be White, non-Hispanic.<sup>6</sup>

Rhode Island's children are diverse in race, ethnic background, language and country of origin. In 2004 in Rhode Island, 76% of children under age 18 were White, 9% were Black or African American and 3% were Asian.<sup>7</sup> Eight percent of children were identified as Some Other Race and 4% as Two or More Races.<sup>8</sup> According to the 2000 U.S. Census, minority children are highly concentrated in the core cities in Rhode Island. More than half (58%) of children living in the core cities are minority children. More than three-quarters (78%) of all minority children in Rhode Island live in these six communities.<sup>9</sup>

In 2004, there were 9,437 foreignborn children under age 18 living in Rhode Island. Of those, 26% were naturalized U.S. citizens. While 18% of children under age 18 living in Rhode Island in 2004 speak a language other than English the majority of the time at home, 90% speak English very well or well. Foreign-born children are more likely than native born children to speak another language at home.

Diversity presents opportunities and challenges to schools, child care centers, health care providers, social service agencies and other community service providers. Programs need to adapt their current practices to meet the needs of a changing population.<sup>14</sup>

# Foreign-Born Children Under Age 18, by Region of Birth, Rhode Island, 2004 5% Latin America 3% Asia 3% Africa 11% Europe 7% Canada 2% Mexico

Source: Population Reference Bureau analysis of American Community Survey Public Use Microdata, 2004.

♦ In 2004, 4% of Rhode Island's child population under age 18 were foreign-born, equal to the percentage nationally.<sup>15,16</sup> A greater number of Rhode Island's foreign-born child population came from Latin America (45%) and Asia (23%), compared to 20% and 4% nationally. Two percent of foreign-born children in Rhode Island came from Mexico compared to 39% nationally.<sup>17</sup>

n = 9.437

- ◆ Compared to children born in the U.S., children in immigrant families are more likely to live in two-parent households, but are more likely to be poor.¹8 In Rhode Island between 2002-2004, 21% of immigrant children lived below the poverty threshold compared to 17% of children in U.S.-born families.¹9
- ◆ Children in immigrant families in Rhode Island between 2002-2004 were more likely to spend more than 30% of their income on housing costs (42%), live in crowded households (11%) and live in linguistically isolated households (27%) than U.S.-born children.<sup>20,21,22</sup>

#### **Racial and Ethnic Diversity**

Child Population, by Race and Ethnicity, Rhode Island, 2000

771	7	7	_
10	n	0	<b>^</b>

<i>1able 5.</i>			UNE	ER AGE 18 BY RACE AN	ND ETHNI	CITY			
CITY/TOWN	HISPANIC OR LATINO	WHITE	BLACK	AMERICAN INDIAN AND ALASKA NATIVE	ASIAN	NATIVE HAWAIIAN AND OTHER PACIFIC ISLANDER	SOME OTHER RACE	TWO OR MORE RACES	2000 POPULATION UNDER AGE 18
Barrington	59	4,479	29	8	106	0	4	60	4,745
Bristol	88	4,183	30	3	21	4	3	67	4,399
Burrillville	59	3,915	11	8	6	0	11	33	4,043
Central Falls	3,122	1,574	292	29	22	0	225	267	5,531
Charlestown	38	1,597	7	26	12	0	1	31	1,712
Coventry	151	7,975	47	8	46	2	10	150	8,389
Cranston	1,213	14,041	513	59	796	5	71	400	17,098
Cumberland	231	7,185	65	5	70	3	38	93	7,690
East Greenwich	59	3,308	30	1	106	0	11	49	3,564
East Providence	360	8,366	681	48	114	4	323	650	10,546
Exeter	36	1,484	9	9	8	0	0	43	1,589
Foster	17	1,054	2	1	11	2	3	15	1,105
Glocester	31	2,573	15	2	10	0	1	32	2,664
Hopkinton	35	1,889	11	27	10	0	3	36	2,011
Jamestown	19	1,183	14	4	4	0	0	14	1,238
Johnston	203	5,425	63	9	93	1	21	91	5,906
Lincoln	151	4,694	73	2	116	1	21	99	5,157
Little Compton	12	756	1	0	2	0	0	9	780
Middletown	201	3,549	246	23	104	1	15	189	4,328
Narragansett	69	2,566	27	52	25	0	5	89	2,833
New Shoreham	3	175	3	0	3	0	0	1	185
Newport	602	3,485	555	86	55	7	51	358	5,199
North Kingstown	210	6,286	70	37	76	0	11	158	6,848
North Providence	377	5,033	208	12	122	3	48	133	5,936
North Smithfield	17	2,305	13	8	15	0	1	20	2,379
Pawtucket	3,820	10,090	1,776	53	131	7	1,251	1,023	18,151
Portsmouth	114	4,016	55	5	58	0	8	73	4,329
Providence	20,350	10,858	7,606	621	3,043	19	575	2,205	45,277
Richmond	32	1,916	7	19	8	0	0	32	2,014
Scituate	30	2,535	10	1	24	1	5	29	2,635
Smithfield	50	3,880	18	2	29	0	2	38	4,019
South Kingstown	128	5,561	87	126	169	0	19	194	6,284
Tiverton	46	3,234	15	4	18	0	8	42	3,367
Warren	36	2,294	38	4	11	1	6	64	2,454
Warwick	516	17,220	217	50	322	1	35	419	18,780
West Greenwich	13	1,396	4	3	7	0	5	16	1,444
West Warwick	384	5,792	86	29	102	3	26	210	6,632
Westerly	96	4,931	45	45	143	0	11	135	5,406
Woonsocket	2,024	7,272	606	29	591	5	46	582	11,155
Core Cities	30,302	39,071	10,921	847	3,944	41	2,174	4,645	91,945
Remainder of State	4,700	141,004	2,664	611	2,665	29	700	3,504	155,877
Rhode Island	35,002	180,075	13,585	1,458	6,609	70	2,874	8,149	247,822

#### Source of Data for Table/Methodology

- U.S. Census Bureau, Census 2000 Redistricting File. All categories are mutually exclusive. If Hispanic was selected as ethnicity, individuals are not included in other racial categories. Likewise, if more than one race was selected, individuals are included in two or more races and not in their individual race categories.
- The core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

#### References

- <sup>1</sup> U.S. Bureau of the Census, American Community Survey, 2004. United States General Demographic Characteristics, 2004.
- <sup>26</sup> U.S. Bureau of the Census. Table 1a. Projected Population of the United States, by Race and Hispanic Origin: 2000 to 2050.
- <sup>3</sup> O'Hare, W. (June 2001). The child population: First data from the 2000 Census. Baltimore, MD: The Annie E. Casey Foundation and The Population Reference Bureau.
- <sup>4</sup> Federal Interagency Forum on Child and Family Statistics. (2003). America's children: Key national indicators of well-being. Washington, DC: Government Printing Office.
- <sup>5</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B01001.
- <sup>7,8</sup> U.S. Bureau of the Census, American Community Survey, 2004. Tables B01001B, B01001D, B01001F, B01001G, B01001H & B01001I.
- 9 U.S. Bureau of the Census, Census 2000.
- <sup>10,11</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B05003.
- <sup>12</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B16004.
- <sup>13</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B16008.
- <sup>14</sup> Speaking for America's children: Child advocates identify children's issues and the 2002 state priorities. (January 2002). Washington, DC: National Association of Child Advocates.

(continued on page 147)

#### DEFINITION

Racial and ethnic disparities is the gap that exists in outcomes for children of different racial and ethnic groups in Rhode Island. Child well-being outcome areas include economic security, health, education and safety.

#### **SIGNIFICANCE**

Rhode Island's children are diverse in race, ethnic background, language, and country of origin. Between 2000 and 2004, the number of minority children age birth to 19 increased by 14%, while the number of White, non-Hispanic children decreased by 7%. Although there have been substantial improvements in child well-being over the last century across racial and ethnic lines, large disparities still exist between White, non-Hispanic children and children from other racial and ethnic groups.

Rhode Island's growing diversity of children is not evenly distributed, with minority children concentrated in core urban communities that have increasingly high rates of child poverty.<sup>3</sup> In 2000, more than three quarters (78%) of Rhode Island's minority children lived in one of the six core cities where child poverty rates were more than 15%.<sup>4</sup> Approximately three quarters of the children in Providence (76%) and in Central Falls (72%) were of minority racial and ethnic backgrounds.<sup>5</sup> In several

neighborhoods of Providence, minority children accounted for more than 90% of all children, with some of the highest child poverty rates in the state.<sup>6</sup>

Research demonstrates a significant relationship between residence in lowincome or poor neighborhoods and increased teen pregnancy and highschool drop out rates.7 When compared with White, non-Hispanic children in poverty, Hispanic and Black children living in families with income below the poverty line are more likely to live in neighborhoods in which 40% or more of the residents live in poor families.8 Rhode Island has the country's largest percentage of Hispanic children (79%) and fourth largest percentage of Black children (71%) living in neighborhoods in which more than 18% of persons are in poverty.<sup>9,10</sup>

The racial and ethnic segregation of U.S. neighborhoods has generally diminished over the past three decades. Yet, residential segregation for the child population has shown a less substantial decrease and has been countered by increased school segregation. The Providence-Warwick-Fall River, MA metropolitan area was the second most segregated large metropolitan area in the nation for Hispanics in 2000, and was also the metropolitan area with the largest increase in segregation between 1980 and 2000.

#### Rhode Island's Latino Children

- ◆ In 2004, there were 42,917 Latino children from birth to age 19 living in Rhode Island up from 37,854 in 2000. Between 2000 and 2004 the Hispanic child population grew by 13% whereas the total child population in Rhode Island decreased by 1%. <sup>13,14</sup>
- ◆ Three-quarters of the Latino children in Rhode Island live in Central Falls, Pawtucket, and Providence. While Providence has the largest population of Latinos, they are most densely concentrated in Central Falls.<sup>15</sup>

#### **Economics**

- ◆ The percentage of Latino children living in poverty in 2004 in Rhode Island was 52% compared to the national rate of 29%.<sup>16,17</sup> In 2000, Rhode Island Latinos had the lowest median family income of all Latinos in the United States.<sup>18</sup>
- ◆ In 2004, the unemployment rate for Hispanics was one and a half times higher than White Rhode Islanders, but lower than other racial or ethnic groups in the state.¹9 Latino families are economically vulnerable given that 62% of Latino households with children in Rhode Island are headed by a single adult and have only one potential wage earner.²0

#### Health

◆ In Rhode Island, 12% percent of Latino women who give birth receive delayed prenatal care, compared to 9% of all races.<sup>21</sup> Latino female teens are more than three times as likely to give birth between the ages 15 and 17 as non-Hispanic White female teens (56.3 per 1,000 teens compared to 17.0 per 1,000).<sup>22</sup>

#### **Education**

◆ Latinos in Rhode Island have lower educational attainment levels than the population overall. In 2005, the high school graduation rate for Latino youth was 74%, lower than the high school graduation rate of 85% for all youth in the state.²³ In 2004, 9% of Latinos 25 years of age and over held a Bachelor's degree or higher, compared to 28% of all Rhode Islanders.²⁴

#### Economic Outcomes, by Race and Ethnicity, Rhode Island

	WHITE	HISPANIC	BLACK	ASIAN	NATIVE AMERICAN	ALL RACES
Children in Poverty	11%	52%	48%	38%	NA	21%
% of Births to Mothers with Education < 12 years	14%	32%	22%	16%	33%	15%
% of Children with All Parents in the Workforce	72%	48%	66%	54%	47%	68%
Median Household Income for Households with Children Under 18	\$63,790	\$25,000	\$36,348	\$48,000	NA	\$60,025
Homeownership	67%	25%	29%	45%	36%	62%

Source: U.S. Bureau of the Census, American Community Survey, 2004, tables B17001, B17001B, B17001D, B17001H & B17001I. Maternal Education Levels from Rhode Island Department of Health, Maternal and Child Health Database, 2000-2004. U.S. Bureau of the Census, American Community Survey, 2004, tables PCT70, PCT70B, PCT70C, PCT70B, PCT70D, PCT70H & PCT70I. U.S. Bureau of the Census, American Community Survey, 2004, tables B25003, B25003B, B25003C, B25003D, B25003H & B25003H. All Census data refers to only those individuals who selected one race. Data on maternal education levels and median household income includes in the White, Black, Asian and Native American categories those who also identify as Hispanic. In two categories, data for the Native American population is left out due to a sample size the Census Bureau deemed too small to report.

- ◆ In 2004, there were 50,390 poor children in Rhode Island, the majority of whom are children of color.<sup>25</sup> Rhode Island's child poverty rates for Hispanic and Asian children are three times the rates for Hispanic and Asian children in the U.S.<sup>26,27</sup>
- ◆ Children living in single parent families are much more likely to be poor. Black and Hispanic children in Rhode Island are over one and a half times as likely to live in single-parent families as their White counterparts. In 2005 in Rhode Island, 55% of Black children, 62% of Hispanic children and 33% of White children lived in single-parent families. While the percentage of Black children living in single-parent families decreased 33% between 2004 and 2005, the percentage of White and Hispanic children living in single-parent families increased by 13% and 18% respectively.²8

#### Health Outcomes, by Race and Ethnicity, Rhode Island

	WHITE	HISPANIC	BLACK	ASIAN	NATIVE AMERICAN	ALL RACES
Women with Delayed Prenatal Care	8%	12%	16%	16%	17%	9%
Births to Teens Ages 15 - 17 (per 1,000 teens)	17.0	56.3	37.2	32.0	91.7	19.5
Infants Born Low Birthweight	7%	8%	12%	10%	12%	8%

Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database 2000-2004 (prenatal care, teen births, low birth-weight). Information based on self-reported race and ethnicity. For teen birth rate, total population numbers come from the U.S. Bureau of the Census population estimates.

- ◆ Although progress has been made on many health indicators across racial and ethnic populations, disparities still exist for a number of child outcomes. For example, minority women are far more likely to have delayed prenatal care and are much more likely to give birth while still teenagers.<sup>29</sup>
- ◆ In 2005 in the United States, 8% of White children under 18 years of age were not covered by health insurance, as compared with 21% of Hispanic children, 13% of Black children, 19% of Asian children, and 18% of American Indian and Native Alaskan children.<sup>30</sup>

#### Safety Outcomes, by Race and Ethnicity, Rhode Island

	WHITE	HISPANIC	BLACK	ASIAN	NATIVE AMERICAN	ALL RACES
Juveniles at the Training School (per 1,000)	.81	4.3	8.3	1.5	4.9	1.9
Children of Incarcerated Parents (per 1,000)	7.0	15.5	47.7	1.9	10.1	12.7
Children in Out of Home Placement (per 1,000)	2.7	4.6	9.6	2.0	9.2	3.6

Source: Juveniles at the Training School: Rhode Island KIDS COUNT analysis of data from the Rhode Island Training School, based on adjudicated residents as of 12/31/05. Children of Incarcerated Parents: Rhode Island KIDS COUNT analysis of data from the Rhode Island Department of Corrections, 2005. Children in Out-of-Home Placement: Rhode Island KIDS COUNT analysis of data from the Department of Children, Youth and Families, RICHIST Database from January 2004, January 2005, and January 2006. Out-of-Home Placement includes licensed and pending-license non-relative foster homes, licensed and pending-license rivate agency foster care. Denominators are based on the age-appropriate population by race from the 2002-2004 estimates for Rhode Island produced by the U.S. Bureau of the Census.

- ♦ Racial and ethnic minority groups continue to be disproportionately represented in the child welfare and juvenile justice systems. Research shows that minority youth are treated more harshly than White, non-Hispanic youth for the same type and severity of offenses at every critical point in the justice system, from detention and formal processing in juvenile court, to sentencing and incarceration in juvenile and adult facilities.<sup>31</sup> Nationally, Black youth are disproportionately overrepresented in the juvenile justice system more than any other minority group, but the proportion of Hispanic youth in the juvenile justice population is growing faster than that of any other racial or ethnic group.<sup>32</sup>
- ◆ Children of color account for 33% of the child population in the United States and more than 55% of children in foster care. This disproportion most affects Black children, who account for 15% of the child population and 38% of children in foster care. Higher poverty rates among families of color contribute to this trend. Research shows disparate treatment of children of color as they enter the foster care system and while they are in the system. Black and Hispanic families are more likely than non-Hispanic White families under similar circumstances to be reported for child abuse and neglect and to have their child removed.<sup>33</sup>

#### Education Outcomes, by Race and Ethnicity, Rhode Island

	WHITE	HISPANIC	BLACK	ASIAN	NATIVE AMERICAN	ALL RACES
% of High School Students Attending Schools In Need of Improvement	12%	69%	55%	44%	27%	26%
% of High School Students Attending Moderately Performing Schools	24%	15%	23%	21%	22%	23%
% of High School Students Attending High Performing Schools	63%	17%	22%	35%	51%	52%
4th Grade Children Meeting the Standard for Reading						
Basic Understanding	81%	50%	57%	68%	51%	73%
Analysis and Interpretation	71%	37%	44%	52%	50%	62%
High School Graduation Rate	88%	74%	79%	81%	72%	85%
% of Adults Over Age 25 with a Bachelor's Degree or Higher	30%	9%	17%	50%	NA	28%

Source: Percentage Attending School in Need of Improvement: Rhode Island KIDS COUNT analysis of Rhode Island Department of Elementary and Secondary Education, 2005 High School Performance Classification. Denominator is school enrollment by race 2004 – 2005 school year. 4th Grade Reading Scores: Rhode Island State Assessment Program, Report of Student Performance by Demographic Characteristics, State Report Grade 4, Spring 2004. High School Graduation Rate: Rhode Island Department of Elementary and Secondary Education, 2004. Adult Educational Attainment: U.S. Bureau of the Census, American Community Survey, 2004, tables B15002, B15002B, B15002D, B15002H & B15002I.

- ◆ In Rhode Island, children of color are far more likely to attend high schools in need of improvement than are White children. Rhode Island's Hispanic and Black children attend schools in need of improvement at rates more than three times greater than White children.<sup>34</sup>
- ♦ In the state fiscal year 2004, Black, Hispanic and Asian students tended to be underrepresented in many disability areas, especially autism and visual impairments. Within the population of students in special education, however, Black, Hispanic and Native American children tended to be disproportionately identified as mentally retarded.<sup>35</sup>

# Immigrant Children

- ◆ In 2004, Rhode Island was home to 9,437 children under age 18 who were born outside the United States, 4% of all children in the state.<sup>36</sup> These numbers are likely to be an underestimate as immigrant children are among the most likely to be undercounted by population estimates.
- ◆ In 2000 in Rhode Island, 21% of all children in the state lived in immigrant families; Rhode Island had the ninth highest percentage of children in immigrant families of all states.<sup>37</sup> In 2003, 30,002 Rhode Island households with children under age 18 were headed by immigrants.<sup>38</sup> Children of immigrants are the fastest growing segment of the United States population under age 18.<sup>39</sup>
- ◆ Immigrant families are generally poorer than native families. While immigrant families are more likely than native families to include two parents and just as likely to include full-time workers, immigrants tend to earn lower wages than U.S. natives, leading to lower household incomes.<sup>40</sup> Immigrants are 50% more likely than natives to earn less than the minimum wage.<sup>41</sup>
- ♦ Nationally in 2002-2004, half (50%) of all children of immigrants lived in families with incomes below 200% of the federal poverty threshold, compared with 37% of U.S.-born children. In Rhode Island, 43% of children in immigrant families live below 200% of the federal poverty threshold compared with 30% of children in U.S.-born families.<sup>42</sup>

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# Economic Well-Being

#### ¿Mi Corazón Se Ha Dormido?

¿Mi corazón se ha dormido? Colmenares de mis sueños ¿ya no labráis? ¿Está seca la noria del pensamiento, Los cangilones vacíos, girando, de sombra llenos?

No, mi corazón no duerme. Está despierto, despierto. Ni duerme ni sueña, mira, los claros ojos abiertos, señas lejanas y escucha a orillas del gran silencio.

Antonio Machado

#### Has My Heart Gone to Sleep?

Has my heart gone to sleep?
Have the beehives of my dreams stopped working, the waterwheel of the mind run dry, scoops turning empty, only shadow inside?

No, my heart is not asleep.
It is awake, wide awake.
Not asleep, not dreaming—
its eyes are opened wide
watching distant signals, listening
on the rim of the vast silence.

Antonio Machado Translated by Alan S. Trueblood

#### **Median Household Income**

#### **DEFINITION**

Median household income is the dollar amount which divides all Rhode Island households' income distributions into two equal groups – half with income above the median and half with income below the median.

#### **SIGNIFICANCE**

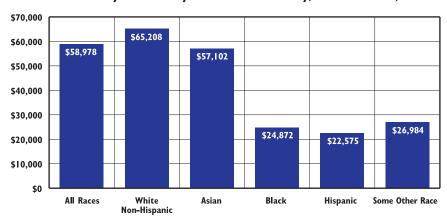
Median household income provides one measure of the ability of Rhode Island's families to meet the costs of food, clothing, housing, health care, transportation, child care, and higher education. In 2004, the median household income for all Rhode Island households was \$48,722, a 2% increase from 2000.¹ Rhode Island had the 13th highest median household income nationally and fourth highest in New England.²

The median income for families with their own children under age 18 in Rhode Island in 2004 differed significantly by family type. The median family income for two-parent families (\$72,639) was almost twice as much as a male-headed single-parent household (\$40,398) and more than four times the median income of a female-headed single-parent household (\$17,226).<sup>3</sup>

Nationally, the strong wage growth at the end of the 1990s continued through 2002, but has recently declined for low-wage and middle-wage workers.<sup>4,5</sup> Slow job creation compared to previous economic recoveries after a recession, inflation, 2001 and 2003 income tax reductions and increased health care costs resulted in a 1-2% decline in real wages for low-income and middle-income workers. 6,7,8,9,10 This decline in wages continued the growing inequality between the highest income earners and lowest income earners that began in the early 1980s.11 Increased wage inequality has resulted from long periods of unemployment, globalization, a decrease in manufacturing jobs and an increase in service sector jobs, and a lower real value of the minimum wage.12

Between 1979 and 2002, the after-tax income of the top 1% of the United States population grew by 129% compared to a 4% growth in the average after-tax income of the bottom fifth of the population.<sup>13</sup> In Rhode Island the average income of the richest 20% of the population increased 89% during the past two decades while the average income of the bottom 20% increased by 32%.<sup>14</sup>

#### Median Family Income by Race and Ethnicity, Rhode Island, 2004



Source: U.S. Bureau of the Census, American Community Survey, 2004. Tables B19113, B19113B, B19113D, B19113F, B19113H & B19113I

- ♦ The median income for white, non-Hispanic families is almost three times higher than for Hispanic families and more than two and a half times higher than for Black families.<sup>15</sup>
- ♦ Between 2000 and 2004, in Rhode Island, the median income increased for Asian, White, non-Hispanic and families identifying as some other race, but decreased for Hispanic and Black families. <sup>16,17</sup>
- ◆ According to the Poverty Institute's 2003 Rhode Island Standard of Need, a two-parent family with two children in which both parents are working needs an income of \$48,096 (without subsidies) to pay basic living expenses, including housing, food, clothing, health insurance, child care and transportation.¹8
- ♦ Income supports including RIte Care, child care subsidies, Food Stamps and the Earned Income Tax Credit are critical in helping low and moderate-income working families make ends meet.<sup>19</sup>

#### **Median Household Income**

Table 6.

Adjusted Median Household Income, Rhode Island — 1989\* and 1999

CITY/TOWN	ADJUSTED 1989 MEDIAN HOUSEHOLD INCOME*	1999 MEDIAN HOUSEHOLD INCOME	1999 MEDIAN FAMILY INCOME FOR FAMILIES WITH CHILDREN UNDER AGE 18
Barrington	\$69,222	\$74,591	\$88,794
Bristol	\$44,573	\$43,689	\$53,328
Burrilville	\$48,476	\$52,587	\$55,085
Central Falls	\$24,289	\$22,628	\$22,008
Charleston	\$47,020	\$51,491	\$55,080
Coventry	\$48,572	\$51,987	\$61,355
Cranston	\$45,047	\$44,108	\$56,904
Cumberland	\$53,077	\$54,656	\$68,291
East Greenwich	\$66,401	\$70,062	\$108,555
East Providence	\$40,453	\$39,108	\$48,875
Exeter	\$49,810	\$64,452	\$73,239
Foster	\$53,223	\$59,673	\$63,385
Glocester	\$52,186	\$57,537	\$60,938
Hopkinton	\$47,929	\$52,181	\$59,069
Jamestown	\$54,166	\$63,073	\$79,574
Johnston	\$42,526	\$43,514	\$56,641
Lincoln	\$48,379	\$47,815	\$64,470
Little Compton	\$53,735	\$55,368	\$56,679
Middletown	\$45,960	\$51,075	\$55,301
Narragransett	\$46,374	\$50,363	\$68,250
New Shoreham	\$41,059	\$44,779	\$54,844
Newport	\$39,836	\$40,669	\$43,125
North Kingstown	\$52,733	\$60,027	\$66,785
North Providence	\$42,168	\$39,721	\$50,493
North Smithfield	\$54,076	\$58,602	\$71,066
Pawtucket	\$34,627	\$31,775	\$33,562
Portsmouth	\$55,414	\$58,835	\$67,375
Providence	\$28,894	\$26,867	\$24,546
Richmond	\$53,458	\$59,840	\$63,472
Scituate	\$58,931	\$60,788	\$69,135
Smithfield	\$55,478	\$55,621	\$67,050
South Kingstown	\$47,595	\$56,325	\$68,265
Tiverton	\$47,189	\$49,977	\$63,820
Warren	\$41,275	\$41,285	\$53,542
Warwick	\$46,688	\$46,483	\$57,038
West Greenwich	\$53,817	\$65,725	\$70,150
West Warwick	\$41,260	\$39,505	\$41,830
Westerly	\$45,459	\$44,613	\$51,974
Woonsocket	\$33,090	\$30,819	\$34,465
Core Cities	NA	NA	NA
Remainder of State	NA	NA	NA
Rhode Island	\$41,985	\$42,090	\$50,557

#### Source of Data for Table/Methodology

U.S. Census Bureau, Census 2000.

Median household income data includes households with both related and unrelated individuals. Median family income data includes only households with children under age 18 who meet the Census Bureau's definition of a family. The Census Bureau defines a family as a household that includes a householder and one or more people living in the same household who are related to the household by birth, marriage or adoption. The 1989 adjusted median household income data is adjusted to 1999 constant dollars by multiplying 1989 dollar values by 1.304650 as recommended by the U.S. Census Bureau.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

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#### **Cost of Rent**

#### DEFINITION

Cost of rent is the percentage of income needed by a very low-income family to cover the average cost of rent. A very-low-income family is defined as family income less than 50% of the median. A cost burden exists when more than 30% of a family's monthly income is spent on housing.

#### **SIGNIFICANCE**

Inadequate, costly or crowded housing has a negative impact on children's health, safety, education and emotional well-being. Families with cost burdens are more likely than other families to endure food insecurity, lack health insurance, have trouble paying their housing or utility bills and have difficulty paying for transportation, such as a car.<sup>2</sup> Acute financial strain can hinder effective parenting, heighten conflict and contribute to the break-up of families.<sup>3</sup>

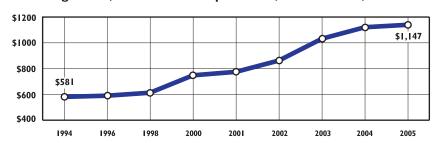
Nationally in 2003, 37% percent of families reported a cost burden, crowding, and/or physically inadequate housing. Housing problems are especially prevalent among very-low-income renters. In 2003, more than three out of four (78%) very-low-income renters reported a housing problem, with cost burdens cited as the major problem.<sup>4</sup>

Nationally and in Rhode Island, the cost of housing has outpaced the income growth of many working families. 5.6 In Rhode Island in 2005, a household earning \$32,375 per year (50% of the Area Median Income) can afford monthly rent of no more than \$809.7 In Rhode Island in 2004, the high cost of housing was the second leading cause of homelessness and the number of families seeking emergency shelter increased 8% from the previous year. 8

In 2004 in Rhode Island, 47% of renters spent 30% or more of their household income on housing, compared to 37% in 2000. The percentage of homeowners who were cost burdened by their mortgage also increased between 2000 and 2004, from 28% to 36%. With a household income of \$50,000 a family cannot afford a median-priced, single family home in any community in the state. 10

Section 8 vouchers help low-income individuals and families to afford the high cost of housing. In Rhode Island in 2005 there were 8,439 Section 8 vouchers. The average wait time to receive a Section 8 voucher was 3-5 years, with a minimum of 5,386 families with children waiting to receive a voucher.<sup>11</sup>

#### Average Rent, Two Bedroom Apartment, Rhode Island, 1994-2005



Source: Rhode Island Housing and Mortgage Finance Corporation Annual Rent Surveys. Information not available for 1995, 1997, 1999. 2003-2005 rent includes cost of heat, cooking fuel, electricity and hot water. All prior years' rents include only cost of heat and hot water. Adjustments for utilities varies according to each year's utility allowance.

- ◆ To be able to pay the average rent in Rhode Island without a cost burden, a worker would have to earn \$22.06 per hour for forty hours per week. This is more than three and a half times the state's minimum wage in 2005 of \$6.75 per hour.¹²
- ◆ The Housing Act of 2004 requires a State Strategic Plan to meet Rhode Island's housing needs and reinforces the requirement for cities and towns to achieve a 10% threshold of subsidized low and moderate income housing (LMI) units.¹³ In 2004, there were 34,874 LMI units in the state (8.19% of all housing units). Of the existing LMI units, 55% were designated for elderly, 36% were for families and 9% were for those with special needs.¹⁴
- ◆ In 2004, 28 communities had approved affordable housing plans to achieve the 10% threshold. Five communities met a provision for 15% of low and moderate income occupied, year-round rental units and 5 had met or exceeded the 10% threshold (Central Falls, East Providence, Newport, Providence and Woonsocket).¹⁵
- ♦ High energy costs put affordable housing even further out of reach for low-income families. Rhode Island law prohibits utilities shut offs for protected customers (such as the elderly, seriously ill or low-income) during the moratorium period from November 1 through April 15. In 2005, 4,584 residential customers who used electric (178) or gas (4,406) to heat their homes entered the moratorium period with their utilities shut off due to nonpayment, an increase from 3,367 the previous year.¹6
- ♦ Between November 2005 and January 2006 in Rhode Island, 592 non-protected households in Rhode Island had their gas service shut off.<sup>17</sup>

Table 7. Cost of Rental Housing for Low-Income Families, Rhode Island, 2005

CITY/TOWN	2005 AVERAGE RENT 2-BEDROOM	2005 POVERTY LEVEL FAMILY OF THREE	% INCOME NEEDED FOR RENT, POVERTY LEVEL FAMILY OF THREE	2005 VERY LOW INCOME FAMILY	% INCOME NEEDED FOR RENT, VERY LOW INCOME FAMILY
Barrington	\$1,195	\$16,090	89%	\$32,900	44%
Bristol	\$1,112	\$16,090	83%	\$32,900	41%
Burrillville*	\$965	\$16,090	72%	\$32,900	35%
Central Falls*	\$965	\$16,090	72%	\$32,900	35%
Charlestown*	\$965	\$16,090	72%	\$32,900	35%
Coventry	\$1,102	\$16,090	82%	\$32,900	40%
Cranston	\$1,157	\$16,090	86%	\$32,900	42%
Cumberland	\$1,124	\$16,090	84%	\$32,900	41%
East Greenwich	\$1,276	\$16,090	95%	\$32,900	47%
East Providence	\$1,096	\$16,090	82%	\$32,900	40%
Exeter*	\$965	\$16,090	72%	\$32,900	35%
Foster*	\$965	\$16,090	72%	\$32,900	35%
Glocester*	\$965	\$16,090	72%	\$32,900	35%
Hopkinton*	\$760	\$16,090	57%	\$32,050	28%
Jamestown*	\$965	\$16,090	72%	\$32,900	35%
Johnston	\$1,102	\$16,090	82%	\$32,900	40%
Lincoln	\$1,150	\$16,090	86%	\$32,900	42%
Little Compton*	965	\$16,090	72%	\$32,900	35%
Middletown*	\$939	\$16,090	70%	\$33,050	34%
Narragansett*	\$965	\$16,090	72%	\$32,900	35%
New Shoreham*	\$760	\$16,090	57%	\$32,900	28%
Newport	\$1,388	\$16,090	104%	\$33,050	50%
North Kingstown	\$1,254	\$16,090	94%	\$32,900	46%
North Providence	\$1,098	\$16,090	82%	\$32,900	40%
North Smithfield	\$1,153	\$16,090	86%	\$32,900	42%
Pawtucket	\$980	\$16,090	73%	\$32,900	36%
Portsmouth	\$1,244	\$16,090	93%	\$33,050	45%
Providence	\$1,097	\$16,090	82%	\$32,900	40%
Richmond*	\$965	\$16,090	72%	\$32,900	35%
Scituate	\$1,107	\$16,090	83%	\$32,900	40%
Smithfield*	\$965	\$16,090	72%	\$32,900	35%
South Kingstown*	\$965	\$16,090	72%	\$32,900	35%
Tiverton	\$1,207	\$16,090	90%	\$32,900	44%
Warren	\$1,082	\$16,090	81%	\$32,900	39%
Warwick	\$1,148	\$16,090	86%	\$32,900	42%
West Greenwich	\$845	\$16,090	63%	\$32,900	31%
West Warwick	\$1,045	\$16,090	78%	\$32,900	38%
Westerly*	\$760	\$16,090	57%	\$32,050	28%
Woonsocket	\$1,116	\$16,090	83%	\$32,900	41%
Core Cities	\$1,099	\$16,090	82%	\$32,925	40%
Remainder of State		\$16,090	77%	\$32,858	38%
Remainaer of State Rhode Island	\$1,147	\$16,090	86%	\$32,868	42%

#### Source of Data for Table/Methodology

- Rhode Island Housing and Mortgage Finance Corporation,
  January-December 2005 Rent Survey and the Department of Housing and Urban Development. Average rents are based on a survey of rents in Rhode Island between January and December 2005. All 2005 rents have been adjusted using current HUD utility allowances to include heat, cooking fuel, electricity and hot water. The average statewide rent does not include communities for which data from the Rent Survey was not available.
- A very low-income family is defined by the U.S.

  Department of Housing and Urban Development as a family with income 50% of the median family income and is calculated separately for Hopkinton, Middletown, New Shoreham, Newport, Portsmouth and Westerly. Very low-income for the core cities, the remainder of the state and Rhode Island are averages calculated by Rhode Island KIDS COUNT.
- \* Rhode Island Housing 2005 Rent Survey data are not available for these communities. Average rent used for these communities is the HUD 2005 Fair Market Rent as reported in Out of Reach 2005. (2005). Washington, DC: National Low-Income Housing Coalition.

#### References

- <sup>1</sup> All rents have been adjusted using the HUD utility allowances to include heat, cooking fuel, electricity and hot water.
- <sup>2</sup> Lipman, B.J. (2005). Something's gotta give: Working families and the cost of housing. (New Century Housing, Vol. 5, No. 2). Washington, DC: The Center for Housing Policy.
- <sup>3</sup> Shore, R. (October 2000). Our basic dream: Keeping faith with America's working families and their children. New York, NY: Foundation for Child Development.
- <sup>4</sup> U.S. Federal Interagency Forum on Child and Family Statistics. (2005). America's children: Key national indicators of well-being, 2005. Washington, DC: U.S. Government Printing Office.
- Working families with children: A closer look at homeownership trends. (2004). Washington, DC: Center for Housing Policy.

(continued on page 147)

#### **Secure Parental Employment**

#### **DEFINITION**

Secure parental employment is the percentage of children living with at least one parent who has full-time, year-round employment.

#### **SIGNIFICANCE**

Secure parental employment can have positive impacts on child wellbeing that go beyond reducing poverty and increasing median household income. Children with parents who have steady employment are more likely to have access to health care. Secure parental employment is also likely to improve family functioning by reducing the stress brought on by unemployment and underemployment of parents.<sup>1</sup>

Rhode Island's seasonally adjusted unemployment rate fluctuated during 2005, starting the year below the national average and ending the year at 5.2%, higher than the national rate of 4.9%.<sup>2</sup> Unemployment rates at the end of 2005 varied somewhat across cities and towns in the state, from a high of 7.3% in Central Falls to a low of 2.8% in Richmond.<sup>3</sup>

In Rhode Island, 68% (158,226) of children under age 17 had all parents in their family in the labor force.<sup>4</sup> Sixtytwo percent of children under age 6 had all parents in the labor force, a decline of 8% since 2000 and 71% of children ages 6 to 17 had all parents in the labor force, an increase of 3% since 2000.<sup>56</sup>

Even when families include adults with secure parental employment, low wages cause many to remain below the federal poverty threshold. Nationally in 2002, the median wage of the highest wage earner working full-time, yearround in a low-income family was \$8.99 an hour, or \$18,700 a year.7 In addition to low wages, low-income workers are less likely to have benefits, such as paid time off to address the needs of sick children or family members and flexible schedules to allow involvement in their children's education.8 In Rhode Island in 2004, there were 2,660 families with incomes below the federal poverty threshold with at least one adult with full-time, yearround employment.9

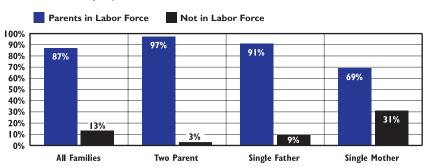
#### Children Living in Families Where At Least One Parent Has Full-Time, Year-Round Employment

	2000	2004	
RI	66%	63%	
US	68%	67%	
National Ran	k*	43rd	
New England	Rank**	6th	

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: The Annie E. Casey Foundation. (2005.) KIDS COUNT State-Level Data Online. Analysis of U.S. Bureau of the Census, Supplementary Survey, 2000 & 2001 and American Community Survey, 2002–2004 & KIDS COUNT data book: State profiles of child well-being 2005. (2005). Baltimore, MD: The Annie E. Casey Foundation.

#### **Employment Status of Parents, Rhode Island, 2004**



Source: U.S. Bureau of the Census, American Community Survey, 2004. Table B23008.

- ◆ The majority (87%) of children living in Rhode Island in 2004 had one or both parents in the labor force. Children living with a single-mother were ten times more likely to have no parent in the labor force, compared to children living in a two-parent family.<sup>10</sup>
- ◆ In Rhode Island in 2004, in families with children under age 6, 60% of both parents in a two-parent family, 85% of single fathers and 59% of single mothers were in the labor force. In families with children between the ages 6 and 17, 68% of both parents in a two-parent family, 94% of single fathers and 73% of single mothers were in the labor force.<sup>11</sup>
- ◆ In 2004 in Rhode Island, there were 29,256 children in families with no parent in the labor force. Children in families with a single mother represented 81% of these families.<sup>12</sup>
- ◆ The differences in weekly wages between men and women can leave working families headed by single mothers with fewer resources. Nationally, single mothers' median weekly earnings in 2004 were \$489 compared to \$610 for single fathers.¹³

#### **Secure Parental Employment**

#### Secure Employment and Child Care

- Research shows a strong link between child care availability and sustained labor force participation by mothers. Nationally, child care availability is particularly problematic for parents working nonstandard hours, as only between 12% and 35% of providers accept children beyond the nine-to-five work day.<sup>14</sup>
- ◆ Nationally, estimates show that providing full child care subsidies to mothers currently faced with paying child care expenses would increase the probability of work among poor mothers from 29% to 44% and among near-poor mothers from 43% to 57%. <sup>15</sup>
- ◆ Low-income parents are less likely to use paid child care, but when they do, they spend five times more of their income than higher-income parents. Child care is generally the second or third greatest expense for low-income, working families.¹6
- ◆ In Rhode Island, welfare reform and eligibility expansions for child care subsidies more than tripled the probability that a single mother currently or formerly on welfare would work 20 or more hours a weeks, from 7% in 1996 to 22% in 2000.<sup>17</sup>

#### References

- <sup>1</sup> Federal Interagency Forum on Child and Family Statistics. (n.d.) America's children: Key indicators of well-being 2005. Retrieved February 1, 2006 from www.childstats.gov/americaschildren/eco2.asp
- <sup>2</sup> Rhode Island Department of Labor and Training. Labor Market Information Division. Local Area Unemployment Statistics: New England Labor Force Statistics, Seasonally Adjusted 1976-Present. Retrieved February 1, 2006 at www.dlt.state.ri.gov/lmi
- <sup>3</sup> Rhode Island Department of Labor and Training, Labor Market Information Division, Local Area Unemployment Statistics: Rhode Island City/Town 2003 Labor Force Statistics. Retrieved February 1, 2006 at www.dlt.state.ri.gov/lmi
- <sup>46</sup> U.S. Bureau of the Census, American Community Survey, 2004. Selected Economic Characteristics: 2004, Rhode Island.
- 5.9 U.S. Bureau of the Census, American Community Survey, 2004. Selected Economic Characteristics: 2004, Rhode Island (multi-year profile).
- <sup>7</sup> Acs, G. & Loprest, P. (September 2005). Who are lowincome working families? Washington, DC: The Urban Institute.

- 8 Heyman, J., Boynton-Jarret, R., Carter, P., Bond, J. & Galinsky, E. (2002). Work-family issues and low-income families. New York: NY Families and Work Institute.
- <sup>9</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B17016.
- <sup>10,11,12</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B23008.
- <sup>13</sup> U.S. Department of Labor, U.S. Bureau of Labor Statistics. (September 2005). Highlights of women's earnings in 2004. Retrieved February 2, 2006 from www.bls.gov/cps/cpswom2004.pdf
- <sup>14.15</sup> Henry, C., Werschkul, M., & Rao, M. C. (2003). Child care subsidies promote mothers' employment and children's development. Washington, DC: Institute for Women's Policy Research.
- <sup>16</sup> Children fare better in low-income families with work supports, *The Forum*, 6(4), 1-2.
- Witte, A.D. & Queralt, M. (2003). Impact of eligibility and provider reimbursement rate increases on child care subsidy take-up rates, welfare use and work. Cambridge, MA: National Bureau of Economic Research Working Paper 9693.

#### Rhode Island Earned Income Tax Credit (EITC)

- ◆ Welfare reform focuses on transitioning welfare recipients to work, yet when these individuals enter the workforce they earn low-wages, typically from \$8,000 to \$12,000 per year. Income at this level is well-below the poverty threshold for a family of three. Supplementing this income with funds from the federal and state EITCs closes the poverty gap for low-income and moderate-income working families.¹8
- ◆ Currently, Rhode Island offers a state EITC equal to 25% of the federal EITC, with 2.5% being refundable.¹9 Of the 18 states offering state EITCs, 13 offer credits that are fully refundable, meaning taxpayers receive back the entire tax credit even if it exceeds their income tax liability; Rhode Island is one of 5 that does not offer a fully-refundable credit. Credits that are not fully refundable, such as Rhode Island's, generally assist fewer working-poor families with children than fully refundable credits.²0
- ◆ In all of the other states offering refundable EITCs, taxpayers get back at least 5% and as much as 33% of the amount assigned to them through the federal EITC.<sup>21</sup> Increasing the EITC refundable amount from the current 2.5% to 5% of the federal EITC refund would provide a maximum benefit of \$210 to very low-income Rhode Islanders as opposed to the current maximum of \$105.<sup>22,23</sup>
- ♦ In 2005, 63,910 Rhode Island working families and individuals received tax credits from EITC for tax year 2004, up from 61,911 who received tax credits in 2004 for tax year 2003, a 3.2% increase. The aggregate dollar amount Rhode Island families and individuals received through the EITC in 2005 was almost \$110 million. This represents a 6% increase from 2004.<sup>24,25</sup>
- 18.20.21 Llobrera, J. & Zahradnik, B. (2004). A HAND UP: How state earned income tax credits help working families escape poverty in 2004. Washington, DC: Center on Budget and Policy Priorities.
- <sup>19</sup> Rhode Island General Laws. 44-30-2.6(c)(1)(d)9 and 44-30-98.
- <sup>22</sup> One Rhode Island Platform. (2004). Providence, RI: Rhode Island College School of Social Work, The Poverty Institute.
- <sup>23</sup> Rhode Island KIDS COUNT Calculations using One Rhode Island Platform recommendations.

- <sup>24</sup> Center on Budget and Policy Priorities. (n.d.) EIC Participation for tax year 2004, by state. Retrieved February 2, 2006 from www.cbpp.org/eic2006/EIC\_Participation.pdf
- <sup>25</sup> Center on Budget and Policy Priorities. (n.d.) EIC Participation for tax year 2003, by state. Retrieved February 2, 2006 from www.cbpp.org/eic2006/EIC\_Participation.pdf

#### **Children Receiving Child Support**

#### **DEFINITION**

Children receiving child support is the percentage of children whose parent, as indicated in the Child Support
Enforcement System, is in substantial compliance with the child support order. The percentage does not include cases in which paternity has not been established or cases in which the non-custodial parent is not under a court order because he/she cannot be located. Court orders for child support require establishment of paternity.

#### **SIGNIFICANCE**

Nationally, the Child Support Enforcement program collected \$21.9 billion in child support for 17.3 million children during 2004. The goals of the child support system are to collect money from non-custodial parents so that their children can have adequate financial security as they grow up, to provide services to custodial parents in locating the non-custodial parent and establishing paternity (when applicable), and to refer non-custodial parents to job training.<sup>2</sup>

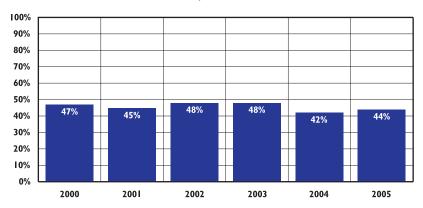
The receipt of child support payments can significantly improve the economic status of a child growing up in a family with a non-custodial parent.<sup>3</sup> Custodial parents who receive steady child support payments are more likely to find work more quickly and to

maintain that employment longer than those who do not.<sup>4</sup> In addition to supporting work, child support reduces poverty. In 2002, more than one million Americans were lifted above the poverty level because of child support payments.<sup>5</sup>

Even when a child support order is in place, payments can be unreliable. Low-income non-custodial parents often experience low wages and high rates of joblessness, making it difficult to fulfill their child support obligations. Non-custodial parents often encounter the same barriers to employment that many low-income parents face, including lack of education and limited work experience. Programs that provide education and job training may increase non-custodial parents' ability to pay child support.

Research shows that the receipt of regular child support payments can have a positive effect on children's academic achievement and increases the likelihood that the non-custodial parent will develop a visiting relationship with the child.<sup>9,10</sup> A growing body of research indicates that enforcement of child support obligations may reduce non-marital birth rates and divorce rates.<sup>11</sup>

#### Non-custodial Parents with Court Orders who Pay Child Support On Time and In Full, Rhode Island 2000 – 2005



Source: Rhode Island Department of Human Services, Office of Child Support Services, 2000-2005.

- ◆ In 2005, 44% of Rhode Island's custodial parents under court order paid child support on time and in full, a slight increase from 2004.<sup>12</sup>
- ◆ As of December 31, 2005, there were 86,544 Rhode Island children in the state's Child Support Enforcement System.<sup>13</sup> Of these, 13,511 (16%) had not yet had paternity established and therefore were not yet eligible for a child support order.<sup>14</sup>
- ♦ In 2005, 52% of the children in the state's Child Support Enforcement System resided in one of the six core cities, those cities with 15% or more of children living in poverty.<sup>15</sup>
- ◆ As of December 1, 2005, the cumulative amount of past due court-ordered child support since the inception of the program in Rhode Island, totaled more than \$280 million (including interest). Of this total, \$186 million represents the principal.¹6
- ◆ For calendar year 2005, the Office of Child Support Services collected more than \$72.5 million in child support payments. Eighty-five percent (\$61.6 million) was distributed directly to families. As of December 31, 2005, a total of \$215,134 was owed to custodial parents who had moved but had not provided the Office of Child Support Services with their new address.¹¹

#### **Children Receiving Child Support**

#### Medical Child Support

- ◆ Rhode Island General Laws require that any child support order issued by the Family Court must require any parent owing a duty of support to a child to obtain health insurance coverage for the child when insurance is available at either parents' place of employment at reasonable cost.¹8
- Rhode Island defines reasonable cost for health coverage as 5% of the gross monthly income of the individual providing the coverage. If the cost of health coverage is 5% or lower, the non-custodial parent is ordered to obtain or maintain the coverage.<sup>19</sup>
- ♦ If the cost of providing coverage exceeds 5% of the non-custodial parent's gross income, the court will order the non-custodial parent to pay 5% of his/her gross income as a cash medical order, in addition to the weekly child support order.<sup>20</sup> If the child receives RIte Care or RIte Share, the state will retain the medical order to defray the cost of coverage. If the child receives private insurance through the custodial parent, the weekly cash medical order is sent to the custodial parent.<sup>21</sup>
- ♦ In federal Fiscal Year 2005, there were 19,500 court orders for medical insurance and 3,229 cash medical orders. A total of \$1,120,750 in cash medical payments was retained by the state to offset the cost of RIte Care, and \$231,444 was disbursed directly to families to offset the cost of private coverage or other medical expenses.<sup>22</sup>

#### Child Support and the Family Independence Program

- ◆ Research suggests that welfare recipients receiving child support are more likely to leave welfare for work, remain off welfare and have income above the federal poverty line.<sup>23</sup>
- ◆ In Rhode Island as of December 2005, all 21,891 children under age 18 enrolled in the Family Independence Program were in the Child Support Enforcement System, with 12,817 (59%) of these children having paternity established.<sup>24,25</sup>
- ◆ In 2005, the average child support obligation to children enrolled in FIP is \$247 per month, compared to an average child support obligation of \$327 per month for children in non-FIP families.<sup>26</sup> Calculations for the payments are based upon the income of both parents, it is therefore expected that the child support obligation for children enrolled in FIP would be lower.
- ♦ Research suggests that child support "pass through programs" encourage paternity establishment and higher payments by low-income parents and cooperation by TANF recipients. <sup>27</sup> In Rhode Island, the first \$50 of child support paid on time each month on behalf of a child receiving FIP cash assistance goes to the custodial parent caring for the child. For federal Fiscal Year 2005 an average of 2,331 Rhode Island families enrolled in FIP received a child support pass-through payment in 2005. <sup>28</sup>

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- <sup>2</sup> U.S. Department of Health and Human Services. (July 2002). Fact sheets: Child support enforcement program. Washington, DC: U.S. Department of Health and Human Services, Administration for Children and Families.
- 3.7.8.23 Legler, P. (2003). Low-income fathers and child support: Starting off on the right track. Baltimore, MD: The Annie E. Casey Foundation.
- <sup>4</sup> Formoso, C. (2000). Child support enforcement: Net impacts on work & welfare outcomes pre- & post-PRWORA. Retrieved January 13, 2006 from www1.dshs.wa.gov/dcs/reports.shtml

- <sup>6</sup> Frank, A. (September 2004). Where the funds are: Potential uses of child support funds for transitional jobs programs (Brief no. 1). Washington, DC: Center for Law and Social Policy.
- <sup>10</sup> Koball, H. & Principe, D. (2002). Do nonresident fathers who pay child support visit their children more? Washington, DC: The Urban Institute.
- Barnow, B., Dall, T., Nowak, M., & Dannhausen, B. (2000). The potential of the child support enforcement program to avoid costs to public programs: A review and synthesis of the literature. Washington, DC: U.S. Department of Health and Human Services. Retrieved January 13, 2006 from www.acf.hhs.gov/programs/cse/rpt/cs\_cost\_avoid-ance\_finalrpt.pdf
- <sup>12</sup> Rhode Island Department of Human Services Office of Child Support Services, December 2000-2005.
- 13.14.15.16.17.25.26 Rhode Island Department of Human Services
   Office of Child Support Services, 2005.
- 18 Rhode Island Law, Title 15 -Chapter 15-5, Section 1, 15-5-16.2 (2) and Chapter 29, Section 3, 15-29-1.
- 19 Rhode Island Family Court, Administrative Order.
- <sup>20</sup> Rhode Island Department of Human Services. Child support: The most commonly asked questions and answers by non-custodial parents. Providence, RI: State of Rhode Island and Providence Plantations.
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- 22.28 Rhode Island Department of Human Services Office of Child Support Services, FFY 2005.
- <sup>24</sup> Rhode Island Department of Human Services, InRhodes Database, December 2005.
- <sup>27</sup> Miller, C., Farrell, M., Cancian, M. & Meyer, D. (2005). The interaction of child support and TANF: Evidence from samples of current and former welfare recipients. Washington, DC: U.S. Department of Health and Human Services.

#### **DEFINITION**

Children in poverty is the percentage of "related" children and "unrelated" children living in the household under age 18 that live below the poverty threshold, as defined by the U.S. Office of Management and Budget. Poverty is determined based on income received during the year prior to the Census.

#### **SIGNIFICANCE**

Poverty is related to every KIDS COUNT indicator. Children in poverty, especially those in poverty for extended periods of time, are more likely to have health and behavioral problems, experience difficulty in school, become teen parents, earn less as adults and be unemployed more frequently.<sup>1,2</sup> Children in low-income communities are more likely to attend schools that lack resources and rigor; are less likely to be enrolled in organized child care; and have fewer opportunities to participate in extracurricular activities after school and on the weekends, such as sports and recreation programs, clubs, and lessons such as music and computers.3,4,5

Children of color and children of immigrants are more likely to grow up poor.<sup>6</sup> Single parenthood, low educational attainment, part-time or no employment and low wages of parents place children at risk of being poor.<sup>7</sup>

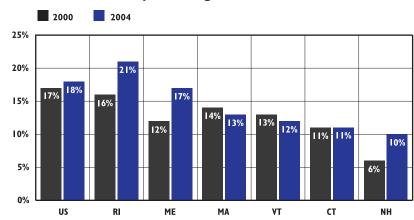
The 2005 federal poverty threshold for a family of three with two children is \$15,735 while the poverty threshold for a family of four with two children is \$19,806.8 Historically, the poverty threshold fails to provide a complete scope of how the cost of basic goods such as food and housing, taxes, work related expenses, medical expenses, and child care affect people's economic wellbeing. The poverty threshold also fails to account for increased expenses that occur as family size increases. According to the 2003 Rhode Island Standard of Need developed by The Poverty Institute, a family of three would need an income of \$23,000 a year with the use of child care subsidies and RIte Care to make ends meet. Likewise, a family of four with two children would need an income of \$28,080 a year with the use of child care subsidies and RIte Care to meet their basic needs.9

Children in Poverty						
	2000	2004				
RI	16%	21%				
US	17%	18%				
National Rank	(*	38th				
New England	Rank**	6th				

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: U.S. Bureau of the Census, American Community Survey, 2004. Selected Economic Characteristics and Table R1704.

#### Children in Poverty, New England and the U.S., 2000 and 2004



Source: U.S. Bureau of the Census, American Community Survey, 2004. Selected Economic Characteristics and Table R1704

- ◆ Between 2000 and 2004 the percentage of children in poverty increased nationally and in three New England states, Rhode Island, Maine and New Hampshire. Massachusetts and Vermont both experienced decreases in the percentage of children living below the poverty threshold, while Connecticut remained constant. The percentage of children in poverty in Rhode Island increased from 16% in 2000 to 21% in 2004.¹⁰
- ◆ According to the 2004 American Community Survey (ACS), Rhode Island has the highest percentage of childhood poverty in New England. In 2004 there were 50,390 children living below the poverty threshold in Rhode Island.<sup>11</sup>
- ◆ Family structure continues to be strongly related to whether or not children grow up in poor households. Children in single-parent families in Rhode Island are six times more likely than children in two-parent families to be living in poverty.¹² According to the ACS in 2004, compared to the rest of New England, Rhode Island has the highest percentage of children living in households headed by a single adult (39%).¹³

#### Rhode Island's Poor Children, 2004

By Race\*

49%

20%

6%

18%

White

Black

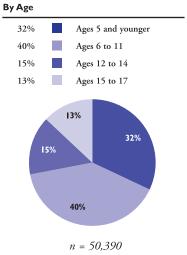
Asian

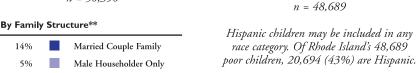
**7**%

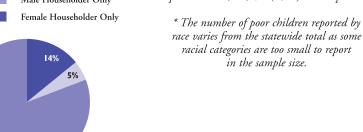
20%

18%

Some Other Race Two or More Races









includes related and unrelated children living in households for whom poverty status was determined.

n = 49,446
\*\* Only includes related children

#### **Children Living in Extreme Poverty**

- ◆ Families with income below 50% of the federal threshold level are considered to be living in extreme poverty. The extreme poverty level in 2005 was family income below \$7,868 for a family of three with two children and \$9,903 for a family of four with two children.¹⁴
- Of the 50,390 children living below the poverty threshold in Rhode Island, more than half (54%) lived in extreme poverty. In total, 11% (27,246) of all children in Rhode Island lived in extreme poverty.<sup>15</sup>
- ◆ Children who live in deep, long term poverty experience the worst health outcomes, such as child asthma and malnutrition, as a result of their family's income status.¹6

#### Young Children Under Age 6 in Poverty in Rhode Island

- Research shows that increased exposure to risk factors associated with poverty compromise children's emotional and intellectual development. Risk factors associated with poverty include: inadequate nutrition, environmental toxins, maternal depression, trauma and abuse, lower quality child care and parental substance abuse.<sup>17</sup>
- ◆ In 2004, 23% (16,326) of Rhode Island children under age 6 were living below the poverty threshold, compared to 21% nationally.¹8 Between 2000-2004, 7,450 Rhode Island children under age 6 lived in extreme poverty.¹9
- ◆ As of December 1, 2005 there were 5,041 children under age 3 and 4,124 children ages 3 to 5 in families receiving cash assistance from the Family Independence Program. Of all children under 18 in the Family Independence Program, 42% are age 6 or under.<sup>20</sup>

#### **Building Blocks of Economic Security**

#### **Income Supports**

◆ Income supports include the FIP Earned Income Disregard, Food Stamps, the Earned Income Tax Credit, child care subsidies, health care subsidies and Energy Assistance programs. Nationally, income supports lifted 27 million Americans above the poverty line, cutting poverty nearly in half and ensuring that low-income working families have adequate resources to meet their basic needs.<sup>21</sup>

#### Access to Health Care

◆ Low-income families are much less likely to receive affordable health insurance through an employer, compared to their middle-income counterparts.<sup>22</sup> Access to health insurance improves the likelihood of having a regular and affordable source of health care.

#### Affordable Quality Child Care

◆ The quality and stability of the child care setting is critical to a parent's ability to work and to the child's development.<sup>23</sup> Child care costs represent a significant part of the budget of low-income families. In the U.S., families living below the poverty threshold spent 25% of their income each month on child care, compared to 7% for families above the threshold.<sup>24</sup>

#### Affordable Housing

◆ Stable housing is a critical factor in job retention and performance.<sup>25</sup> In 2005, the average rent for a two bedroom apartment in Rhode Island is \$1,147.<sup>26</sup>

#### **Educational Attainment**

♦ Low-income workers are nearly three times more likely not to have finished high school.<sup>27</sup> Individuals with higher education generally have more job opportunities, higher wages and greater job security than those with lower levels of education.<sup>28</sup>

#### Financial Asset Building

- ◆ Research shows that assets such as checking and saving accounts, stocks and bonds, houses and retirement funds, can be as important to working poor families as income in building economic security.<sup>29</sup>
- ◆ Assets can help families to manage financial crisis or risks from life events, such as divorce, unemployment, retirement, illness or accidents, and death.<sup>30</sup> Families without sufficient assets can accumulate debt or go without necessities during difficult financial times.<sup>31</sup>
- ◆ Low-income families may experience asset poverty because of the lack of knowledge about and access to traditional banking institutions. These families often rely on alternative institutions, such as check cashing stores, payday lenders, rent-to-own stores and tax preparers. These alternative institutions often charge high fees and rates of interest and can place families in debt and impede savings.<sup>32</sup>
- ◆ Improving financial literacy (i.e., the understanding of money, banking, credit and how best to build assets) and encouraging banks to provide affordable services can help connect low-income families to traditional banking institutions that improve their savings.<sup>33</sup>
- ♦ Research shows that stable financial opportunities for families can be promoted through policies that allow families to keep more of their earnings, save and invest. It is also important to protect accumulating assets from predatory mortgage lending and payday lending practices. In Rhode Island, there are no state laws prohibiting predatory mortgage lending that exceed the basic protections in federal law. Rhode Island does restrict abusive payday lending, but does not prohibit local companies partnering with out-of-state banks in order to avoid these restrictions.³⁴

#### Children Living Below the Federal Poverty Threshold, Rhode Island, 2000

Table 8.

		EN UNDER 6 (TREME POVERTY		EN UNDER 6 ELOW POVERTY	CHILDREN UNDER 18 LIVING IN EXTREME POVERTY		CHILDREN UNDER 18 LIVING BELOW POVERTY	
CITY/TOWN	N	%	N	%	N	%	N	%
Barrington	0	0	23	1.9%	41	1%	127	2.7%
Bristol	66	4.8%	157	11.4%	184	4.2%	436	10.0%
Burrillville	54	5.3%	80	7.9%	139	3.5%	236	6.0%
Central Falls	357	20.6%	740	42.7%	1,146	21.2%	2,210	40.9%
Charlestown	2	<1%	18	3.7%	10	1%	78	4.7%
Coventry	32	1.4%	149	6.4%	146	1.8%	481	5.9%
Cranston	161	3.2%	437	8.6%	605	3.7%	1,496	9.1%
Cumberland	41	1.6%	89	3.6%	65	1%	237	3.1%
East Greenwich	39	4.2%	57	6.1%	76	2.1%	147	4.1%
East Providence	214	6.9%	452	14.5%	557	5.4%	1,126	10.8%
Exeter	50	11.8%	69	16.3%	93	6.2%	112	7.5%
Foster	0	0	0	NA	0	NA	32	2.9%
Glocester	17	2.6%	37	5.7%	112	4.2%	178	6.7%
Hopkinton	0	0	55	8.9%	8	<1%	115	5.9%
amestown	0	0	0	NA	17	1.4%	17	1.4%
Johnston	69	3.6%	183	9.5%	191	3.3%	527	9.0%
Lincoln	39	2.9%	76	5.6%	142	2.8%	329	6.5%
Little Compton	8	3.5%	8	3.5%	8	1.0%	8	1.0%
Middletown	16	1.1%	70	5.0%	128	3.0%	264	6.2%
Narragansett	25	3.3%	50	6.5%	59	2.2%	235	8.6%
New Shoreham	1	1.6%	3	4.8%	12	6.4%	19	10.2%
Newport	413	22.6%	628	34.3%	773	14.9%	1,267	24.4%
North Kingstown	153	7.1%	239	11.1%	375	5.5%	663	9.7%
North Providence	85	4.8%	212	12.0%	271	4.7%	579	10.1%
North Smithfield	45	6.3%	45	6.3%	58	2.5%	72	3.0%
Pawtucket	824	14.1%	1,711	29.2%	2,195	12.2%	4,542	25.3%
Portsmouth	34	2.7%	63	5.0%	49	1.2%	118	2.8%
Providence	3,252	22.5%	6,137	42.5%	8,846	19.9%	18,045	40.5%
Richmond	17	2.4%	17	2.4%	60	3.0%	82	4.2%
Scituate	8	1.1%	30	4.2%	18	1%	113	4.3%
Smithfield	11	1.0%	11	1.0%	47	1.2%	153	3.9%
South Kingstown	5	<1%	82	4.6%	120	2.0%	324	5.3%
Tiverton	14	1.6%	48	5.4%	48	1.4%	92	2.8%
Warren	41	5.2%	60	7.6%	136	5.6%	205	8.4%
Warwick	126	2.2%	386	6.8%	410	2.2%	1,243	6.7%
West Greenwich	0	0	18	3.7%	0	NA	40	2.7%
West Warwick	239	10.6%	606	26.8%	462	7.0%	1,186	18.1%
Westerly	0	0	141	8.0%	105	2.0%	534	10.0%

37.3%

7.3%

19.2%

15,483

4,290

19,773

17.1%

2.8%

8.1%

30,744

10,418

41,162

33.9%

6.8% 16.9%

19.5%

3.0%

9.5%

11,183

3,365

14,548

5,857

1,373

7,230

Core Cities

Rhode Island

Remainder of State

#### Source of Data for Table/Methodology

Data are from the U.S. Bureau of the Census, Census 2000, Summary File 3, P.87 and PCT.50. The data include the poverty rate for all children for whom poverty was determined, including "related" children and "unrelated children" living in the household.

#### References

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- 12 Calculation based on U.S. Bureau of the Census, American Community Survey, 2004. Table B17006.
- 15 Analysis by Population Reference Bureau of U.S. Bureau of the Census, American Community Survey, 2004, PUMS.

(continued on page 147)

#### Children in the Family Independence Program

#### **DEFINITION**

Children enrolled in the Family Independence Program is the percentage of children under age 18 who were living in families receiving cash assistance through the Family Independence Program (FIP) on December 1, 2005. These data measure the number of children and families enrolled in FIP at one point in time. They do not count the additional children and families who participated in the program at other points in the year but were not enrolled on December 1, 2005.

#### **SIGNIFICANCE**

Rhode Island's Family Independence Program (FIP) helps families make successful transitions to work by providing the cash assistance and work supports, including health insurance and subsidized child care, that families need to maintain employment and provide for the healthy development of their children. Families qualify for cash assistance based on the amount of income they take in, resources they may have and the number of people in their family.

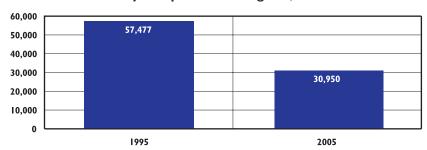
Single-parent families are required to be engaged in a work activity for a minimum of 20 hours per week if their youngest child is under the age of six, and a minimum of 30 hours per week if the youngest child is six years of age or older. Effective February 2006, for a parent required to comply with a service plan from the Department of Children, Youth and Families up to 10 hours may count toward their required FIP hours.

In addition to helping low-income working families meet their basic needs, FIP also provides an economic safety net for children living in families with adults who are unable to work. In 2005, 26% of the caseload was exempt from work because of illness or advanced age, caring for a disabled spouse or a child, or because they were in their third trimester of pregnancy or had a child under the age of one. Another 34% of the caseload was exempt from work because no adult was receiving cash assistance (child-only cases).<sup>2</sup>

If a family has no earned income, the maximum monthly FIP benefit for a Rhode Island family of three is \$554 per month.<sup>3</sup> With an additional \$399 per month in Food Stamps, this amount is 69% of the federal poverty guidelines and well below the amount of income families need to pay basic living expenses.<sup>4,5</sup>

According to the 2003 Rhode Island Standard of Need, a single parent family with two children would need to earn at least \$11.00 per hour with housing and child care subsidies, health insurance and food stamps to make ends meet, compared to nearly \$21.25 per hour without these programs.<sup>6</sup>

# Adults and Children Enrolled in AFDC/Family Independence Program, 1995 and 2005



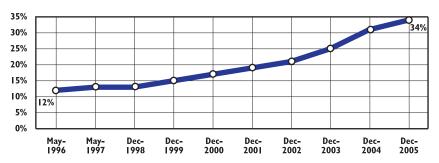
Source: Rhode Island Department of Human Services, InRhodes Database, 1995 and 2005.

Note: Prior to May 1, 1997 the Family Independence Program was called Aid to Families with Dependent Children.

- ◆ Between 1995 and 2005 there has been a 46% decline in cash assistance recipients.<sup>7</sup> In Rhode Island, in December 2005, there were 9,059 adults and 21,891 children under the age of 18 who were enrolled in the Family Independence program.<sup>8</sup>
- ♦ In December 2005 in Rhode Island, more cases closed than opened, continuing the steady decline of the statewide caseload. In total 578 new cases were opened and a total of 622 cases were closed. Approximately 50% of cases that close do so because of employment.
- ♦ Since 1995 the number of cases opening in the state each year as a result of in-migration from other states has decreased by 61%.<sup>10</sup>
- ◆ Rhode Island is the only New England state to experience a continuous decline in the total number of families enrolled in welfare cash assistance programs between 1999 and 2004.<sup>11</sup>
- ◆ Nearly three-quarters (71%) of all FIP beneficiaries are children under the age of 18. More than two out of five (42%) children enrolled in FIP are under the age of six.¹²

#### Children in the Family Independence Program

# Child-Only Cases as a Percentage of Total AFDC/Family Independence Program Cases, Rhode Island, 1996-2005



Source: Rhode Island Department of Human Services, InRhodes Database, 1998 to 2005, and Witte, A. D. & Queralt, M. (August 2001). Study of the cash assistance program: May 1996 – April 2000. Wellesley, MA: Wellesley College.

Note: Prior to May 1, 1997, The Family Independence Program was called Aid to Families with Dependent Children (AFDC).

- ◆ As of December 2005 there were 4,081 child-only cases in the Family Independence Program.<sup>13</sup> Child-only cases are those that receive cash assistance only for the children in the family because the child is living with a grandparent or other non-parent relative, the parent has reached their five-year time limit, the parent is disabled and receiving Supplemental Security Income or the parent is not an eligible immigrant or refugee. The average benefit for a child-only case is \$392 per month, compared to \$460 for a family of three.<sup>14</sup>
- ◆ Child-only cases have increased from 12% of all FIP cases in May 1996 to 34% of all FIP cases in December 2005. 15.16 As of December 2005, 36% of the child-only cases involved adults who were disabled and receiving SSI benefits and 35% involved adults who had reached their time limit. 17
- ◆ Exempting children from time limits was included as part of the 1996 Family Independence Act to ensure that children were not harmed by welfare reform and there would continue to be a small safety net. Full family sanction laws passed in 2004 in Rhode Island removed the child from benefits, along with the adult.

#### **Full Family Sanctions**

- ◆ Beginning in September 2004, families who were in sanction for a total of twenty-four months for failing to enter into an employment plan or comply with the employment plan without good cause had their entire cash benefit terminated.¹8
- ◆ As of August 2005, the full family sanction policy changed from a total of twenty-four months to eighteen months.<sup>19</sup> Full family sanction replaced a system of graduated penalties applied to only the parent's portion of the benefit. A benefit reduction is applied prior to the 18th month whenever the parent is out of compliance.<sup>20</sup>
- ◆ Since the inception of the full family sanction policy in Rhode Island in September of 2004, 446 cases have been closed. Between April 2005 and January 2006, the period for which demographic data are available, 257 cases involving 302 adults and 507 children were removed from the FIP program. Children represent 63% of the total individuals in sanctioned cases.²¹
- ◆ To have cash benefits reinstated, the adult must reapply for benefits, sign an employment plan and be in compliance with that plan for two weeks. Approximately one-third of full family sanction cases have been reinstated as of 2006.

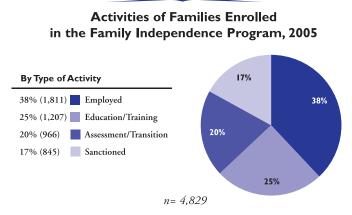
#### The Family Independence Program by Case Type, 2005

Total FIP Caseload	12,072
Child-only cases	4,081
Cases with adults required to engage in a work activity	4,829
Cases with adults exempt from a work activity*	3,162

Source: Rhode Island Department of Human Services, InRhodes Database, 2005.

<sup>\*</sup>Exemptions from work activities include: Illness or advanced age (779), caring for a disabled spouse or child (166), women in third trimester of pregnancy (477) and youngest child under age one (1,740).

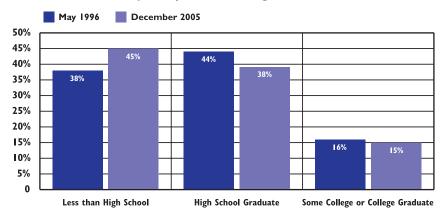
#### Children in the Family Independence Program



Source: Rhode Island KIDS COUNT analysis of Rhode Island Department of Human Services, InRhodes Database, December 2005.

- ◆ As of December 2005, 83% of families required to engage in a work activity were in compliance. Nearly 2 in 5 (38%) of these families were employed. An additional 25% of families were engaged in approved education or training and 20% were in assessment or transition, meaning families were preparing an employment plan or had completed one activity and were transitioning to another.<sup>22</sup>
- ♦ Fewer than 1 in 5 (17%) families required to engage in a work activity were sanctioned. Families who were sanctioned as a result of a failure to comply with a work plan represent 7% of the total FIP caseload.<sup>23</sup>
- ◆ Seventy-two percent of employed FIP recipients worked 30 hours or fewer per week.<sup>24</sup> Results from a longitudinal study of the FIP program show that cash assistance recipients who remained enrolled in the program faced numerous barriers to employment, including: physical and mental health problems, housing, seasonal, temporary or part-time jobs, transportation and inability to find a job.<sup>25</sup> In 2005, employed adult FIP recipients earned an average wage of \$9.04 per hour.<sup>26</sup>

# Education Level, Families Enrolled in the Family Independence Program, 1996 and 2005



Source: Witte, A. D. & Queralt, M. (August 2001). Study of the cash assistance program: May 1996 – April 2000 Wellesley, MA: Wellesley College. And Rhode Island Department of Human Services, InRhodes Database, December 2005. Percentages do not add to 100 due to cases in which education level is not reported.

- ◆ In Rhode Island, almost half (45%) of FIP heads of household, excluding child-only cases, had less than a high school education.<sup>27</sup>
- ◆ Compared to 1996, adults enrolled in FIP in 2005 were less likely to have graduated from high school or have at least some college education. 28,29
- ◆ A growing number of jobs in today's labor market require a higher level of skill and/or credentials. Research finds that the skill levels of an average high school dropout will qualify for 10% of all new jobs between 2000 and 2010, while people possessing the skills of a typical high school graduate will qualify for 22% of all new jobs.<sup>30</sup>
- ◆ For the first 24 months of enrollment, FIP permits adults receiving cash assistance to get necessary education or basic skills training before beginning work. Evaluations of FIP have found that adults who enrolled in training or post secondary education as part of the FIP plan were more likely to be employed and have a higher average hourly wage than those who did not participate (\$11.37 compared to \$8.66).<sup>31,32</sup>

# Children in the Family Independence Program

Table 9.

Children Enrolled in the Family Independence Program (FIP),

Rhode Island, December 1, 2005

Rhode Island, December 1, 2005				
CITY/TOWN	AII CHILDREN UNDER 18		R RECEIVING H ASSISTANCE CHILDREN	FIP CHILDREN AS % OF ALL CHILDREN UNDER 18
Barrington	4,745	20	22	<1%
Bristol	4,399	66	99	2%
Burrillville	4,043	68	105	3%
Central Falls	5,531	728	1,452	26%
Charlestown	1,712	30	50	3%
Coventry	8,389	138	200	2%
Cranston	17,098	543	860	5%
Cumberland	7,690	98	170	2%
East Greenwich	3,564	26	33	1%
East Providence	10,546	352	568	5%
Exeter	1,589	19	36	2%
Foster	1,105	15	29	3%
Glocester	2,664	26	39	1%
Hopkinton	2,011	34	51	3%
Jamestown	1,238	7	8	1%
Johnston	5,906	176	249	4%
Lincoln	5,157	93	150	3%
Little Compton	780	3	4	1%
Middletown	4,328	66	97	2%
Narragansett	2,833	45	66	2%
New Shoreham	185	1	3	2%
Newport	5,199	299	537	10%
North Kingstown	6,848	122	213	3%
North Providence	5,936	178	262	4%
North Smithfield	2,379	27	36	2%
Pawtucket	18,151	1,389	2,496	14%
Portsmouth	4,329	31	46	1%
Providence	45,277	5,402	10,315	23%
Richmond	2,014	19	27	1%
Scituate	2,635	22	27	1%
Smithfield	4,019	31	42	1%
South Kingstown	6,284	94	187	3%
Tiverton	3,367	58	69	2%
Warren	2,454	68	133	5%
Warwick	18,780	393	643	3%
West Greenwich	1,444	8	7	<1%
West Warwick	6,632	274	430	6%
Westerly	5,406	134	226	4%
Woonsocket	11,155	1,009	1,904	17%
Core Cities	91,945	9,101	17,134	19%
Remainder of State	155,877	3,011	4,757	3%
Rhode Island	247,822	12,112	21,891	9%

#### Source of Data for Table/Methodology

- Rhode Island Department of Human Services, InRhodes
  Database, December 2005. The denominator is the
  total number of children under age 18 from U.S.
  Bureau of the Census, Census 2000. Summary
  File 1, P12.
- The total cases on the table may not match the total cases listed elsewhere in the indicator. The InRhodes Database is a live system and reports run on different days can have slight variation.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- 1.31 Rhode Island Department of Human Services. (2005). Renewal of State Plan for Temporary Assistance for Needy Families. Title IV-A of the Social Security Act. Cranston, RI: Rhode Island Department of Human Services.
- 2.3.4.8.9.10.11.12.13.14.16.17.21.22.23.24.26.27.29 Rhode Island Department of Human Services, InRhodes Database, December 2005.
- <sup>5</sup> U.S. Department of Health and Human Services. (2006). 2006 Federal Poverty Guidelines. *Federal Register*, 71(15), 3848-3849.
- <sup>6</sup> The 2003 Rhode Island standard of need. (2004). Providence, RI: The Poverty Institute, Rhode Island College School of Social Work.
- <sup>7</sup> Rhode Island Department of Human Services, InRhodes Database, December 1995.

- Welfare caseloads continue to decline. (Issue Brief 05-20). (2005). Washington, DC: Federal Funds Information for States.
- Witte, A.D. & Queralt, M. (August 2001). Study of the cash assistance program: May 1996 – April 2000. Wellesley, MA: Wellesley College.
- <sup>18</sup> Rhode Island Department of Human Services Manual, Family Independence Program, Section 0812.35.
- <sup>19,20</sup> Rhode Island Department of Human Services Manual, Family Independence Program, Work Policies and Procedures, Section 0812.35. Retrieved February 17, 2006 from www.ridhscode.org/0800.htm
- <sup>25</sup> Bromley, M.A. (October 2002). Welfare reform evaluation project: Rhode Island Family Independence Program. Longitudinal study. Providence, RI: Rhode Island College.
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- 32 Bromley, M.A. (October 2004). Rhode Island College Welfare Reform Evaluation Project: Rhode Island Family Independence Program five-year longitudinal study. Providence, RI: Rhode Island College School of Social Work.

# **Children Receiving Food Stamps**

#### **DEFINITION**

Children receiving Food Stamps is the percentage of income-eligible children under age 18 who participate in the Food Stamp Program.

#### **SIGNIFICANCE**

The Food Stamp Program provides low-income families with the ability to obtain better nutrition through monthly benefits that can be used to purchase eligible food items at retail stores.<sup>1</sup> Research shows that hunger and lack of regular access to sufficient food are linked to serious health, psychological, emotional and academic problems in children and can impede their healthy growth and development.<sup>2,3</sup>

The Food Stamp Program is an entitlement to all applicants who meet the eligibility requirements. Participation in the Food Stamp Program is not time-limited and can be used as long as the person maintains their certification (with the exception of able-bodied adults without dependent children who live in communities not given a waiver).45 To qualify for food stamps, a household's gross income must be less than 130% of the federal poverty level for that family size and meet requirements that limit the value of liquid assets. In fiscal year 2006, a family of three with a gross annual income of less than \$20,928 (monthly income less than \$1,744) will qualify

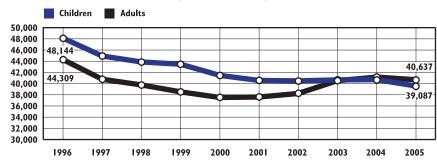
for Food Stamps if they meet the assets guidelines.<sup>6</sup>

By lessening the extent and severity of poverty, food stamps help to bridge the gap for many low-income working families in Rhode Island between what they earn and what they need in order to pay for basic living expenses. A household with one full-time, year round worker making the minimum wage of \$6.75 an hour will have 79% of the income needed to meet their basic expenses. If the same family receives food stamps, their income will be 90% of that needed to meet their basic expenses.7 In 2005, the average monthly Food Stamp benefit for a Rhode Island family of three was \$254.16.8

In addition to increasing access to food, food stamps provide a degree of protection for the local economy. As unemployment increases, people have fewer resources overall, which results in less money to be spent on food and lower quality food purchases. The Food Stamp Program can slow this negative cycle by compensating to some degree for people's loss of income.<sup>9</sup>

According to the U.S. Department of Agriculture in 2003 in Rhode Island, an estimated 53% of those eligible for Food Stamps received the benefit. Approximately 63,000 Rhode Island residents who were eligible for food stamps did not participate.<sup>10</sup>

# Food Stamp Participation, Children under Age 18 and Adults, Rhode Island, 1996-2005



Source: Rhode Island Department of Human Services, InRhodes Database, 1996 – 2005. Data represents children and adults who participated in the Food Stamp Program for the month of October.

◆ The number of children participating in the Food Stamp Program declined from 48,144 in 1996 to 39,087 in 2005, a 19% decrease. During the same time period, the number of adults on the Food Stamp program decreased from 44,309 to 40,637, an 8% decrease. ¹¹

### Changes to the Food Stamp Program

- ◆ As of April 2005 in Rhode Island, the Standard Utility Allowance (SUA) was made mandatory in eligibility calculations; previously, actual costs were used. Use of the SUA benefits those living in public housing and those with shared living arrangements.<sup>12</sup>
- ◆ Effective May 2005 in Rhode Island, child support payments became an income exclusion in calculating household eligibility, as long as the household member had a legal obligation to pay child support and the actual child support payments were verified.<sup>13</sup>
- ♦ As of October 2005 in Rhode Island, applicants have ten days from the date of application to provide all necessary documentation. Failure to comply in 10 days will result in a denial of the application. If the case is denied before thirty days from the date of application and the missing documentation is supplied within the thirty day window, the case can be reactivated for consideration. If the applicant supplies the information before the next 30 days (for a total of 60 after the application) the closed application can be reopened.¹⁴

# **Children Receiving Food Stamps**

Table 10. Children Under Age 18 Receiving Food Stamps, Rhode Island, October 1, 2005

	Kiloue Island	i, October 1, 2003	•
CITY/TOWN	ESTIMATED NUMBER INCOME-ELIGIBLE	NUMBER PARTICIPATING	% OF INCOME-ELIGIB PARTICIPATING
Barrington	155	28	18%
Bristol	607	160	26%
Burrillville	356	186	52%
Central Falls	2,840	2,038	72%
Charlestown	173	99	57%
Coventry	654	381	58%
Cranston	2,057	1,547	75%
Cumberland	485	253	52%
East Greenwich	242	81	33%
East Providence	1,687	914	54%
Exeter	169	44	26%
Foster	66	34	52%
Glocester	225	61	27%
Hopkinton	228	84	37%
Jamestown	36	21	58%
Johnston	733	398	54%
Lincoln	404	195	48%
Little Compton	21	9	43%
Middletown	404	149	37%
Narragansett	310	87	28%
New Shoreham	19	3	16%
Newport	1,731	884	51%
North Kingstown	818	385	47%
North Providence	802	420	52%
North Smithfield	92	51	55%
Pawtucket	5,948	3,795	64%
Portsmouth	187	91	49%
Providence	22,395	16,767	75%
Richmond	118	51	43%
Scituate	157	39	25%
Smithfield	239	52	22%
South Kingstown	485	270	56%
Tiverton	150	108	72%
Warren	333	258	77%
Warwick	1,712	1,136	66%
West Greenwich	81	22	27%
West Warwick	1,610	851	53%
Westerly	843	383	45%
Woonsocket	4,125	2,833	69%
Core Cities	38,649	27,168	70%
Remainder of State	15,048	8,000	53%
Rhode Island	53,697	35,168	65%

#### Note to Table

Due to a change in methodology, Food Stamp participation rates in this Factbook can not be compared with Factbooks before 2003. This year's estimates for the percentage of income-eligible children participating in the Food Stamp Program in Rhode Island cities and towns are based on the total number of children ages birth to 18 living in families with incomes below 130% of the federal poverty level from the 2000 Census. Past estimates were based on the percent of children eligible for the free school breakfast program. Some children who are eligible for Food Stamps because they do not meet other program requirements.

#### Source of Data for Table/Methodology

Estimated number income-eligible is based on the total number of children ages birth to 18 living in families with incomes below 130% of poverty from the 2000 Census. Food Stamp Program data are from the Rhode Island Department of Human Services, InRhodes Database, October 1, 2005. Note: The data in the city/town table may differ from the data on the previous page as this table uses point-in-time data for October, rather than data based on participation for the entire month.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- <sup>1</sup> U.S. Department of Agriculture, Food Assistance and Nutrition Research Program. (2004). *The food assistance landscape*. Washington, DC: Economic Research Service.
- <sup>2</sup> The safety net in action: Protecting the health and nutrition of young American children. (2004). Boston, MA: Children's Sentinel Nutrition Assessment Program.
- <sup>3</sup> The consequences of hunger and food insecurity for children: Evidence from recent scientific studies. (2002). Waltham, MA: The Center on Hunger and Poverty at Brandeis University.
- <sup>4</sup> Zedlewski, S. & Rader, K. (2004). Recent trends in Food Stamp participation among poor families with children. Washington, DC: The Urban Institute.

- 5 Food Stamp Program, Able-Bodied Adults without Dependents (ABAWD). (n.d.). Retrieved January 19, 2006 from www.fns.usda.gov/fsp/rules/Memo/PRWORA/abawd s/ABAWDsPage.htm
- <sup>6</sup> Governments, FY 2006 Income Eligibility Standards. (n.d.) Retrieved January 19, 2006 from www.fns.usda.gov/fsp/government/FY06\_Income\_St andards.htm
- <sup>7</sup> Rhode Island KIDS COUNT analysis of *The 2003 Rhode Island standard of need.* (2004). Providence, RI: Rhode Island College, School of Social Work, The Poverty Institute.
- <sup>8</sup> Rhode Island Department of Human Services, InRhodes Database, October 1, 2005.
- <sup>9</sup> Rosenbaum, D. & Neuberger, Z. (2005). Food and nutrition programs: Reducing hunger, bolstering nutrition. Washington, DC: Center on Budget and Policy Priorities. Retrieved January 19, 2006 from www.cbpp.org/7-17-05fa.pdf
- <sup>10</sup> Castner, L.A. & Schirm, A.L. (2005). Reaching those in need: State food stamp participation rates in 2003. Washington, DC: U.S. Department of Agriculture and Mathematica Policy Research, Inc.
- <sup>11</sup> Rhode Island Department of Human Services, InRhodes Database, 1996 – 2005. Data represent children and adults participating in the Food Stamp Program for the month of October of each year.
- <sup>12</sup> Rhode Island Department of Human Services, Rules and Regulations. *Standard Utility Allowance*, 1038.20.5. Retrieved November 7, 2005 from www.dhs.ri.gov
- <sup>13</sup> Rhode Island Department of Human Services, Rules and Regulations. *Food Stamp Program standards*, 1038.19. Retrieved November 7, 2005 from www.dhs.ri.gov
- <sup>14</sup> Rhode Island Department of Human Services, Rules and Regulations. *Denying an application at the end* of 10 days following the date of request, 1012.32. Retrieved November 7, 2005 from www.dhs.ri.gov

# **Children Participating in School Breakfast**

#### **DEFINITION**

Children participating in school breakfast is the percentage of low-income public school children who participate in the School Breakfast Program. Children are counted as low-income if they are eligible for and enrolled in the free or reduced price lunch program.

#### **SIGNIFICANCE**

Children who suffer from undernutrition have poorer overall health status than well-nourished children, miss more days of school and are less ready to learn when they do attend. Students who eat breakfast have significantly higher math and reading scores, fewer absences, improved attentiveness and lower incidences of social and behavioral problems.<sup>2</sup>

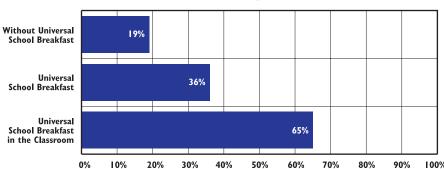
Low-income students are more likely than other students to arrive at school without an adequate breakfast. Research shows that when there is a school breakfast program available, low-income students are significantly more likely to eat a breakfast. The School Breakfast Program offers nutritious meals, providing children who participate with one-fourth or more of their Recommended Daily Allowance for key nutrients. 4

Nationally, an estimated 36% of individuals living in food-insecure households are children.<sup>5</sup> In Rhode

Island, an estimated 46,000 children lived in a household with a lack of money to purchase adequate and nutritious food.<sup>67</sup> Rhode Islanders who are Hispanic, have children under the age of 6, are single parents or have not finished high school are the most likely to report they did not have enough food to meet their basic needs. For other children, long commute times and rushed family schedules make it difficult to eat breakfast before school and put children at a disadvantage in their ability to concentrate and arrive in class ready to learn.<sup>8</sup>

In 1995, almost two-thirds (62%) of Rhode Island public schools did not offer the breakfast program.9 Rhode Island state legislation now requires all public schools to provide students with access to school breakfast.<sup>10</sup> Federal and state funds are available to support the costs of the School Breakfast Program. To receive a reduced-price meal, household income must be below 185% of the federal poverty guidelines. For free meals, household income must fall below 130% of the poverty guidelines. Children in Food Stamp and Family Independence Program households are automatically eligible for free meals.11 In October 2005, an average of 19,500 breakfasts were served daily across Rhode Island. Of these, 84% (16,435) were to low-income children eligible for free or reduced price meals.12

# Participation Rates in School Breakfast for Three Different Program Models



Source: Evaluation of the Universal School Breakfast Program Pilot Project: Key Report Findings from the First Year of Implementation (November 2002). Washington, DC: Food Research and Action Center.

- ♦ Universal School Breakfast Programs offer school breakfast free to all students, regardless of family income. Universal programs increase school breakfast participation dramatically, especially among low-income students. When schools offer breakfast in the classroom at the start of the school day, participation increases three-fold.¹³
- ◆ Providing free school breakfast to all students improves participation by low-income students by removing the stigma that arises when the program is only offered to low-income students. ¹⁴ Currently, Central Falls, Cranston, Pawtucket and Providence all offer universal free school breakfast. Two other districts, Woonsocket and East Providence, started pilot programs during the 2005-2006 academic year. ¹⁵
- ◆ Rhode Island increased participation in the school breakfast program by students receiving free or reduced price meals by 9.7% between the 2003-2004 and the 2004-2005 school years, making it one of thirteen states to increase participation by at least 8%.¹6
- ♦ Rhode Island ranks 22nd in the country for participation in school breakfast when participation is analyzed as the ratio of low-income students in the lunch program to low-income students in the breakfast program. During the 2004-2005 school year, 43 low-income students participated in the breakfast program for every 100 that participated in the lunch program.¹¹ If Rhode Island succeeded in increasing this ratio from 43 to 55 low-income student participating in the school breakfast program, the state could garner an additional \$1.2 million of federal funds to support the program and flow into the state economy.¹¹s

# **Children Participating in School Breakfast**

Table 11. Children Participating in School Breakfast, Rhode Island, Fall 2005

SCHOOL DISTRICT	2005 FALL ENROLLMENT	DISTRICT WIDE AVERAGE DAILY PARTICIPATION IN BREAKFAST	PERCENT OF ALL CHILDREN PARTICIPATING IN BREAKFAST	NUMBER OF LOW-INCOME STUDENTS	LOW-INCOME AVERAGE DAILY PARTICIPATION IN BREAKFAST	PERCENT OF ALL LOW-INCOME CHIL- DREN PARTICIPATING IN SCHOOL BREAKFAS
Barrington	3,426	23	1%	97	6	6%
Bristol Warren	3,543	195	6%	896	112	13%
Burrillville	2,555	129	5%	559	85	15%
Central Falls	3,607	766	21%	2,964	616	21%
Chariho	3,841	110	3%	535	70	13%
Coventry	5,854	255	4%	848	118	14%
Cranston	10,932	1,130	10%	2,868	637	22%
Cumberland	5,197	329	6%	693	259	37%
East Greenwich	2,429	55	2%	123	41	33%
East Providence	5,842	501	9%	2,015	433	21%
Exeter-West Greenwich	2,148	64	3%	216	39	18%
Foster	302	31	10%	28	21	75%
Foster-Glocester	1,646	59	4%	125	33	26%
Glocester	718	69	10%	96	61	64%
Jamestown	522	6	1%	39	4	10%
Johnston	3,340	169	5%	780	129	17%
Lincoln	3,405	96	3%	445	125	28%
Little Compton	329	1	<1%	24	<1	1%
Middletown	2,504	122	5%	458	102	22%
Narragansett	1,583	26	2%	166	26	16%
New Shoreham	140	9	6%	13	3	23%
Newport	2,449	465	19%	1,188	451	38%
North Kingstown	4,653	180	4%	557	146	26%
North Providence	3,447	285	8%	1,038	252	24%
North Smithfield	1,885	60	3%	163	24	15%
Pawtucket	9,241	1,983	21%	5,715	1,548	27%
Portsmouth	3,051	69	2%	210	30	14%
Providence	25,615	8,748	34%	21,360	8,435	39%
Scituate	1,798	10	1%	143	8	6%
Smithfield	2,662	81	3%	186	34	18%
South Kingstown	3,912	102	3%	536	110	21%
Tiverton	2,127	152	7%	306	77	25%
Warwick	11,578	683	6%	2,444	444	18%
West Warwick	3,797	403	11%	1,194	315	26%
Westerly	3,529	352	10%	847	250	30%
Woonsocket	6,505	1,782	27%	3,781	1,391	37%
Core Cities	51,214	14,147	28%	36,202	12,756	35%
Remainder of State	98,898	5,353	5%	17,454	3,679	21%
Rhode Island	150,112	19,500	13%	53,656	16,435	31%

#### Source of Data for Table/Methodology

- Rhode Island Department of Elementary and Secondary Education, Office of School Food Services, October 2005. Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick, and Woonsocket.
- Fall enrollment is the public school enrollment as of October 1, 2005. Average daily participation in breakfast is the number of students eating breakfast in school on average in the month of October 2005. Number of low-income students is the number of students eligible for and enrolled in free or reduced price lunches in the month of October 2005. Low-income average daily participation in breakfast is the number of students eligible for and enrolled in free or reduced price lunches, eating breakfast in school on average in the month of October 2005. Half-day kindergarten, private schools and residential child care facilities may offer the School Breakfast Program, but are not included in these calculations.

- <sup>1</sup> The consequences of hunger and food insecurity for children: Evidence from recent scientific studies. (2002). Waltham, MA: Brandeis University, Center on Hunger and Poverty.
- 23.4.8.10.11.14 School breakfast scorecard 2003: Thirteenth annual status report on the School Breakfast Program. (2003). Washington, DC: Food Research and Action Center.
- 56 Nord, M., Andrews, M. & Carlson, S. (October 2004). Household food security in the United States, 2004/ERR-11. Washington, DC: Economic Research Service, United States Department of Agriculture.
- <sup>7</sup> U.S. Bureau of the Census, Current Population Survey 2002-2004.
- 9 Rhode Island Department of Elementary and Secondary Education, Office of School Food Services, Fall 1995.
- Rhode Island Department of Elementary and Secondary Education, Office of School Food Services, Fall 2005.
- <sup>13</sup> Evaluation of the Universal School Breakfast Program Pilot Project: Key interim report findings from the first year of implementation. (2002). Washington, DC: Food Research and Action Center.
- <sup>15</sup> Rhode Island Department of Elementary and Secondary Education, Office of School Food Services.
- 16.17.18 School breakfast scorecard 2005. (2005).Washington, DC: Food Research and Action Center.

# Health

# **Nurses Song**

When the voices of children are heard on the green And laughing is heard on the hill,

My heart is at rest within my breast

And everything else is still.

"Then come home, my children, the sun is gone down And the dews of night arise;
Come, come, leave off play, and let us away
Till the morning appears in the skies."

"No, no, let us play, for it is yet day
And we cannot go to sleep;
Besides, in the sky the little birds fly
And the hills are all cover'd with sheep."

"Well, well, go and play till the light fades away And then go home to bed." The little ones leaped and shouted and laugh'd And all the hills echoed.

William Blake

## Children's Health Insurance

#### DEFINITION

Children's health insurance is the percentage of children below age 19 who were covered by any kind of public or private health insurance, including Medicaid, during the previous calendar year.

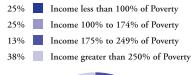
#### **SIGNIFICANCE**

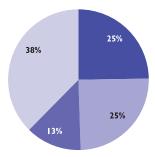
Children's health insurance status is the major determinant in whether children have access to care.1 Children who lack insurance coverage are more likely to have poorer health outcomes, have fewer well-child visits, and are more likely to delay seeking medical care.2 Insured children are more likely than uninsured children to receive medical care for common conditions like asthma and ear infections - illnesses that if left untreated can have life-long consequences and lead to more serious health problems.3 Children without health insurance often have poorer school attendance and lower school achievement.4 Children are more likely to use health care when their parents are insured and have access to health care.5

RIte Care/RIte Share, Rhode Island's Medicaid managed care health insurance program, is available to children and families who qualify based on family income. RIte Care also serves as the health care delivery system for specific groups of children who qualify

for Medical Assistance based on a disability or because they are in foster care or receiving an adoption subsidy. As of December 31, 2005, two-thirds (79,964) of the RIte Care members who qualified based on family income were children under age 19.6 There were 44,528 low-income parents enrolled in RIte Care as of December 31, 2005.7 Of these parents, 9,059 (20%) received RIte Care because they were enrolled in the Family Independence Program (FIP).8

### Children Under Age 19 without Health Insurance, by Poverty Level, Rhode Island, 2004

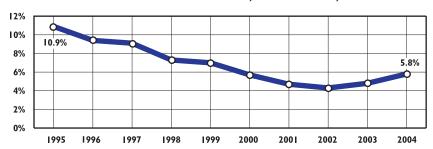




n = 16,000

Source: U.S. Bureau of Census, Current Population Survey, 2003-2005, three-year average. Compiled by The Annie E. Casey Foundation. These data reflect only those who were uninsured throughout the entire year and do not include those who were insured for only part of the year.

#### Children without Health Insurance, Rhode Island, 1995 - 2004



Source: U.S. Census Bureau, Current Population Survey, 1994-2005, three-year averages, compiled by Rhode Island KIDS COUNT. Data are for children under 18 years of age.

- ◆ As of 2004, 5.8% of Rhode Island's children under age 18 were uninsured, compared to 11.5% of children nationally. The rate of uninsured children in Rhode Island has been reduced by 47% over the past ten years. 10
- ♦ As of 2004, there were 16,000 uninsured children under age 19 in Rhode Island. Of these, an estimated 10,000 Rhode Island children were eligible for RIte Care but uninsured.<sup>11</sup>
- ♦ In Rhode Island, the recent increase in the rate of uninsured children is largely due to the decline in employer-sponsored insurance. The percentage of children covered by employer-sponsored health insurance has declined by 10% in the past three years. In 2004, 165,000 children were covered by employer-sponsored health insurance, down from 183,666 in 2001.¹²
- ◆ Three-quarters of uninsured children live in working families who either do not have access to employer-sponsored health insurance or cannot afford to purchase it.<sup>13,14</sup>

# Children's Health Insurance

Table 12.

Children Under Age 19 Receiving Medical Assistance, Rhode Island, December 2005

	_	-	,					
CITY/TOWN	Rite Care FIP	Rite Care Non-FIP	SSI	Katie Becket Provision	Adoption Subsidy	Foster Care	Total	
Barrington	41	199	11	41	10	7	309	
Bristol	144	522	36	17	23	15	757	
Burrillville	144	554	39	27	52	44	860	
Central Falls	1,752	2,910	289	3	16	19	4,989	
Charlestown	60	258	12	13	10	2	355	
Coventry	247	1,137	70	64	90	46	1,654	
Cranston	1,066	3,558	234	144	82	71	5,155	
Cumberland	200	815	66	76	52	23	1,232	
East Greenwich	38	185	14	51	8	8	304	
East Providence	727	2,098	148	66	60	68	3,167	
Exeter	41	159	12	7	19	24	262	
Foster	31	124	2	7	22	7	193	
Glocester	51	222	26	14	39	23	375	
Hopkinton	65	296	15	8	9	4	397	
Jamestown	11	68	7	8	10	0	104	
Johnston	301	1,144	75	31	22	26	1,599	
Lincoln	177	545	39	43	33	22	859	
Little Compton	5	68	3	3	1	2	82	
Middletown	142	490	48	29	10	30	749	
Narragansett	80	267	15	21	13	58	454	
New Shoreham	4	19	1	0	0	0	24	
Newport	654	1,096	113	20	19	30	1,932	
North Kingstown	257	773	55	62	21	11	1,179	
North Providence	342	1,063	92	32	39	68	1,636	
North Smithfield	49	227	11	23	13	39	362	
Pawtucket	3,155	5,986	568	43	67	135	9,954	
Portsmouth	72	375	17	42	12	19	537	
Providence	11,935	17,594	2,011	70	1,099	1,239	33,948	
Richmond	34	176	10	16	12	14	262	
Scituate	37	297	12	28	26	16	416	
Smithfield	57	322	19	31	20	11	460	
South Kingstown	205	608	59	49	42	19	982	
Tiverton	92	458	29	24	11	16	630	
Warren	172	384	20	17	21	14	628	
Warwick	810	2,946	224	163	136	94	4,373	
West Greenwich	19	109	9	11	14	6	168	
West Warwick	546	1,621	126	17	53	19	2,382	
Westerly	262	913	62	35	15	20	1,307	
Woonsocket	2,140	3,196	439	39	88	132	6,034	
Out of State/Unknown	4	13	57	0	0	0	74	
Core Cities	20,182	32,403	3,546	192	1,342	1,574	59,239	
Remainder of State	5,983	21,379	1,492	1,203	947	827	31,831	
Rhode Island	26,169	53,795	5,095	1,395	2,289	2,401	91,144	

#### Source of Data for Table/Methodology

Rhode Island Department of Human Services, MMIS Database, December 31, 2005.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick, and Woonsocket.

From September 2003 through March 2004, children with special health care needs were voluntarily transitioned from fee-for-service Medical Assistance to managed care RIte Care. Children who were transitioned into RIte Care included those who qualify for Medical Assistance because they receive SSI, adoption subsidy, or qualify for the Katie Beckett provision. Certain groups of children, including those with commercial health insurance were not included in the transition to RIte Care. The columns "SSI, Katie Beckett, and Adoption Subsidy" include children in fee-for-service Medicaid and (managed care) RIte Care as of December 31, 2005.

The Providence numbers may include some foster children who live in other towns because the DHS database lists foster children as Providence residents for administrative purposes.

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- Ku, L. & Nimalendran, S. (2004). Improving children's health: A chartbook about the roles of Medicaid and SCHIP. Washington, DC: Center on Budget and Policy Priorities.
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- <sup>4</sup> Park, H.G. & Oliver, L. (2004). Is SCHIP SHIP-SHAPE?. State Legislatures. Washington, DC: National Conference of State Legislatures.
- 5.14 Progressive platform for the states 2004 candidate briefing book. (2004). Washington, DC: Center for Policy Alternatives.
- <sup>6.7</sup> Rhode Island Department of Human Services, MMIS Database, December 31, 2005.

(continued on page 147)

## **Childhood Immunizations**

#### **DEFINITION**

Childhood immunizations is the percentage of children ages 19 months to 35 months who have received the entire 4:3:1:3:3:1 Series of vaccinations as recommended by the Advisory Committee on Immunization Practices (ACIP). The Series includes 4 doses of Diphtheria, Tetanus and Pertussis (DTaP); 3 doses of Polio; 1 dose of Measles, Mumps, Rubella (MMR); 3 doses of Haemophilus influenzae type b (Hib); 3 doses of Hepatitis B vaccines; and one dose of Varicella (chickenpox).

#### **SIGNIFICANCE**

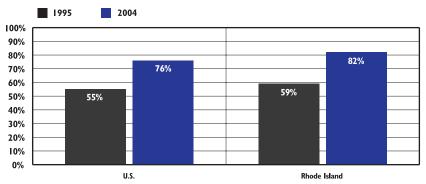
Adequate immunization protects children against several infectious diseases that were once common and resulted in death or disability.1 Vaccines interact with the immune system to produce antibodies that protect the body if later exposed to disease.2 Individuals benefit from immunization because it can improve quality of life and productivity, and prevent illness and death. Societal benefits include creation and maintenance of community immunity, prevention of disease outbreaks and reduction of health-related costs.<sup>3,4</sup> Although many of the diseases children are vaccinated for are rare, it is important to continue to

immunize them until the diseases are completely eradicted.<sup>5</sup>

Vaccines are one of the most costeffective tools in preventing disease.<sup>6</sup> In order to eliminate cost as a barrier to vaccination, the federal Vaccines for Children program allows states to purchase vaccines at a discounted price. Providers then administer the vaccines at no cost to eligible children including those who are uninsured, underinsured, or Medicaid eligible.<sup>7</sup>

Rhode Island is one of a few states that purchases all vaccines for children and distributes them to providers. In order to ensure that vaccines reach all children, the Rhode Island Department of Health works in partnership with Rhode Island health plans to maintain and share Kids Net immunization data.8 In accordance with national recommendations, Rhode Island requires vaccination against the following diseases prior to entry into child care, Head Start or kindergarten: Diphtheria, Tetanus, and Pertussis (DTaP); Hepatitis B; Haemophilus influenzae type b (Hib); Measles, Mumps, Rubella (MMR); Polio (IPV); Varicella (chickenpox) and Pneumococcal.9

# Immunized Children, Ages 19 Months – 35 Months, United States and Rhode Island, 1995 and 2004

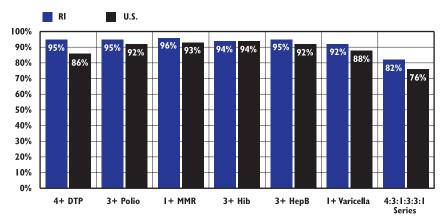


Source: Centers for Disease Control and Prevention, National Immunization Survey, 1995 and Centers for Disease Control and Prevention, National Immunization Survey, 2004.

- ♦ Over the past decade the percentage of Rhode Island children fully immunized increased from 59% to 82%, higher than the national rate of 55% in 1995 and 76% in 2004.
- ◆ Despite the improvement of vaccination rates overall, racial and ethnic disparities persist. In the United States during 2004, 77% of White children were fully immunized, compared to 71% of Black children and 76% of Hispanic children.¹⁰
- ◆ Poverty remains a risk factor for under-immunizations.<sup>11</sup> In the U.S. in 2004, children at or above the federal poverty level had a 77% immunization rate while children below the poverty level had a 73% vaccination rate.<sup>12</sup>
- ◆ Strategies to reduce the racial, ethnic and income disparities in immunization rates include:
  - Ensure that all children have access to health care.
  - Make connections and improve coordination with the Supplemental Nutrition Program for Women, Infants and Children (WIC) and school-based health centers.
  - Provide education and tools for parents to track their children's immunization status.<sup>13</sup>
- ◆ Concerns about vaccine safety contribute to the number of children who are underimmunized. 14 As required by the National Childhood Vaccine Injury Act, families should be provided informational material about vaccines and given the opportunity to clarify issues or concerns. 15,16

## **Childhood Immunizations**





Source: Centers for Disease Control and Prevention, National Immunization Survey, 2004.

- ◆ In 2004, 82% of Rhode Island children ages 19 months to 35 months were fully immunized with the 4:3:1:3:3:1 Series, compared to 76% nationally.<sup>17</sup>
- ◆ In 2004, Rhode Island was among the top 5 states for four of the six vaccines in the 4:3:1:3:3:1 Series. Rhode Island ranks 6th in the nation for the completion of the Series.<sup>18</sup>
- ◆ In 2004, 182 Rhode Island children were exempt from receiving one or more vaccines for medical or religious reasons. Of these, 70 (38%) were exempt from receiving all vaccines.<sup>19</sup>
- ◆ The Advisory Committee on Immunization Practices (ACIP) periodically reviews the national Immunization Schedule to update its recommendations, include newly licensed vaccines and changes in vaccine formulation to ensure that immunization practices remain effective. In 2006 the ACIP recommendations added emphasis on the need to vaccinate newborns against Hepatitis B and to vaccinate children older than 6 months with certain risk factors against influenza (flu).²0

#### **School Immunization**

- ♦ The Rhode Island Immunization
  Program conducts an annual statewide
  survey to assess immunization levels of
  children entering kindergarten, 7th grade,
  and attending licensed child care centers and
  Head Start programs. The 2004-2005
  Rhode Island School Immunization Survey
  included 39,978 children over the age of 19
  months across 711 sites. Immunization rates
  for each of the vaccines included in the
  survey were at least 96% for children in
  child care, Head Start and kindergarten.<sup>21</sup>
- ♦ In order to ensure that all teens are appropriately vaccinated before they graduate from high school, the Rhode Island Department of Health's Immunization Program has partnered with the Rhode Island Childhood Immunization Action Coalition to create Vaccinate Before You Graduate (VBYG). The program informs parents and educates students on the importance of immunization and holds vaccination clinics throughout the year at each participating school. The immunizations are funded through the state's Vaccine for Children Programs and are offered at no cost to students.<sup>22</sup>
- ◆ During the 2004-2005 school year, 50 schools participated in VBYG. Of the 1,707 students enrolled in the program, 95% received immunizations and 92% completed all immunizations for which they were enrolled.<sup>23</sup>

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(continued on page 147)

### **Access to Dental Care**

#### **DEFINITION**

Access to dental care is the percentage of children under age 21 who were enrolled in RIte Care, RIte Share or Medicaid fee-for-service on September 30, 2005 and had received dental services at any point during the previous federal fiscal year (October 1, 2004 - September 30, 2005).

#### **SIGNIFICANCE**

Dental caries (tooth decay) is the most common preventable chronic disease among children 5 to 17 years old. Preschool children with untreated dental caries are more likely to develop poor eating habits, to have difficulty socializing with peers and to have speech problems. Children with poor dental health are at increased risk for future dental caries in their permanent teeth. Chronic dental problems in school-age children and adolescents can lead to reduced school performance, poor self-image, lack of concentration and absenteeism.<sup>3</sup>

Children living in families with incomes below the poverty threshold and minority children have the greatest extent of untreated dental problems. In the U.S., 80% of the tooth decay occurs in 25% of the children, primarily those from low-income families.<sup>4</sup> In 2003, Hispanic children in the U.S. were more likely than Black or

African American children or non-Hispanic white children to have unmet dental needs and to not have had a dental visit in more than 2 years.<sup>5</sup>

Insurance is a strong predictor of access to care. Nearly one in five (19%) uninsured children in the U.S. had unmet dental needs in 2003, compared with 7% of those with Medicaid and 3% of those with private health insurance. National estimates indicate that there are 2.6 children without dental insurance for every child without medical insurance. During the past decade, the percentage of Rhode Island children with dental insurance has increased, from 62% in 1990 to 73% in 2001.

For children in low-income families, the efficacy of public dental insurance is a critical factor in access to dental prevention and treatment.9 Children eligible for Medicaid services experience twice the rate of untreated dental disease as children who live in families with higher incomes.<sup>10</sup> Barriers to obtaining oral health services for children enrolled in RIte Care, RIte Share or Medicaid fee-for-service include difficulty finding a provider who will accept Medical Assistance, inadequate financial resources to pay for dental care, and fear.11 Children with disabilities or special health care needs also may have problems accessing providers who are equipped to address their special needs.12

### Access to Dental Care

- ◆ The federal Medicaid program mandates that states provide comprehensive dental services to eligible children up to age 21 including diagnostic and preventive services, treatment services, emergency services, and medically necessary orthodontic services.¹³
- ◆ Forty-four percent (44%) of children who were enrolled in RIte Care, RIte Share or Medicaid fee-for-service on September 30, 2005 received a dental service during federal fiscal year 2005.<sup>14</sup>
- ◆ Dental insurance is not available to many working families in Rhode Island. Fewer than half (48%) of Rhode Island employers offer dental insurance to their full-time employees, and 14% offer it to their part-time employees (compared to 79% and 18% who offer health insurance, respectively).¹⁵

# Emergency Room Care and Hospitalizations for Untreated Dental Disease

- ♦ In Rhode Island, an average of 541 children under age 21 were treated each year for a dental related condition in Lifespan Emergency Departments (Rhode Island Hospital, Hasbro Children's Hospital, The Miriam Hospital, and Newport Hospital) during fiscal years 2001, 2002 and 2003.<sup>16</sup>
- ◆ Between 2001 and 2005 in Rhode Island, an average of 52 children under 18 years of age were hospitalized each year with a diagnosis that included an oral health condition. For an average of 13 of those children, an oral health condition was the main reason for the hospitalization.¹¹

## **Access to Dental Care**

### **Medicaid Reimbursement Rates**

- ◆ Low reimbursement rates that fail to cover the cost of services and administrative difficulties are two reasons cited by dentists for limiting or not serving Medicaid patients. State efforts to attract more dentists to Medicaid by paying higher fees and streamlining administrative requirements have resulted in increased access to dental care services.<sup>18</sup>
- ◆ Rhode Island's Medicaid dental reimbursement rates were last increased in 1992. When comparing Rhode Island's 2004 Medicaid reimbursement rates and average fees charged by dentists in the state, 14 out of 15 rank below the 1st percentile. This means that fewer than 1% of dentists in Rhode Island would consider the Medicaid rate to be equal to or greater than their current charge.<sup>19</sup>
- ♦ Beginning in 2006, approximately 30,000 children enrolled in RIte Care, RIte Share, or Medicaid fee-for-service who were born on or after May 1, 2000 will receive dental benefits through the RIte Smiles dental program. RIte Smiles plan(s) will be responsible for maintaining a network of participating dentists, paying claims, and providing member services such as translation and transportation. All children receiving Medical Assistance born before May 1, 2000 will continue to receive dental benefits under the fee-for-service system. Reimbursement rates to private dentists will be increased under this program.<sup>20</sup>

### Early Detection and Prevention of Dental Disease

- ◆ Nearly one half of children in the U.S. do not receive dental care in accordance with the American Academy of Pediatric Dentistry's recommendations of two visits per year beginning at age one. The youngest children are the least likely to receive dental care.<sup>21</sup>
- ◆ Nationally, the number of very young children with dental caries (cavities) in their primary teeth has increased. Between 1988 and 1994, 24% of children between the ages of 2 and 5 had caries, compared with 28% between 1999 and 2002, an increase of 15%. Children living below 100% of the federal poverty threshold also experienced an 8% increase in dental caries in primary teeth, from 51% to 55%.<sup>22</sup>

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- <sup>14</sup> Rhode Island Department of Human Services, January 2006.
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- 16 Lifespan, Decision Support Services, August 2004.
- <sup>17</sup> Rhode Island Department of Health, Office of Health Statistics, January 2006.
- <sup>18</sup> Cuadro, R. & Scanlon, A. *Does raising rates increase dentists' participation in Medicaid?* The experience of three states. (2004). Washington, DC: National Conference of State Legislatures.
- <sup>19</sup> State innovations to improve oral health care for low-income children: A compendium update. (2005). Chicago, IL: American Dental Association.
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- <sup>21</sup> Yu, S. M., Bellamy, H. A, Kogan, M. D, Dunbar, J. L., Schwalberg, R. H. & Schuster, M. A. (2005). Factors that influence receipt of recommended preventive pediatric health and dental care. *Pediatrics*, 110(6), 73-81. Retrieved January 19, 2005 from www.pediatrics.org/
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## Children's Mental Health

#### **DEFINITION**

Children's mental health is the percentage of children through age 21 enrolled in RIte Care or fee-for-service Medicaid who received a Medicaid-funded mental health service during state fiscal year 2002 (July 1, 2001 – June 30, 2002).

#### **SIGNIFICANCE**

Mental health in childhood and adolescence is defined by the U.S. Surgeon General as the achievement of expected developmental cognitive, social and emotional milestones and by secure attachments, satisfying social relationships and effective coping skills. One in five U.S. children ages 9 to 17 has a diagnosable mental or addictive disorder. One in ten suffers significant functional impairments at home, at school and with peers as a result of his or her disorder.

Mental health problems affect children of all backgrounds. Children most at risk for mental disorders and problems with social-emotional development include those experiencing poverty, deprivation, abuse and neglect, unsatisfactory relationships, or exposure to traumatic events; children of parents with mental health or substance abuse disorders; children exposed to alcohol, drugs and tobacco during prenatal development; and children born with

low birth weight, difficult temperament or an inherited predisposition to a mental disorder.<sup>3</sup>

There is increasing recognition that mental health problems, whether arising from biological or psycho-social causes or both, affect the physical functioning of the brain and are treatable. The mental health status of children directly influences their behavior at home and at child care or school, their academic performance and their ability to participate in community life. Parental mental health problems, substance abuse and maternal depression are common and have significant negative effects on children's social and emotional development.

Access to health insurance that covers appropriate services is critical to effective mental health prevention and treatment.<sup>6</sup> In Rhode Island during fiscal year 2002, 9% of children and youth who were enrolled in Medicaid (including RIte Care or fee-for-service Medicaid) received a Medicaid-funded mental health service.<sup>7</sup> In the U.S. and in Rhode Island, mental health systems tend to be fragmented and crisis-driven with disproportionate spending on high-end hospital care and inadequate investment in prevention and a continuum of community services.<sup>8,9,10</sup>

### **Rhode Island's Community Mental Health Centers**

- ♦ The eight Community Mental Health Centers (CMHCs) in Rhode Island are the primary source of public mental health treatment services available in the state. During 2005, 7,413 children under age 17 were treated at community mental health centers and 3,471 children were receiving services on December 31, 2005.<sup>11</sup>
- Of the children who received services through community mental health centers in 2005, 21% presented with a primary diagnosis of attention deficit disorder, 19% with depressive disorders, 15% with conduct disorder and 9% with anxiety disorder. Forty-nine percent had diagnoses of serious mental illness.<sup>12</sup>

#### Children's Intensive Services

- ◆ Children and youth at the highest risk for out-of-home placement can remain at home in their community while receiving intensive, home-based psychotherapeutic and case management services offered by the Children's Intensive Service (CIS) program at the Rhode Island Department of Children, Youth and Families (DCYF). DCYF authorizes care at one of four levels of varying intensity and service duration based on the acuity and needs of the child and family. There were eleven certified CIS provider agencies in Rhode Island in 2005.¹³
- ♦ Of the 2,479 children who were served by CIS between April 1, 2004 and March 31, 2005, 12% were over age 16, 45% were between the ages of 11 and 15, 29% were ages 6 to 10, and 12% were ages 3 to 5. Nearly 10% of children were referred to CIS after an inpatient psychiatric hospitalization. Thirty percent were in the care or custody of DCYF. Approximately 95% of children enrolled in CIS were enrolled only once during the calendar year; 5% were re-admitted.<sup>14,15</sup>
- ◆ Sixty-two percent of children receiving CIS services had a behavioral disorder diagnosis (i.e., Attention Deficit Hyperactivity Disorder, Oppositional Defiant Disorder, and conduct disorder); 33% had a mood disorder (i.e., major depressive disorder and bipolar disorder); and 20% had an adjustment or anxiety disorder. (Children may have more than one disorder so the total percentage is greater than 100%.)¹6

# Children's Mental Health



- ♦ Children and adolescents receive a range of behavioral health treatment services at hospitals in Rhode Island. There are two hospitals in Rhode Island that specialize in providing psychiatric care to pediatric populations, Bradley Hospital and Butler Hospital. Other general hospitals also provide emergency services and some outpatient services to children and youth. For example, Hasbro Children's Hospital, a division of Rhode Island Hospital, provided outpatient psychiatry visits to 1,402 children age 18 and under in 2005.<sup>17</sup>
- ◆ In 2005, Butler Hospital admitted 683 young people ages 18 and under for behavioral health treatment. Of these, 597 were admitted to inpatient care, 51 to partial hospitalization services, and 53 to outpatient treatment. Youth ages 13 to 18 accounted for 81% of services provided.¹8
- ♦ Bradley Hospital has a Developmental Disabilities Program that offers highly specialized clinical services to children and adolescents who show signs of serious emotional and behavioral problems in addition to a developmental disability. Bradley also operates four schools for children with behavioral health problems and developmental disabilities, which together had an enrollment of approximately 215 students per day in 2005.¹¹

Children Age 18 and Under Served at Bradley Hospital, 2005

	General Psychiatric Services	Developmental Disabilities Program
Inpatient	660	64
Residential	77	19
Partial Hospitalization	322	16
Home Based	N/A	31
Outpatient	1,151	245

Source: Lifespan, 2006. Programs can have overlapping enrollment.

♦ Between October 2004 and March 2005, approximately 204 children under age 18 with a psychiatric diagnosis were "boarded" in the emergency department and/or medical floors at Hasbro Children's Hospital due to the unavailability of an inpatient psychiatric bed in the state.<sup>20</sup> While awaiting placement, children who are "boarded" must wait for appropriate treatment and may require constant monitoring by staff so that they do not injure themselves or others.

### Inpatient Psychiatric Care in Rhode Island

- ◆ Children and adolescents in Rhode Island experience a wide range of behavioral health problems. Inpatient treatment at a psychiatric hospital is considered to be the most intensive type of behavioral health care. In 2005, approximately 1,325 young people received inpatient psychiatric treatment at either Bradley Hospital or Butler Hospital.<sup>21,22</sup>
- ◆ Nearly one-third (32%) of young people treated in an inpatient setting in Rhode Island in 2005 had a primary diagnosis of bipolar disorder, 29% were treated primarily for depressive disorders, 11% primarily for adjustment disorders, and 10% primarily for anxiety disorders.<sup>23,24</sup>

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- 17,19,20,21,23 Lifespan, January 2006.
- 18,22,24 Butler Hospital, January 2006.

# **Children with Special Needs**

#### **DEFINITION**

Children with special needs are those who have a chronic disease or disability that requires educational services, health care and/or related services of a type or amount beyond that required by children generally. Special needs can be physical, developmental, behavioral and/or emotional. This indicator measures the number of children enrolled in Early Intervention, special education, Supplemental Security Income (SSI) and Medical Assistance (where the child is eligible due to special health care needs) in 2005.

#### **SIGNIFICANCE**

As many as 18% of children nationwide have a chronic physical, developmental, behavioral or emotional condition that requires health care and related services. Some chronic and disabling conditions among children include mental retardation, attention deficit disorder, asthma, autism, hearing impairment, communication disorders, seizure disorders and congenital diseases. diseases.

Children with special needs are a heterogeneous group, varying by the type and severity of the chronic disease or disability. Needs vary based on the age of the child, as well as by the many differences in the population at large – such as family income, race, ethnicity, primary language and parents'

educational level.<sup>4</sup> Children with chronic or disabling conditions are likely to have limitations or impairments in physical, social, emotional or behavioral functioning in comparison with their peers of the same age.<sup>5</sup> In Rhode Island, youth with special needs are much less likely than their non-disabled peers to finish high school, go on to postsecondary education, find employment, earn an adequate wage and live independently.<sup>6</sup>

There are some issues of common concern to families of children with chronic or disabling conditions.

Whether disabilities are mild or severe, they have the potential to create special needs related to physical health, mental health, education, family support, child care, recreation and career preparation. For many parents, having a child with special needs has a significant impact on their finances, their jobs and their family life.<sup>7,8</sup>

Children with special needs require access to services that are appropriate to their individualized health, education and social-emotional needs in order to reach their full potential and minimize the likelihood of life-long dependence. 9,10 Some children with disabilities may require costly therapeutic and health care services, equipment, assistive technology or home modifications which may result in serious financial burdens on families. 11

### **Children Enrolled in Early Intervention**

- ◆ States are required to provide appropriate Early Intervention services to all children from birth to age 3 who are developmentally delayed or have been diagnosed with a physical or mental condition that has a high probability of resulting in developmental delay.<sup>12</sup>
- ◆ In Rhode Island in 2005, the seven certified Early Intervention providers served 2,977 children ages birth to three.<sup>13</sup>
- ◆ In 2005, 65% of children in Early Intervention programs had significant developmental delays, i.e. physical, cognitive, behavioral, and/or emotional delays of unknown medical origin, 24% had a single established condition affecting development, such as cerebral palsy and 9% had multiple established conditions.¹⁴

### **Children Enrolled in Special Education**

- ◆ Local school systems are responsible for identifying and evaluating students ages 3 to 21 whom they have reason to believe are students with disabilities and therefore might require special education and related services.
- ◆ In Rhode Island during the 2004-2005 school year, there were 32,294 public school children enrolled in Special Education, 21% of the public school student population. Forty-one percent of children in special education in Rhode Island have a learning disability.<sup>15</sup>
- ◆ Early Intervention programs are required to provide transition services for children who may be eligible for Special Education at age 3. In 2005, 542 of the 813 (67%) children who reached age 3 while in Early Intervention were referred to Special Education.¹⁶ During the 2004-2005 school year, there were 2,846 children ages 3 to 5 who were not yet in kindergarten receiving special education services in Rhode Island public schools.¹⁷

# **Children with Special Needs**

### Medical Assistance Coverage for Children with Special Health Care Needs

- ◆ Children who meet certain disability criteria are eligible for Medicaid and/or cash assistance through the federal Supplemental Security Income (SSI) program.¹8 As of December 31, 2005, there were 5,601 Rhode Island children under age 21 receiving Medical Assistance benefits because of their enrollment in SSI.¹9
- ◆ In Rhode Island, the Katie Beckett eligibility provision provides Medical Assistance coverage to certain children who have serious disabling conditions, in order to enable them to be cared for at home instead of an institution. As of December 31, 2005, there were 1,534 Rhode Island children under age 21 enrolled in Medical Assistance because of eligibility through the Katie Beckett provision.<sup>20</sup>
- ◆ Fourteen percent of Rhode Island children under age 18 are estimated to have special health care needs.<sup>21</sup> The prevalence increases with age: 8% of children under age 5, 16% of children ages 6 to 12 years, and 18% of children 13 to 17 have special health care needs.<sup>22</sup> Twenty-three percent of all households in Rhode Island have a child with at least one special health care need.<sup>23</sup>
- ◆ A higher percentage of children in low-income families in Rhode Island have special health care needs compared to those in the U.S., with 16% of Rhode Island children in families with incomes less than 200% of the federal poverty threshold reporting special health care needs, compared with 14% nationally.²⁴ There are 9,000 children in Rhode Island (4% of all children) with special health care needs that limit the employment of a family member.²⁵

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### Children in the Child Welfare System

#### **United States**

- ◆ Forty-seven percent of children ages 6 to 11 who are in foster care and 40% of those ages 12 to 14 have a clinical level of behavior and emotional problems. The rate of emotional and behavioral problems among children between the ages of 6 and 14 who live in foster care is approximately four times that of other children.<sup>26</sup>
- ♦ More than half of young children living in foster care experience developmental delays, which is four to five times the rates of developmental delay found among children in the general population. Over half experience serious physical problems.<sup>27</sup>
- ◆ Twenty-four percent of U.S. children under age 15 who live in foster care have chronic health problems, including 30% of those under age 6. Nearly one-third (30%) under the age of 15 have a disability.<sup>28</sup>

#### Rhode Island

◆ Children who are adopted through the Department of Children, Youth and Families and have special needs may qualify for adoption subsidies, including Medical Assistance. As of December 31, 2005, 2,516 children were receiving Medical Assistance because of special needs adoptions. In addition, 2,555 children in foster care were enrolled in Medical Assistance due to their foster care status.<sup>29</sup>

- <sup>12</sup> Shackelford, J. (2002). State and jurisdictional eligibility definitions for infants and toddlers with disabilities under IDEA. NECTAC Notes, Issue No. 11. Chapel Hill, NC: National Early Childhood Technical Assistance Center.
- 13.14.16.19.20.29 Rhode Island Department of Human Services, Center for Child and Family Health, December 2005.
- 15.17 Rhode Island Department of Elementary and Secondary Education, Office of Special Education, 2004-2005 school year.
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- <sup>27</sup> Dicker, S., Gordon, E. & Knitzer, J. (2001). *Improving the odds for the healthy development of children in foster care*. New York, NY: National Center for Children in Poverty.

# Women and Children Participating in WIC

#### **DEFINITION**

Women and children participating in WIC is the percentage of eligible women, infants and children served by the Special Supplemental Nutrition Program for Women, Infants and Children (WIC).

#### **SIGNIFICANCE**

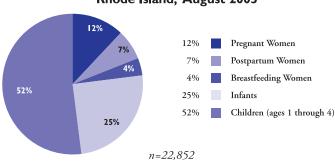
The Special Supplemental Nutrition Program for Women, Infants and Children is a preventive program that provides nutritious food and access to health care and social services.1 Participants also receive education on the value of proper nutrition, healthy eating practices and positive food related behaviors.2 WIC is a federallyfunded program that serves pregnant, postpartum and breastfeeding women, infants, and children under five years of age with household incomes below 185% of the poverty guidelines. In addition, any individual who participates in the Food Stamp Program, RIte Care, Medicaid, the Family Independence Program, or is a member of a family in which a pregnant woman or infant receives Medicaid benefits, is deemed automatically income-eligible. Participants must also have a specified nutritional risk, such as anemia, history of poor pregnancy

outcomes or inadequate dietary patterns.<sup>3,4</sup>

Young children who experience food insecurity, hunger and poor nutrition can be negatively impacted during times of critical growth and development.<sup>5</sup> All children who are food insecure, suffer from hunger or have poor nutrition are at greater risk of poor health, psychological, behavioral and educational outcomes and increased hospitalization.<sup>6</sup> Pregnant and breastfeeding women also have special nutritional needs that influence pregnancy outcomes and the health of their children.<sup>7</sup>

WIC participation improves birth outcomes, increases the nutrient intake of preschoolers, increases immunization coverage, improves cognitive development, and increases the likelihood of having a regular medical care provider.<sup>8</sup> WIC promotes breastfeeding as the optimal method of infant feeding and program eligibility for breastfeeding mothers is extended for up to one year.<sup>9</sup> In Rhode Island, the percentage of WIC infants who were breastfed in 2005 was 17%, compared to 9% in 1995.<sup>10</sup>

### Women, Infants and Children Participating in WIC, Rhode Island, August 2005



Source: Rhode Island Department of Health, Division of Family Health, WIC Program, August 2005.

- ♦ In August 2005, women accounted for 23% of the population being served by WIC. Infants (25%) and children ages one through four (52%) comprised the majority of the population being served.<sup>11</sup>
- ◆ During fiscal year 2005, 41% percent of WIC participants were White, 36% were Hispanic, 11% were Black and 4% were Asian.<sup>12</sup>
- ◆ Four of the six core cities Central Falls, Pawtucket, Providence and Woonsocket have WIC participation rates that exceed the statewide average participation rate of 64%.<sup>13</sup>
- ♦ WIC is not an entitlement program and is not funded at a level that is sufficient to serve all eligible women, infants, and children.¹⁴ Rhode Island received \$15.1 million dollars in federal funding during fiscal year 2005. This total does not include \$4.5 million from the Formula Rebate System, a program that allows states to receive rebates from manufacturers for formula purchased by WIC participants.¹⁵,¹⁶
- ◆ The WIC Farmer's Market Nutrition Program improves participants' intake of fresh fruits and vegetables by providing coupons for purchasing produce at local farmer's markets. In Rhode Island in 2005, 59 farmer's markets, authorized by WIC, provided fresh produce to 20,958 participants.<sup>17,18</sup>

# Women and Children Participating in WIC

Table 13. Women, Infants and Children Participating in WIC, Rhode Island, August 2005

CITY/TOWN	ESTIMATED NUMBER ELIGIBLE	NUMBER PARTICIPATING	% OF ELIGIBLE PARTICIPATING
Barrington	87	48	55%
Bristol	291	217	75%
Burrillville	306	212	69%
Central Falls	2,104	1,575	75%
Charlestown	145	74	51%
Coventry	607	337	56%
Cranston	1,772	1,021	58%
Cumberland	435	264	61%
East Greenwich	101	29	29%
East Providence	1,217	804	66%
Exeter	93	38	41%
Foster	37	30	81%
Glocester	89	30	34%
Hopkinton	129	74	57%
Jamestown	41	9	22%
Johnston	550	327	59%
Lincoln	285	174	61%
Little Compton	29	7	24%
Middletown	255	165	65%
Narragansett	166	79	48%
New Shoreham	7	4	57%
Newport	910	484	53%
North Kingstown	436	210	48%
North Providence	583	331	57%
North Smithfield	107	51	48%
Pawtucket	4,006	2,862	71%
Portsmouth	190	115	61%
Providence	13,689	9,264	68%
Richmond	115	51	44%
Scituate	150	65	43%
Smithfield	144	88	61%
South Kingstown	394	167	42%
Tiverton	219	136	62%
Warren	229	128	56%
Warwick	1,579	867	55%
West Greenwich	52	20	38%
West Warwick	1,004	612	61%
Westerly	510	333	65%
Woonsocket	2,385	1,735	73%
Unknown Residence	658	23	3%
Core Cities	24,098	16,532	69%
Remainder of State	11,350	6,505	57%
Rhode Island	36,106	23,060	64%

#### Source of Data for Table/Methodology

- Rhode Island Department of Health, Division of Family Health, WIC Program, August 2005.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- The denominator is the number of pregnant and postpartum women, infants and children under age 5 who live in families with an income less than 185% of poverty according to the 2000 Census of Population as estimated by the United States Department of Agriculture.
- The "estimated number eligible" is based on 2000 Census of the Population data. Factbooks prior to 2005 were based on the 1990 Census estimates.

- <sup>12</sup> Fox, H., McManus, M., & Schmidt, H. (2003). WIC Reauthorization: Opportunities for improving the nutritional status of women, infants and children. Washington, DC: The George Washington University.
- 3.14.16 Federal food programs: The Special Supplemental Nutrition Program for Women, Infants, and Children. (2004). Washington, DC: Food Research and Action Center.
- <sup>4</sup> Cole, N., Fox, M. & Lin, B. (2004). Nutrition and health characteristics of low-income populations: Volume II, WIC participants and non-participants. Washington, DC: Economic Research Service, United States Department of Agriculture.
- <sup>5</sup> Neault, N. & Cook, J. (2004). The Safety net in action: Protecting the health and nutrition of young American children. Boston, MA: Children Sentinel Nutrition Assessment Program.
- <sup>6</sup> The consequences of hunger and food insecurity for children: Evidence from recent scientific studies. (2002). Waltham, MA: The Center on Hunger and Poverty at Brandeis University.
- <sup>7</sup> The National Women's Health Information Center. Frequently asked questions about pregnancy and a healthy diet. (2005). Washington, DC: U.S Department of Health of Human Services, Office of Women's Health.
- 8 Food and Nutrition Service. (2004). How WIC helps. Retrieved February 22, 2006 from www.fns.usda.gov
- <sup>9</sup> Food and Nutrition Service. (2005). WIC at a glance. Retrieved February 22, 2006 from www.fns.usda.gov
- <sup>10,11,12,13,15,18</sup> Rhode Island Department of Health, Division of Family Health, WIC Program, Fiscal Year 2005.
- WIC farmers' market nutrition program. (2006). Retrieved February 19, 2006 from www.fns.usda.gov

# **Breastfeeding**

#### **DEFINITION**

*Breastfeeding* is the percentage of newborn infants who are exclusively breastfed at the time of hospital discharge.

#### **SIGNIFICANCE**

The American Academy of Pediatrics (AAP) identifies breastfeeding as the ideal method of feeding and nurturing infants and recognizes breastfeeding as a critical component in achieving optimal infant and child health, growth and development. The AAP recommends exclusive breastfeeding for 6 months after birth and, in conjunction with appropriate solid foods, for at least 12 months after birth, and thereafter as long as mutually desired.

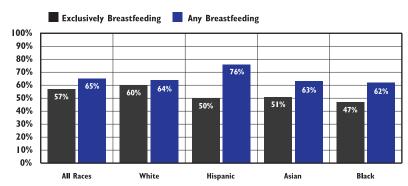
Breastfeeding provides optimal nutrition for the newborn, and decreases the incidence of diarrhea, lower respiratory infections and ear infections. Breastfeeding has been linked to decreases in sudden infant death syndrome, diabetes, allergies, asthma, lymphoma and other illnesses; improved cognitive development and school performance in children; a reduced incidence of child abuse; and improved maternal health, including reduced rates of breast and ovarian cancer. <sup>2,3,4</sup> Breastfeeding provides significant social and economic benefits including

reduced cost to the family, reduced health care costs and reduced employee absenteeism.<sup>5</sup>

Breastfeeding can be effectively promoted by health professionals through culturally appropriate prenatal and postnatal education of the mother, physician support, hospital policies that promote early and exclusive breastfeeding and provide ongoing lactation consultation, timely postpartum follow-up care and home health visits, and links to lactation support networks and resources.<sup>6</sup>

Healthy People 2010, the nation's health agenda, has established target breastfeeding rates of 75% at birth, 50% at 6 months and 25% at one year. The 1998 Healthy People 2010 baseline data shows that United States breastfeeding rates were 64% at birth, 29% at 6 months and 16% at one year. Healthy People 2010 recommends several strategies for increasing breastfeeding rates among those at highest risk, including increased education for health care providers and new parents, additional support of breastfeeding from employers and the community, and greater media portrayal of breastfeeding as the normal method of infant feeding.7

### Breastfeeding Rates by Race and Ethnicity, Rhode Island, 2000-2004



Source: Rhode Island Department of Health, Division of Family Health, Newborn Developmental Risk Screening Program, 2000-2004. Any Breastfeeding refers to those infants exclusively breastfed and those fed breast milk in combination with formula.

- ◆ Race is a strong predictor of breastfeeding even after controlling for socio-economic background.8 In Rhode Island between 2000 and 2004, the exclusive breastfeeding rate for Blacks was lower than the rates for all other races.9
- ◆ While the consensus of the scientific community remains that exclusive breastfeeding for the first six months is best for the majority of infants, several of the same positive health outcomes are associated with partial breastfeeding but to a lesser extent.¹⁰
- ♦ Between 2000-2004, over half (57%) of all women who gave birth in Rhode Island chose to exclusively breastfeed their children, rather than formula feed (31%).<sup>11</sup>
- ◆ In 2003, Rhode Island breastfeeding rates were 67% at birth, 35% at 6 months and 17% at 12 months. The rates at birth and at 6 months are lower than any other New England state and the national average, although the overall decline between birth and 12 months is consistent with national trends.<sup>12</sup>

Table 14.

#### Breastfeeding Rates, Rhode Island, 2000-2004

CITY/TOWN	NUMBER OF BIRTHS SCREENED	NUMBER BREAST AND FORMULA FEEDING	NUMBER EXCLUSIVELY BREASTFEEDING	PERCENT WITH ANY BREASTFEEDING	PERCENT EXCLUSIVELY BREASTFEEDING
Barrington	787	18	643	84%	82%
Bristol	994	28	608	64%	61%
Burrillville	768	25	414	57%	54%
Central Falls	1,882	382	928	70%	49%
Charlestown	477	6	340	73%	71%
Coventry	1,899	36	1,133	62%	60%
Cranston	3,945	250	2,187	62%	55%
Cumberland	1,608	62	1,084	71%	67%
East Greenwich	728	23	540	77%	74%
East Providence	2,498	115	1,381	60%	55%
Exeter	304	4	203	68%	67%
Foster	229	5	167	75%	73%
Glocester	340	9	223	68%	66%
Hopkinton	591	20	399	71%	68%
Jamestown	213	7	183	89%	86%
Johnston	1,432	63	734	56%	51%
Lincoln	856	35	551	68%	64%
Little Compton	115	3	97	87%	84%
Middletown	1,034	27	792	79%	77%
Narragansett	507	14	367	75%	72%
New Shoreham	48	0	43	90%	90%
Newport	1,559	55	1,063	72%	68%
North Kingstown	1,536	41	1,092	74%	71%
North Providence	2,210	175	1,115	58%	50%
North Smithfield	449	8	289	66%	64%
Pawtucket	5,117	628	2,689	65%	53%
Portsmouth	789	20	601	79%	76%
Providence	14,235	2,621	7,070	68%	50%
Richmond	283	7	185	68%	65%
Scituate	532	15	366	72%	69%
Smithfield	690	14	458	68%	66%
South Kingstown	1,378	28	1,026	76%	74%
Tiverton	358	10	245	71%	68%
Warren	521	14	299	60%	57%
Warwick	4,157	111	2,457	62%	59%
West Greenwich	286	6	200	72%	70%
West Warwick	2,024	72	1,056	56%	52%
Westerly	1,117	35	748	70%	67%
Woonsocket	2,812	202	1,183	49%	42%
Unknown	470	12	67	17%	14%
Core Cities	27,629	3,941	13,989	65%	51%
Remainder of State	33,679	1,253	21,170	67%	63%
Rhode Island	61,778	5,206	35,226	65%	57%

#### Notes

- The number of births screened may differ from the total number of births reported elsewhere as not all documented births received a screening.
- "Percent Any Breastfeeding" refers to those infants fed breast milk in combination with formula and those exclusively breastfed.

#### Sources of Data for Table/Methodology

Rhode Island Department of Health, Division of Family Health, Newborn Developmental Risk Screening Program Database and Maternal and Child Health Database, 2000-2004. Breastfeeding is defined as breastfeeding as intended feeding method at hospital discharge. Births to Rhode Island women that occurred outside Rhode Island are not included.

- <sup>15</sup> American Academy of Pediatrics. (February 2005). Breastfeeding and the use of human milk – Policy Statement in Pediatrics, 115(2).
- <sup>2</sup> A woman's guide to breastfeeding. (n.d.) Retrieved December 2004 from the American Academy of Pediatrics at www.aap.org.
- <sup>3</sup> Wall, G. (2003). Outcomes of breastfeeding versus formula feeding. Retrieved January 2006 from La Leche League at www.lalecheleague.org.
- 46 Office on Women's Health. HHS blueprint for action on breastfeeding. (2000). Washington, DC: U.S. Department of Health and Human Services.
- Office of Disease Prevention and Health Promotion, U.S. Department of Health and Human Services. Healthy people 2010, conference edition, Vol. 2. (2000). Washington, DC: Government Printing Office
- 8 Forste, R., Weiss, J. & Lippincott, E. (August 2001). The decision to breastfeed in the United States: Does race matter? *Pediatrics*, 108(2).
- 9.11 Rhode Island Department of Health, Division of Family Health, Newborn Developmental Risk Screening Program and Maternal and Child Health Database, 2000-2004.
- <sup>10</sup> American Dietetic Association. (2001). Position of the American Dietetic Association: Breaking the barriers to breastfeeding. *Journal of American Dietetic* Association, 101(10), 1213-1220.
- <sup>12</sup> Centers for Disease Control and Prevention. (2005). 2003 National Immunization Survey provided by Rhode Island Department of Health, Division of Family Health.

# **Women with Delayed Prenatal Care**

#### **DEFINITION**

Women with delayed prenatal care is the percentage of women beginning prenatal care in the second or third trimester of pregnancy or receiving no prenatal care at all. Data are reported by place of mother's residence, not place of infant's birth.

#### **SIGNIFICANCE**

Early prenatal care is important to identify and treat health problems and health behaviors that can compromise fetal development, infant health and maternal health. Women receiving late or no prenatal care are at increased risk of poor health outcomes such as having babies who are stillborn, low birthweight or who die within the first year of life.<sup>1</sup>

Prenatal care offers the opportunity to screen for and treat conditions that increase the risk for poor birth outcomes. Effective prenatal care also screens for and intervenes with a range of conditions including maternal depression, smoking, substance use, domestic violence, nutritional deficiencies, and unmet needs for food and shelter.<sup>2</sup> Prenatal care provides an opportunity for health care professionals to educate mothers on issues such as breastfeeding, infant nutrition and infant and child development.<sup>3</sup>

Early prenatal care is especially important for women who face multiple risks for poor birth outcomes, including poverty and low maternal education. Several studies indicate that low-income women who receive enhanced prenatal care services experience improved birth outcomes. Enhanced prenatal care services may include outreach, case management, risk assessment, smoking cessation, nutritional and psychosocial counseling, health education, transportation and home visits.<sup>4</sup>

In Rhode Island between 2000 and 2004, 9.1% of pregnant women either received no prenatal care or did not begin care until the second or third trimester.<sup>5</sup>

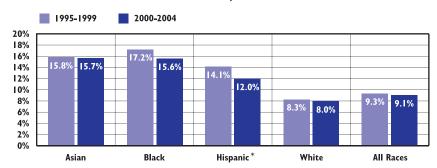
Late or No	Prenatal	Care
	1993	2003
RI	1.6%	1.1%
US	4.8%	3.6%
National Rank*	¢	1st
New England R	lank**	1st

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Late prenatal care is defined as beginning prenatal care in the third trimester.

Source: Population Reference Bureau analysis for the Annie E. Casey Foundation, 2006, and *The right* start online 2003. Baltimore, MD: The Annie E. Casey Foundation.

### Women with Delayed Prenatal Care by Race/Ethnicity, Rhode Island, 1995-2004



Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 1995-2004. Data for 2003-2004 are provisional. \*Hispanic may be included in any racial group.

- ♦ Over the past decade the percentage of women receiving delayed prenatal care decreased for all races. Despite the decline, Black and Asian women remain almost twice as likely as White women to start prenatal care late or to receive no prenatal care at all.<sup>6</sup>
- ◆ Women in the core cities and women in Westerly are almost twice as likely to receive delayed prenatal care as women in the remainder of the state. Between 2000 and 2004, 12.3% of women in the core cities and 6.5% of women in the remainder of the state received delayed prenatal care.<sup>7</sup>

### RIte Care's Impact on Prenatal Care

- ◆ RIte Care, Rhode Island's Medicaid managed care program, has improved access to prenatal care for women. A study in the *American Journal of Public Health* states that RIte Care's specific program interventions that identified and changed organizational and delivery systems barriers resulted in the improvement of adequate prenatal care utilization by women in the program.<sup>8</sup>
- ◆ In Rhode Island, the percentage of women on Medicaid who began prenatal care in the first trimester increased from 77% to 84% over the past decade. However, women with private health insurance still receive early prenatal care at higher rates than women enrolled in Medicaid.<sup>9,10</sup>

# **Women with Delayed Prenatal Care**

Table 15.

### Delayed Prenatal Care, Rhode Island, 2000-2004

y/Town	# Births	# Delayed Care	% Delayed Care
gton	819	24	2.9%
stol	1,040	74	7.1%
rillville	836	60	7.2%
tral Falls	1,945	291	15.0%
ırlestown	449	43	NA
ventry	1,962	108	5.5%
anston	4,355	263	6.0%
mberland	1,825	114	6.2%
st Greenwich	569	23	4.0%
st Providence	2,564	184	7.2%
eter	317	22	NA
ter	212	12	NA
ocester	415	25	NA
pkinton	456	56	NA
nestown	218	12	NA
nston	1,471	77	5.2%
ıcoln	983	57	5.8%
tle Compton	179	14	NA
dletown	1,065	75	7.0%
ragansett	593	36	6.1%
Shoreham	50	10	NA
wport	1,582	212	13.4%
orth Kingstown	1,464	86	5.9%
orth Providence	1,664	104	6.3%
rth Smithfield	511	29	5.7%
tucket	5,449	683	12.5%
tsmouth	891	56	6.3%
vidence	14,687	1,713	11.7%
nmond	506	27	5.3%
tuate	467	21	NA
ithfield	760	29	3.8%
h Kingstown	1,267	91	7.2%
erton	704	63	8.9%
ren	569	38	6.7%
wick	4,410	250	5.7%
st Greenwich	288	14	NA
st Warwick	2,043	158	7.7%
sterly	1,333	202	15.2%
oonsocket	3,144	494	15.7%
nknown	18	2	NA
re Cities	28,850	3,551	12.3%
ore Cities emainder of State		2,299	6.5%
•	35,212 64,000		
bode Island	64,080	5,852	9.1%

#### Source of Data for Table/Methodology

- Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- NA: Percentages were not calculated for cities and towns with less than 500 births, as percentages for small denominators are statistically unreliable.
- The denominator is the total number of live births to Rhode Island residents from 2000-2004.

- <sup>1</sup> U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation. (2004). *Trends in the well-being of America's children and youth 2003*. Washington, DC: Government Printing Office.
- <sup>2</sup> Kirkham, C., Harris, S., Grzybowski, S. (2005). Evidence-based prenatal care: Part I. General prenatal care and counseling issues. *American Family Physician*, 71(7).
- <sup>3</sup> Late or no prenatal care. (n.d). Child Trends Data Bank. Retrieved January 26, 2006 from www.childrentrendsdatabank.org
- <sup>4</sup> U.S. Department of Health and Human Services. (2000). Opportunities to use Medicaid in support of maternal and child health services. (2000). Rockville, MD: Health Resources & Services Administration.
- 56,7,10 Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004.
- Silow-Carroll, S. (2003). Building quality into RIte Care: How Rhode Island is improving health care for its low-income populations. Washington, DC: The Commonwealth Fund.
- <sup>9</sup> Griffin, J. (July 2005). The impact of RIte Care on the health of pregnant women and their newborns, 1993-2003. Cranston, RI: Rhode Island Medicaid Research and Evaluation Reports.

# Low Birthweight Infants

#### **DEFINITION**

Low birthweight infants is the percentage of infants born weighing under 2,500 grams (5.5 pounds). The data are reported by place of mother's residence, not place of infant's birth.

#### **SIGNIFICANCE**

A baby's birthweight is a key indicator of newborn health and is directly related to infant survival and healthy development. Infants born weighing less than 5.5 pounds are at greater risk for physical and developmental problems than infants of normal weight. Babies born with low birthweight may be born prematurely and/or small for their gestational age. Increased risk of low birthweight is strongly associated with poverty, maternal smoking and low levels of educational attainment.

Children born with low birthweight have greater risk of long-term illness, long-term disability and death than infants of normal birthweight. 5.6 They are 24 times more likely than babies of normal weight to die within the first year of life. 7 Children born with low birthweight are more likely than their peers to have poor school performance and special education needs. 8,9,10

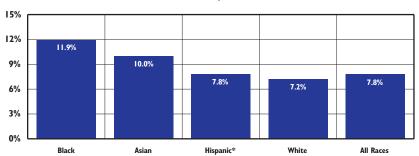
At almost all educational levels, socioeconomic levels, and age categories, Black mothers are at greater risk for having a low birthweight infant. These disparities are not entirely explained by differences in income or health behaviors. Research shows that expanding access to family support programs and health care, including primary health care and mental health services, for pregnant women and for all women of childbearing age, is effective in preventing low birthweight.

Low Birth	Low Birthweight Infants				
	1990	2003			
RI	6.2%	8.5%			
US	7.0%	7.9%			
National Rank	National Rank* 33rd				
New England	Rank**	6th			

\*1st is best; 50th is worst
\*\*1st is best: 6th is worst

Source: The right start for America's newborns. (2006). Baltimore, MD: The Annie E. Casey Foundation.

### Low Birthweight Infants by Race/Ethnicity, Rhode Island, 2000-2004



Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 1995-2004. Data for 2003-2004 are provisional. \*Hispanic may be included in any racial group.

- ♦ Over the past decade, the percentage of low birthweight infants has increased for Rhode Island as a whole. The increase in low birthweight has occurred among all racial and ethnic groups. 14 In Rhode Island between 2000 and 2004, the percentage of low birthweight among Black infants (11.9%) was nearly double the percentage among White infants (7.2%) and was higher than all other racial/ethnic groups. 15
- ◆ Nationally and in Rhode Island, the rate of infants born low birthweight is higher for women under the age of 20. In Rhode Island the percentage of low birthweight infants born to mothers under the age of 20 was 10% compared to 8% for mothers age 20 and above. <sup>16,17,18</sup>
- ◆ One reason for the increase in low birthweight infants is the growing numbers of twin, triplet and higher-order multiple births. Twins and other multiple births are more likely to be low birthweight than singleton births.¹9 From 2000 through 2004, in Rhode Island, 6% of singletons were born low birthweight, compared to 52% of twin births and 97% of triplets.²0

# Low Birthweight Infants

Table 16. Low Birthweight Infants, Rhode Island, 2000-2004

CITY/TOWN	# BIRTHS	# LOW BIRTHWEIGHT	% LOW BIRTHWEIGHT
Barrington	819	33	4.0%
Bristol	1,040	62	6.0%
Burrillville	836	68	8.1%
Central Falls	1,945	138	7.1%
Charlestown	449	27	NA
Coventry	1,962	165	8.4%
Cranston	4,355	321	7.4%
Cumberland	1,825	150	8.2%
East Greenwich	569	36	6.3%
East Providence	2,564	196	7.6%
Exeter	317	15	NA
Foster	212	23	NA
Glocester	415	22	NA
Hopkinton	456	36	NA
Jamestown	218	10	NA
Johnston	1,471	123	8.4%
Lincoln	983	70	7.1%
Little Compton	179	21	NA
Middletown	1,065	64	6.0%
Narragansett	593	36	6.1%
New Shoreham	50	2	NA
Newport	1,582	102	6.4%
North Kingstown	1,464	89	6.1%
North Providence	1,664	121	7.3%
North Smithfield	511	35	6.8%
Pawtucket	5,449	479	8.8%
Portsmouth	891	59	6.6%
Providence	14,687	1,341	9.1%
Richmond	506	33	6.5%
Scituate	467	31	NA
Smithfield	760	48	6.3%
South Kingstown	1,267	73	5.8%
Tiverton	704	44	6.3%
Warren	569	54	9.5%
Warwick	4,410	366	8.3%
West Greenwich	288	12	NA
West Warwick	2,043	154	7.5%
Westerly	1,333	89	6.7%
Woonsocket	3,144	271	8.6%
Unknown	18	5	NA.
Core Cities	28,850	2,485	8.6%
Remainder of State	35,212	2,534	7.2%
Rhode Island	64,080	5,024	7.8%

#### Source of Data for Table/Methodology

- Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- NA: Percentages were not calculated for cities and towns with less than 500 births, as percentages for small denominators are statistically unreliable.
- The denominator is the total number of live births to Rhode Island residents from 2000-2004.

- <sup>1.7.8</sup> KIDS COUNT data book: State profiles of child well-being 2005. (2005). Baltimore, MD: The Annie E. Casey Foundation.
- <sup>2.10</sup> Hack, M. et al. (2002). Outcomes in young adulthood for very-low-birth-weight infants. *The New England Journal of Medicine*, 346, 3, 149-198.
- 3.5.11.19.20 Federal Interagency Forum on Child and Family Statistics. (2005). America's children: Key national indicators of well-being 2005. Washington, DC: Government Printing Office.
- <sup>46</sup> U.S. Department of Health and Human Services, Maternal and Child Health Bureau. (2004). *Child health USA 2004*. Rockville, MD: U.S. Department of Health and Human Services.
- 9 Fewell, R. & Deutscher, B. (Winter 2002). Contributions of receptive vocabulary and maternal style: Variables to later verbal ability and reading in low-birthweight children. *Topics in Early Childhood Special Education*. Retrieved January 29, 2004 from www.findarticles.com/cf\_dls/m0HDG/4\_22/102909 9999/print.jhtml
- 12.15 Shore, R. (2005). KIDS COUNT indicator brief: Preventing low birth weight. Baltimore, MD: The Annie E. Casey Foundation.
- <sup>15</sup> Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 1991-2004. Data for 2003-2004 are provisional.
- 14.18 Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.
- March of Dimes. (n.d.) Low birthweight by maternal age: Rhode Island, 2000-2002 Average). Retrieved December 13, 2005 from http://www.marchofdimes.com
- <sup>17</sup> QuickStats: Rate of Very Low Birthweight, by Age of Mother and Multiple-Birth Status - United States, 2003. Morbidity and Mortality Weekly Report, December 2005, 54, MM47;1215. Retrieved: December 13, 2005 from http://www.cdc.gov/mmwr

# **Infant Mortality**

#### **DEFINITION**

Infant mortality is the number of deaths occurring to infants under one year of age per 1,000 live births. The data are reported by place of mother's residence, not place of infant's birth.

#### **SIGNIFICANCE**

The infant mortality rate is an important measure of the well-being of infants, children, and pregnant women. Infant mortality is associated with a variety of factors, including women's health status, quality and access to medical care, socio-economic conditions, and public health practices. Communities with multiple problems such as poverty, unemployment, and illiteracy tend to have higher infant mortality rates than more advantaged communities.<sup>2</sup>

Risk factors for infant mortality include lack of prenatal care and preventive care, poverty, short intervals between pregnancies, smoking, alcohol and substance abuse, births to teens, unmarried mothers, and mothers with less than 12 years of education.<sup>3,4</sup>

In the United States in 2002, one in five infant deaths was caused by a birth defect, while in Rhode Island the rate was nearly one in four.<sup>5</sup> Other leading causes of infant mortality include preterm delivery, low birthweight, sudden infant death syndrome (SIDS)

and respiratory distress syndrome.6

During the past decade, the proportion of infant deaths in Rhode Island attributed to maternal health increased from 50% to 63%. Maternal health includes preconceptional health, perinatal care, and health behaviors. <sup>7</sup>

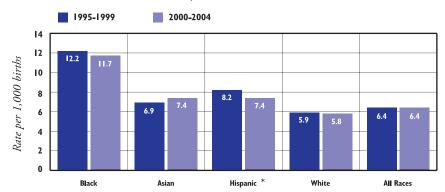
Infant mortality has two components: neonatal mortality, deaths of infants younger than 28 days, and postneonatal mortality, deaths between 28 days and one year old. From 2000-2004, 411 infants died before their first birthday in Rhode Island. Of these, 311 (76%) were neonatal deaths and 100 (24%) were postneonatal deaths. The overall infant mortality rate for Rhode Island for 2000-2004 was 6.4 deaths per 1,000 births. The

Infant Mortality Rate (rate per 1,000 live births)					
1992 2002					
RI	7.4	7.0			
US	8.5	7.0			
National Rank* 25th					
New England Rank** 6th					

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: KIDS COUNT data book: State profiles in child well-being 2005. (2005). Baltimore, MD: The Annie E. Casey Foundation and KIDS COUNT data book: State profiles in child well-being 1995. (1995). Baltimore, MD: The Annie E. Casey Foundation.

# Infant Mortality Rates by Race/Ethnicity, Rhode Island, 1995-1999 and 2000-2004



• Over the past decade, Rhode Island's infant mortality rate declined for White, Black and Hispanic infants, but increased for Asian infants. The Black infant mortality rate, 11.7 deaths per 1,000 births, is more than twice the rate for White infants (5.8) and higher than that of any other racial or ethnic group.

Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 1995-2004. Data for 2003-2004 are provisional. \*Hispanics may be included in any racial group.

### Preterm Births

- ◆ Preterm births are defined as births with gestational age less than or equal to 36 weeks. Gestational age is determined using the date of the last menstrual period (LMP) and the infant's date of birth. If the LMP is unknown, then a physician's estimate is used.<sup>11</sup>
- ◆ Nationally and in Rhode Island, prematurity is the leading cause of infant death.¹² Infants born preterm are also more likely to suffer from long-term illness and disability, including developmental delays, respiratory problems, and vision and hearing impairments.¹³
- ♦ Between 2000 and 2004, 12% (7,358) of births in Rhode Island were preterm. Children in the core cities were more likely to be born preterm (13%) compared to children in the remainder of the state (10%).<sup>14</sup>
- ◆ Between 2000 and 2004, 16% of Black infants, 15% of Asian, 14% of Native American, 13% of Hispanic and 13% of White infants were born preterm.<sup>15</sup>

# **Infant Mortality**

Table 17. Number of Infant Deaths, Rhode Island, 2000-2004

CITY/TOWN	# BIRTHS	# INFANT DEATHS	RATE/1000 BIRTHS
Sarrington	819	1	1.2
Bristol	1,040	8	7.7
Burrillville	836	1	1.2
Central Falls	1,945	11	5.7
Charlestown	449	1	NA
Coventry	1,962	10	5.1
Cranston	4,355	27	6.2
Cumberland	1,825	11	6.0
East Greenwich	569	2	3.5
East Providence	2,564	9	3.5
Exeter	317	1	NA
oster	212	4	NA
Glocester	415	5	NA
Hopkinton	456	3	NA
amestown	218	1	NA
ohnston	1,471	8	5.4
Lincoln	983	9	9.2
Little Compton	179	2	NA
Middletown	1,065	3	2.8
Varragansett	593	5	8.4
New Shoreham	50	0	NA
Newport	1,582	7	4.4
North Kingstown	1,464	8	5.5
North Providence	1,664	6	3.6
North Smithfield	511	3	5.9
Pawtucket	5,449	42	7.7
Portsmouth	891	5	5.6
Providence	14,687	128	8.7
Richmond	506	0	0.0
Scituate	467	2	NA
Smithfield	760	2	2.6
South Kingstown	1,267	3	2.4
Tiverton	704	4	5.7
Warren	569	4	7.0
Warwick	4,410	22	5.0
West Greenwich	288	1	NA
West Warwick	2,043	15	7.3
Westerly	1,333	12	9.0
Woonsocket	3,144	25	8.0
Unknown	18	0	NA
Core Cities	28,850	228	7.9
Remainder of State	35,212	183	5.2
Rhode Island	64,080	411	6.4

#### Source of Data for Table/Methodology

- Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- NA: Rates were not calculated for cities and towns with less than 500 births, as rates for small denominators are statistically unreliable.
- The denominator is the total number of live births to Rhode Island residents from 2000-2004.

- <sup>1</sup> Federal Interagency Forum on Child and Family Statistics. (2005). *America's children: Key national indicators of well-being 2005*. Washington, DC: Government Printing Office.
- <sup>2</sup> KIDS COUNT data book: State profiles in child wellbeing 2004. (2004). Baltimore, MD: The Annie E. Casey Foundation.
- <sup>3</sup> U.S. Department of Health and Human Services. (2002) HHS fact sheet: Preventing infant mortality. Washington, DC. Retrieved January 4, 2006 from www.hhs.gov
- <sup>4</sup> Matthews, T., Menacker, F., & MacDorman, M. (2003). Infant mortality statistics from the 2001 period linked birth/infant death data set. *National vital statistics reports*, 52(2).
- 5.11 Rhode Island Department of Health, Division of Family Health. Rhode Island Birth Defects Program, Birth Defects Data Book.
- <sup>68</sup> U.S. Department of Health and Human Services, Health Resources and Services Administration, Maternal and Child Health Bureau. (2004). *Child health USA 2004*. Rockville, MD: U.S. Department of Health and Human Services.
- <sup>7</sup> Viner-Brown, S., Kim, H. & Hollinshead, W. (January 2003). Infant mortality in Rhode Island: A time trend analysis. *Medicine & Health/Rhode Island*, 86(1).
- 9.10.11.14.15 Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.
- <sup>12.13</sup> March of Dimes Birth Defect Foundation. (2005) Born too soon and too small in Rhode Island. NY: March of Dimes Birth Defect Foundation.

# **Children with Lead Poisoning**

#### **DEFINITION**

Children with lead poisoning is the percentage of three-year-old children screened for lead poisoning who had elevated blood levels (≥10 ug/dL) at any time prior to December 31, 2005.¹ These data are for children eligible to enter kindergarten in the Fall of 2007 (i.e. born between September 1, 2001 and August 31, 2002).

#### **SIGNIFICANCE**

Childhood lead poisoning is one of the most common pediatric health problems, yet it is entirely preventable.2 Infants, toddlers and preschool age children are most susceptible to the toxic effects of lead and absorb lead more readily than adults.3 Lead exposure can cause irreversible damage including loss of intelligence, learning disabilities and behavioral problems, including aggression. Though rare, the most acute poisoning can result in severe illness and death.<sup>4,5,6</sup> The societal costs of childhood lead poisoning include the loss of future earnings due to decreased cognition as well as medical, special education and criminal justice costs.7,8

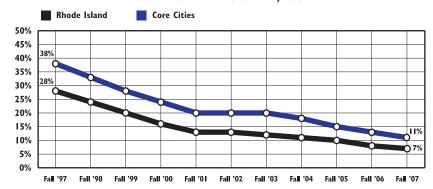
Children living in homes built before 1978 (when lead paint was banned from interior use in the U.S.) are at risk for lead poisoning. Low-income and minority children are particularly likely

to be affected. <sup>10</sup> Children in older homes undergoing renovation are also at risk. <sup>11</sup> The lack of affordable housing in many communities forces many families, particularly those residing in the core cities, to live in older dwellings with deteriorating lead paint, placing children at increased risk for exposure to lead. <sup>12</sup> Inadequate nutrition, which is more common in low-income children, further increases susceptibility to lead poisoning. <sup>13</sup>

The Centers for Disease Control and Prevention have recognized that lead exposure at any level is harmful and recommend a focus on primary prevention of lead exposure. 14,15,16
Prevention efforts should target the systematic reduction of lead paint in housing, especially old, poorly maintained housing, as this is the most important source of lead exposure in young children. 17

In 2004, the most recent time period for which comparable national data are available, Rhode Island had the third highest percentage of children under the age of 6 with a confirmed elevated blood lead level. In 2004, the national rate of lead poisoning for children under age 6 was 1.6%, compared to 3.7% for Rhode Island. The Rhode Island rate has since decreased to 3% in 2005.

### Children Entering Kindergarten with History of Lead Poisoning, Rhode Island and Core Cities, 1997- 2007



Source: Rhode Island Department of Health, Division of Family Health and Division of Environmental Health, Childhood Lead Poisoning Prevention Program, 1996-2005.

- ◆ Despite declines in lead poisoning rates, kindergarten children living in core cities are more than two times as likely to have a history of elevated blood lead levels (11%) as those in the remainder of the state (5%).<sup>21</sup> In 2005, 2 children were hospitalized for severe lead poisoning, 1 resided in Providence, 1 in Woonsocket.<sup>22</sup>
- ♦ In Rhode Island, a child is considered to be "significantly lead poisoned" if they have a single venous blood test result of 20 ug/dL or greater or any two tests (capillary or venous) equal to or greater than 15 ug/dL and at least 90 days apart but no more than 365 days apart.<sup>23</sup>
- ♦ When a child is "significantly lead poisoned", an inspection of the child's home is offered. The Department of Health sends certified lead inspectors to determine whether lead hazards are present and to work with property owners to make the property lead-safe. In Rhode Island in 2005, 158 inspections were offered; of these 95 were performed and 15 were pending an inspection. Of the 95 environmental cases, 22 were closed because the lead hazard had been completely abated and 53 were in various stages of abatement.<sup>24</sup>

# **Children with Lead Poisoning**

Table 18. Lead Poisoning in Children Entering Kindergarten in the Fall of 2007, Rhode Island

			5 5		•	
CITY/TOWN	NUMBER TESTED FOR LEAD POISONING	SCREENED POSITIVE NUMBER	FOR LEAD >=10 UG/DL PERCENT	CONFIRMED POSITIV NUMBER	E FOR LEAD >=10 UG/D PERCENT	
Barrington	223	6	2.7%	2	0.9%	
Bristol	218	17	7.8%	2	0.9%	
Burrillville	198	16	8.1%	10	5.1%	
Central Falls	408	53	13.0%	41	10.0%	
Charlestown	81	7	8.6%	0	0.0%	
Coventry	404	9	2.2%	3	0.7%	
Cranston	815	36	4.4%	28	3.4%	
Cumberland	418	10	2.4%	6	1.4%	
East Greenwich	148	5	3.4%	4	2.7%	
East Providence	485	29	6.0%	7	1.4%	
Exeter	58	3	5.2%	2	3.4%	
oster	43	2	4.7%	0	0.0%	
Glocester	71	2	2.8%	2	2.8%	
Hopkinton	99	9	9.1%	4	4.0%	
amestown	55	5	9.1%	0	0.0%	
ohnston	281	11	3.9%	5	1.8%	
incoln	203	6	3.0%	6	3.0%	
ittle Compton	45	2	4.4%	0	0.0%	
Middletown	211	14	6.6%	0	0.0%	
Narragansett	111	5	4.5%	1	0.9%	
New Shoreham	11	1	9.1%	0	0.0%	
Newport	317	43	13.6%	11	3.5%	
North Kingstown	362	11	3.0%	3	0.8%	
North Providence	285	17	6.0%	11	3.9%	
North Smithfield	102	3	2.9%	3	2.9%	
awtucket	1,042	89	8.5%	61	5.9%	
Portsmouth	225	6	2.7%	1	<1%	
Providence	2,975	393	13.2%	365	12.3%	
Richmond	78	5	6.4%	3	3.8%	
Scituate	119	3	2.5%	3	2.5%	
mithfield	158	2	1.3%	1	0.6%	
South Kingstown	296	22	7.4%	5	1.7%	
Γiverton	162	4	2.5%	1	0.6%	
Warren	129	13	10.1%	6	4.7%	
Warwick	834	20	2.4%	15	1.8%	
West Greenwich	70	2	2.9%	1	1.4%	
West Warwick	363	11	3.0%	8	2.2%	
Westerly	268	23	8.6%	15	5.6%	
Woonsocket	647	53	8.2%	33	5.1%	
Unknown Residence	26	0	0.0%	0	0.0%	
Core Cities	5,752	642	11.2%	520	9.0%	
Remainder of State	7,266	326	4.5%	149	2.1%	
Rhode Island	13,044	968	7.4%	669	5.1%	

#### Note to Table

- \* The number confirmed positive for lead >= 10 ug/dL are based on venous tests and confirmed capillary tests only.
- As of July 2004, the Department of Health recommends a venous confirmation test for all screening tests >=10 ug/dL.

#### Source of Data for Table/Methodology

- Rhode Island Department of Health, Division of Family Health and Division of Environmental Health, Childhood Lead Poisoning Prevention Program.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- Data for children entering kindergarten in the Fall of 2007 reflect the number of Rhode Island children eligible to enter school in the Fall of 2007 (i.e. born between 9/1/01 and 8/31/02) who screened positive for lead poisoning at any time in their lives prior to the end of December 2005. Screening data are based on the highest lead test result through December 2005. Data include both venous and capillary tests. The denominator is the number of children entering school in the Fall of 2007 who were screened for lead poisoning.
- The number confirmed positive for lead >= 10 ug/dL are based on venous tests and confirmed capillary tests only. These numbers may be underestimated because the policies recommending a venous follow-up for a capillary screening test >= 10ug/dL were not in place until July 1, 2004. The percent confirmed positive are the number of confirmed positive divided by the number tested for lead poisoning.
- Starting July 1, 2004 if a child under age six had a capillary blood lead level of ≥10 ug/dL the Rhode Island Childhood Lead Poisoning Prevention Program contacts the physician to encourage a confirmatory venous test on the child.

#### References

<sup>1</sup> Rhode Island Department of Health, Division of Family Health and Division of Environmental Health, Childhood Lead Poisoning Prevention Program. Data are based on the highest lead test result through December 2005. Data include both venous and capillary tests.

(continued on page 147-148)

## **Children with Asthma**

#### **DEFINITION**

Children with asthma is the rate of hospitalizations for asthma per 1,000 children under age 18. Data are reported by place of child's residence at the time of hospitalization.

#### **SIGNIFICANCE**

Asthma is a chronic lung disease that causes recurrent episodes of wheezing, breathlessness, chest tightness, and cough and can be life threatening.1 Attacks can be triggered by exposure to cigarette smoke, mold and dust in the home, stress, strenuous exercise, allergies, roach infestation, animal dander, indoor and outdoor pollutants, and weather conditions.<sup>2,3</sup> Although childhood asthma in the U.S. has steadily increased over the past two decades, in the past few years hospitalizations and deaths due to asthma have decreased, indicating a possible improvement in successful disease management.4

Asthma is the number one chronic health condition in children and the third-ranked cause of hospitalization for children under age 15.5 In the U.S. in 2003, over 9 million children under age 18 (13%) had previously been diagnosed with asthma and more than 6 million children (9%) had an asthma attack in the past year.6 Asthma is the leading cause of school absences resulting from chronic illness.7 Black children are more

likely to suffer from asthma than White and Hispanic children.<sup>8</sup> Racial differences in the prevalence of asthma are correlated with poverty, substandard housing, urban air quality, indoor allergens, and lack of access to preventive medical care.<sup>9</sup>

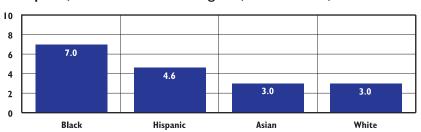
Proper asthma management requires a long-term, multifaceted approach, including patient education, behavior modification, avoidance of asthma triggers, medication to minimize and prevent symptoms, and frequent medical follow-up. <sup>10</sup> Most cases of childhood asthma can be managed by the child's primary care physician and timely medical care can prevent severe asthma attacks. <sup>11</sup> Primary care providers can provide the connections to support services necessary to minimize the exposure to asthma triggers. <sup>12</sup>

# Childhood Asthma Hospitalization Rates, Core Cities and Rhode Island, 2000-2004

City/Town	Number of Children Hospitalized	Rate per 1,000 Children
Central Falls	146	5.3
Newport	91	3.5
Pawtucket	378	4.2
Providence	I,383	6.I
West Warwick	156	4.7
Woonsocket	242	4.3
Rhode Island	4,491	3.6

Source: Rhode Island Department of Health, Hospital Discharge Database, 2000-2004.

# Asthma Hospitalizations by Race/Ethnicity, per 1,000 Children Under Age 18, Rhode Island, 2000-2004



Source: Rhode Island Department of Health, Hospital Discharge Database, 2000-2004 and U.S. Census Bureau, Population Estimates 2000-2004, Table SC-EST2004-6RACE.

♦ In Rhode Island between 2000 and 2004, the rate of asthma hospitalizations for Black children was more than twice the rate of hospitalizations for White children.

#### Asthma and Access to Health Care

- ♦ Nationally, the prevalence of asthma among minority children is higher than among White children; asthma hospitalizations account for three times the number of deaths.<sup>13</sup>
- ◆ Low-income and uninsured children are more likely to receive treatment in the emergency department or be hospitalized for conditions that could have been managed with proper outpatient care. Uninsured children are 72% more likely not to receive care for asthma than children who have health insurance.<sup>14</sup>
- ◆ A recent study concludes that urban children with asthma are more likely to exhibit behavior problems, compared to children without asthma, which can interfere with learning and socialization.¹5
- ♦ In 2005, Breathe Better Rhode Island was launched to reduce the exposure of children to exhaust fumes emitted by diesel fueled buses. The initiative seeks to reduce air pollutants by limiting bus idling and taking other steps to improve air quality while transporting students. As of December 2005, 17 school districts had joined the program.¹6

# **Children with Asthma**

### Table 19. Asthma Hospitalizations for Children Under Age 18, Rhode Island, 2000-2004

CITY/TOWN	ESTIMATED NUMBER OF CHILDREN UNDER 18*	NUMBER OF ASTHMA HOSPITALIZATIONS	RATE/1000 CHILDREN
Barrington	23,725	37	1.6
Bristol	21,995	57	2.6
Burrillville	20,215	54	2.7
Central Falls	27,655	146	5.3
Charlestown	8,560	32	3.7
Coventry	41,945	117	2.8
Cranston	85,490	253	3.0
Cumberland	38,450	68	1.8
East Greenwich	17,820	31	1.7
East Providence	52,730	173	3.3
Exeter	7,945	12	1.5
Foster	5,525	12	2.2
Glocester	13,320	23	1.7
Hopkinton	10,055	26	2.6
Jamestown	6,190	11	1.8
Johnston	29,530	75	2.5
Lincoln	25,785	52	2.0
Little Compton	3,900	5	1.3
Middletown	21,640	75	3.5
Narragansett	14,165	18	1.3
New Shoreham	925	1	1.1
Newport	25,995	91	3.5
North Kingstown	34,240	68	2.0
North Providence	29,680	96	3.2
North Smithfield	11,895	18	1.5
Pawtucket	90,755	378	4.2
Portsmouth	21,645	62	2.9
Providence	226,385	1,383	6.1
Richmond	10,070	18	1.8
Scituate	13,175	27	2.0
Smithfield	20,095	37	1.8
South Kingstown	31,420	57	1.8
Tiverton	16,835	21	1.2
Warren	12,270	44	3.6
Warwick	93,900	311	3.3
West Greenwich	7,220	16	2.2
West Warwick	33,160	156	4.7
Westerly	27,030	82	3.0
Woonsocket	55,775	242	4.3
Unknown	NA	106	NA
Core Cities	459,725	2,396	5.2
Remainder of State	779,385	2,095	2.7
Rhode Island	1,239,110	4,491	3.6

<sup>\*</sup> Number of children under age 18 according to Census 2000 multiplied by five.

#### Source of Data for Table/Methodology

- Rhode Island Department of Health, Division of Family Health, 2000-2004. Data for 2003-2004 are provisional.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- The denominator is the number of children under age 18 according to the Census 2000, multiplied by five to compute a rate over five years, 2000-2004.

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- <sup>14</sup> Children's health-Why health insurance matters. (2002). Washington, DC: Kaiser Commission on Medicaid and the Uninsured, Kaiser Family Foundation.
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# **Overweight Children and Youth**

#### **DEFINITION**

Overweight children and youth is the percentage of children ages 6-19 with weight above the 95th percentile for their height, age and gender. Children between the 85th and 95th percentiles are considered "at risk" for overweight.

#### **SIGNIFICANCE**

Weight gain occurs when more calories are consumed than are expended.<sup>2</sup> On average, overweight children do not consume significantly more calories than their normal weight peers, but demonstrate a slow, consistent weight gain over several years. Less than 10% of overweight in children is caused by genetic or hormonal problems.<sup>3</sup> Instead, most children become overweight through sedentary activity, especially television viewing, in combination with consumption of large portions of energy-dense foods.<sup>4</sup>

Overweight causes hypertension, heart disease, asthma, sleep apnea, type II diabetes, and other health problems. 5.6 Overweight children are susceptible to psychosocial problems that include negative self-image and low self-esteem associated with social isolation and high-risk behaviors. 7 Overweight adolescents have a 70% chance of becoming overweight or obese adults. 8

Overweight in children ages 6-19 quadrupled between the 1960s and 1999-2002, with most of the increase occurring during the last two decades.9 In the U.S., 16% of children ages 6-19 were overweight during 1999-2002. Another 15% were at risk for being overweight.<sup>10</sup> Among Rhode Island children ages 6-19, 20% were overweight in 2001.11A 2003 study showed 16% Rhode Island children ages 6-17 were overweight and 15% were at risk for being overweight.<sup>12</sup> There was a statistically significant increase in obesity among Rhode Island public high school students from 2001 to 2005. The rates increased from 9% in 2001 to 10% in 2003 and 13% in 2005.13

Increases in overweight and obesity among children and youth over the last four decades have occurred among all racial, ethnic and economic groups. In the U.S., the prevalence of overweight is highest among non-Hispanic Black and Mexican American children.<sup>14</sup> Among adolescents, non-Hispanic Black (21%) and Mexican American (23%) youth were more likely to be overweight than non-Hispanic White teens (14%).15 Non-Hispanic White adolescents who live in families with lower incomes have a greater prevalence of overweight than those who live in higher income families. 16

### Causes of Increased Overweight Among Children and Youth

- ◆ The increase in overweight children is the result of complex interactions between social and environmental factors that influence eating and physical activity, including:
  - Frequent consumption of unhealthy convenience foods and larger portion sizes.
  - Reduced affordability of and access to fruits, vegetables and other nutritious foods in some communities.
  - Urban and suburban community designs that discourage physical activity, including walking.
  - Fewer opportunities for physical activity at, after and to/from school.
  - Leisure time spent on sedentary activities, including television watching, computer use, and video games, rather than physical activities.<sup>17</sup>

### Nutrition and Physical Activity Among Public School Students, Rhode Island, 2004-2005

	ELEMENTARY	MIDDLE	HIGH
Ate 5 or more servings of fruits/vegetables*	13%	10%	7%
Played computer/video games at home			
for 2 hours or less**	74%	76%	80%
Watched TV at home for 2 hours or less**	55%	49%	55%
Attended after school/weekend intramural			
or interscholastic sports through school***	32%	35%	38%
Attended youth sports or recreation programs			
in the community***	54%	44%	22%

<sup>\*</sup>Refers to the day prior \*\*Refers to the average school day \*\*\*Refers to the past year Elementary School includes students in grades 4-6. Middle School includes students in grades 5-8. High School includes students in grades 9-12.

Source: Felner, R. (2005). Rhode Island SALT Survey Reports, Student Reports of Health Care, Nutrition, Sleep, Computer Use, TV Viewing, and Extracurricular Activities by Grade Level. Rockland, IL: National Center on Public Education and Prevention. Retrieved from Information Works at www.infoworks.ride.uri.edu.

# **Overweight Children and Youth**

# Preventing Overweight in Children and Youth: A Multi-System Approach

The likelihood that overweight will persist into adulthood increases with the child's age, the severity of the disease, and the presence of obesity in at least one parent. Reducing the number of Rhode Island children who are overweight will require a comprehensive, multi-system approach shared among families, health care providers, communities and schools.

#### **Families**

◆ Family involvement is critical to preventing and reducing overweight in children. Parents who encourage healthy eating and regular physical activity, provide and promote healthy food choices, limit television viewing and other recreation screen time to less than two hours a day, and discuss weight status with their child's health care provider can significantly improve their children's health.¹9

#### **Health Care Providers**

◆ Pediatricians and other health care providers play a key role in early detection and intervention with overweight children. Health care professionals should regularly track height and weight for age and offer relevant counseling and guidance.<sup>20</sup> Physician-supervised treatment plans should include a moderate weight loss goal, attention to dietary management, a gradual increase in physical activity and family involvement.<sup>21</sup>

#### **Communities**

◆ Local governments, public health agencies and community groups can expand opportunities for physical activities and design their communities to promote physical activities with recreational facilities, sidewalks and bike paths.<sup>22</sup> Communities can also foster the development of local farmers' markets, which increase access to fresh, nutritious foods.<sup>23</sup>

#### **Schools**

◆ Schools can get involved in preventing overweight by integrating behavior-focused nutrition education and high quality physical education into their curriculum, serving a variety of healthy foods in the school meal program and in additional food options, and increasing opportunities for physical activity with fitness programs, enhanced playgrounds and extracurricular activities. <sup>24,25</sup> Schools also can conduct assessments of students' weight, height and body mass index on an annual basis and communicate the findings to parents. <sup>26</sup>

### Perceptions of Weight and Weight Loss Behaviors Among High School Students, Rhode Island, 2005

	ALL	MALE	FEMALE
Students who were overweight	13%	17%	9%
Students who described themselves as overweight	33%	29%	37%
Students who were trying to lose weight	45%	32%	59%
To Lose or Keep from Gaining Weight:			
Students who ate less food, fewer calories, or low-fat foods	39%	28%	50%
Students who went without eating for 24 hours or more	12%	8%	16%
Students who took diet pills, powders, or liquids	6%	6%	5%
Students who vomited or took laxatives	5%	4%	6%

Source: Rhode Island Department of Health, Center for Health Information and Communication, Rhode Island Youth Risk Behavior Survey, 2005. \*During the past 30 days. Estimates of overweight may be low as they are based on self-reported height and weight.

◆ Although 13% of Rhode Island high school students were overweight in 2005, 33% considered themselves overweight and many attempted to lose weight by changing their eating and exercising behaviors.<sup>27</sup> These behaviors can threaten their growth and development. Many adolescents who do not meet the strict diagnostic criteria for eating disorders can have disordered eating patterns which have a significant adverse impact on their health.<sup>28</sup>

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- <sup>11</sup> Rhode Island Department of Health, Center for Health Information and Communication, Rhode Island Health Interview Survey, 2001.

(continued on page 148)

## **Births to Teens**

#### **DEFINITION**

Births to teens is the number of births to teen girls ages 15 to 17 per 1,000 teen girls. Data are reported by the mother's place of residence, not the place of the infant's birth.

#### **SIGNIFICANCE**

Teen pregnancy and parenting threatens the development of teen parents as well as their children. Teen mothers are less likely to have the financial resources, social supports and parenting skills needed for healthy child development. Children born to teen parents are more likely to suffer poor health, experience learning and behavior problems, live in poverty, go to prison, and become teen parents themselves.<sup>2</sup>

While teen pregnancy occurs in families of all income levels, teens who give birth are more likely to come from economically-disadvantaged families and communities.<sup>3,4</sup> Teen moms are more likely to have mothers with low educational attainment and to have mothers or older sisters who became pregnant as an adolescent.<sup>5</sup>

Poor academic achievement is a key predictor of teen pregnancy.<sup>6</sup> Half of teen mothers drop out of school before becoming pregnant.<sup>7</sup> Nationally, only one-third of teen mothers go on to receive a high school diploma.<sup>8</sup> Teen parents are more likely to delay or not

finish school, putting them at greater risk of facing unemployment, low-wage jobs, and poverty.<sup>9</sup>

Research shows that children born to mothers over the age of 22 outperform those whose mothers were still teenagers at the time of birth, even when controlling for background characteristics. Programs that include an emphasis on academic and employment success can reduce the incidence of early childbearing and may also help improve school-readiness in the next generation by enhancing the educational, economic and marital status of women prior to childbearing.<sup>10</sup>

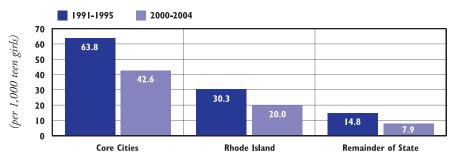
Of all births to Rhode Island teens ages 15 to 17 from 2000-2004, 74% occurred in the core cities. Between 2000 and 2004 in Rhode Island, 59% of pregnancies in girls ages 15 to 19 resulted in live births, 37% resulted in abortion, and 4% resulted in miscarriage.<sup>11</sup>

# Rhode Island Teen Birth Rates, 2000-2004

Age	Births Per I,000 Teen Girls
15-17	20.0
18-19	44.9
15-19	31.7

Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.

# Births to Teens Ages 15-17, Core Cities, Rhode Island and Remainder of State, 1991-1995 and 2000-2004



Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 1991-1995 and 2000-2004. Data for 2003-2004 are provisional.

◆ Over the past decade, teen birth rates for Rhode Island girls ages 15 to 17 declined in all geographic areas. The rate decreased by 34% for the state as a whole and by 33% for the core cities, compared to a 47% decrease in the remainder of the state. Despite the decreases, teen girls in the core cities give birth at five times the rate of girls of the same age in the remainder of the state.¹²

### Repeat Births to Teens, Rhode Island, 2000-2004

Age	Total Number of Births	Number of Repeat Births	Percent
12-14	106	I	<b>I</b> %
15-17	1,976	178	9%
18-19	3,936	997	25%
Total	6,018	1,176	20%

Source: Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003-2004 are provisional.

◆ Between 2000 and 2004 in Rhode Island, one in five teen births (20%) was to a teen who was already a mother. For girls ages younger than 15, 1% of births were repeat births, for girls 15-17, 9% were repeat births and for girls ages 18-19, 25% were repeat births.<sup>13</sup> Repeat births can further impede a teen mother's ability to finish school and be employed.<sup>14</sup>

## **Births to Teens**

Table 20. Births to Teens, Ages 15-17, Rhode Island, 2000-2004

CITY/TOWN	# OF TEEN GIRLS AGES 15-17*	# OF BIRTHS TO GIRLS AGES 15-17	RATE PER 1,000 GIRLS AGES 15-17
Barrington	2,130	2	0.9
Bristol	1,860	12	6.5
Burrillville	1,785	11	6.2
Central Falls	1,875	118	62.9
Charlestown	670	7	10.4
Coventry	3,210	43	13.4
Cranston	6,890	93	13.5
Cumberland	3,125	26	8.3
East Greenwich	1,415	7	4.9
East Providence	4,565	43	9.4
Exeter	725	6	8.3
Foster	445	1	NA
Glocester	1,145	5	4.4
Hopkinton	870	7	8.0
Jamestown	565	3	5.3
Johnston	2,295	23	10.0
Lincoln	2,190	12	5.5
Little Compton	295	0	NA
Middletown	1,370	6	4.4
Narragansett	1,265	4	3.2
New Shoreham	80	0	NA
Newport	1,990	60	30.2
North Kingstown	2,660	13	4.9
North Providence	2,470	29	11.7
North Smithfield	1,015	1	1.0
Pawtucket	6,820	207	30.4
Portsmouth	1,680	9	5.4
Providence	17,055	845	49.5
Richmond	815	7	8.6
Scituate	1,215	6	4.9
Smithfield	1,750	8	4.6
South Kingstown	2,750	19	6.9
Tiverton	1,345	8	5.9
Warren	1,000	6	6.0
Warwick	7,910	66	8.3
West Greenwich	540	2	3.7
West Warwick	2,455	47	19.1
Westerly	2,170	24	11.1
Woonsocket	4,240	190	44.8
Core Cities	34,435	1,467	42.6
Remainder of State	64,215	509	7.9
in the second of the second	01,217	207	1.2

Source of Data for Table/Methodology

- Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 2000-2004. Data for 2003–2004 are provisional.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- NA: Rates were not calculated for cities and towns with less than 500 teen girls ages 15-17, as rates for small denominators are statistically unreliable.
- The denominator is the number of girls ages 15 through 17 according to Census 2000, multiplied by five to compute a rate over five years, 2000-2004.

- <sup>18</sup> KIDS COUNT data book: State profiles in child well-being 2004. (2004). Baltimore, MD: The Annie E. Casey Foundation.
- <sup>2</sup> The state of America's children yearbook 2001. (2001). Washington, DC: Children's Defense Fund.
- 5.59 Shore, R. (2003). KIDS COUNT indicator brief: Preventing teen births. Baltimore, MD: The Annie E. Casey Foundation.
- <sup>4</sup> Manlove, J., Terry-Humen, E., Papillo, A., Franzetta, K., Williams, S. & Ryan, S. (2002). Preventing teenage pregnancy, childbearing, and sexually transmitted diseases: What the research shows. Washington, DC: Child Trends.
- <sup>6</sup> Why the education community cares about preventing teen pregnancy: Notes from the field. (2002). Washington, DC: National Campaign to Prevent Teen Pregnancy.
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- Terry-Humen, E., Manlove, J. & Moore, K. (2005). Playing catch-up: How children born to teen mothers fare. Washington, DC: National Campaign to Prevent Teen Pregnancy.
- 11.12.15 Rhode Island Department of Health, Division of Family Health, Maternal and Child Health Database, 1990-2004. Data for 2003-2004 are provisional.

<sup>\*</sup> Number of girls ages 15-17 according to Census 2000 multiplied by five.

# Alcohol, Drug and Cigarette Use by Teens

#### **DEFINITION**

Alcohol, drug, and cigarette use by teens is the percentage of middle school students and high school students who report having used alcohol, cigarettes or illegal drugs (such as marijuana, uppers, or downers) at least once in the 30 days prior to taking the School Accountability for Learning and Teaching (SALT) Student Survey during the 2004-2005 school year.

#### **SIGNIFICANCE**

The use of substances threatens the health and safety of children, families and communities. For nearly a decade, the number of adolescents using tobacco and illegal drugs has been slowly decreasing both in Rhode Island and nationwide, while the age at first use has lowered. The age when young people use alcohol, tobacco and illicit drugs for the first time is a predictor of later problems with alcohol and drugs, especially if use begins before the age of 15.4

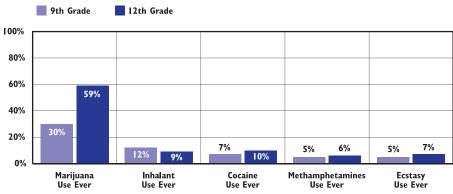
Research shows that the key risk periods for alcohol, cigarette and other drug abuse are during major transitions in children's lives. These include the transition to middle school, which presents new academic and social situations, and the transition to high school, which presents additional social and emotional challenges, as well as

greater exposure to drugs, substance abusers, and social activities involving drugs and alcohol.<sup>5</sup>

The risk for becoming a substance user involves the relationship between risk factors and protective factors, which vary in their effects by age, gender and race/ethnicity of the potential user. Risk factors include early aggressive behavior, lack of parental supervision, peer substance abuse, academic failure and poverty. Protective factors include a strong parent-child bond, parental involvement and consistent discipline, academic competence and a strong neighborhood attachment.<sup>6</sup>

Early intervention to prevent risk factors and build protective factors has a greater impact than interventions that occur later in a child's life. Family intervention can strengthen protective factors among young children by teaching parents better communication skills and appropriate discipline. School programs can begin to prevent substance abuse as early as pre-school by addressing risk factors such as aggressive behavior, poor social skills, and academic difficulties.<sup>7</sup>

# Illicit Drug Use Among Rhode Island High School Students, By Grade, 2005



Source: 2005 Rhode Island Youth Risk Behavior Survey, Rhode Island Department of Health, Office of Health Statistics.

- ♦ With the exception of inhalants, the reported use of marijuana, cocaine, ecstasy and methamphetamines generally increases with age among high school students in Rhode Island.<sup>8</sup>
- ♦ The statewide average for all grades for use of marijuana among high school students in Rhode Island ever in their lives was 43%, while 25% had used it in the past month. Ten percent report ever using inhalants (sniffing glue, breathing the contents of an aerosol spray can, and/or inhaling paints or sprays), 8% report ever using any form of cocaine, and 6% report using methamphetamines or ecstasy. Less than 4% report ever using heroin or steroids.<sup>9</sup>
- ♦ Although data for Rhode Island are not available, national studies have shown an increase in the abuse of controlled prescription medications among youth. In 2003, 9% of teens ages 12-17 reported abusing a controlled prescription drug at least once in the past year.¹¹ Approximately 10% of 12th graders report using Vicodin and 6% report using OxyContin in the past year.¹¹ Teens who abuse controlled prescription medications are much more likely to use alcohol, marijuana, and other drugs as well.¹²

# Alcohol, Drug and Cigarette Use by Teens

Table 21.

Student Reports of Alcohol, Drug and Cigarette Use by Student Grade Level, Rhode Island, 2004-2005

SCHOOL	ALCOHOL USE		DRUG USE		CIGARET	
DISTRICT	MIDDLE SCHOOL	HIGH SCHOOL	MIDDLE SCHOOL	HIGH SCHOOL	MIDDLE SCHOOL	HIGH SCHOOL
Barrington	12%	42%	4%	24%	5%	20%
Bristol-Warren	17%	44%	10%	29%	10%	26%
Burrillville	25%	43%	11%	27%	11%	25%
Central Falls	21%	41%	13%	18%	15%	17%
Chariho	17%	46%	10%	30%	12%	25%
Coventry	18%	47%	7%	32%	9%	29%
Cranston	20%	41%	9%	23%	10%	20%
Cumberland	16%	49%	8%	31%	9%	24%
East Greenwich	21%	39%	13%	21%	13%	13%
East Providence	25%	46%	12%	32%	15%	27%
Exeter-West Greenwich	21%	38%	10%	25%	9%	13%
Foster-Glocester	28%	52%	15%	38%	13%	29%
Jamestown	18%	NA	11%	NA	10%	NA
Johnston	23%	51%	10%	24%	11%	18%
Lincoln	22%	42%	14%	28%	14%	24%
Little Compton	11%	NA	2%	NA	2%	NA
Middletown	12%	45%	8%	38%	8%	30%
Narragansett	10%	38%	5%	26%	3%	19%
New Shoreham	NA	39%	NA	21%	NA	7%
Newport	14%	49%	5%	39%	4%	32%
North Kingstown	15%	43%	7%	32%	9%	24%
North Providence	19%	45%	9%	26%	9%	23%
North Smithfield	18%	42%	10%	29%	11%	23%
Pawtucket	25%	38%	10%	23%	10%	18%
Portsmouth	10%	52%	4%	32%	4%	22%
Providence	20%	35%	9%	19%	8%	16%
Scituate	15%	42%	9%	25%	8%	20%
Smithfield	13%	49%	7%	34%	9%	30%
South Kingstown	9%	44%	5%	34%	3%	26%
Tiverton	20%	48%	11%	36%	8%	27%
Warwick	22%	44%	10%	29%	10%	27%
West Warwick	12%	40%	4%	23%	7%	21%
Westerly	12%	43%	7%	26%	6%	24%
Woonsocket	18%	38%	9%	28%	7%	23%
Core Cities	18%	40%	8%	25%	9%	21%
Remainder of State	17%	44%	9%	29%	9%	23%
Rhode Island	18%	42%	9%	28%	9%	22%

NA = Community has no middle school or no high school

Data are for students reporting use in the 30 days prior to the date the SALT Survey was administered.

#### Sources of Data for Table/Methodology

- Felner, R. (2005). Rhode Island SALT Survey reports, student reports of health risk practices by grade level, school year 2004-2005. Retrieved from Information Works at www.infoworks.ride.uri.edu. Data are for students who reported substance use in past 30 days.
- The School Accountability for Learning and Teaching (SALT) Student Survey is administered during one 60-minute class period each school year. All students in grades 4-12 in Rhode Island complete the survey, with the exceptions of students who have been excused by their parents and students with Individual Education Programs (IEPs) who are unable to take the survey. Grades included in middle and high school vary by district. For the Rhode Island percentage, middle school includes grades 5-8 and high school includes grades 9-12. Results are available at www.infoworks.ride.uri/edu.

Response rates for each of these questions, for all districts and at all grade levels, ranged from 76% to 100%. Nationally, a response rate of 60% or greater is considered acceptable.

- <sup>1-4</sup> Substance abuse: The nation's number one health problem. (2001). Princeton, NJ: The Robert Wood Johnson Foundation.
- <sup>2-11</sup> Johnston, L.D., O'Malley, P.M., Bachman, J.G. & Schulenberg, J.E. (2004, December 21). 2005 Monitoring the Future survey shows continued decline in drug use by students. Ann Arbor, MI: University of Michigan News and Information Services. Retrieved December 19, 2005 from www.nida.nih.gov
- <sup>3</sup> Rhode Island youth risk behavior survey, trend analysis report. (n.d.) Rhode Island Department of Health, Office of Health Statistics.
- 5.6.7 Preventing drug use among children and adolescents, second edition. (2003). Bethesda, MD: National Institutes of Health, National Institute on Drug Abuse.
- 89 2005 Rhode Island Youth Risk Behavior Survey, Rhode Island Department of Health, Office of Health Statistics.
- 10.12 The National Center on Addiction and Substance Abuse. (2005). Under the counter: The diversion and abuse of controlled prescription drugs in the U.S. New York, NY: Columbia University.

# **Additional Children's Health Issues**

# **Developmental Assets In Young People**

- ◆ Children and adolescents in Rhode Island can reach their full potential through a combination of thriving (e.g., succeeding in school), being resilient (i.e., rebounding in the face of adversity) and avoiding the initiation of behaviors that might compromise their physical and/or mental health.¹
- ◆ Adolescent risk behaviors such as substance use, violence toward themselves or others, eating disorders, gambling, and problems in school such as school failure and dropping out, can be lessened or prevented by protective factors, sometimes referred to as "developmental assets."<sup>2</sup>
- ◆ National research has shown that the more developmental assets young people have, the less likely they are to engage in the following eight types of substance use: using alcohol, smokeless tobacco, marijuana, inhalants or other illicit drugs, binge drinking, drinking and driving, and smoking cigarettes.³
- Students who report an increase in the number of assets between middle and high school show a significant decrease in substance use. Those who report a decrease in assets show an increase in substance use.<sup>4</sup>
- ♦ The average young person surveyed in the U.S. reports having 19 of the 40 assets.<sup>5</sup> Youth of all races and ethnicities benefit similarly from these assets, regardless of their socioeconomic status, although the importance of particular categories varies by race and ethnicity.<sup>6</sup> Assets promote positive development regardless of risk context; they are important to high-risk and to low-risk youth.<sup>7</sup>
- ◆ The development of opportunities in schools and communities that build assets can result in improvements to the overall health of young people in Rhode Island.

# Protective Factors Among Rhode Island High School Students, 2004-2005

◆ The School Accountability for Learning and Teaching (SALT) Student Survey assesses protective factors among Rhode Island's high school students, which vary by gender, ethnicity, grade level and economic status.<sup>8</sup>

Caring School Climate	Total
Feels they can talk to a teacher or other staff member at school	
about academic issues most of the time or always	48%
Feels they can talk to a teacher or other staff member at school	
about personal or family problems most of the time or always	16%
After School Supervision	
Takes care of themselves after school for more than 3 hours	
3 or more days per week without an adult present	34%
Academic Expectations	
Thinks they will graduate from high school	84%
Thinks they will go to college	78%
Constructive Use of Time	
Participates in at least one extracurricular activity or program	
not including paid work in past year	58%
Homework	
Spends at least one hour per week night doing homework	40%
Parents often help students with their homework	10%
Parents often make sure that students do their homework assignments	32%
Reading for Pleasure	
Spends more than one hour per day reading	10%
spends more than one nour per day reading	
Have read 1-2 books in the past 3 months that	

Source: Rhode Island SALT Survey Reports, School Year 2004-2005. Rockland, IL: National Center on Public Education and Policy.

# **Additional Children's Health Issues**

# Health Risk Behaviors Among Rhode Island Public High School Students, 2005

Driving	Females	Males	Total
Never or rarely wear a seatbelt when riding in a car	9%	16%	13%
Drove a vehicle when they had been drinking alcohol during the past 30 days	7%	15%	11%
Rode in a vehicle during the past 30 days driven by someone who had been drinking alcohol	26%	31%	29%

Sexual Behavior	Females	Males	Total
Ever had sexual intercourse	45%	48%	47%
Had sexual intercourse for first time before age 13	2%	9%	6%
Did not use a condom during last sexual intercourse*	41%	27%	34%
Used drugs or alcohol before last sexual intercourse*	16%	28%	22%

Depression and Suicide	Females	Males	Total
Felt so sad or hopeless that they stopped doing some usual activities during the past 12 months	34%	17%	26%
Seriously considered attempting suicide during the past 12 months	17%	11%	14%
Attempted suicide during the past 12 months	11%	6%	8%

Weapon Carrying	Females	Males	Total
Carried a gun, knife, or club at least once in the past 30 days	4%	20%	12%
Carried a gun at least once in past 30 days	1%	8%	4%

Source: 2005 Rhode Island Youth Risk Behavior Survey, Rhode Island Department of Health, Office of Health Statistics.

## School Based Health Centers, Rhode Island

## **Access to Health Care in Schools**

- ◆ School-based health centers (SBHCs) are clinical primary health care sites located within schools. SBHCs offer comprehensive health services including physical examinations, medication management, immunizations, care for chronic conditions, mental health services, substance abuse services, reproductive health care and dental care. SBHCs increase children's access to important preventive and treatment services and improve children's health status.<sup>9</sup>
- ◆ There are eight SBHCs in Rhode Island. The SBHCs are managed by community health centers and are located in Central Falls, Pawtucket, Providence, West Warwick and Woonsocket.<sup>10</sup>

## Use of SBHCs in Rhode Island, 2003-2004\*

	School Enrollment	SBHC Users	SBHC Visits
Central Falls/Pawtucket	3,368	1,099	3,407
Providence	1,600	177	900
Woonsocket	2,709	99 <b>I</b>	4,273
Total	7,677	2,267	8,580

<sup>\*</sup>Data were not available for one school served by the SBHC in Providence or for SBHCs in West Warwick for the 2003-2004 school year.

Source: Rhode Island School Based Health Center Academic Year 2003-2004 Centralized Data Reporting Pilot (CDRP), Rhode Island Department of Health, Data and Evaluation Unit, Division of Family Health.

◆ Young people use the SBHCs for a wide range of health care issues. The most common health service provided at all SBHCs during the 2003-2004 school year were routine child checkups and other primary preventive services. SBHCs also provided behavioral health services; counseling and help with depressive disorders were among the top five most common procedures provided.<sup>11</sup>

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- Benson, P. (2001). Building developmental assets: A new strategy for preventing high risk behavior. Mounds View, MN: Central Center for the Application of Prevention Technologies.
- <sup>23,47</sup> Benson, P.L., Roehlkepartain, E.C., & Sesma, A. (2004). Tapping the power of community: Building assets to strengthen substance abuse prevention. Search Institute Insights & Evidence, 2(1), 1-14. Minneapolis, MN: Search Institute.
- 5 Levels of assets among young people. Minneapolis, MN: Search Institute. Retrieved February 5, 2005 from www.search-institute.org
- <sup>6</sup> Sesma, A. & Roehlkepartain, E.C. (2003). Unique strengths, shared strengths: Developmental assets among youth of color. Search Institute Insights & Evidence, 1(2), 1-13. Minneapolis, MN: Search Institute.

(continued on page 148)

<sup>\*</sup> Question only asked for students who had sexual intercourse during the 3 months prior to the survey.

# Safety

# The Rider

A boy told me if he roller-skated fast enough his loneliness couldn't catch up to him.

the best reason I ever heard for trying to be a champion.

What I wonder tonight pedaling hard down King William Street is if it translates to bicycles.

A victory! To leave your loneliness panting behind you on some street corner while you float free into a cloud of sudden azaleas, pink petals that have never felt loneliness, no matter how slowly they fell.

Naomi Shihab Nye

# **Child Deaths**

## **DEFINITION**

Child deaths are the number of deaths from all causes to children ages 1 to 14, per 100,000 children. The data are reported by place of residence, not place of death.

### **SIGNIFICANCE**

The child death rate is a reflection of the physical, mental and emotional health of children, the dangers to which children are exposed in the community, access to and use of safety devices and practices (such as bicycle helmets and smoke alarms), and the level of adult supervision children receive. <sup>1,2</sup> In the United States, the child death rate has steadily declined for all children due to medical advances and a drop in motor vehicle accidents, the leading cause of injury among children.<sup>3</sup>

Nationally, child injuries and deaths disproportionately affect poor children, younger children, males and minorities.<sup>4</sup> Children living in poverty are at the greatest risk for injury and death. According to research, low-income children are four times more likely to drown, five times more likely to die in a fire and twice as likely to die in a motor vehicle crash.<sup>5</sup> The accidental injury death rates for Black and Native American children under age 14 are one and a half times higher than the rates for White children.<sup>6</sup>

Many of the injuries that do not result in death are extremely costly both financially and in terms of loss in quality of life.<sup>7</sup>

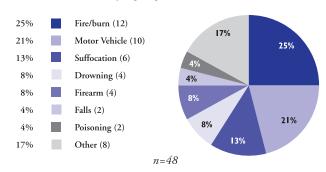
In Rhode Island, between 2000 and 2004 there were 132 deaths of children ages 1 to 14. Of these deaths, 84 (64%) were due to disease, 34 (26%) were due to unintentional injuries, 9 (7%) were due to intentional injuries (7 homicides and 2 suicides) and 5 (4%) were due to other causes.8 Unintentional injuries are the leading cause of death for children ages 1 to 14 in Rhode Island, more than from any one single disease.9 Between 2000 and 2004, Rhode Island had a child death rate of 13.8 per 100,000 children ages 1 to 14.10

Child Death Rate (per 100,000 Children Ages 1-14)			
	2000	2002	
RI	17	14	
US	22	21	
National Rank* 3rd			
New England	d Rank**	3rd	

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: KIDS COUNT data book: State profiles of child well-being 2005. (2005). Baltimore, MD: The Annie E. Casey Foundation.

# Child Deaths Due to Injury, By Cause, Rhode Island, 2000-2004



Source: Rhode Island Department of Health, Maternal and Child Health Database, 2000-2004.

- ◆ Between 2000 and 2004, 48 children died as a result of injury. Of these, 81% (39) of deaths were caused by unintentional or undetermined injuries. Nineteen percent of child deaths by injury were attributed to homicide (7) or suicide (2).<sup>11</sup>
- ◆ Nationally, motor vehicle accidents are the most common cause of injury deaths to children under age 14.<sup>12</sup> In Rhode Island, between 2000 and 2004, motor vehicle accidents caused 21% of the unintentional injuries that resulted in child deaths, the second leading cause of injury deaths to children ages 1 to 14 during this time period.<sup>13</sup>
- ◆ According to safety experts, 90% of unintentional injuries are preventable. Effective safety products and safe environments can significantly reduce child injury and death. Child restraints in cars, adhering to traffic laws, wearing bicycle helmets and possessing smoke alarms with batteries checked monthly are a few precautions that can be taken to prevent accidental childhood injury and death.¹⁴

- <sup>1,7</sup> Childhood injury fact sheet. (2004). Washington, DC: National Safe Kids Campaign.
- 2-5.6 Facts about children at higher risk for accidental injuries. Retrieved January 4, 2006, from http://www.usa.safekids.org
- <sup>3</sup> KIDS COUNT data book 2005: State profiles of child well-being. (2005) Baltimore, MD: The Annie E. Casey Foundation.
- 4.12 Report to the nation: Trends in unintentional childhood injury mortality, 1987-2000. (2003). Washington, DC: National SAFE KIDS Campaign

- 8.9.11.13 Rhode Island Department of Health, Maternal and Child Health Database, 2000-2004.
- <sup>10</sup> Rhode Island KIDS COUNT calculation using the U.S. Bureau of the Census, Population Estimates, 2000-2004.
- <sup>14</sup> KIDS COUNT indicator brief: Reducing the child death nate. (2003). Baltimore, MD: The Annie E. Casey Foundation.

## **DEFINITION**

Teen deaths are the number of deaths from all causes to teens ages 15 to 19, per 100,000 teens. The data are reported by place of residence, not place of death.

#### **SIGNIFICANCE**

The main threats to adolescents' health and safety are risk behaviors, including substance abuse and violence. Teens' emotional and behavioral health further impacts their safety. Risk factors for teens include poverty, diminished economic opportunity, neighborhood violence and academic failure. Important factors which protect against risk behaviors are engagement in school and the presence of strong positive relationships with parents, family or other caring adults.<sup>1,2</sup>

According to the 2005 Rhode Island Youth Risk Behavior Survey, Rhode
Island high school students are exposed to numerous risks and frequently engage in risk behaviors. Students reported that at least once during the 12 months preceding the survey, 6% did not go to school because they felt unsafe, 5% of students were injured in a physical fight requiring treatment by a health professional and 10% of students were physically hurt by a boyfriend or girlfriend. Other risk behaviors reported by youth included, 8% of students

attempted suicide during the 12 months preceding the survey, 29% had ridden in a vehicle driven by someone who had been drinking, and 13% never or rarely had worn a seatbelt when riding in a car.<sup>3</sup>

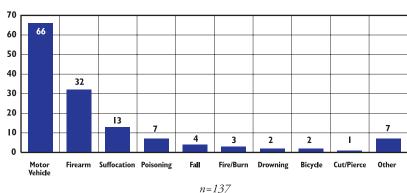
Between 2000 and 2004 there were 186 deaths of teens ages 15 to 19 in Rhode Island, a rate of 51.9 per 100,000 teens.<sup>4,5</sup> Of these, 49 (26%) were due to disease, 49 (26%) were due to intentional injury, 80 (43%) were due to unintentional injuries and 8 (4%) were undetermined. Of the intentional injuries, 28 were homicides and 21 were suicides. Eighty-three percent of the unintentional deaths involved motor vehicles.<sup>6</sup>

Teen Deaths by Accident, Homicide and Suicide (deaths per 100,000 Children Ages 15-19)				
2000 2002				
RI	52	52		
US	67	68		
National Rank* 7th				
New England Rank** 4th				

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: KIDS COUNT Data Book: State Profiles in Child Well-Being 2005. (2005). Baltimore, MD: The Annie E. Casey Foundation.

# Injury Deaths by Cause, Teens Ages 15 to 19, 2000-2004



Source: Rhode Island Department of Health, Maternal and Child Health Database, 2000-2004.

- ◆ Between 2000 and 2004, 137 teens died as a result of injury. Of these, 64% (88) of deaths were caused by unintentional or undetermined injuries. Twenty-six percent of teen deaths by injury were attributed to homicide (28) or suicide (21).<sup>7</sup>
- ◆ Protective factors, those individual and environmental factors that can shield teens from the effects of risk behaviors, are important measures in reducing the teen death rate. Examples of protective factors are parental involvement in daily life and other support systems such as friends, religious groups and extracurricular activities. Expanding access to family mental health services is another protective factor that can help teens to manage their response to conflict and their ability to manage stress.<sup>8,9</sup>

- 1.8 Center for Disease Control & Prevention. (n.d.). Youth violence: Fact sheet. Retrieved January 14, 2005 from www.cdc.gov/ncipc/factsheets/vvfacts.htm
- <sup>2-9</sup> KIDS COUNT indicator brief: Reducing the teen death nate. (2003). Baltimore, MD: The Annie E. Casey Foundation.
- <sup>3</sup> 2005 Rhode Island Youth Risk Behavior Survey, Rhode Island Department of Health, Office of Health Statistics.
- <sup>4,6,7</sup> Rhode Island Department of Health, Hospital Discharge Database, 2000-2004.
- <sup>5</sup> Rhode Island KIDS COUNT calculation using the U.S. Bureau of the Census, Population Estimates, 2000-2004.

# **Gun Violence**

#### **DEFINITION**

Gun violence is the number of firearm-related deaths and injuries to Rhode Island children and youth under 20 years of age. The data are reported by place of residence, not place of death or hospitalization.

#### **SIGNIFICANCE**

Gun violence affects all children and youth, not only those who are victims and perpetrators. Gun violence threatens the psychological, emotional and social well-being of individuals and communities.<sup>1</sup>

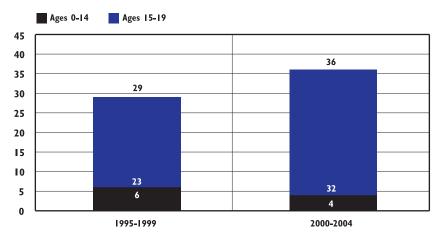
In the late 1980s and early 1990s the accessibility of handguns became a major safety concern for children and youth in the United States. Teen homicides are more likely committed with a gun compared to homicides of other aged persons.2 The youth gun violence epidemic peaked in 1994, when 5,833 young people under age 20 died from firearm injuries.3 Since the 1990s, homicide victimization rates and offender rates for children under age 17 have declined dramatically in the U.S.4 Between 1994 and 2002, the number of homicides committed by youth with a gun decreased 77% for children age 14 and under, 72% for youth ages 14 to 17 and 35% for youth ages 18 to

24.5 Up until age 17, the percentage of homicide victims killed with a gun increases with age. The percentage decreases thereafter.6

The gun death rate is still a cause of concern for children. Nationally, in 2002, youth ages 15 to 24 were at risk for death by firearms with a death rate of 16.7 per 100,000 residents.7 The likelihood of being a victim of gun violence is linked to gender and race. In the U.S., males ages 15 to 24 are more than eight times as likely as females ages 15 to 24 to die as a result of a firearm.8 Black (87.1), Hispanic (32.1) and Native American (30.0) males ages 15 to 24 had a disproportionately higher firearm-related death rate per 100,000 than their White (15.6) or Asian (11.7) male counterparts.9

Factors that place young people at risk for violent perpetration include a history of early aggression, neighborhood violence, poor supervision, exposure to violence in the home, parental drug/alcohol abuse, association with peers engaged in highrisk behavior, low commitment to school, diminished economic opportunity, high levels of transience and family disruption.<sup>10</sup>

## Gun Deaths, Children Ages 0-14 and 15-19, Rhode Island, 1995-2004



Source: Centers for Disease Control and Prevention, Rhode Island Injury Mortality Statistics, 1993-1996. Rhode Island Department of Health, Office of Health Statistics, 1995-2004.

◆ Rhode Island's trend in gun deaths among youth is disproportionately driven by gun death rates among teens ages 15 to 19. Between 2000 and 2004 in Rhode Island, 89% of youth gun deaths were to teens ages 15 to 19, and 11% were to children under the age of 15.<sup>11</sup>

# **Gun-Related Hospitalizations**

- ◆ There were 70 gun-related hospitalizations between 2000 and 2004 for children under age 20.<sup>12</sup> Of the 70 admissions, seven victims were younger than age 15 and 63 were between the ages of 15 to 19. Seventy-nine percent (55) of the 70 hospitalizations were victims of assault, 17% (12) were victims of unintentional injuries, 3% (2) were hospitalized for a self-inflicted firearm injury, and 1% (1) were undetermined.<sup>13</sup>
- ♦ Of the youth in Rhode Island hospitalized for gun-related injuries between 2000 and 2004, 77% were residents of the core cities (64% from Providence, 6% from Central Falls, 6% from Pawtucket and 1% from Newport).<sup>14</sup>

# **Preventing Youth Gun Violence**

No single policy or effort will end youth gun violence. However, several strategies implemented simultaneously can mitigate the number of instances and the lethality of gun violence among children and youth.

- ◆ Reduce the exposure of children to guns in the home by educating parents to the risks that guns pose to their children and increasing awareness of safety measures. The best way to prevent firearm injuries among children is to remove guns from the home or store guns properly and separate from their ammunition.¹⁵
- ◆ Reduce children's exposure to guns in the media by increasing parental monitoring of programming and limiting the time children spend watching television, playing video games and accessing the computer.¹6
- ◆ Engage communities in antiviolence initiatives, community revitalization and public awareness campaigns to change youth attitudes toward guns. Important in the community approach is a partnership with law enforcement to communicate social norms against youth gun carrying and gun violence.¹¹
- Some injury prevention experts believe that changing the design of guns and requiring product safety features could reduce unintentional injuries among children and youth. 18 One study found that incorporating three key safety devices on firearms (personalization devices, loaded chamber indicators and magazine safeties) could have prevented 44% of deaths. 19

# Guns in the Home

- ◆ Research shows a strong correlation between firearm availability and firearm-related deaths and injuries among children and teens.<sup>20</sup> The availability of guns in the home significantly increases the risk of suicide and unintentional injury for children under 20 years of age. More than 75% of the guns used in youth suicide attempts and unintentional injures are stored in the residence of the victim, a relative or a friend.<sup>21</sup>
- ♦ Research finds that in homes with guns, keeping a gun locked and unloaded and storing ammunition locked and in a separate location reduces gun injuries to children and teenagers.<sup>22</sup>
- ♦ More than one in three (35%) of American households with children under 18 years of age have at least one firearm and that 43% of those homes had at least one unlocked firearm.<sup>23</sup>
- ◆ Rhode Island is one of five states with the lowest levels of gun ownership. Children living in states with the highest level of gun ownership are 3 times more likely to die from homicide, 7 times more likely to die from firearm suicide and 16 times more likely to die from unintentional firearm injury as those living in states with the lowest level of gun ownership.<sup>24</sup>

- Li5i,6i,7i,8 Fingerhut, L.A. & Kaufer Christoffel, K. (2002). Children, youth, and gun violence: analysis and recommendations. The Future of Children, 12(2), 5-23.
- 2-5.6 U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Statistics. Homicide trends in the U.S., Weapons used. (n.d.) Retrieved January 9 & 10, 2006 from http://www.ojp..usdoj.gov/bis/homicide/weapons.htm
- <sup>3</sup> Fingerhut, L.A. & Kaufer Christoffel, K. (2002). Firearm-related death and injury among children and adolescents. *The Future of Children*, 12(2), 25-37.
- <sup>4</sup> U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Statistics. *Homicide trends in the* U.S., Age Trends. (n.d.) Retrieved January 9, 2006 from http://www.ojp.usdoj.gov/bis/homicide/teens.htm
- 7-8-9 National Center for Health Statistics. (2004). Health, United States, 2004 with chart book on trends in the health of Americans. Hyattsville, MD: U.S. Department of Health and Human Services, Centers for Disease Control and Prevention National Center for Health Statistics.
- National Center for Injury Prevention and Control. (n.d.) Youth violence: Fact sheet. Retrieved January 13, 2006 from http://cdc.gov/ncipc/factsheets/yvfacts/htm

- 11.12.13.14 Rhode Island Department of Health, Office of Health Statistics, 2000-2004.
- Vernick, J. S., O'Brien, M., Hepburn, L.M., Johnson, S.B., Webster, D.W. & Hargarten, S. W. (2003). Unintentional and undetermined firearm related deaths: A preventable death analysis for three safety devices. *Injury Prevention* 9, 307-311.
- <sup>20,24</sup> Miller, M., Azrael, D. & Hemenway, D. (2002). Firearm availability and unintentional firearm deaths, suicide, and homicide among 5 – 14 year olds. *Journal of Trauma*, 52(2), 267-275.
- <sup>21</sup> Protect children instead of guns. (2004). Washington, DC: The Children's Defense Fund.
- <sup>22.23</sup> Grossman, D., Mueller, B., Riedy, C., Dowd, M., Villaveces, A., Prodzinski, J., Nakagawara, J., Howard, J., Thiersch, N. & Harruff, R. (2005). Gun storage practices and risk of youth suicide and unintentional firearm injuries. *Journal of American Medical Association*, 293(6), 707-714.

# **Homeless Children**

#### **DEFINITION**

Homeless children is the number of Rhode Island children under 13 years old who received emergency housing services at emergency homeless shelters and domestic violence shelters between July 1, 2004 and June 30, 2005.

#### **SIGNIFICANCE**

Poverty, low wages, unemployment, lack of affordable housing, mental illness or substance abuse, domestic violence and prisoner reentry are factors in family homelessness. <sup>1,2</sup> With a large percentage of family income going toward rent, any interruption in income or unexpected expense can place families at risk of homelessness.<sup>3</sup>

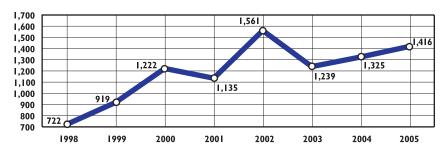
Compared to their peers, homeless children are more likely to get sick; develop mental health problems, such as anxiety and depression; have academic problems, including high rates of school mobility and higher rates of learning disabilities diagnoses; and be victims of violence and exhibit delinquent and aggressive.<sup>4,5</sup> Homeless children go hungry at twice the rate of other children and are more likely to experience illnesses such as stomach problems, ear infections and asthma.6 Infants, toddlers and preschoolers who are homeless develop more slowly and are more apt to have one or more

developmental delays than their poor, but housed counterparts.<sup>7</sup>

In 2005 in the U.S., the average increase in requests for emergency shelter by homeless families with children was 5%.8 On average, 32% of the shelter requests by homeless families in the U.S. are estimated to have gone unmet, largely because of limited resources.9 Nationally, 57% of cities surveyed stated that homeless families risked being broken up in order to be accommodated in the emergency shelter.10

In 2005 in Rhode Island, 809 families sought emergency shelter. Seventy-eight percent of these families were female-headed families.<sup>11</sup> Between July 1, 2004 and June 30, 2005, 1,717 children under age 18 received shelter from Rhode Island's emergency shelter system, an increase of 15% from the year before.<sup>12</sup> Nearly half, 769 (45%) were age 5 or under, 647 (38%) were ages 6 to 12, and 301 (18%) were ages 13 to 17.<sup>13</sup> Youth between the ages of 13 and 17 are only admitted into the emergency shelter system with adult supervision.

## Children Under Age 13 Living in Shelters, Rhode Island, 1998 - 2005



Source: Rhode Island Emergency Shelter Information Project 1998 – 2005. Providence, RI: Emergency Food and Shelter Board

◆ In Rhode Island, 1,416 children under age 13 received emergency housing in a homeless shelter or a domestic violence shelter in 2005. This is the second highest number of young children receiving emergency shelter since 1998.<sup>14</sup>

## Homeless Children and Education

- ♦ Homelessness can negatively impact a child's education. Barriers, such as the lack of immunization records, a delay in the transfer of school records, lack of transportation, and both residency and guardianship requirements, prevent homeless children from enrolling in school. For those homeless children who are enrolled in school, regular attendance is a problem. Nationally, 87% of homeless children are enrolled in school, while 77% attend regularly.<sup>15</sup>
- ◆ Homeless families move often for reasons that may include: escape from abusive partners, the search for stable employment or affordable housing, and time limits on shelter stays. With each move, a child's education is disrupted, and an estimated 3-6 months of education is lost.¹6
- ♦ The McKinney-Vento Homeless Assistance Act of 2002 requires each school district to identify homeless children and remove policies and practices that act as barriers to school enrollment, attendance and success for homeless children. Children are allowed to remain enrolled in their school of origin during homelessness and should receive assistance from the school district in obtaining immunization records. Transportation to and from school is provided by the district.<sup>17</sup>

# **Homeless Youth**

#### **DEFINITION**

Homeless youth is the number of Rhode Island youth ages 13 to 17 who are homeless or at risk for homelessness, have run away from home or have been thrown out of their homes and are not allowed to return.

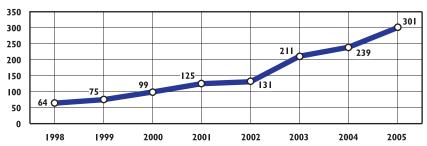
## **SIGNIFICANCE**

Homelessness among youth has a number of causes, including family problems (such as strained relationships and physical abuse), family homelessness and residential instability resulting from foster care and institutional placements. Nationally, 46% of callers to the National Runaway Switchboard identified themselves as victims of problematic family dynamics or abuse. Some runaway youth are considered to be throw-aways who were told or forced to leave a household, or were abandoned by their parents or guardians.

It is often difficult for homeless youths to obtain food, clothing and medical care, as well as find the means to continue their education and maintain personal hygiene. While living on the streets, homeless youth are at a high risk of both physical and sexual assault, and highly susceptible to sexual exploitation as a means of their obtaining basic needs. Consequently, homeless youth face an increased risk of contracting AIDS/HIV.<sup>4,5</sup>

Although estimates vary, it is projected that there are between 1 million and 1.3 million U.S. youth who run away from home each year.<sup>6</sup>

# Homeless/Runaway/Throwaway Youth Ages 13-17 in Rhode Island's Emergency Shelter System, 1998-2005



Source: Rhode Island Emergency Shelter Information Project, 1998 – 2005. Providence, RI: Emergency Food and Shelter

- ◆ Between July 1, 2004 and June 30, 2005, 301 youth entered the Rhode Island Emergency Shelter system accompanied by a parent or another adult. This is an increase of 370% since 1998. This is an underestimate of homeless youth in the state because the Emergency Shelter system in Rhode Island does not accept unaccompanied children over the age of 12 and does not have an overnight shelter for runaway youth.<sup>7</sup>
- ♦ During 2005, 178 youth ages 13 to 17 accessed crisis management services offered by Crossroads Rhode Island, and 1,286 calls were made to the Crossroads SAFELINE for runaway youth.<sup>8</sup> In 2005 the National Runaway Switchboard received 192 calls, and the Covenant House hotline documented 1,768 crisis calls from Rhode Island.<sup>9,10</sup>
- ◆ As of December 31, 2005, there were 102 individuals under age 19 in the Department of Children, Youth and Families care who were classified as unauthorized absence/runaways.<sup>11</sup>

#### References for Homeless Children Indicator

- <sup>1.3</sup> Homeless families with children (Fact Sheet #12). (2005). Washington, DC: National Coalition for the Homeless.
- <sup>2.8,9,10</sup> Lowe, E.T. (2005). Hunger and homelessness survey: A status report on hunger and homelessness in America's cities. Washington, DC: The United States Conference of Mayors – Sodexho USA.
- <sup>4.7</sup> The Freddie Mac Foundation. (2005). Family homelessness in our nation and community: A problem with a solution. Retrieved February 15, 2006 from http://www.endhomelessness.org
- 56 Fact sheet: Children without homes (n.d.) National Mental Health Association. Retrieved February 15 2006 from www.nmha.org
- 11.3213.14 Rhode Island Emergency Shelter Information Project, July 1, 2004-June 30, 2005. (2006). Providence, RI: RI Emergency Food and Shelter Board.
- 15.16.17 Education of Homeless Children and Youth (Fact Sheet #10). (2005). Washington, DC: National Coalition for the Homeless.

#### References for Homeless Youth Indicator

- National Coalition for the Homeless. (June 2005). Homeless youth: NCH fact sheet #13. Retrieved electronically February 6, 2006 from http://www.nationalhomeless.org
- <sup>2</sup> 2004 National Demographics. (n.d.). Retrieved February 16, 2005 from the National Runaway Switchboard at www.nrscrisisline.org
- <sup>3</sup> Son, A. J. (2002). Information packet: Runaway and homeless youth. New York, NY: Hunter College School of Social Work, National Resource Center for Foster Care and Permanency Planning.
- <sup>4</sup> The National Network for Youth (2003). Issue brief: Runaway and homeless youth act reauthorization. Retrieved February 6, 2006 from http://www.nn4youth.org
- 6 How many young people run away from home each year? (n.d.). Retrieved February 16, 2005 from www.acf.dhhs.gov
- <sup>7</sup> Rhode Island Emergency Shelter Information Project, July 1, 2004 – June 30, 2005.
- 8 Crossroads Rhode Island, Year End Reports, 2005.
- 9 National Runaway Switchboard, Region 1 Statistics,
- <sup>10</sup> Covenant House, Year End Nine-line Statistics, FY2005.
- <sup>11</sup> Rhode Island Department of Children, Youth and Families, December 2005.

# **Juveniles Referred to Family Court**

#### DEFINITION

Juveniles referred to Family Court is the percentage of youth ages 10 to 17 referred to Rhode Island Family Court for all wayward and delinquent offenses.

## **SIGNIFICANCE**

Risk factors for juvenile delinquency and involvement in the juvenile justice system include early antisocial behavior, poor cognitive development, inadequate parenting skills, child maltreatment, exposure to family violence, association with other high risk youth, poor academic performance, and family poverty. During 2005 in Rhode Island, 5,188 youth (4% of all youth between ages 10 and 17) were referred to Family Court for 8,747 wayward and delinquent offenses. Of these, 510 (6%) involved violent offenses, an increase from 417 violent offenses in 2004.

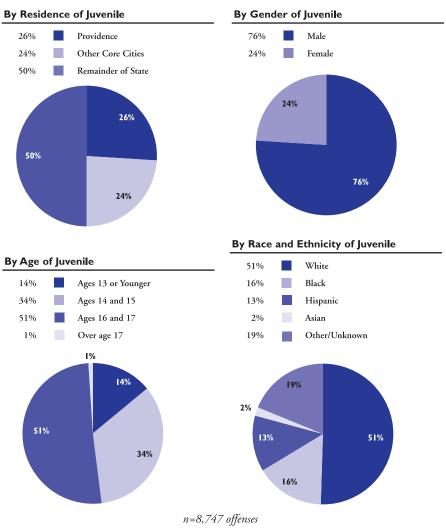
The Rhode Island Family Court has jurisdiction over all juvenile offenders referred for wayward and delinquent offenses. All referrals to Family Court are from state and local law enforcement agencies, except for truancy cases which are referred by local school departments. <sup>6,7</sup> Approximately one quarter of all cases referred to Family Court are diverted instead of proceeding to a formal court hearing. <sup>8</sup> Juveniles who commit crimes involving drugs may be referred by the Family Court to the Juvenile Drug Court, rather than proceeding through the

regular juvenile court system. Juveniles referred to the Drug Court undergo a sixto-twelve-month program that includes intensive court supervision, drug treatment, and educational and employment services.<sup>9</sup>

Rhode Island Family Court also administers 28 Juvenile Hearing Boards that serve 30 communities. <sup>10</sup> Comprised of volunteer community members, these Boards permit the diversion of juveniles accused of status offenses or misdemeanors. Sanction options in this diversion process include community service, restitution, counseling, and/or completion of a community-based program. <sup>11</sup> A total of 935 cases were heard before Juvenile Hearing Boards in 2004. <sup>12</sup>

Seven percent of juveniles referred to Family Court for wayward and delinquent violations in 2005 had been referred to Family Court at least twice before.<sup>13</sup> Prevention and early intervention programs are the most cost-effective approaches to reducing delinquency and recidivism. Successful programs are research-based, and involve staff who work with youth and their families; offer a wide range of community-based sanctions for non-violent offenders; ensure intensive interventions for youth at risk for becoming chronic offenders; and provide high quality, coordinated mental health, substance abuse treatment, educational, and career development services.14

# Juvenile Wayward/Delinquent Offenses Referred to Family Court, Rhode Island, 2005



\* Total exceeds 100% due to rounding.

Source: Rhode Island Family Court, Juvenile Offense Report, 2005.

# **Juveniles Referred to Family Court**

# Juvenile Wayward/Delinquent Offenses Referred to Family Court, by Type of Offense, Rhode Island, 2005

25%	Property Crimes	8%	Traffic Offenses
17%	Status Offenses*	6%	Violent Crimes
16%	Disorderly Conduct	4%	Weapons Offenses
10%	Simple Assault	5%	Other**
10%	Alcohol and Drug Offenses		

n=8,747

Source: Rhode Island Family Court, Juvenile Offense Reports for 2005. Total exceeds 100% due to rounding.

# Mental Health and Substance Abuse Treatment Needs of Youth in the Juvenile Justice System

- ♦ The rates of mental health disorders among youth in the juvenile justice system are much higher than youth in the general population. Two-thirds of youths in juvenile justice custody in the U.S. meet the criteria for one or more mental disorders and at least one in five has mental health problems that are serious enough to interfere with their functioning.<sup>15,16</sup>
- ♦ Four out of every five young people in the U.S. juvenile justice system have been affected by substance use in some way, either by committing their crime while under the influence of alcohol or drugs, testing positive for drugs upon arrest, being arrested for alcohol and/or drug offenses, reporting that they have substance abuse problems, or some combination of the above. Only 3.6% receive any treatment after arrest.¹¹
- ♦ On December 1, 2005, 33% (66) of male juveniles at the Rhode Island Training School were in the residential substance abuse treatment program. Approximately 16% (33) of youth were receiving monthly psychotropic medications during 2005 and as of December 1, 2005, approximately 30-35 youth were being seen by the Training School's psychiatrist for medication management or behavioral health issues.¹8

## **Juveniles Tried as Adults**

- ◆ When a juvenile has committed a heinous and/or premeditated felony offense or has a history of felony offenses, the Attorney General may request that the Family Court Judge waive jurisdiction so that the juvenile may be tried as an adult in Superior Court. Waiver is mandatory for juveniles age 17 or older who are charged with murder, first degree sexual assault or assault with intent to commit murder.¹9
- ◆ In 2005, the Attorney General's Office filed 14 motions to waive jurisdiction to try juveniles as adults. Three of these were mandatory waivers. Four motions were waived voluntarily, two were withdrawn, and one was waived after a hearing. In January 2006, there were six motions pending before the Family Court.<sup>20</sup>
- ◆ A juvenile may also be "certified" allowing a court to sentence the juvenile beyond age 21 if there is otherwise an insufficient period of time in which to accomplish rehabilitation. While the child is a minor, the sentence is served at the Training School. The youth is transferred to an adult facility upon reaching age 21, if the court deems appropriate. There was one discretionary certification pending in January 2006. 21,22

#### References

- Wasserman, G.A., Keenan, K., Tremblay, R.E., Coie, J.D., Herrenkohl, T.I., Loeber, R. & Petechuk, D. (2003). Risk and protective factors of child delinquency. *Child Delinquency Bulletin Series*. (NCJ Publication No. 193409.) U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention.
- <sup>2,4,13</sup> 2005 Juvenile offense report. (2006). Providence, RI: Rhode Island Family Court.
- <sup>3</sup> U.S. Bureau of the Census, 2003 Population Estimates.
- <sup>5</sup> 2004 Juvenile offense report. (2005). Providence, RI: Rhode Island Family Court.
- <sup>6</sup> Judiciary of Rhode Island, Rhode Island Family Court home page. (n.d.). Retrieved January 28, 2006 from www.courts.state.ri.us/family/defaultfamily.htm
- <sup>7</sup> Rhode Island Truancy Court, Overview. (n.d.). Retrieved January 28, 2006 from www.courts.state.ri.us/truancycourt/overview.htm
- 8 Rhode Island Family Court, 2006.

- <sup>9</sup> Rhode Island Family Court, Juvenile drug court. (n.d.). Retrieved January 28, 2006 from www.courts.state.ri.us/family/drugcourt.htm
- <sup>10,12</sup> Pirolli, R. (2005). Rhode Island Family Court 2004 Juvenile Hearing Board report. Providence, RI: Rhode Island Family Court.
- Juvenile Hearing Boards. (n.d.) Providence, RI: Rhode Island Family Court.
- <sup>14</sup> Mendel, R. (2001). Less cost, more safety: Guiding lights for reform in juvenile justice. Washington, DC: The America Youth Policy Forum.
- <sup>15</sup> Cocozza, J.J. & Skowyra, K.R. (April 2000). Youth with mental health disorders: Issues and emerging responses. *Juvenile Justice*, 7(1), 3-13.
- <sup>16</sup> Grisso, T. (2004). Double jeopardy: Adolescent offenders with mental disorders. Chicago, IL: University of Chicago Press.

(continued on page 148)

<sup>\*</sup>Status offenses are age-related acts that would not be punishable if the offender were an adult, such as truancy and disobedient conduct.

<sup>\*\*</sup>Other includes offenses such as conspiracy, crank/obscene phone calls and computer crimes.

# **Juveniles at the Training School**

#### DEFINITION

Juveniles at the Training School is the number of juveniles up to age 21 who were in the care and custody of the Rhode Island Training School at any time during the 2005 calendar year. The total includes youth who spent time at the Training School and/or in other community placements while in the care and custody of the Training School.

## **SIGNIFICANCE**

The juvenile justice system has three primary obligations: to identify and respond to the needs of the young people in its care; to protect youth from legal jeopardy; and to keep the public safe from youth who will harm others.¹ Early antisocial behavior, poor cognitive development, inadequate parenting skills, child maltreatment, exposure to family violence, association with other high risk youth, poor academic performance, and family poverty are associated with risk for involvement with the juvenile justice system.²

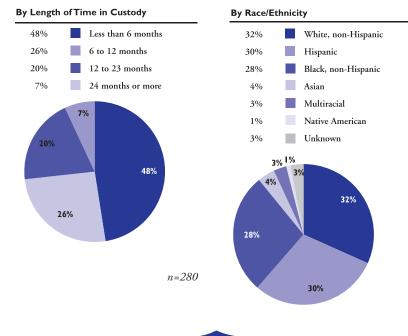
Nationwide, only a fraction of incarcerated youth are violent and dangerous. Most are incarcerated for drug and property offenses that could be addressed through diversion programs. For all crimes, Black juveniles are arrested one and a half times more often than White juveniles and are incarcerated five times more often.<sup>3,4</sup>

Research indicates that alternatives

to incarcerating youth are more successful in preventing recidivism, more cost-effective, and can lessen the disproportionate confinement of youth of color. Successful efforts are comprehensive, community-based and family-focused, with intensive treatment and transition services for reintegration into the community. For some youth, community-based alternatives such as community service, restitution or diversion to behavioral health treatment are more effective at reducing reoffending than incarceration. So

The Department of Children, Youth and Families operates the Rhode Island Training School for Youth, the state's residential detention facility for adjudicated youth and youth awaiting trial. A total of 1,029 youth (85% male and 15% female) were in the care and custody of the Training School at some point during calendar year 2005. Twenty-one percent were under age 16, 46% were ages 16-17, and 33% were ages 18-23. Of youth at the training school at some point during 2005, 23% had been admitted previously.<sup>10</sup> On December 31, 2005, there were 208 youth on the grounds at the Training School, 24 over capacity. An additional 43 were awaiting trial. One hundred thirty-two (132) adjudicated youth were living in temporary home or community placements and 12 youth were classified as runaways.11

# Adjudicated Juveniles at the Rhode Island Training School for Youth, 2005



## Risk Factors for Youth at the Rhode Island Training School

- ◆ Forty-seven percent (132) of the adjudicated youth within the care and custody of the Training School on December 31, 2005 had at some point in their childhood been victims of documented child abuse or neglect.¹²
- ♦ On December 1, 2005, approximately 12% of youth were receiving psychiatric care and 33% (66) of males were in the residential substance abuse treatment program at the Training School.<sup>13</sup>

# **Juveniles at the Training School**

Table 22.

# Youth at the Rhode Island Training School, 2005

<b>Education and</b>			
the Training School			

- ◆ Based on a random review of 55 records of adjudicated students who had been at the Training School for at least one month on December 1, 2005, 44% had passed all classes, 15% had failed all classes and 20% had mixed grades (passing some classes, failing others) before entering the Training School. Twenty two percent had no records available.14
- ◆ Although the average age of the 164 students who took an assessment exam on December 23, 2005 was reported to be 16.3, their average self-reported current grade was 9.8, their average reading grade level as tested was 6.3, and their average math grade level as tested was 6.2.15
- ◆ On December 1, 2004, 52% of adjudicated students were receiving special education services, more than twice the 2005 state rate of 21%.16,17 Most of the Training School students receiving special education services were receiving such services due to behavior disorders (67%) and learning disabilities (27%).18

fouth at the Knode Island Training School, 2005				
CITY/TOWN	TOTAL POPULATION AGES 13-21	NUMBER OF YOUTH		
Barrington	2,009	7		
Bristol	3,525	5		
Burrillville	2,067	6		
Central Falls	2,625	42		
Charlestown	755	9		
Coventry	3,688	17		
Cranston	8,499	68		
Cumberland	3,325	12		
East Greenwich	1,397	1		
East Providence	5,092	33		
Exeter	730	1		
Foster	512	3		
Glocester	1,251	4		
Hopkinton	912	2		
Jamestown	536	1		
Johnston	2,624	11		
Lincoln	2,260	16		
Little Compton	351	0		
Middletown	1,647	7		
Narragansett	2,798	7		
New Shoreham	70	0		
Newport	3,755	25		
North Kingstown	2,773	10		
North Providence	3,045	18		
North Smithfield	1,073	5		
Pawtucket	8,298	106		
Portsmouth	1,723	9		
Providence	33,871	349		
Richmond	783	1		
Scituate	1,155	0		
Smithfield	3,890	6		
South Kingstown	6,532	9		
Tiverton	1,523	10		
Warren	1,208	5		
Warwick	8,863	40		
West Greenwich	599	4		
West Warwick	3,177	36		
Westerly	2,414	8		
Woonsocket	5,034	62		
Out of State	NA	70		
Unknown	NA	4		
Core Cities	56,760	620		
Remainder of State	79,629	409		
Rhode Island	136,389	1,029		
	-0-70-5	-/		

#### Source of Data for Table/Methodology

- Rhode Island Department of Children, Youth and Families, Rhode Island Children's Information System (RICHIST).
- Data are for 1,029 youth who passed through the Training School during calendar year 2005.
- While there is no statutory lower age limit for sentencing, adjudicated children under the age of 13 typically do not serve sentences at the Training School.
- An "out-of-state" designation is given to youth whose parent(s) have an address on file that is outside of Rhode Island or to a youth who live in another state, but commits a crime in Rhode Island and is sentenced to the Training School.

- Grisso, T. (2004). Double jeopardy: Adolescent offenders with mental disorders. Chicago, IL: University of Chicago Press.
- <sup>2</sup> Wasserman, G.A., Keenan, K., Tremblay, R.E., Coie, J.D., Kerrenkohl, T.I., Loeber, R. & Petechuk, D. (2003). Risk and protective factors of child delinquency. Child Delinquency Bulletin Series. (NCJ Publication No. 193409.) U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention.
- 3.5 A matter of choice: Forks in the road for juvenile justice, an ADVOCASEY briefing. (2003, Spring). ADVOCASEY, 5(1), 4-17.
- 4.13 Criminal neglect: Substance abuse, juvenile justice and the children left behind. (October 2004). New York: National Center on Addiction and Substance Abuse.
- 6.9 Mendel, D. (2003). And the walls keep tumbling down. ADVOCASEY, 5(1), 18-27.
- 7.8 Mendel, R.A. (2001). Less cost, more safety: Guiding lights for reform in juvenile justice. Washington, DC: American Youth Policy Forum.
- 10,11,19,20 Rhode Island Department of Children, Youth and Families, Rhode Island Children's Information System (RICHIST), January 2006.
- 12,13,14,15,16,18 Rhode Island Training School for Youth, January 2006.
- 17 Rhode Island Department of Elementary and Secondary Education, Office of Special Education, 2006.

# **Children of Incarcerated Parents**

#### **DEFINITION**

Children of incarcerated parents are the number of children reported by a parent serving a sentence at the Rhode Island Department of Corrections as of December 31, 2005 per 1,000 children under age 18. The data are reported by the place of the parent's last residence before entering prison.

### **SIGNIFICANCE**

In the United States, 1.5 million children had a parent incarcerated in state or federal prison. Nationwide, 22% of minor children with a parent in prison were under five years of age. Young children are particularly at risk by having an incarcerated parent. The quality of a young child's attachment to their parent is adversely affected, often leading to anxiety, withdrawal, and depression. Young children with incarcerated parents are also more likely to exhibit externalizing behaviors such as aggression and hostility toward caregivers.<sup>2</sup>

As a result of parental incarceration, and the crimes and arrests that often precede it, most children experience disruption in their homes, a series of temporary caregivers or placements in foster care, financial hardship and lack of contact with their parents.<sup>3</sup> Children of incarcerated parents are at greater risk for poor academic achievement, substance abuse, impaired emotional,

behavioral and psychological development, depression, criminal behavior and incarceration. 4,5,6

Nationally and in Rhode Island, women prisoners are the fastest growing group in the prison population.7,8 In Rhode Island over the last 30 years the female inmate population increased 1140%, compared to 440% for males.9 Despite this increase, women comprise only 5% of the total inmate population. The increase is partly due to stricter sentencing guidelines and mandatory sentences, particularly for drug-related offenses.<sup>10,11</sup> In Rhode Island, fathers are more likely than mothers to be in prison for violent crimes, whereas mothers are more likely to be in prison for drugrelated offenses.12

Despite the large and increasing numbers of incarcerated parents, the children they leave behind remain a hidden population with little attention paid to their special needs. The children's care arrangements are often handled informally by family members, so they rarely come to the attention of a child welfare agency. Nationally, only 10% of mothers and 2% of fathers in state prison reported their child lived in a foster home. A greater proportion of incarcerated parents report that their child lived with either the other parent or with a grandparent or relative caregiver.13

# Parents at the Rhode Island Department of Corrections, 2005

	INMATES SURVEYED	# REPORTING CHILDREN	% REPORTING CHILDREN	# OF CHILDREN REPORTED
Awaiting Trial	695	385	55%	802
Serving a Sentenced	2,766	1,443	52%	3,099
Total Inmates	3,461	1,828	53%	3,901

- ♦ Of the 3,461 total inmates awaiting trial or serving a sentence who were surveyed as of December 31, 2005, 1,828 inmates reported having 3,901 children.
- ♦ Of the 1,828 parents incarcerated in 2005, including those awaiting trial in Rhode Island, 49% were White, 30% were Black and 20% were Hispanic.
- ♦ Of the 90 sentenced women with children, 47% were serving a sentence for a nonviolent offense, 21% for a drug offense, 28% had committed violent offenses and 4% were serving sentences for breaking and entering. Of the 1,353 sentenced men with children, 41% were serving sentences for violent offenses, 19% for nonviolent offenses, 18% for drug offenses, 8% for breaking and entering and 13% for sex offenses or unknown offenses.

Source: Rhode Island Department of Corrections, December 31, 2005

# Prisoner Reentry in Rhode Island

- Ex-offenders face barriers to earning a living, including limited work histories, a lack of skills and credentials, and discrimination by potential employers. <sup>16</sup> A recent Rhode Island study found a cyclical relationship between incarceration, housing instability and the risk factors that may lead to prison or recidivism within the correctional system. <sup>17</sup>
- ◆ Upon release from prison, a successful transition to the community requires that exoffenders enhance their education, find stable employment, suitable housing and health care, as well as receive other supportive services to restore the parent-child relationship.<sup>17,18</sup>

# **Children of Incarcerated Parents**

Table 23.

## Children of Incarcerated Parents, Rhode Island, 2005

	# OF INCARCERATED	# OF CHILDREN	2000 TOTAL POPULATION	RATE PER
CITY/TOWN	PARENTS 0	REPORTED*	<b>UNDER AGE 18</b> 4,745	I,000 CHILDREN NA
Barrington Bristol	9	20	4,399	4.5
Burrillville	4			
		8	4,043	2.0
Central Falls	38	74	5,531	13.4
Charlestown	3	6	1,712	3.5
Coventry	24	49	8,389	5.8
Cranston	70	139	17,098	8.1
Cumberland	16	30	7,690	3.9
East Greenwich	5	12	3,564	3.4
East Providence	40	83	10,546	7.9
Exeter	3	9	1,589	5.7
Foster	4	9	1,105	8.1
Glocester	5	11	2,664	4.1
Hopkinton	6	12	2,011	6.0
Jamestown	3	5	1,238	4.0
Johnston	28	65	5,906	11.0
Lincoln	3	11	5,157	2.1
Little Compton	0	0	780	NA
Middletown	7	11	4,328	2.5
Narragansett	8	24	2,833	8.5
New Shoreham	1	3	185	16.2
Newport	45	99	5,199	19.0
North Kingstown	13	20	6,848	2.9
North Providence	23	44	5,936	7.4
North Smithfield	0	0	2,379	NA
Pawtucket	102	220	18,151	12.1
Portsmouth	3	5	4,329	1.2
Providence	521	1,136	45,277	25.1
Richmond	2	4	2,014	2.0
Scituate	6	13	2,635	4.9
Smithfield	5	9	4,019	2.2
South Kingstown	12	20	6,284	3.2
Tiverton	8	10	3,367	3.0
Warren	5	11	2,454	4.5
Warwick	55	112	18,780	6.0
West Greenwich	2	2	1,444	1.4
West Warwick	44	98	6,632	14.8
Westerly	18	37	5,406	6.8
Woonsocket	76	168	11,155	15.1
Unknown Residence	159	360	NA	NA NA
Out of State Residence**	67	150	NA	NA
Core Cities	826	1,795	91,945	19.5
Remainder of State	391	1,793 794	155,877	5.1
Rhode Island	1,443	794 3,099		3.1 12.5
Anoae Isiana	1,443	3,079	247,822	12.)

### Note to Table

Due to a change in methodology, Children of
Incarcerated Parents in this Factbook cannot be
compared with Factbooks previous to 2005. The
current rate of children of incarcerated parents is
based upon the sentenced population. Previous Factbooks based the rate on a combination of the sentenced and awaiting trial population. The awaiting
trial population is constantly changing and the
length of stay at the Rhode Island Department of
Corrections is significantly less than for those
already sentenced.

#### Source of Data for Table/Methodology

- Rhode Island Department of Corrections, December 31, 2005. Offenders who were on Home Confinement are excluded from this analysis.
- \*Data on the number of children are self-reported by the incarcerated parents and may include some children over age 18. Nationally and in Rhode Island, much of the existing research has relied upon self-reporting by incarcerated parents or caregivers.
- \*\*Data on Out-of-State Residence reports on those inmates who are under jurisdiction in Rhode Island, but report an out-of-state address. Inmates who were from another state's jurisdiction, but serving time in Rhode Island are excluded from this analysis.
- Core cities include: Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

#### References

- <sup>1.13</sup> Mumola, C.J. (2000). Incarcerated parents and their children. (Bureau of Justice Statistics Special Report, NCJ 182335). Washington, DC: U.S. Department of Justice, Office of Justice Programs.
- <sup>2</sup> Parke, R.D. & Clarke-Stewart, K.A. (2002, January). Effects of parental incarceration on young children. Presented at the National Policy Conference, From Prison to Home: The Effect of Incarceration and Reentry on Children, Families and Communities, U.S. Department of Health and Human Services and the Urban Institute.
- 3-4.15.18 Travis, J., Cincotta, E. & Solomon, A. (2003). Families left behind: The hidden costs of incarceration and reentry. Washington, DC: The Urban Institute, Justice Policy Center.
- 5 Krisberg, B., Temin, C.E. (October 2001). The plight of children whose parents are in prison. NCCD Focus. National Council on Crime and Delinquency.

(continued on page 148)

# **Children Witnessing Domestic Violence**

#### **DEFINITION**

Children witnessing domestic violence is the percentage of reported domestic violence incidents in which children under age 18 were present in the home. The data are based on police reports of domestic violence in 2004. Domestic violence is the use of physical force, or threat of force, against a current or former partner in an intimate relationship, resulting in fear and emotional and/or physical suffering.

### **SIGNIFICANCE**

National research indicates that millions of children are exposed to domestic violence each year. National surveys of mothers indicate that 80% to 90% of children in homes where there is domestic violence are aware of the abuse. In Rhode Island in 2004, police reports indicate that children were present in 31% of domestic violence incidents reported.

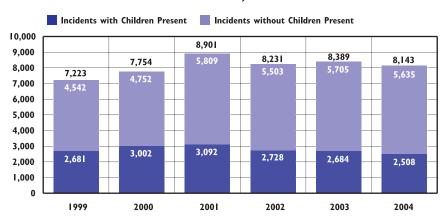
Children are exposed to domestic violence in several ways. They may witness or hear violent events, become directly involved by trying to intervene, or experience the aftermath of violence by seeing their parent's emotional and physical injuries or damage done to their homes.<sup>4</sup> Children who are exposed to domestic violence are much more likely to be victims of child abuse and neglect. Child maltreatment and

domestic violence occur in an estimated 30% to 60% of families where there is some form of family violence.<sup>5</sup> It is more likely that children are abused in families in which the violence against the mother is more frequent.<sup>6</sup>

Exposure to violence in the home can affect brain development and impairs cognitive, academic and social functioning.7 Children who witness domestic violence are more likely to be aggressive and to have behavioral problems. They are more prone to depression, anxiety, fear, phobias, sleep disruption and low self-esteem.8 Although many children experience these negative effects as a result of exposure to domestic violence, some children emerge from the experience relatively unscathed. A child's age and temperament, the severity and frequency of the violence, and the availability of adults who can emotionally protect or sustain the child greatly affect the child's response.9

The effects of exposure to domestic violence can last into adulthood. For males, growing up in a violent home is the strongest predictor of becoming a batterer in the teen and adult years. Both men and women who grow up in violent homes are at increased risk for depression and other trauma-related symptoms. 10

# Domestic Violence Incidents, Rhode Island 1999-2004



Source: Rhode Island Supreme Court Domestic Violence Training Unit, 1999-2004. Includes domestic violence reports from local police and Rhode Island State Police.

- ♦ The number of domestic violence incidents reported to Rhode Island police peaked at 8,901 in 2001 and has since declined to 8,143 reported in 2004. The number of reported incidents with children present followed a similar pattern, with a high of 3,092 in 2001 and a decline to 2,508 in 2004.
- ◆ Rhode Island's statewide network of six shelters and advocacy programs provides services to victims of domestic violence, including shelter, advocacy, counseling and education. During 2005, 248 women and 244 children spent time in a domestic violence shelter. Rhode Island's domestic violence agencies provided services including therapy, individual counseling, expressive arts therapy and child care to 795 children. The shelters also provide school-based domestic violence prevention programs.¹¹
- ◆ Effective responses for children who have witnessed domestic violence are comprised of collaborative relationships and integrative practice approaches among child protective services caseworkers and community organizations, including domestic violence agencies, police departments, physical and mental health care providers, early childhood programs and schools, and faith groups.<sup>12</sup>

# **Children Witnessing Domestic Violence**

% OF INCIDENTS

WITH CHILDREN

31%

29%

24%

30%

32%

31%

Table 24.

Westerly

Woonsocket

Core Cities

Rhode Island

Rhode Island State Police

Remainder of State

148

534

106

3,755

4,282

8,143

# Domestic Violence Incidents with Children Present, Rhode Island, 2004

**TOTAL NUMBER OF** 

INCIDENTS IN WHICH

**TOTAL NUMBER OF** 

DOMESTIC VIOLENCE

CITY/TOWN	INCIDENT REPORTS	A CHILD WAS PRESENT	PRESENT
Barrington	56	21	38%
Bristol	164	47	29%
Burrillville	65	22	34%
Central Falls	243	73	30%
Charlestown	31	15	48%
Coventry	198	60	30%
Cranston	531	165	31%
Cumberland	117	41	35%
East Greenwich	38	10	26%
East Providence	236	107	45%
Exeter	NA	NA	NA
Foster	6	1	17%
Glocester	81	35	43%
Hopkinton	16	9	56%
Jamestown	13	6	46%
Johnston	344	92	27%
Lincoln	173	56	32%
Little Compton	6	0	0%
Middletown	134	45	34%
Narragansett	107	21	20%
New Shoreham	5	0	0%
Newport	451	100	22%
North Kingstown	223	62	28%
North Providence	273	88	32%
North Smithfield	68	16	24%
Pawtucket	849	255	30%
Portsmouth	164	44	27%
Providence	1,430	469	33%
Richmond	15	9	60%
Scituate	28	17	61%
Smithfield	186	65	35%
South Kingstown	131	43	33%
Tiverton	144	39	27%
Warren	153	45	29%
Warwick	418	130	31%
West Greenwich	10	2	20%
West Warwick	248	74	30%
307 . 1	1/0	16	210/

46

153

25

1.124

1,359

2,508

### Source of Data for Table/Methodology

- The number of domestic violence incident reports and the number of incidents in which children were present are based on the Domestic Violence and Sexual Assault/Child Molestation Reporting Forms received by the Rhode Island Supreme Court Domestic Violence Training and Monitoring Unit between January 1, 2004 and December 31, 2004.
- Reports of domestic violence in Exeter are included in the Rhode Island State Police numbers.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

#### References

- 1,12 Bragg, H.L. (2003). Child protection in families experiencing domestic violence. U.S. Department of Health and Human Services, Administration for Children and Families, Administration on Children, Youth and Families Children's Bureau, Office on Child Abuse and Neglect. Washington, DC: National Clearinghouse on Child Abuse and Neglect.
- 2.5.6.10 Children's Defense Fund. (2002). Domestic violence and its impact on children (Fact Sheet). Washington, DC: Children's Defense Fund.
- 3,14 Rhode Island Supreme Court Domestic Violence Training and Monitoring Unit. Based on data from Domestic Violence and Sexual Assault/Child Molestation Reporting Forms received from police departments between January 1, 2004 and December 31, 2004.
- 4.8.9 Edleson, J., Mbilinyi, L. & Shetty, S. (2003). Parenting in the context of domestic violence. San Francisco, CA: Judicial Council of California, Administrative Office of the Courts.
- In harm's way: Aiding children exposed to trauma. (2005). Denver, CO: Grantmakers in Health.
- The Rhode Island Coalition Against Domestic Violence. Data for period from January 1, 2005 to December 31, 2005.
- 13 Domestic Violence and Sexual Assault Reporting

## **Children and Domestic Violence** in Rhode Island

- ◆ Rhode Island police officers use special reporting forms to document children's exposure to violence. The attending officer may check any combination of three boxes on the form: Were children present during the incident? Did children witness the incident? Did children hear the incident?13
- ◆ In 2004, police officers reported that in 1,897 incidents the children saw their parent being abused and in 2,072 incidents the children heard (but did not see) their parent being abused.14
- ◆ Table 24 under-represents the number of incidents of domestic violence in which a child was present because police reports are not fully completed in all cases. Additionally, many cases of domestic violence are never reported to police.
- ◆ Table 24 underestimates the total number of children who experienced domestic violence in their homes, because more than one child may be present at an incident.

## **DEFINITION**

Child abuse and neglect is the total number of indicated investigations of child abuse and neglect per 1,000 children. "Indicated investigation" means that credible evidence exists that child abuse and/or neglect occurred following an investigation of an abuse report. An indicated investigation can involve more than one child and multiple allegations (claims) of different forms of abuse. Child abuse includes physical, sexual and emotional abuse. Child neglect includes emotional, educational and medical neglect.

### **SIGNIFICANCE**

Preventing child abuse and neglect is critical to helping children grow into strong, healthy, productive adults and good parents. Children are at increased risk for maltreatment if their parents or caregivers are overwhelmed by multiple problems such as inadequate income, lack of a job, emotional stress, isolation from extended family or friends, drug and/or alcohol abuse, mental illness, or domestic violence.<sup>1,2</sup> Child abuse and neglect is linked to increases in low academic achievement, juvenile delinquency, substance abuse, suicide, behavioral, emotional and mental health problems, teenage pregnancy, adult criminality and increased likelihood of becoming an adult victim

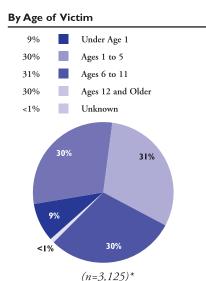
of physical or sexual abuse.3,4,5

Many abusive parents lack essential parenting skills and are struggling with a combination of social and economic issues. Preventing child abuse and neglect requires family support systems such as access to high quality child care, as well as parenting education and counseling for substance abuse and mental health problems. Families benefit from access to community-based, comprehensive services that are able to flexibly respond to their needs.

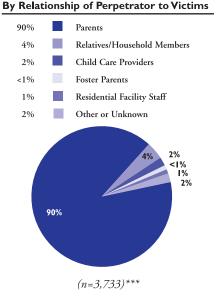
Responding to reports of child abuse and neglect and ensuring child safety in crisis situations are important functions of child protection systems. Maintaining the capacity to focus on prevention is equally critical and frequently more cost-effective. The absence of appropriate lower-cost placements and community-based family supports and early interventions contributes to a disproportionate share of the budget of the Department of Children, Youth and Families (DCYF) being spent on high-end costs such as psychiatric hospitalization, juvenile corrections, and residential treatment.8,9,10

In 2005 in Rhode Island, there were 2,260 indicated investigations of child abuse and neglect involving 3,125 children.<sup>11</sup>

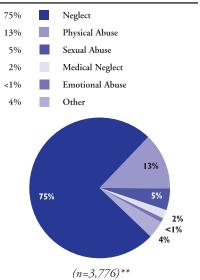
# Child Abuse and Neglect, Rhode Island, 2005







## By Type of Abuse



Notes on Pie Charts

All data are from the Rhode Island Department of Children, Youth and Families, Rhode Island Children's Information System (RICHIST), 2005. Numbers may not add to 100 due to rounding.

- \* These data reflect an unduplicated count of child victims. The number of victims is higher than the number of indicated investigations. One indicated investigation can involve more than one child victim.
- \*\*This number is greater than the unduplicated count of child victims because children often experience more than one maltreatment event and/or more than one type of abuse. Within each type of abuse, the number of child victims is unduplicated.
- \*\*\*Perpetrators can abuse more than one child and can abuse a child more than once. This number is a duplicated count of perpetrators based on their number of victims.

DCYF (CANTS)\* Hotline Calls for Reports of Abuse and/or Neglect, Investigations, and Indicated Cases, Rhode Island, 1996-2005

YEAR	TOTAL NUMBER UNDUPLICATED CHILD MALTREATMENT REPORTS	NUMBER OF COMPLETED INVESTIGATIONS	NUMBER OF INDICATED CASES
1996	13,098	8,398	2,541
1997	12,437	8,485	2,577
1998	12,674	8,463	2,459
1999	13,519	7,882	2,628
2000	13,580	7,635	2,234
200 I	13,804	7,479	2,261
2002	14,545	7,254	2,209
2003	13,651	6,847	2,126
2004	13,341	6,890	2,095
2005	13,144	7,188	2,260

- ♦ Between 1996 and 2005 the percentage of child maltreatment reports for which there were completed investigations declined from 64% to 55% while the percentage of investigations that were indicated remained fairly stable.
- ◆ In 2005, 55% of reports resulted in completed investigations and 31% of completed investigations were indicated. An indicated investigation is one in which there is credible evidence that child abuse and/or neglect occurred.
- ◆ During 2005, among the 13,144 maltreatment reports, 4,583 were classified as "early warnings", that is, instances where an essential criterion for investigation is not present. Criteria for investigation include that the victim is a minor, the alleged perpetrator is living in the home or responsible for the child's welfare, there is harm or risk of harm alleged and there is a specific incident or pattern of incidents suggesting that harm can be identified.

Source: Rhode Island Department of Children, Youth and Families, RICHIST, 1996-2005.

## Rhode Island Child Deaths Due to Child Abuse and/or Neglect\*

YEAR	NUMBER OF DEATHS	YEAR	NUMBER OF DEATHS
1996	4	2001	5
1997	2	2002	I
1998	3	2003	4
1999	3	2004	3
2000	3	2005	4
Total 1996-2000	15	Total 2001-2005	17

<sup>\*</sup> Based on Rhode Island Department of Children, Youth and Families determination of death due to child abuse or neglect by parent or caretaker.

- ◆ Between 1996 and 2005, 32 children died as a result of injuries due to abuse by a parent or caretaker.
- ◆ During 2004, there were 22 children hospitalized with the diagnosis of child abuse or neglect, down from 28 in 2003 and 39 in 2002. The average over five years (2000-2004) was 28 hospitalizations annually.

Source: Rhode Island Department of Health, Hospital Discharge Database, 1996-2005.

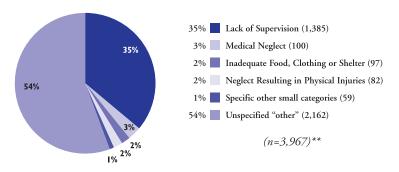
## **Child Abuse and Neglect in Rhode Island Communities**

- ◆ In 2005, the rate of indicated investigations of child abuse and neglect per 1,000 indicated investigations was higher in each core city than for the state as a whole. In 2005, the six core cities had the highest rates of child abuse and neglect among Rhode Island communities.
- ◆ In 2005, 59% of indicated investigations of child abuse and neglect occurred in core cities, which contain 39% of the state's population under age 21.
- ◆ Woonsocket has consistently had the highest rate of indicated investigations of child abuse and neglect in the state.

Source: Rhode Island Department of Children, Youth and Families, RICHIST, 2005.

<sup>\*</sup> One investigation can be generated by multiple hotline calls. Investigations can result in a finding of indicated, unfounded or unable to complete (as when essential party cannot be found).

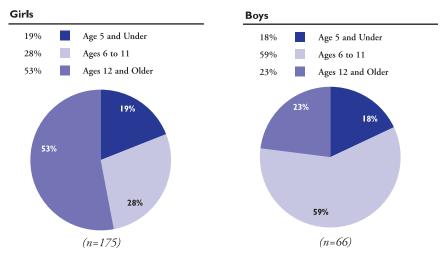
# Child Neglect, by Nature of Neglect, Rhode Island, 2005



- ◆ In Rhode Island in 2005, of the 3,967 indicated allegations (confirmed claims) of neglect, 35% involved lack of supervision, highlighting the potential importance of adequate capacity, affordability and quality of child care, preschool and other early childhood programs.
- ◆ The single largest category of neglect (54%) falls under other. These are instances of neglect that do not fit into any of the other specified categories.
- ◆ The specific small categories of less than 1% each include: abandonment (21), tying and confinement (11), failure to thrive (8), educational neglect (7), emotional neglect (5), excessive/inappropriate discipline (4) and poisoning (2).
- \*\* The total refers to indicated allegations of neglect. Some children were victims of neglect more than once. Multiple allegations may be involved in each indicated investigation. Numbers do not include indicated allegations of institutional neglect.

Source: Rhode Island Department of Children, Youth and Families, RICHIST, 2005.

## Child Sexual Abuse, by Gender and Age of Victim, Rhode Island, 2005



- ♦ In Rhode Island in 2005, there were 241 indicated allegations (confirmed claims) of sexual abuse. Some children were victims of sexual abuse more than once.
- ♦ In 73% (175) of the 241 indicated allegations of sexual abuse the victim was a female. Fifty-five percent of the victims (47% of girls and 77% of boys) were under age 12.

Source: Rhode Island Department of Children, Youth and Families, RICHIST, 2005.

# Preventing Child Abuse and Neglect

- ♦ Research shows that coaching at-risk parents in parenting skills, treating parents with alcohol and drug use problems and providing mental health services to depressed parents can prevent child abuse and neglect.<sup>12</sup>
- ◆ Studies show that high quality early care and education programs that involve parents in the classroom, provide vocational and educational training and home visits can reduce maltreatment of children under age 17.<sup>13</sup>

Table 25. Indicated Investigations of Child Abuse and Neglect, Rhode Island, 2005

CITY/TOWN	TOTAL POPULATION OF CHILDREN UNDER AGE 21	# OF INDICATED INVESTIGATIONS OF CHILD ABUSE/NEGLECT	INDICATED INVESTIGATIONS PER 1,000 CHILDREN
Barrington	5,211	6	1.2
Bristol	6,294	27	4.3
Burrillville	4,646	26	5.6
Central Falls	6,443	99	15.4
Charlestown	1,952	12	6.1
Coventry	9,438	56	5.9
Cranston	19,854	116	5.8
Cumberland	8,595	32	3.7
East Greenwich	3,861	11	2.8
East Providence	12,060	71	5.9
Exeter	1,790	8	4.5
Foster	1,234	3	2.4
Glocester	2,998	13	4.3
Hopkinton	2,255	6	2.7
Jamestown	1,354	4	3.0
Johnston	6,729	36	5.3
Lincoln	5,720	33	5.8
Little Compton	874	2	2.3
Middletown	4,757	18	3.8
Narragansett	3,897	14	3.6
New Shoreham	203	0	0.0
Newport	7,046	82	11.6
North Kingstown	7,561	31	4.1
North Providence	6,854	51	7.4
North Smithfield	2,674	8	3.0
Pawtucket	20,870	220	10.5
Portsmouth	4,726	11	2.3
Providence	62,125	578	9.3
Richmond	2,221	5	2.3
Scituate	2,944	14	4.8
Smithfield	6,112	15	2.5
South Kingstown	10,393	30	2.9
Tiverton	3,806	31	8.1
Warren	2,809	22	7.8
Warwick	21,330	130	6.1
West Greenwich	1,606	9	5.6
West Warwick	7,746	103	13.3
Westerly	6,094	54	8.9
Woonsocket	12,792	212	16.6
Out of State/Unkno		61	NA
Core Cities	117,022	1,294	11.1
Remainder of State	182,852	905	4.9
oj oute	102,072	2,260	1./

### Source of Data for Table/Methodology

- Data are from the Rhode Island Department of Children, Youth and Families, Rhode Island Children's Information System (RICHIST), number of reports (indicated investigations) for the period January 1, 2005 to December 31, 2005.
- An indicated investigation is an investigated report of child abuse and neglect for which credible evidence exists that child abuse and/or neglect occurred. An indicated investigation can involve more than one child and multiple allegations. City/town reports of indicated investigations omit certain investigations, particularly those where there are data entry errors affecting location. For this reason, the city/town table of indicated investigations reports fewer indicated investigations than does the chart with reports/investigations and indicated cases.
- The denominator is the number of children under the age of 21 according to the U.S. Census 2000.

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# Children in Out-of-Home Placement

#### **DEFINITION**

Children in out-of-home placement is the number of children who have been removed from their families and are in the care of the Rhode Island Department of Children, Youth and Families (DCYF) while awaiting permanent placement. Out-of-home placements include relative, non-relative and private agency foster homes, placements with step parents, group homes, shelter care, residential treatment, and medical facilities. Permanent placement includes reunification with the family, adoption or guardianship.

## **SIGNIFICANCE**

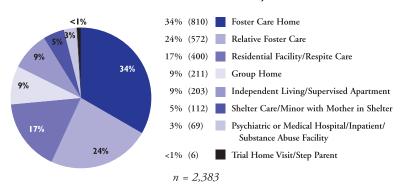
Children need stability, permanency and safety in order to develop and flourish. Removal from the home may be necessary for the child's safety and well-being; however, it is disruptive and compromises a child's developmental progress.1 Children who have been abused or neglected are particularly in need of a safe, stable and permanent environment which provides for their well-being. Yet Rhode Island children in out-of-home care frequently experience multiple placements, lose contact with family members, and often have their educational, physical, and mental health needs overlooked.2

Long-term stays in out-of-home placement can negatively affect children, causing emotional, behavioral or educational problems that adversely affect their future well-being and self-sufficiency.<sup>3</sup> Children in out-of-home care suffer more frequent and more serious medical, developmental, and mental health problems than nearly any other group of children.<sup>4,5</sup> Older children may remain in care until adulthood.

Effective strategies to promote the optimal development of children in out-of-home placements include: assessment on system entry; a comprehensive care plan to immediately address physical, mental, emotional, behavioral and educational needs; family involvement; training for caregivers; coordinated services and funding strategies; and a managed care model to address the complex needs of children in the child welfare system.<sup>67</sup>

National research indicates youth in state custody have high aspirations, including earning a college education, but experience serious educational difficulties. Adequate remedial and special education services are needed to ensure each youth maximizes his or her potential and is prepared for the employment market.<sup>8</sup>

# Children in Out-of Home Placement, December 2005



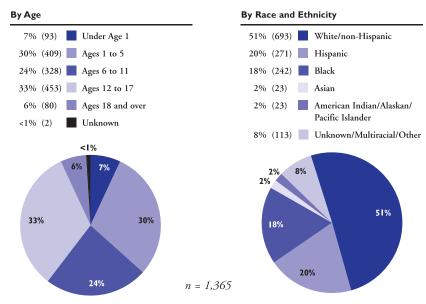
- ◆ As of December 31, 2005, there were 2,383 children under age 21 in the care of DCYF who were in out-of-home placements. Almost three in five of children in out-of-home placements lived in foster care homes, with 41% of these children placed with relatives.<sup>9</sup>
- ♦ The total caseload of DCYF on December 31, 2005 was 7,886 including: 2,926 children living in their homes under DCYF supervision; 2,129 children living in adoption placements, most receiving subsidized adoption supports; 200 children/youth in detention at the Training School or in prison; 23 children in out-of-state placements/placements with another agency; and 14 children in the Job Corps or other placements. An additional 102 children and youth in the care of DCYF were classified as unauthorized absence/runaways and 176 children living with relatives received services from DCYE.\*¹⁰
- \* In these cases, the relative caring for the child initiated contact with DCYF to receive assistance from the agency. The child was never removed or needed to be removed from the home. The relative does not receive any monetary payments from DCYF to care for the child.

# **Night-to-Night Placements**

◆ Night-to-night placements refer to the temporary nightly placement of youths under the care of DCYF who are awaiting longer-term placements. Night-to-night placements are the subject of prolonged litigation between DCYF and the Office of the Child Advocate.¹¹ In 2005, there were 50 children placed in night-to-night placements for a total of 75 bed nights.¹² This is an increase in night-to-night placements since 2004, when only 13 children were placed in night-to-night.¹³

# Children in Out-of-Home Placement





- ♦ As of January 2, 2006, there were 1,365 children in foster care homes. Of these, 576 (42%) were in relative foster homes, 500 (37%) were in non-relative foster homes, 289 (21%) were placed by private agencies. There is an ongoing shortage of foster parents in Rhode Island and nationally, especially parents of color.<sup>14,15</sup>
- ♦ As of January 2, 2006, six Rhode Island children were in respite care. Of the children in respite care, four were female and two were male.<sup>16</sup>

# Safety, Permanency and Well-Being

- ◆ The Adoption and Safe Families Act of 1997 (ASFA) recognizes that the broad goals of child protection systems are child safety, permanency and well-being. Preventing the recurrence of abuse or neglect, ensuring the safety of children in out-of-home placements and maximizing the stability of placements are the paramount concerns which the Act seeks to address.<sup>17</sup>
- ♦ Of the 1,554 Rhode Island children who were victims of abuse or neglect during fiscal year 2005 (whether or not they were removed from the home), 9% (138) experienced one or more recurrences of abuse or neglect within 6 months, up from 8% in fiscal year 2004. The national standard is 6% or fewer.¹8
- ♦ In federal fiscal year 2005, 15% of the 1,730 children who had been in out-of-home care for less than one year had experienced 3 or more placements, up from 14% in fiscal year 2004. Three or more placements were experienced by 33% of children who had been in care between 12 and 23 months, down from 37% in fiscal year 2004; 54% of children who had been in care for 24-35 months experienced three or more placements (compared with 50% in fiscal year 2004).¹9
- ◆ Research shows disparate treatment of children of color as they enter the foster care system and while they are in the system. Black and Hispanic families are more likely than non-Hispanic White families under similar circumstances to be reported for child abuse and neglect and to have their children removed and placed in foster care. Once in foster care, children of color are more likely than non-Hispanic White children to remain there for longer periods of time, to receive fewer familial visits, fewer contacts with caseworkers, fewer written case plans, and fewer developmental or psychological assessments.<sup>20</sup>

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(continued on page 148)

# **Adoption and Permanency**

#### **DEFINITION**

Adoption and permanency is the percentage of children in out-of-home care who transition to a permanent placement through adoption, reunification or guardianship. Data are for all children who were in out-of-home placement during federal Fiscal Year 2005.

## **SIGNIFICANCE**

The uncertainty of multiple, prolonged or unstable out-of-home placements has negative effects on children's emotional well-being, identity formation, and sense of belonging, impacting behavior, academic achievement and long term selfsufficiency.<sup>1,2</sup> Youth who age out of care without finding a permanent placement or who spend significant parts of their adolescence in foster care suffer disproportionately from poverty, have higher rates of special education needs, unemployment, academic failure, incarceration and premature parenting.3,4

One of the goals of the federal Adoption and Safe Families Act of 1997 (ASFA) is to ensure that children exit out-of-home placement to permanent placement, i.e. reunification, adoption or guardianship, as quickly as possible without jeopardizing the child's safety. Effectiveness in achieving permanency must include the interrelated measures

of how quickly permanency is achieved, the proportion of children for whom it is achieved, and the lasting success of the permanent placements.<sup>5</sup> In addition, attention is being paid to the long-term personal, social, academic and economic outcomes for children who leave the child welfare system.<sup>6,7</sup>

National experience indicates that particular attention must be paid to populations of children for whom permanency may be more difficult to achieve. This includes males, older children, children with disabilities and minority children. Planning for permanency requires a mix of family-centered and legal strategies designed to ensure that children and youth have safe, caring, stable and lifelong families in which to grow up. 10,111,12,13

In 2004, the U.S. Department of Health and Human Services conducted a Child and Family Services Review for the State of Rhode Island and determined that the Rhode Island Department of Children, Youth and Families needed to improve on 37 of a possible 45 items examined. Rhode Island's Program Improvement Plan outlines strategies for improving services provided to children and families. Target goals for improvements in foster care placement stability, foster care reentry and time to adoption, among others, are projected to be met by August 2007.14

# Percentage of Children in Out-of-Home Care Exiting Care to a Permanent Placement, Rhode Island, FY 2005\*

	ALL EXITS	WITH DISABILITY	OVER AGE 12 AT ENTRY
Adoption	18%	22%	<b>I</b> %
Guardianship	2%	<1%	1%
Reunification	67%	56%	73%
Other	<b>1</b> 4%	22%	25%
Total Number	1,192	417	529

Source: The Consultation Center, Yale University School of Medicine, for the U.S. Department of Health and Human Services. (2005). *Rhode Island program improvement plan child welfare outcomes annual file (10/1/2004 to 9/30/2005)*. (AFCARS Annual Foster Care Database, FY 2005). May not total 100% due to rounding.

◆ In FY 2005 there were 3,435 children in foster care. Of these, 1,192 children exited care. Of the children who exited care, 86% exited to a permanent placement (adoption, guardianship or reunification). Children exiting to a permanent placement account for 30% of all children in out-of-home placement.¹⁵

# Children Aging Out of Foster Care\*\*

- ◆ Children who do not exit care promptly may eventually "age out," never having gained a permanent placement. In FY 2005, 90 Rhode Island children exited out-of-home placement to emancipation. Of these, 78% were older than age 12 at entry into care.¹6
- ◆ Youth who age out of foster care experience high rates of poverty, homelessness, unemployment, incarceration and poor health. Research indicates that specialized mental health services and transition systems that extend beyond the age of discharge are crucial for the success of these youth.¹⊓
- ♦ Youth who receive more training and services, have real work experience and have positive support systems prior to exiting foster care experience better outcomes after exiting foster care. <sup>18</sup>

<sup>\*</sup>Throughout this indicator, fiscal year refers to federal Fiscal Year, October 1st - September 30th. Permanent placement indicates adoption, reunification or guardianship.

<sup>\*\*</sup> Foster care refers to all out-of-home placements, consistent with language used in federal reports.

# **Adoption and Permanency**

## Length of Time to Adoption or Reunification, Rhode Island, FY 2000 and 2005

	ADOPTION		REUNIFICATION
	2000	2005	2000 2005
Less than 24 months	38%	49%	83% 92%
More than 24 months	61%	51%	10% 8%

- ♦ The percentage of children in the Rhode Island child welfare system who are adopted in less than 24 months increased from 38% in FY 2000 to 49% in FY 2005.
- ◆ The percentage of children in the Rhode Island child welfare system who were reunified with their family of origin in less than 24 months increased from 83% in FY 2000 to 92% of children in FY 2005.

Source: The Consultation Center, Yale University School of Medicine, for the U.S. Department of Health and Human Services. (2005). Rhode Island program improvement plan child welfare outcomes annual file (10/1/2004 to 9/30/2005). (AFCARS Annual Foster Care Database, FY 2005).

# Children Re-Entering Foster Care after Prior Episode, FY 2000-2005

- ◆ Success in reducing the duration in temporary placement must be measured in conjunction with rates of re-entry into the system (i.e., the failure rate of the permanent placement). In FY 2005, 31% of children in Rhode Island who entered out-of-home placement were re-entering after a prior episode, down from 32% in FY 2000.¹¹
- ◆ The majority of child maltreatment cases involve neglect. The greatest contributors to neglect are poverty, parental substance abuse and/or mental illness. Achieving timely and successful reunification requires access to substance abuse and mental health treatment.<sup>20</sup>
- ◆ Parents striving for reunification with their children may also require in-home services, parenting skills training, assistance in meeting basic needs (e.g., food, housing, income), child care and specific strategies to decrease isolation and strengthen community supports.<sup>21</sup>

# Adoptions of Children in DCYF Care, 2005

- ◆ In calendar year 2005, 230 children in the care of DCYF were adopted in Rhode Island. Of these children, 51% were White, 14% were Black, 19% were Hispanic and 16% were of another racial or ethnic group or of unknown race or ethnicity.
- Of the children adopted, 57% were under age 6, 28% were between age 6 and 11 and 15% were age 12 or older.
- ◆ As of December 31, 2005, 231 children in the care of DCYF were awaiting adoption. Of these children, 45% were White, 22% were Black, 22% were Hispanic and 11% were of another racial or ethnic group or of unknown race or ethnicity.

Source: Rhode Island Department of Children, Youth and Families, RICHIST, 2005.

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- 9.10 Who will adopt the foster care children left behind? (Brief No. 2) (June 2003). Washington, DC: The Urban Institute.
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- <sup>20,21</sup> Dawson, K. & Berry, M. (March/April 2002). Engaging families in child welfare services: An evidence-based approach to best practice. *Child Welfare*, Vol. LXXXI, No. 2.

# Education

# Flowering Umbrellas

Umbrellas are folded up like buds.

But umbrella buds don't open in the sun.

They flower in the rain instead

In all kinds of colours: black, green, and red,

Brown and white, and checked and striped.

Outside the school in the rain mothers stand

With umbrella flowers growing from their hands.

Stanley Cook

# **Infants Born at Highest Risk**

#### **DEFINITION**

Infants born at highest risk is the percentage of babies born to Rhode Island women who were under age 20, unmarried and had less than 12 years of education. Data are for 2004.

### **SIGNIFICANCE**

Maternal marriage status, age, and education level at birth are strongly related to the likelihood that a child will live in poverty and predicts many developmental vulnerabilities. The poverty rate for children born to a teenaged, unmarried mother who did not graduate from high school is 78%. In contrast, the poverty rate for children born to married women over age 20 with a high school diploma is just 9%.<sup>1</sup>

Most children facing these three economic and social risk factors at birth continue to face great challenges throughout childhood. Less than onethird of teen mothers ever go on to earn a high school diploma and only 1.5% earn a college degree by age 30.2 Young mothers without a high school diploma are very likely to remain unmarried and a majority will be persistently lowincome.3 Children born to very young mothers are also less likely to be ready for school at kindergarten entry, more likely to perform poorly in school, and less likely to complete high school themselves.4,5

Many intervention programs have been designed to improve the life chances of babies and young children facing multiple social and economic risk factors. A national analysis of interventions indicated that the most effective interventions have common design characteristics including: individualized services, highly trained staff, high quality programming, adequate intensity and duration (i.e., "dosage"), early initiation of services (sometimes prenatally), trusting and continuous relationships between the service provider and the family, and a comprehensive, family-centered approach.6 Cost-benefit studies show that providing effective, intensive interventions to at-risk children and their families can yield up to a \$17.00 return on every \$1.00 invested.7 Programs designed to regularly visit families with significant social and economic risk factors during the first two to three years of life (including the Nurse-Family Partnership, Early Head Start and some of the more intensive, comprehensive family support models) have yielded promising long-term results including reduced rates of child abuse and neglect, fewer subsequent births, increased maternal employment, and improved child outcomes.8,9

## Infants Born with Identified Risk Factors, Rhode Island, 2004

	# OF BIRTHS	# BORN AT HIGHEST RISK*	# BORN AT RISK**
Central Falls	409	40	375
Newport	314	28	216
Pawtucket	1,115	71	916
Providence	2,938	268	2,543
West Warwick	387	18	253
Woonsocket	568	59	482
Core Cities	5,731	484	4,785
Remainder of State	6,595	150	3,572
Rhode Island	12,710	639	8,542

<sup>\*</sup> births to mothers who were younger than 20, single, and without a high school degree

Source: Rhode Island Department of Health, KIDSNET database, 2004.

◆ There are three important social and economic risk factors present at birth that, when combined, strongly predict childhood poverty and poor education outcomes — having a mother who is younger than 20, unmarried, and without a high school degree.¹⁰ Studies show that effective interventions targeting this population can improve child and family outcomes and yield a strong return on investment.¹¹

# Rhode Island Newborn Risk Assessment Program

◆ The Rhode Island Department of Health screens all infants born in the state to identify numerous risks for poor developmental outcomes, such as: developmental disabilities, birth weights less than 3.3 lbs., Neonatal Intensive Care hospitalization greater than 48 hours, mother who is Hepatitis B surface antigen positive, mother with education less than 11th grade, mother younger than 19, mother older than 37, single mother, mother who has given birth more than 5 times and mother who has never given birth before. Additional risk factors assessed include: inadequate prenatal care, low Apgar scores, low birth weight for gestational age, parental characteristic indicating vulnerability (e.g. chronic illness), and the use of Medicaid/Rite Care health insurance.¹²

<sup>\*\*</sup> births with at least one risk factor identified by the Rhode Island Department of Health's Newborn Risk Assessment Program.

# **Infants Born at Highest Risk**

#### Table 26. Infants Born at Highest Risk, Rhode Island, 2004 BIRTHS TO MOTHERS BIRTHS TO BIRTHS TO NUMBER **BIRTHS TO** % BIRTHS **MOTHERS YOUNGER** OF WITHOUT A SINGLE **MOTHERS WITH** WITH ALL 3 CITY/TOWN **BIRTHS** HIGH SCHOOL DEGREE **MOTHERS THAN AGE 20 ALL 3 RISK FACTORS RISK FACTORS** 142 10 2. 2. 1% Barrington 5 Bristol 193 10 52 3 2% Burrillville 153 13 42 8 2 1% Central Falls 148 409 262 74 40 10% Charlestown 96 6 26 3% Coventry 347 22 93 22 9 3% 844 86 245 58 26 3% Cranston Cumberland 309 10 55 7 3 1% East Greenwich 122 4 12 1% East Providence 523 64 167 30 12 2% Exeter 49 10 0% Foster 49 4 10 3 1 2% Glocester 73 3 15 2 3% Hopkinton 120 9 35 11 5 4%47 5 2% Jamestown Johnston 286 25 61 19 9 3% 179 10 44 5 3% Lincoln Little Compton 25 3 4 3 0 0% Middletown 197 9 50 2% 3 98 20 6 2 Narragansett 4 2% New Shoreham 8 0 0 0% Newport 314 66 148 33 28 9% North Kingstown 280 11 52 15 8 3% North Providence 391 31 118 21 9 2% North Smithfield 87 12 2 2% Pawtucket 1115 244 606 135 71 6% Portsmouth 161 18 3 1% Providence 2,938 916 1,806 461 268 9% Richmond 73 6 14 2 3% Scituate 112 5 19 5 0 0% Smithfield 138 3 32 5 1% South Kingstown 244 10 54 2 0 0% 60 13 2 2% Tiverton 3 Warren 90 11 29 5 6% Warwick 823 66 234 47 23 3% West Greenwich 47 1 4 2 1 2% West Warwick 387 55 147 18 31 5% Westerly 229 20 75 11 8 3% Woonsocket 568 177 332 84 59 10% Out-Of-State 871 38 129 23 9 1% Unknown 384 21 64 17 5 1% Core Cities 5,731 1,606 3,301 818 484 8% Remainder of State 6,595 461 2% 1,631 337 150

4,996

1,172

639

5%

Rhode Island

12,710

2,088

#### Source of Data for Table/Methodology

The Rhode Island Department of Health, KIDSNET database, 2004. Out-of-state infants were born at Rhode Island hospitals to mothers who resided out-of-state and are not included in the state total. Unknown refers to infants born to mothers whose residence was not recorded. Unknown residence infants are not included in the totals for the core cities or for the remainder of the state but are included in the state total.

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# **Children Enrolled in Early Intervention**

#### **DEFINITION**

Children enrolled in Early Intervention is the percentage of children under age 3 who have an active Individual Family Service Plan through a Rhode Island Early Intervention provider during calendar year 2005.

#### **SIGNIFICANCE**

During the first few years of life, children develop the linguistic, cognitive, emotional, social and behavioral capabilities that are the foundation for subsequent development. The Individuals with Disabilities Education Act, Part C (IDEA, Part C) requires states to identify and provide appropriate early intervention services to children from birth through age 2 who are developmentally delayed or have a diagnosed physical or mental condition that has a high probability of resulting in developmental delay.<sup>2</sup> States may choose to serve children who are at risk of experiencing a substantial delay if early intervention services are not provided.3

Rhode Island's eligibility criteria for Early Intervention includes children with a diagnosed medical disorder bearing relatively well-known expectancy for developmental delay (single established condition) and children exhibiting or professionally determined to have a developmental delay in one or more areas of development (cognitive, physical, communication, social-emotional, and adaptive). Children are also considered eligible for Rhode Island Early Intervention through a "multiple established conditions" category which includes children with a history of biological issues that could negatively impact the developing nervous system and/or early life experiences that indicate a high probability for atypical or delayed development.

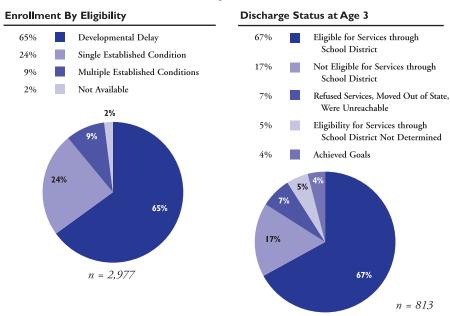
Young children with disabilities and/or developmental delays who receive Early Intervention services are better prepared for school and later life.<sup>6</sup>

	% of Children Receiving Early Intervention Services, 2004					
U	nder Age I	Under Age 3				
RI	1.8%	3.6%				
US	0.9%	2.3%				
National Rank*	3rd	6th				
New Engla Rank**	and 2nd	2nd				

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: Federal Resource Center for Special Education. (2005). Infants and toddlers receiving Early Intervention services: Rank ordered tables, 2004 (State Performance Plan Resources and Materials). Retrieved February 15, 2006 from www.federalresourcecenter.org. (Data are point-in-time).

# **Rhode Island Early Intervention, 2005**



◆ In 2005 in Rhode Island, 2,977 children received Early Intervention services. This is 8% of the 37,775 Rhode Island children under age 3.7 Twenty-nine percent of the children enrolled in Early Intervention were younger than age 1, 37% were age 1, and 34% were age 2.8

# Infants and Toddlers at Substantial Risk for Delay

- ◆ Early Intervention can also help infants and toddlers who are at very high risk for significant developmental problems as a result of having parents with drug or alcohol addiction, living in extreme poverty, or exposure to violence, abuse or neglect.9 Recent changes to the federal legislation require states to refer children who have been involved in a substantiated case of child abuse or neglect and children who have been affected by illegal substance abuse to Early Intervention for an eligibility assessment.¹⁰
- ♦ In 2005, the Rhode Island Department of Children, Youth and Families referred 91 out of 672 children under age 3 with a substantiated case to Early Intervention for an assessment.<sup>11</sup>

# **Children Enrolled in Early Intervention**

*Table 27.* Infants and Toddlers Enrolled in Early Intervention, by Eligibility, Rhode Island, 2005

CITY/TOWN	# OF CHILDREN UNDER AGE 3*	SINGLE ESTABLISHED CONDITION	DEVELOPMENTAL DELAY	MULTIPLE ESTABLISHED CONDITIONS	ELIGIBILITY INFORMATION NOT AVAILABLE	# OF CHILDREN ENROLLED IN EARLY INTERVENTION	% OF CHILDREN UNDER AGE 3 ENROLLED
Barrington	570	8	28	6	2	44	8%
Bristol	655	10	30	7	0	47	7%
Burrillville	509	8	35	0	0	43	8%
Central Falls	990	18	57	8	4	87	9%
Charlestown	289	6	32	2	0	40	14%
Coventry	1,243	29	85	10	0	124	10%
Cranston	2,455	57	140	20	4	221	9%
Cumberland	1,136	12	86	5	0	103	9%
East Greenwich	384	9	28	1	0	38	10%
East Providence	1,552	33	55	16	3	107	7%
Exeter	187	2	13	0	0	15	8%
Foster	113	2	7	2	0	11	10%
Glocester	335	6	11	0	1	18	5%
Hopkinton	282	5	22	0	0	27	10%
Jamestown	132	3	10	0	0	13	10%
Johnston	893	23	27	5	2	57	6%
Lincoln	662	19	41	6	0	66	10%
Little Compton	107	2	3	0	0	5	5%
Middletown	700	9	28	1	0	38	5%
Narragansett	403	0	27	2	0	29	7%
New Shoreham	35	1	3	0	0	4	11%
Newport	941	15	50	4	0	69	7%
North Kingstown	1,034	19	78	1	1	99	10%
North Providence	885	14	32	5	2	53	6%
North Smithfield	337	6	31	0	0	37	11%
Pawtucket	2,957	60	131	25	11	227	8%
Portsmouth	583	10	30	2	0	42	7%
Providence	7,642	154	292	85	13	544	7%
Richmond	321	2	6	0	0	8	2%
Scituate	371	8	29	2	0	39	11%
Smithfield	499	7	19	0	0	26	5%
South Kingstown	868	10	59	2	0	71	8%
Tiverton	461	12	13	4	0	29	6%
Warren	355	8	13	5	0	26	7%
Warwick	2,714	63	156	14	2	235	9%
West Greenwich	192	4	5	0	0	9	5%
West Warwick	1,136	18	58	3	1	80	7%
Westerly	827	11	47	4	0	62	7%
Woonsocket	2,020	35	130	12	7	184	9%
Core Cities	15,686	300	718	137	36	1,191	8%
Remainder of State	22,089	418	1,229	122	17	1,786	8%
Rhode Island	37,775	718	1,947	259	53	2,977	8%

#### Source of Data for Table/Methodology

- Rhode Island Department of Human Services, Center for Child and Family Health, children enrolled in Early Intervention in calendar year 2005.
- The denominator is the number of children under age 3, according to Census 2000, Summary File 1.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- <sup>1</sup> Shonkoff, J. P. & Phillips, D. A. (2000). From neurons to neighborhoods: The science of early childhood development. Washington, DC: National Academy Press.
- <sup>2-3</sup> Shackelford, J. (2006). State and jurisdictional eligibility definitions for infants and toddlers with disabilities under IDEA (NECTAC Notes No. 20). Chapel Hill, NC: University of North Carolina, FPG Child Development Institute, National Early Childhood Technical Assistance Center.
- 4.5.11 Rhode Island Department of Human Services, Center for Child and Family Health, 2005.
- <sup>69</sup> Oser, C. & Cohen, J. (2003). Improving Part C early intervention: Using what we know about infants and toddlers with disabilities to reauthorize Part C of IDEA. Washington, DC: Zero to Three Policy Center.
- <sup>7,8</sup> Rhode Island Department of Human Services, Center for Child and Family Health, 2005.
- <sup>10</sup> Shaw, E. & Goode, S. (2005). The impact of abuse, neglect and foster care placement on infants, toddlers and young children: Selected resources. Chapel Hill, NC: University of North Carolina, FPG Child Development Institute, National Early Childhood Technical Assistance Center.

<sup>\*</sup>Population under age 3 is based on Census 2000 and may not reflect increases or decreases in population.

# **Children Enrolled in Early Head Start**

## **DEFINITION**

Children enrolled in Early Head Start is the percentage of eligible children under age 3 enrolled in a Rhode Island Early Head Start program as of October 2005.

### **SIGNIFICANCE**

Early Head Start was established in 1994 to promote healthy prenatal outcomes for pregnant women, support the early care and education of infants and toddlers younger than age three and foster healthy familial relationships while building community resources.<sup>1</sup>

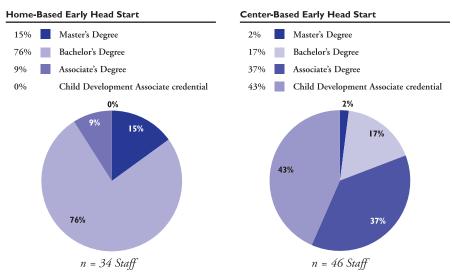
Children are eligible for Early Head Start if their families' incomes are below 100% of the federal poverty guidelines, the family receives Supplemental Security Income, is enrolled in the Family Independence Program or is using supportive services that are federal Temporary Assistance for Needy Families benefits (i.e. transportation vouchers, subsidized child care, or job training). Children in foster care and pregnant women who intend to enroll children after birth are also eligible to participate.<sup>2,3</sup>

There are three types of Early Head Start Programs: home-based, centerbased and a combination of the two. Home-based programs use weekly home visits to support child development and the parent-child relationship and offer group activities two times per month. Center-based programs provide enrollment for children in an early care and education program and twice yearly home visits. Combination programs combine regular home visits with center-based programming. Nationally, 46% of Early Head Start programs are center-based, 43% are home-based, and the remainder are either combination or locally designed models.<sup>4</sup>

Pregnant women enrolled in Early Head Start are assessed for risks to a healthy pregnancy (e.g., late prenatal care, inadequate nutrition, environmental toxins and domestic violence). Pregnancy plans are developed to support prenatal health, the promotion of healthy behaviors and preparation for each baby's arrival.<sup>5</sup>

The National Evaluation of Early
Head Start showed that the program
produced significant cognitive and
language development gains in
participating children and more positive
interaction with their parents. Early
Head Start parents provided more
emotional support and greater
opportunities for language and learning
to their children. Early Head Start
mothers also have fewer subsequent
births within two years of enrollment
and are more likely to participate in
education and job-training activities.<sup>6</sup>

# Staff Qualifications in Rhode Island Early Head Start Programs



Source: Head Start program reports to Rhode Island KIDS COUNT, October 2005.

\*Percentages may not total 100% due to rounding.

- ◆ Federal performance standards for Early Head Start require that teachers and teaching assistants in center-based programs must have, at a minimum, a Child Development Associate credential or its equivalent at the time of hire or within one year of hire.<sup>7</sup>
- ◆ Rhode Island's child care center regulations require a high school diploma for the lead teacher in an infant/toddler classroom. Teacher aides in child care centers need to be working toward a high school degree.<sup>8</sup>

# Early Head Start Programs in Rhode Island

- ◆ In October 2005 in Rhode Island, 7 pregnant women and 390 infants and toddlers were receiving Early Head Start services.9
- ◆ In 2005, there were 381 federally-funded Early Head Start slots in Rhode Island. Of these slots, 45% were center-based and 55% were home-based.¹¹ There are no Early Head Start slots in Pawtucket, Woonsocket or Washington County.

# **Children Enrolled in Early Head Start**

Table 28. Percent of Eligible Children Under Age 3 Enrolled in Early Head Start, Rhode Island, 2005

ITY/TOWN	ESTIMATED ELIGIBLE CHILDREN UNDER AGE 3*	Age 3 Enrolled in Early Hea # of children ENROLLED IN EARLY HEAD START	% OF ELIGIBLE CHILDREN UNDER AGE 3 ENROLLED
arrington	13	1	8%
ristol	57	2	4%
urrillville	50	11	22%
entral Falls	400	58	15%
harlestown	11	0	0%
oventry	72	26	36%
ranston	211	20	9%
umberland	51	0	0%
ast Greenwich	28	1	4%
ast Providence	204	19	9%
xeter	26	Ō	0%
oster	0	1	N/A
locester	15	1	7%
opkinton	17	0	0%
mestown	0	0	0*
hnston	81	11	14%
incoln	33	0	0%
ittle Compton	5	0	0%
Iiddletown	40	17	43%
arragansett	22	0	0%
ew Shoreham	2	0	0%
ewport	371	57	15%
orth Kingstown	114	0	0%
orth Providence	99	9	9%
orth Smithfield	26	1	4%
wtucket	842	0	0%
ortsmouth	33	2	6%
rovidence	3,092	40	1%
ichmond	10	0	0%
cituate	17	1	6%
nithfield	6	3	50%
outh Kingstown	41	0	0%
iverton	25	2	8%
Varren	23	6	26%
/arwick	188	45	24%
est Greenwich	8	0	0%
est Warwick	299	55	18%
esterly.	77	0	0%
oonsocket/	733	0	0%
Iomeless	NA	1	NA
ore Cities	5,737	210	4%
emainder of State	1,605	<i>179</i>	11%
hode Island	7,342	390	5%

<sup>\*</sup>Estimated Number Eligible is based on Census 2000 and may not reflect increases or decreases in eligible population.

#### Source of Data for Table/Methodology

Rhode Island Early Head Start Programs, children enrolled by October, 2005.

The denominator is the estimated number of eligible children based on the number of children under age 3 in each community multiplied by the poverty rate for children under 5, according to Census 2000, Summary File 3 tables P87 and P8. This is an estimate of the eligible population and does not take into account any increases or decreases in the number of income eligible children since 2000. Children younger than age 3 are more likely to be poor than children ages 3 to 5. Thus, using the poverty rate for children under age 5 probably underestimates the numbers of children younger than age 3 below poverty (and eligible for Early Head Start).

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- Fenichel, E. & Mann, T. (2001). Early Head Start for low-income families with infants and toddlers. *The Future of Children*, 11(1), 135-141.
- <sup>27</sup> Head Start Bureau. (2001). Head Start program performance standards and other regulations. Alexandria, VA: Head Start Information and Publication Center.
- <sup>3</sup> Head Start Bureau. (1999). Program instruction: Receipt of public assistance and determining eligibility for Head Start (Log No. ACYF-PI-HS-99-06). Washington, DC: U.S. Department of Health and Human Services, Administration on Children, Youth, and Families.
- <sup>4</sup> Mann, T. L., Bogle, M. M., & Parlakian, R. (2004). Early Head Start: An overview. In J. Lombardi & M.M. Bogle (Eds.). Beacon of hope: The promise of Early Head Start for America's youngest children (pp.1-19). Washington, DC: Zero to Three Press.
- S Kanda, M. B. & Askew, G. L. (2004). The whole 9 months and beyond: Early Head Start services for pregnant women. In J. Lombardi & M.M. Bogle (Eds.). Beacon of hope: The promise of Early Head Start for America's youngest children (pp. 63-76). Washington, DC: Zero to Three Press.
- <sup>6</sup> The national evaluation of Early Head Start: Early Head Start works. (2005). Washington, DC: Zero to Three Policy Center.
- 8 Child day care center regulations for licensure. (1993). Providence, RI: Rhode Island Department of Children, Youth and Families.
- 9.10 Rhode Island Early Head Start Programs reports to Rhode Island KIDS COUNT, October 2005.

# Infant and Preschool Child Care

#### **DEFINITION**

Infant and preschool child care is the number of regulated child care slots per 100 children under age 6. Regulated child care slots include licensed child care center slots and certified family child care home slots.

### **SIGNIFICANCE**

Child care, if high quality, provides a safe and nurturing learning environment for infants and young children. Research indicates that quality early care and education has long-lasting positive effects on how children learn, develop, cope with stress, and handle their emotions.<sup>1</sup>

National data indicate that, on average, children under age 5 with an employed mother spend 28 hours per week in non-parental care, compared to 18 hours per week for children with mothers not in the workforce.<sup>2</sup>

Child care has become a fundamental need for Rhode Island families over the past two decades. In Rhode Island in 2004, 62% (41,937) of children under age 6 had all parents in the workforce, higher than the U.S. average of 60%.<sup>3</sup> In comparison, 71% of Rhode Island children ages 6 to 17 had all parents in the workforce.<sup>4</sup>

In 1997 Rhode Island passed legislation known as Starting RIght to improve low-income families' access to affordable quality child care. Since the passage of Starting RIght, Rhode Island has experienced significant growth in the availability of regulated child care. The availability of stable child care is critical for Rhode Island's economy. When parents have difficulty finding and keeping child care, they miss work more frequently and are more likely to leave their jobs.

5.000

4,000

3,000

2,000

Recent research shows that families using Rhode Island's child care subsidy program are increasingly more likely to choose licensed and certified care over non-certified care, even though subsidies are available for both options. When the availability of child care is sufficient to meet demand and child care subsidies are accessible, families have more options and can make decisions based on the quality of the care.

### Infant and Preschool Child Care Capacity, Rhode Island, 1995 - 2005 Center Child Care Slots Under Age 3 Center Child Care Slots Age 3-5 Family Child Care Slots Age Birth to 12 14,000 13,000 12,000 711,816 11,000 10,000 8,752 9,000 8,276 8,000 7,000 6,000 5,153

♦ In 2005 in Rhode Island, there were 25,245 slots for children under age 6 in licensed child care centers and certified family child care homes, as compared with 15,483 slots in 1995. Since 1995, there has been a 63% increase in the availability of licensed and certified child care for children younger than age 6.8

200 I

2003

2005

1999

1997

◆ The number of slots in certified family child care homes has increased 123% since 1995. The largest increases in supply in center-based child care is for children under age 3. Since 1995, there has been an 70% increase in the supply of center-based slots for children under age 3 and a corresponding increase of 35% in center-based slots for children ages 3 to 5.°

# Latinos and Child Care

- ◆ National data indicate that Latino children under age 5 are less likely to be enrolled in center-based early care and education programs than other major racial/ethnic groups.¹¹⁰ Immigrants from Central America and Mexico have particularly low rates of participation in a preschool or center.¹¹
- ◆ In Rhode Island, 58% of all certified family child care home providers speak Spanish and 22% of all licensed centers have at least one staff member who speaks Spanish.<sup>12</sup>

# Infant and Preschool Child Care

Table 29. Child Care for Children Under Age 6. Rhode Island, 2005

lable 29. Child Care for Children Under Age 6, Rhode Island, 2005						
CITY/TOWN	# CHILD CARE CENTER SLOTS < AGE 3	# CHILD CARE CENTER SLOTS AGES 3-5	# CERTIFIED FAMILY CHILD CARE HOME SLOTS*	TOTAL REGULATED CHILD CARE SLOTS FOR CHILDREN < AGE 6	POTENTIAL CHILDREN  < AGE 6 IN NEED  OF REGULATED  CHILD CARE	I SLOTS PER 100 CHILDREN < AGE 6 IN NEED OF REGULATED CHILD CARE
Barrington	90	139	52	281	386	73
Bristol	33	108	47	188	447	42
Burrillville	33	107	46	186	408	46
Central Falls	92	186	268	546	520	105
Charlestown	23	35	17	75	170	44
Coventry	115	213	123	451	962	47
Cranston	50	904	647	1,601	1,799	89
Cumberland	95	161	183	439	912	48
East Greenwich	248	385	42	675	277	244
East Providence	217	643	145	1,005	1,168	86
Exeter	36	85	14	135	189	71
Foster	28	33	14	75	107	70
Glocester	42	25	42	109	264	41
Hopkinton	20	26	33	79	283	28
Jamestown	31	33	8	72	83	87
Johnston	180	387	145	712	702	101
Lincoln	121	139	31	291	565	52
Little Compton	0	0	0	0	53	0
Middletown	166	403	34	603	463	130
Narragansett	41	90	0	131	228	57
New Shoreham	12	22	0	34	27	126
Newport	115	188	27	330	615	54
North Kingstown	154	341	65	560	805	70
North Providence	79	191	170	440	662	66
North Smithfield	0	0	32	32	285	11
Pawtucket	298	823	610	1,731	2,103	82
Portsmouth	90	123	31	244	411	59
Providence	929	2,120	4,545	7,594	4,002	190
Richmond	14	19	34	67	255	26
Scituate	12	47	25	84	288	29
Smithfield	240	410	32	682	400	171
South Kingstown	157	335	105	597	590	101
Tiverton	25	117	47	189	358	53
Warren	43	130	37	210	325	65
Warwick	781	1,421	275	2,477	2,119	117
West Greenwich	119	183	0	302	173	175
West Warwick	150	368	97	615	737	83
Westerly	78	306	6	390	644	61
Woonsocket	196	570	247	1,013	1,100	92
Core Cities	1,780	4,255	5,794	11,829	9,077	130
Remainder of State	3,373	7,561	2,482	13,416	16,808	80
Rhode Island	5,153	11,816	8,276	25,245	25,885	98
	-,	,	, , -	-,	-, -,	

#### Source of Data for Table/Methodology

- The denominator is the Census 2000 number of children under age 6 with both parents in the workforce, multiplied by 56.5% (the percentage of employed mothers using non-relative care, according to the Census Bureau's Survey of Income and Program Participation, Spring 1999). The number of regulated child care slots is the number of licensed child care center slots for children under age 6 and the number of certified family child care home slots, as of December 2005 (data provided by Options for Working Parents).
- \*Family child care slots are for children birth to 12 years old.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- Shonkoff, J.P. & Phillips, D.A. (Eds.). (2000). From neurons to neighborhoods: The science of early childhood development. Washington, DC: National Academy Press.
- <sup>2</sup> Johnson, J.O. (2005). Who's minding the kids? Child care arrangements: Winter 2002. (Current Population Reports P70-101). Washington, DC: U.S. Census Bureau.
- <sup>34</sup> U.S. Bureau of the Census, American Community Survey, 2004. Selected Economic Characteristics, United States and Rhode Island, 2004.
- 5,12 Options for Working Parents, 2005.
- 6 Shore, R. (1998). Ahead of the curve: Why America's leading employers are addressing the needs of new and expectant parents. New York: Families and Work Institute
- Witte, A. D., & Queralt, M. (2004). An examination of the child care choices of low-income families receiving child care subsidies. Wellesley, MA: Wellesley Child Care Research Partnership.
- National Child Care Information Center. (2004). Hispanics and child care: The changing landscape. Vienna, VA: U.S. Department of Health and Human Services, Child Care Bureau.
- <sup>8,9</sup> Options for Working Parents, 1995, 1997, 1999, 2001, 2003 & 2005.
- Matthews, H. & Ewen, D. (2006). Reaching all children?: Understanding early care and education participation among immigrant families. Washington, DC: Center for Law and Social Policy.

# **Accredited Early Care and Education**

## **DEFINITION**

Accredited early care and education is the percentage of nationally-accredited private preschools approved by the Rhode Island Department of Elementary and Secondary Education, licensed child care centers and certified family child care homes as of January 2006. Child care centers and preschools are accredited by the National Association for the Education of Young Children (NAEYC). Family child care homes are accredited by the National Association for Family Child Care (NAFCC).

## **SIGNIFICANCE**

Research on early care and education reveals strong associations between the quality of the program and children's developing skills and well-being. The quality of child care is a more important predictor of positive development than the hours in child care, the stability of child care or the type of child care.

High-quality child care and early education is characterized by smaller numbers of children in a classroom or group, fewer children per adult, educated and experienced caregivers, nurturing and dependable relationships between staff and children, and safe and stimulating environments.<sup>3</sup> Staff educational qualifications are

important. Children in preschool classrooms are better prepared for school when teachers have at least an associate's degree, and optimally, a bachelor's degree.<sup>4,5</sup>

Children from all backgrounds who have received high-quality early care and education score higher on tests of both cognitive and social skills in their early school years than children in poor quality care. 6.7 Low-income children, who receive high quality early education score significantly higher on tests of reading and math from the early grades through middle adolescence and are less likely to repeat a grade. They are more interested in learning and are stronger in reading, math, problem solving and working with others. 8.9

The quality of child care can also influence a parent's employment and education. When parents are using higher quality child care, they are more likely to keep their jobs and work more hours. 10 Investments in high-quality early care and education programs consistently generate at least a 3 to 1 return on investment or better by reducing public education expenses, lowering criminal justice costs, increasing lifetime earnings of both the child and the parents, and reducing public welfare expenditures. 11

# **Staff Education Credential Requirements**

	RHODE ISLAND	NATIONAL ACCREDITATION			
STAFF POSITION	MINIMUM STANDARDS FOR LICENSING/CERTIFICATION	MINIMUM ACCREDITATION STANDARDS (2005)			
Lead teacher in classroom	High School Diploma/GED	Child Development Associate Credential			
Teacher aide in classroom	Pursuing a High School Diploma/GED	High School Diploma/GED			
Family child care provider	None	High School Diploma/GED and 90 clock hours of training			

♦ As of January 1, 2006, NAEYC is phasing in more rigorous standards for accreditation including more advanced requirements for classroom staff education credentials. In 2006, at least 25% of lead teachers must have an associate's degree and 50% of teacher aides must have a Child Development Associate Credential. In 2010, at least 50% of lead classroom teachers will be required to have a minimum of an associate's degree. In 2015, 100% of lead teachers must have at least an associate's degree and 50% must have a baccalaureate degree. In 2020, 75% of lead teachers must have a baccalaureate degree to achieve accreditation.¹²

Sources: Child day care center regulations for licensure. (1993). Providence, RI: Rhode Island Department of Children, Youth and Families. Family day care home regulation for certification. (1990). Providence, RI: Rhode Island Department of Children, Youth and Families. Accreditation criteria and procedures of the National Association for the Education of Young Children. (1998). Washington, DC: National Association for the Education of Young Children. Quality standards for NAFCC Accreditation. (2005). Salt Lake City, UT: National Association for Family Child Care.

# Strategies to Improve the Quality of Child Care

- ◆ The quality of child care is strongly related to the wages, education and retention of teachers. Scholarship and compensation initiatives can improve child care workforce education and retention, particularly when professional development and education are linked to pay increases.<sup>13</sup>
- ◆ Twelve states have developed tiered quality rating systems to promote large-scale quality improvements among programs. Approximately half of the states have established subsidy systems that provide higher payments to child care programs that achieve specific levels of quality.¹⁴
- ◆ Enhancing the capacity of child care licensing agencies and making inspection and verified complaint data public has also been used as an effective strategy to improve the quality of child care.<sup>15</sup>

# **Accredited Early Care and Education**

Table 30.

## Programs with NAEYC or NAFCC Accreditation, Rhode Island, 2005

CITY/TOWN	PART-DAY PROGRAMS		FULL-DAY PROGRAMS			CERTIFIED FAMILY CHILD CARE HOMES			
	NUMBER	NAEYC ACCREDITED	% NAEYC ACCREDITED	NUMBER	NAEYC ACCREDITED	% NAEYC ACCREDITED	NUMBER	NAFCC ACCREDITED	% NAFCC ACCREDITED
Barrington	4	1	25%	6	0	0%	8	0	0%
Bristol	2	0	0%	5	1	20%	7	0	0%
Burrillville	1	1	100%	3	0	0%	7	0	0%
Central Falls	0	0	N/A	4	0	0%	43	0	0%
Charlestown	2	0	0%	2	0	0%	3	0	0%
Coventry	1	0	0%	6	1	17%	20	0	0%
Cranston	8	1	13%	25	1	4%	98	1	1%
Cumberland	4	0	0%	4	0	0%	30	1	3%
East Greenwich	4	1	25%	8	1	13%	6	1	17%
East Providence	2	0	0%	17	2	12%	24	0	0%
Exeter	0	0	N/A	3	0	0%	2	0	0%
Foster	0	0	N/A	2	0	0%	2	0	0%
Glocester	1	1	100%	2	0	0%	7	0	0%
Hopkinton	2	1	50%	1	0	0%	5	2	40%
Jamestown	0	0	N/A	1	0	0%	1	0	0%
Johnston	1	0	0%	12	2	17%	21	0	0%
Lincoln	1	1	100%	4	0	0%	5	0	0%
Little Compton	1	0	0%	1	0	0%	0	0	N/A
Middletown	2	0	0%	9	2	22%	6	0	0%
Narragansett	2	0	0%	2	0	0%	0	0	N/A
New Shoreham	0	0	N/A	1	0	0%	0	0	N/A
Newport	3	0	0%	3	0	0%	3	0	0%
North Kingstown	4	0	0%	9	2	22%	11	0	0%
North Providence	2	0	0%	8	2	25%	26	0	0%
North Smithfield	1	1	100%	0	0	N/A	4	1	25%
Pawtucket	4	1	25%	15	1	7%	98	1	1%
Portsmouth	3	0	0%	3	0	0%	5	0	0%
Providence	5	2	40%	50	6	12%	713	2	<1%
Richmond	0	0	N/A	3	0	0%	4	0	0%
Scituate	0	0	N/A	1	0	0%	4	0	0%
Smithfield	1	0	0%	7	0	0%	5	0	0%
South Kingstown	4	0	0%	8	3	38%	16	0	0%
Tiverton	0	0	N/A	2	0	0%	7	0	0%
Warren	1	0	0%	3	0	0%	5	0	0%
Warwick	4	1	25%	26	3	12%	44	0	0%
West Greenwich	1	0	0%	3	1	33%	0	0	N/A
West Warwick	3	0	0%	7	1	14%	17	0	0%
Westerly	2	0	0%	6	0	0%	1	0	0%
Woonsocket	2	0	0%	13	5	38%	38	0	0%
Core Cities	17	3	18%	92	13	14%	912	3	<1%
Remainder of State	61	9	15%	193	21	11%	384	6	2%
Rhode Island	<i>78</i>	12	15%	285	34	12%	1,296	9	1%

#### Source of Data for Table/Methodology

Number of accredited programs from National
Association for the Education of Young Children,
January 2006 and National Association for Family
Child Care, January 2006. Total number of programs
from Options for Working Parents, January 2006
and Rhode Island Department of Elementary and
Secondary Education, January 2006.

Part-day programs are child care centers and preschool programs that operate for less than 7 hours a day. NAEYC accredited public schools are not included in the table. Programs that are not currently licensed or certified by the Rhode Island Department of Children, Youth and Families or approved by the Rhode Island Department of Elementary and Secondary Education are also not included. Programs operated for the U.S. military are not included in the table as they are not subject to state licensing.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

#### References

- <sup>1,2</sup> Shonkoff, J.P. & Phillips, D.A. (Eds.). (2000). From neurons to neighborhoods: The science of early childhood development. Washington, DC: National Academy
  Process
- <sup>3</sup> NICHD Study of Early Child Care Research Network. (2000). Characteristics and quality of child care for toddlers and preschoolers. *Applied Developmental Science*, 4, 116-135.
- <sup>4</sup> Bowman, B., Donovan, M., & Burns, M. (Eds.). (2001). Eager to learn: Educating our preschoolers. Washington, DC: National Academy Press.
- 5 Whitebook, M. (2003). Bachelor's degrees are best: Higher qualifications for pre-kindergarten teachers lead to better learning environments for children. Washington, DC: The Trust for Early Education.
- 6.10 Vandell, D.L. & Wolfe, B. (2000). Child care quality: Does it matter and does it need to be improved? Madison, WI: University of Wisconsin at Madison, Institute for Research on Poverty.
- <sup>7</sup> Carroll, J., Ochshorn, S., Kagan, S.L., & Fuller, B. (2004). Effective investments in early care and education: What can we learn from research? Denver, CO: National Conference of State Legislatures.

(continued on page 149)

# **Children Enrolled in Head Start**

# **DEFINITION**

Children enrolled in Head Start is the percentage of eligible 3 and 4 year old children enrolled in the Head Start preschool program as of October 2005.

# **SIGNIFICANCE**

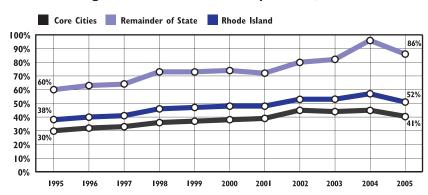
Head Start is a comprehensive early childhood program for low-income preschool children and their families. Children are eligible for Head Start if their family's income is below 100% of the federal poverty guidelines; the family receives Supplemental Security Income (SSI) or is enrolled in the Family Independence Program (FIP); or the family is using supportive services that are federal Temporary Assistance for Needy Families (TANF) benefits, such as transportation vouchers, subsidized child care, or job training. Children in foster care are also Head Start eligible. Up to 10% of the children served by Head Start can be in families that do not meet these eligibility guidelines, especially if the child has a special need.<sup>1,2</sup>

The Head Start program is designed to provide low-income children with the socialization and school-readiness skills they need to enter public schools on an equal footing with more economically advantaged children. Head Start performance standards require that programs deliver a high-quality early childhood education program; involve parents in program policy and planning;

provide at least one nutritional meal per day; identify children's individual nutritional needs; ensure that each child has an ongoing source of health care; perform or obtain health, developmental and behavioral screenings; and make arrangements for mental health professionals to be available to identify mental health concerns and help locate needed treatment.<sup>3</sup>

Children in poor families are at greater risk for developmental delays and learning disabilities; have a greater prevalence of health and nutrition problems; and are more likely to have serious accidents, require special education, perform below grade level at school, drop out of school and earn less as adults.<sup>4,5</sup> A recent large-scale, randomized experimental evaluation of Head Start revealed that the program succeeds in narrowing the gap between disadvantaged children and other children in pre-reading skills (primarily letter recognition) by 45%.6 The study also showed improvements among Head Start children in pre-writing and vocabulary skills as well as better access to dental care, better overall physical health, less hyperactivity, and fewer behavior problems than for similar children who were not enrolled in Head Start.7 Other studies have shown several positive longterm improvements, including reduced rates of grade retention and need for special education services and increased rates of high school graduation.8

# Head Start Participation Rate, for Eligible Rhode Island 3 and 4 year olds, 1995 - 2005



Source: Rhode Island Head Start program reports to Rhode Island KIDS COUNT, 1995 - 2005.

- ♦ In 2005, Head Start served 52% of the estimated 4,848 eligible children ages 3 and 4 in Rhode Island. In the core cities, 41% were enrolled in Head Start whereas 86% of the eligible children in the remainder of the state were served by Head Start.9
- ◆ In 2005, there were 253 fewer 3 and 4 year-old children enrolled in Head Start than in 2004. Rhode Island Head Start programs also served 224 5-year-old children in 2005.¹¹ The 2005 participation rate of 52% marks the first drop in a decade in the participation rate of children ages 3 and 4 eligible for Head Start.¹¹
- ♦ Research shows that early education is most effective when teachers have a Bachelor's degree (B.A.) in early education.<sup>12</sup> In 2005 in Rhode Island, 20% of center-based Head Start teachers had a Child Development Associate credential, 42% had an Associates degree, and 38% had a B.A. or higher.<sup>13</sup>
- ◆ Under Starting RIght, Rhode Island's 1998 child care law, Comprehensive Child Care Services Programs were created to provide developmentally appropriate education and support services to children and families eligible for, but not receiving, Head Start services.¹⁴ As of December 2005, 265 Head Start–eligible children were enrolled in the Comprehensive Child Care Services Programs. An additional 906 children were served in the centers.¹⁵

Table 31. Children Ages 3 & 4 Enrolled in Head Start and Comprehensive Child Care Services, Rhode Island, 2005

CITY/TOWN	ESTIMATED ELIGIBLE CHILDREN AGED 3&4*	NUMBER OF CHILDREN ENROLLED IN HEAD START	% OF ELIGIBLE 3&4 YEAR OLDS ENROLLED	# OF CHILDREN ENROLLED IN THE COMPREHENSIVE CHILD CARE SERVICES PROGRAM
Barrington	10	5	50%	0
Bristol	54	23	43%	1
Burrillville	35	37	100%*	0
Central Falls	260	58	22%	3
Charlestown	7	6	86%	0
Coventry	45	30	67%	1
Cranston	143	219	100%*	4
Cumberland	32	8	25%	0
East Greenwich	29	3	10%	0
East Providence	134	115	86%	2
Exeter	35	2	6%	0
Foster	0	0	NA	0
Glocester	18	7	39%	0
Hopkinton	19	5	26%	0
Jamestown	0	1	100%*	0
Johnston	55	46	84%	1
Lincoln	24	3	13%	0
Little Compton	3	2	67%	0
Middletown	30	36	100%*	0
Narragansett	18	10	56%	0
New Shoreham	1	0	0%	0
Newport	223	145	65%	0
North Kingstown	85	26	31%	0
North Providence	60	47	78%	5
North Smithfield	13	4	31%	0
Pawtucket	643	164	26%	49
Portsmouth	24	13	54%	0
Providence	1,919	784	41%	179
Richmond	7	4	57%	0
Scituate	6	0	0%	0
Smithfield	5	10	100%*	0
South Kingstown	33	26	79%	0
Tiverton	12	33	100%*	0
Warren	17	33	100%*	0
Warwick	137	172	100%*	10
West Greenwich	11	0	0%	0
West Warwick	207	143	69%	7
Westerly	51	68	100%*	0
Woonsocket	443	238	54%	3
Homeless	NA	1	NA	0
Core Cities	3,695	1,532	41%	241
Remainder of State	1,153	994	86%	24
Rhode Island	4,848	2,527	52%	265

# Children Enrolled in Head Start

### Note to Table

\*Estimated Number Eligible is based on Census 2000 and may not reflect increases or decreases in eligible population.

### Source of Data for Table/Methodology

- Rhode Island Head Start Programs, children enrolled as of October 2005. Comprehensive Child Care Services Program enrollment data provided by the Rhode Island Department of Human Services, children enrolled as of December 2005.
- The denominator is the estimated number of eligible children based on the number of three and fouryear-old children in each community multiplied by the poverty rate for children under 5 in that community, according to Census 2000, Summary File 3. This is an estimate of the eligible population and does not take into account any increases or decreases in the number of eligible children enrolled in Head Start since 2000. There is no available poverty rate by community for 3 and 4 year olds. Since children younger than 3 are more likely to be poor than children ages 3 to 5, using the poverty rate for children under 5 may over-estimate the number of children ages 3 and 4 in poverty (and eligible for Head Start) and underestimate the number of children younger than 3 in poverty (and eligible for Early Head Start).
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick, and Woonsocket.

- <sup>1</sup> The future of children: Caring for infants and toddlers. (2001). Los Altos, CA: The David and Lucille Packard Foundation.
- <sup>2</sup> Head Start Bureau. (1999). Program instruction: Receipt of public assistance and determining eligibility for Head Start (Log No. ACYF-PI-HS-99-06). Washington, DC: U.S. Department of Health and Human Services, Administration on Children, Youth, and Families.
- <sup>3</sup> Head Start Bureau. (2001). Head Start program performance standards and other regulations. Alexandria, VA: Head Start Information and Publication Center.
- <sup>4</sup> Moore, K.A. & Redd, Z. (2002). Children in poverty: Trends, consequences, and policy options. Washington, DC: Child Trends.
- Defining poverty and why it matters for children. (2004). Washington, DC: Children's Defense Fund.
- <sup>6</sup> Placing the first-year findings of the national Head Start impact study in context. (2005). Washington, DC: Society for Research in Child Development. Retrieved January 6, 2006, from http://www.srcd.org
- 7 Head Start impact study: First year findings (Executive Summary). (2005). Washington, DC: U.S. Department of Health and Human Services, Administration for Children and Families. Head Start Bureau.
- 8 Barnett, W.S. (2002). The battle over Head Start: What the research shows. New Brunswick, NJ: National Institute for Early Education Research, Rutgers.
- 9.11 Rhode Island Head Start Programs, children enrolled as of October 2005.
- <sup>10</sup> Rhode Island Head Start Programs, children enrolled 1995 – 2005.
- National Institute for Early Education Research fact sheet on Head Start teachers – July 2003. (2003). New Brunswick, NJ: National Institute for Early Education Research, Rutgers. Retrieved January 6, 2006 from http://www.nieer.org
- <sup>13</sup> Rhode Island Head Start Programs, staff education levels, October 2005.
- <sup>14</sup> Rhode Island General Statute, 42-12-26.
- <sup>15</sup> Rhode Island Department of Human Services, Office of Child Care, December 2005.

# **Full-Day Kindergarten**

# **DEFINITION**

Full-day kindergarten is the percentage of public school children enrolled in a full-day kindergarten program as of October 2005. Full-day kindergarten is defined as a kindergarten program that operates for at least six hours per day. The numbers do not include children enrolled in private kindergarten programs or in half-day kindergarten programs that offer after-school child care.

# **SIGNIFICANCE**

Children benefit academically from participating in full-day kindergarten. Those in full-day kindergarten are more likely to be ready for first grade than children in half-day kindergarten programs. A recent study showed that, on average, the learning gains that students make in full-day kindergarten programs translate to a month of additional schooling over the course of a school year. Full-day kindergarten programs can be especially beneficial to poor and minority children and can contribute significantly to closing the academic achievement gaps.

With an estimated 69% of kindergarteners in the U.S. having attended center-based early education programs, kindergarten no longer serves as the entry-point to formal, full-day school for most young children.<sup>4</sup> Many parents favor full-day kindergarten as it

provides continuity for children who are already accustomed to full-day preschool experiences and it reduces the number of transitions and disruptions their child must make each day.<sup>5</sup> Teachers in full-day kindergarten programs have more time to provide meaningful learning opportunities that encourage cognitive, physical and social-emotional development.<sup>6,7</sup>

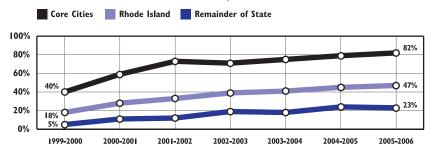
Nationally, enrollment in full-day kindergarten has been increasing steadily over the past 25 years. In 2004, 68% of the nation's public and private school kindergarteners were enrolled in a full-day program. In 1979, only 25% of kindergarteners were in full-day programs. See Sending children to kindergarten is still optional for parents in most states; however, the vast majority of children enroll, with 98% of U.S. children attending at least half-day kindergarten before entering first grade. 10

# Public School Kindergarteners in Full-Day Kindergarten, 2000 and 2004

	2000	2004
RI	28%	45%
US	59%	68%

Sources: Rhode Island Department of Elementary and Secondary Education, October 2000 and 2004. U.S. Bureau of the Census, Current Population Survey, October 2000 and 2004. Table 4.

# Children in Full-Day Public Kindergarten Programs, Rhode Island, 1999-2006



Source: Rhode Island Department of Elementary and Secondary Education, 1999-2000 through 2005-2006 school years.

- ◆ In Rhode Island in 2005-2006, 47% of the children who attended kindergarten were in a full day program.<sup>11</sup>
- ◆ As of the 2005-2006 school year, 12 school districts offered universal access to full-day kindergarten programs and another 9 school districts operated at least one full-day kindergarten classroom. All of Rhode Island independent charter school kindergarteners are in full-day programs.<sup>12</sup>
- ◆ The percentage of children participating in full-day kindergarten in the core cities has doubled, from 40% in 1999-2000 to 82% in 2005-2006.<sup>13</sup>

# State Kindergarten Policies

- ♦ Nine states require all school districts to offer full-day kindergarten and two states require that children attend full-day kindergarten.<sup>14</sup>
- ◆ Since 1984, 14 states, including Rhode Island, have raised the entrance age for kindergarten to ensure that more children are at least 5 years old upon entry.<sup>15</sup>

# **Full-Day Kindergarten**

Table 32. Children Enrolled in Full-Day Kindergarten Programs, Rhode Island, 1999-2000 and 2005-2006

		1999-2000 SCHOOL Y	EAR	200	5-2006 SCH <b>OO</b> L YEA	R
SCHOOL DISTRICT	TOTAL CHILDREN IN K PROGRAMS	CHILDREN IN FULL-DAY K	% OF CHILDREN IN FULL-DAY K	TOTAL CHILDREN IN K PROGRAMS	CHILDREN IN FULL DAY K	% CHILDREN IN FULL DAY K
Barrington	214	0	0%	228	16	7%
Bristol-Warren	255	0	0%	245	245	100%
Burrillville	164	0	0%	160	160	100%
Central Falls	250	44	18%	224	224	100%
Chariho	292	0	0%	226	0	0%
Coventry	381	0	0%	355	1	<1%
Cranston	737	0	0%	617	0	0%
Cumberland	373	0	0%	265	18	7%
East Greenwich	165	0	0%	132	0	0%
East Providence	443	0	0%	364	51	14%
Exeter-W. Greenwi	ich 129	0	0%	119	1	1%
Foster	55	0	0%	39	0	0%
Foster-Glocester	0	0	0%	0	0	NA
Glocester	124	0	0%	94	0	0%
Jamestown	59	0	0%	47	47	100%
Johnston	241	0	0%	203	52	26%
Lincoln	232	0	0%	166	2	1%
Little Compton	38	0	0%	31	0	0%
Middletown	258	211	82%	183	183	100%
Narragansett	125	0	0%	101	100	99%
New Shoreham	8	8	100%	10	10	100%
Newport	225	206	92%	218	218	100%
North Kingstown	313	0	0%	294	63	21%
North Providence	211	0	0%	177	0	0%
North Smithfield	122	55	45%	119	119	100%
Pawtucket	788	0	0%	561	153	27%
Portsmouth	214	0	0%	158	2	1%
Providence	2,117	1,431	68%	1,891	1,890	100%
Scituate	107	0	0%	108	0	0%
Smithfield	177	0	0%	147	0	0%
South Kingstown	278	0	0%	199	23	12%
Tiverton	144	0	0%	124	0	0%
Warwick	766	29	4%	629	46	7%
West Warwick	260	0	0%	265	40	15%
Westerly	282	10	4%	204	204	100%
Woonsocket	522	0	0%	449	449	100%
State Run Schools	NA	NA	NA	0	0	NA
Charter Schools	NA	NA	NA	230	230	100%
Core Cities	4,162	1,681	40%	3,608	2,974	82%
Remainder of State	6,907	313	5%	5,744	1,343	23%
Rhode Island	11,069	1,994	18%	9,582	4,547	47%

### Source of Data for Table/Methodology

- Rhode Island Department of Elementary and Secondary Education. Data are as of October for the 1999-2000 and 2005-2006 school years.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- Charter schools reported for this indicator are CVS
  Highlander Charter School, The Compass Charter
  School, International Charter School, Kingston
  Hill Academy, The Learning Community, and Paul
  Cuffee Charter School. The state-run schools are
  the Rhode Island School for the Deaf and Davies
  Career and Technical School.

- 1.3 The progress of education reform 2004: Kindergarten. (2004). Denver, CO: Education Commission of the States.
- <sup>2</sup> Viadero, D. (2005). Full-day kindergarten produces more learning gains, study says. *Education Week*, 25 (8), 1,16.
- 4-5.6.9 Full-day kindergarten: A study of state policies in the United States. (2005). Denver, CO: Education Commission of the States.
- Ackerman, D.J., Barnett, W.S. & Robin, K.B. (2005). Making the most of kindergarten: Present trends and future issues in the provision of full-day programs. New Brunswick, NJ: Rutgers University, National Institute on Early Education Research.
- <sup>8</sup> U.S. Bureau of the Census, Current Population Survey, October 2004. Table 4.
- 10.14.15 Kauerz, K. (2005). State kindergarten policies: Straddling early learning and early elementary school. Beyond the Journal: Young Children on the Web. Retrieved February 6, 2006 from www.naeyc.org
- <sup>11,12,13</sup> Rhode Island Department of Elementary and Secondary Education, October 2005.

# **Children Receiving Child Care Subsidies**

# **DEFINITION**

Children receiving child care subsidies is the number of children receiving child care that is either fully or partially paid for with a child care subsidy from the Rhode Island Department of Human Services. Child care subsidies can be used for care by a child care center, family child care home, a relative or an in-home caregiver.

# **SIGNIFICANCE**

Families rely on child care to enable them to work and to provide the early education experiences needed to prepare their children for school. Yet the high cost of child care in the United States (\$4,000 - \$13,000 per child per year) puts quality care out of reach for many families, particularly low-income families.<sup>1</sup>

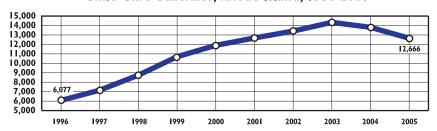
National studies have shown that child care subsidies increase the likelihood that low-income parents, particularly current or former welfare recipients, will be able to work and to remain employed.<sup>2,3</sup> Parents of children who receive child care subsidies are more likely to remain employed longer, increasing the likelihood of advancement, promotion, real wage growth and economic security.<sup>4</sup>

Since 2000, the number of children in low-income families has increased

and thus an increasing number of families need help paying for child care. The high cost of child care disproportionately affects the lowest income families. Nationally, families with earnings below the federal poverty threshold who pay for child care spend 18% of their earnings, low-income families spend 14% of their earnings and higher-income families spend 7% of their earnings for child care. Nationally, only one out of seven children who are federally eligible for child care assistance receives it.

Rhode Island is the only state that has a legal entitlement to a child care subsidy for income-eligible families. Working families with incomes up to 225% of the federal poverty guidelines (\$45,000 for a family of four in 2006) are entitled to a child care subsidy for their children through age 15. Copayments are required for families with income over the federal poverty guidelines. Reimbursement rates for child care providers who accept subsidies are set at the 75th percentile of the child care market rate in order to provide low-income families with access to a wide range of the child care options that exists, including high quality care.8,9

# Child Care Subsidies, Rhode Island, 1996-2005



Source: Rhode Island Department of Human Services, December 1996-December 2005.

- ◆ The number of children receiving child care subsidies increased steadily from 6,077 in December of 1996 to 14,333 in 2003. At 12,666 in 2005, there has been a 12% decrease since 2003 in the number of children receiving child care subsidies.¹⁰
- ◆ In 2005, 67% of Rhode Island families receiving child care subsidies chose licensed child care centers, 30% chose certified family child care homes and 3% chose a relative, friend or neighbor for their child care arrangements.<sup>11</sup>
- ◆ In December 2005, 79% of all child care subsidies in Rhode Island were being used by low-income working families not receiving cash assistance and 15% by families receiving cash assistance through the Family Independence Program (FIP) and engaged in education, training or employment. Another 6% of child care subsidies were being used for children in the care of the Department of Children, Youth and Families.¹²

# Average Annual Cost for Full-Time Child Care, Rhode Island, 2004

PROGRAM TYPE	COST PER CHILD
Child Care Center (infant care)	\$9,912
Child Care Center (preschool care)	\$8,178
Family Child Care Home (preschool care)	\$7,820
School-Age center-based program (child age 6-12)	\$6,515

Source: Rhode Island KIDS COUNT calculations based on average weekly rates from Bodah, M.M. (2004). *Statewide survey of childcare rates in Rhode Island*. Kingston, RI: University of Rhode Island, Charles T. Schmidt, Jr. Labor Research Center.

# **Children Receiving Child Care Subsidies**

Table 33. Child Care Subsidies, Rhode Island, 2005

	SUB	SIDY USE BY CHILD		SUBSIDY USE BY PROGRAM LOCATION				1
CITY/TOWN	ENROLLED IN FIP	NOT ENROLLED IN FIP	TOTAL CHILD CARE SUBSIDIES	UNDER AGE 3	AGES 3-5	AGES 6-I I	AGES 12-15*	TOTAL CHILD CARE SUBSIDIES
Barrington	1	15	16	3	9	34	2	48
Bristol	6	41	47	6	12	14	0	32
Burrillville	11	35	46	20	30	45	0	95
Central Falls	82	441	523	124	181	166	11	482
Charlestown	2	27	29	9	11	12	0	32
Coventry	24	201	225	38	75	83	2	198
Cranston	81	604	685	222	269	269	43	803
Cumberland	18	109	127	38	39	50	2	129
East Greenwich	8	19	27	27	37	12	0	76
East Providence	63	373	436	107	165	208	19	499
Exeter	3	8	11	3	9	4	0	16
Foster	0	13	13	4	7	13	0	24
Glocester	11	26	37	13	15	4	0	32
Hopkinton	3	17	20	3	6	9	0	18
Jamestown	4	3	7	0	4	3	0	7
Johnston	13	130	143	47	74	58	1	180
Lincoln	17	76	93	67	96	66	2	231
Little Compton	0	8	8	0	0	0	0	0
Middletown	12	82	94	92	124	28	4	248
Narragansett	8	43	51	8	15	21	2	46
New Shoreham	0	0	0	0	0	0	0	0
Newport	62	235	297	40	59	81	6	186
North Kingstown	39	173	212	32	64	81	3	180
North Providence	22	196	218	42	88	92	9	231
North Smithfield	1	15	16	2	5	9	0	16
Pawtucket	209	1,075	1,284	300	420	407	46	1,173
Portsmouth	6	28	34	8	10	14	2	34
Providence	935	4,253	5,188	1,314	1,675	1,918	369	5,276
Richmond	4	19	23	5	11	3	0	19
Scituate	5	31	36	1	4	4	0	9
Smithfield	4	31	35	23	40	12	2	77
South Kingstown	21	73	94	33	49	30	1	113
Tiverton	3	39	42	0	15	22	0	37
Warren	10	55	65	17	20	29	2	68
Warwick	80	520	600	220	335	326	34	915
West Greenwich	1	8	9	21	26	7	1	55
West Warwick	36	330	366	58	123	123	4	308
Westerly	18	109	127	25	41	44	3	113
Woonsocket	122	499	621	125	186	255	28	594
DCYF	NA	NA	749	NA	NA	NA	NA	NA
Out-Of-State	NA	NA	NA	24	34	6	2	66
Core Cities	1,446	6,833	8,279	1,961	2,644	2,950	464	8,019
Remainder of State	499	3,127	3,626	1,160	1,739	1,612	136	4,581
Rhode Island	1,945	9,960	12,654	3,121	4,383	4,562	600	12,666

FIP is the Family Independence Program

#### Notes to Table

\*Of these, 47 subsidies were used by youth over age 14.

This small number of subsidies for older youth is due in part to the fact that many out-of-school time programs serving older youth do not require certification as child care providers.

# Source of Data for Table/Methodology

The Rhode Island Department of Human Services, INRHODES Database, December 2005. DCYF is the number of children in the care of the Department of Children, Youth and Families who are receiving child care subsidies. The subsidy use by child residence and the subsidy use by program location do not match as the InRhodes Database is a live system and reports run on different days can have slight variation.

Parents who are working and are enrolled in the Family Independence Program (FIP) can claim a "child care disregard." When DHS calculates cash benefits levels based on monthly income, the child care disregard allows families to not count or "disregard" and designate for child care expenses up to \$200 of their monthly income for children under 2 years of age and up to \$175 for children two years and older. The child care disregard is a form of subsidy not included in this table. In 2005, families of 124 children used child care disregards.

The average annual cost for full-time child care was determined by multiplying the average weekly tuition rate by 52 weeks (for infants and preschoolers). For school-age children, the annual cost was determined by multiplying the average weekly tuition for before and after school care by 39 weeks and adding 3 weeks of average school vacation tuition and 10 weeks of average summer vacation tuition.

### References

National Association of Child Care Resource & Referral Agencies. (n.d.) Get the Facts: Child care in America. Retrieved February 1, 2006 from www.nacctra.net

<sup>2</sup> Loprest, P. (2003). Use of government benefits increases among families leaving welfare. Washington, DC: The Urban Institute.

(continued on page 149)

# School-Age Child Care

### **DEFINITION**

School-age child care is the number of licensed child care programs and slots for children ages 6 to 12. These numbers do not include certified family child care home slots, informal child care arrangements, and community programs for youth ages 6 to 12 that do not require licensing by the state.

# **SIGNIFICANCE**

Many children are without adult supervision during the hours before and after school. Many parents need care for their school-age children during work hours.<sup>1</sup> Research found that children spend 20% of their waking hours in school. The gap between parents' work schedules and students' school schedules can amount to 20-25 or more hours per week.<sup>2</sup> Children who are without adult supervision when school is out are at significantly greater risk of truancy from school, emotional stress, receiving poor grades, substance use, and being victims of crime.<sup>3,4</sup>

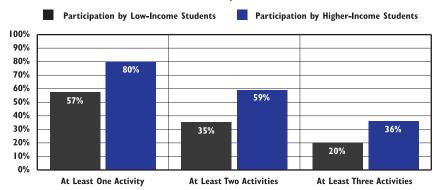
When school is out, children and young adolescents need a safe place that does not simply duplicate the school day. They need access to a wide variety of enriching and challenging activities, such as homework and reading help, sports, music, theater, art and need the opportunity to build meaningful

relationships with caring adults and their peers. <sup>5,6</sup> Programs for older youth can be particularly successful if youth are seen as a resource and given opportunities to contribute to the community. <sup>7</sup>

Children in high quality, well-designed after-school programs and extracurricular activities have better peer relations, emotional adjustment, social skills, schoolwork habits, grades, and conduct in school than children who do not. They are less likely to use drugs or become teen parents. Their parents are more likely to be involved in school activities. Yet, many programs are of poor quality due to a lack of resources, staff turnover, and inappropriate space. Resources are particularly scarce in low-income communities where they are needed most.

During the 2004-2005 school year, 17% of Rhode Island school children in grades 5 through 8 were home after school without adult supervision for more than three hours on at least three days per week. An additional 4% were home alone one to two days per week for more than three hours. <sup>10</sup> Being home alone for three hours or more on even one day places children at higher risk than children who are home alone more frequently but for fewer than three hours. <sup>11</sup>

# Middle School Students Participation in Extracurricular Activities, Rhode Island. 2004-2005



Source: Felner, R. PhD. (2005). SALT Survey Reports, School Year 2004-2005. Rockland, IL: University of Rhode Island, National Center on Public Education and Policy. Low-income students are those receiving free or reduced price lunch

- ♦ Nationally and in Rhode Island, middle school students from low-income families are less likely to participate in extracurricular activities and programs than students from higher income families. 12,13
- ◆ Low-income children and children in urban or high-crime neighborhoods are most at risk when they spend time caring for themselves and are most likely to benefit from high quality after-school programming.¹⁴ Students who are low-income, have poor school attendance, limited English proficiency and low test scores, gain the most from participating in after school programs.¹⁵

# Child Care Availability for School-Age Children During the Summer

- ◆ Nationally, children spend more time in self-care during the summer than during the school year. During the summer, children spend 10.3 hours per week in self-care, compared to 4.8 hours per week on average during the school year.¹6
- ♦ In 2005, in Rhode Island, there were 146 programs (with 8,955 slots), providing care for children ages 6 to 12 during the summer. There were more than 11 school age children (ages 6 to 12) per slot available during the summer.<sup>17</sup>

# School-Age Child Care

Table 34. Licensed School-Age Child Care for Children Ages 6 to 12, Rhode Island, 2005

	, , , , , , , , , , , , , , , , , , , ,	,,	
CITY/TOWN	NUMBER OF CHILDREN AGES 6 TO 12	PROGRAMS	SLOTS
Barrington	2,064	9	379
Bristol	1,784	2	176
Burrillville	1,672	3	213
Central Falls	2,190	6	469
Charlestown	717	2	58
Coventry	3,431	6	384
Cranston	7,115	21	773
Cumberland	3,135	5	210
East Greenwich	1,581	2	92
East Providence	4,292	15	766
Exeter	684	4	130
Foster	489	2	53
Glocester	1,105	3	111
Hopkinton	802	2	92
•	576	1	50
Jamestown Johnston	2,490	7	192
		4	
Lincoln	2,206		255
Little Compton	322	1	26
Middletown	1,787	7	245
Narragansett	1,144	1	60
New Shoreham	69	1	36
Newport	2,056	9	435
North Kingstown	2,823	7	247
North Providence	2,444	3	160
North Smithfield	988	1	100
Pawtucket	7,477	10	868
Portsmouth	1,839	2	92
Providence	18,592	38	3,001
Richmond	830	2	64
Scituate	1,102	2	68
Smithfield	1,653	7	357
South Kingstown	2,630	6	263
Tiverton	1,452	3	103
Warren	1,032	2	92
Warwick	7,630	24	1,298
West Greenwich	592	2	36
West Warwick	2,618	7	378
Westerly	2,160	7	270
westerry			
Woonsocket	4,373	12	656
•	4,373 <i>37,</i> 306	12 82	656 5,807
Woonsocket			

### Source of Data for Table/Methodology

- The number of children ages 6 to 12 years old are from the U.S. Census Bureau, Census 2000 Summary File 1, P.14.
- Programs and slots data are from Options for Working
  Parents, Greater Providence Chamber of Commerce.
  Numbers of licensed school-age child care programs
  and slots for children ages 6 to 12 are as of December
  2005. These numbers do not include certified
  family child care home slots, informal child care
  arrangements, and community programs for youth
  ages 6 to 12 that do not require licensing by the
  state. Licensed school-age child care programs also
  provide services to 5 year old children who are
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- <sup>16</sup> Capizzano, J., Adelman, S. & Stagner, M. (June 2002). What happens when the school year is over? The use and cost of childcare for schoolage children during the summer months. Washington, DC: Urban Institute.
- <sup>17</sup> Options for Working Parents, Greater Providence Chamber of Commerce, 1995 and 2005.

# **English Language Learners**

### DEFINITION

English language learners is the percentage of all public school children (pre-Kindergarten through grade 12) who are receiving English as a Second Language services or Bilingual Education services in Rhode Island public elementary and secondary schools. The term "Limited English Proficient students" has been replaced by the term "English language learners" in the education community.

# **SIGNIFICANCE**

Children of recent immigrants are at very high risk for difficulties at school. They face multiple risk factors including poverty, low educational level of parents, and discrimination based on race, ethnic background, culture, or language. Children who speak languages other than English at home and who also have difficulty speaking English face greater challenges progressing in school and face barriers in the workforce as adults.<sup>2</sup>

Adults who report that they have some difficulty with English are twelve times as likely to have completed less than five years of schooling and half as likely to have graduated from high school as primary English speakers. Children who live in households in which adults have difficulty speaking English are 50% more likely to live in

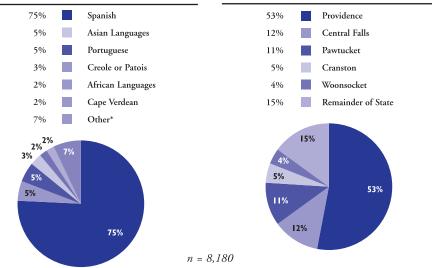
poverty.<sup>3</sup> Children of immigrants are more likely to be concentrated in under-resourced schools in high poverty communities.<sup>4</sup> In the 2004-2005 school year in Rhode Island, 6,826 (83%) English language learner students lived in low-income families.<sup>5</sup>

In Rhode Island in 2004, 5% of children ages 5-17 were foreign born. The largest numbers of foreign born children ages 5-17 originate from Latin America (45%), Asia (23%), and Africa (13%). Immigrant students may enter school after extended absences from formal education and with deficits in basic language and literacy skills.

Schools play a critical role in helping children to transition to the culture of the United States and in providing an education that supports academic success for children with a primary language other than English.8 Rhode Island schools are legally mandated to provide programs to English language learners that are comparable in structure and content to instruction provided to English proficient students. Programs must focus on full English language literacy and all programs must have a process for evaluating the adequate yearly progress of each English language learner, including those who have left the English as a Second Language system.9

# English Language Learners, English Laby Language, Rhode Island, 2005 by Communi

# English Language Learners, by Community, Rhode Island, 2005



- \* Includes French, Arabic, German, Danish, Italian, and others.

  Source: Rhode Island Department of Elementary and Secondary Education, 2004-2005.
- ♦ In Rhode Island, the number of English language learners decreased from 8,925 students in 2003-2004 to 8,180 students in 2004-2005. Eighty-two (82%) percent of all English language learners live in the core cities, with the majority residing in Providence, Central Falls and Pawtucket.¹⁰
- ♦ In Rhode Island, 18% of all English language learners are in high school.<sup>11</sup> English language learners who are older students face unique challenges to learn English and study the material required to graduate and go on to college.<sup>12,13</sup> As a result, dropout rates are significantly higher for immigrant youth who are English Language Learners than their English speaking peers.<sup>14</sup>
- ◆ Examples of promising practices to improve the achievement of older youth who are English Language Learners include: programs that provide intensive language development and academic and cultural orientation, a five-year high school plan for immigrant students arriving too late to complete requirements in four years or who need additional English language skills.¹⁵

# **English Language Learners**

Table 35.

# English Language Learners, Rhode Island, 2004-2005

		NUMBER OF ENGLISH LANGUAGE LEARNERS (ELL)					
SCHOOL DISTRICT	TOTAL NUMBER OF STUDENTS	PRE K AND K	ELEMENTARY GRADES 1-5	MIDDLE GRADES 6-8	HIGH GRADES 9-12	TOTAL ELL	% OF TOTA DISTRICT
Barrington	3,340	3	7	2	0	12	<1%
Bristol-Warren	3,568	8	81	20	10	119	3%
Burrillville	2,504	1	2	0	2	5	<1%
Central Falls	3,595	44	395	241	262	942	26%
Chariho	3,735	0	5	1	5	11	<1%
Coventry	5,650	2	11	1	2	16	<1%
Cranston	10,746	32	228	126	60	446	4%
Cumberland	5,191	4	65	9	3	81	2%
East Greenwich	2,415	0	11	2	9	22	1%
East Providence	5,868	50	88	20	36	194	3%
Exeter-W. Greenwich	2,083	1	4	2	2	9	<1%
Foster	310	0	0	0	0	0	0%
Foster-Glocester	1,690	0	0	0	0	0	0%
Glocester	722	0	0	0	0	0	0%
Jamestown	513	3	3	3	0	9	2%
Johnston	3,286	0	20	13	10	43	1%
Lincoln	3,380	4	19	1	3	27	1%
Little Compton	304	0	0	0	0	0	0%
Middletown	2,530	1	5	1	3	10	<1%
Narragansett	1,635	2	13	0	0	15	1%
New Shoreham	136	1	2	0	2	5	4%
Newport	2,548	0	59	22	6	87	3%
North Kingstown	4,551	8	18	8	11	45	1%
North Providence	3,381	3	30	7	13	53	2%
North Smithfield	1,871	2	1	0	3	6	<1%
Pawtucket	9,157	83	386	210	238	917	10%
Portsmouth	2,892	0	0	0	0	0	0%
Providence	26,442	405	2,521	738	705	4,369	17%
Scituate	1,756	0	0	0	0	0	0%
Smithfield	2,588	4	8	0	0	12	<1%
South Kingstown	3,937	1	7	4	1	13	<1%
Tiverton	2,093	0	0	0	0	0	0%
Warwick	11,510	8	37	11	6	62	1%
West Warwick	3,673	6	22	16	17	61	2%
Westerly	3,623	4	29	14	13	60	2%
Woonsocket	6,626	40	191	43	38	312	5%
Charter Schools	1,410	38	139	4	0	181	13%
State Run Schools	1,293	0	0	0	36	36	3%
Core Cities	52,040	<i>578</i>	3,574	1,270	1,266	6,688	13%
Remainder of State	97,810	142	694	245	194	1,275	1%
Rhode Island	152,554	<i>758</i>	4,407	1,519	1,496	8,180	5%

# Sources of Data for Table/Methodology

Rhode Island Department of Elementary and Secondary Education, 2004-2005 school year. Total number of English language learners is the number of students in each district who were actively enrolled in English as a Second Language (ESL) or Bilingual Education Programs in the 2004-2005 school year. Students who are not yet fully English proficient but have exited the ESL or bilingual program to regular education are not included in these numbers.

Due to a change in methodology, the percentage of English language learners by district cannot be compared with percentages given in Factbooks previous to the 2004 Factbook. This year's "% of Total District" was based on the total number of English language learners divided by the "average daily membership" as of June 2004.

State operated schools include: Davies Career and Technical School and the Metropolitan Career Technical Center. Charter schools include: CVS Highlander, Paul Cuffee Charter School, Kingston Hill Academy, International Charter, Blackstone Academy, The Compass School and Beacon Charter School.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

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- <sup>2</sup> Federal Interagency Forum of Child and Family Statistics. America's children: Key national indicators of well-being 2003. (2003). Washington, DC: Government Printing Office.
- <sup>3</sup> Crawford, J. (1997). Best evidence: Research foundations for the Bilingual Education Act. Washington DC: National Clearinghouse for Bilingual Education.
- <sup>4-8</sup> Ruiz-de-Velasco, J. & Fix, M. (2001). Overlooked and underserved: Immigrant students in U.S. secondary schools. Washington, DC: The Urban Institute.
- 5,10,11 Rhode Island Department of Elementary and Secondary Education, 2004-2005.
- 6 U.S. Bureau of the Census, American Community Survey, 2004, Supplementary Survey Table B06001.

(continued on page 149)

# **Children Enrolled in Special Education**

# **DEFINITION**

Children enrolled in special education is the percentage of children ages 3 to 21 who are enrolled in special education in Rhode Island elementary and secondary schools.

# **SIGNIFICANCE**

Special education and related services are important resources for improving long-term outcomes for children with special needs, such as improving student achievement and graduation rates, increasing participation in postsecondary education and increasing wages.1,2 The federal No Child Left Behind Act requires states, districts and schools to demonstrate adequate yearly progress towards proficiency in reading and math by all students, including students with disabilities. This provision is intended to increase expectations and accountability so that more students with disabilities achieve grade-level standards.3

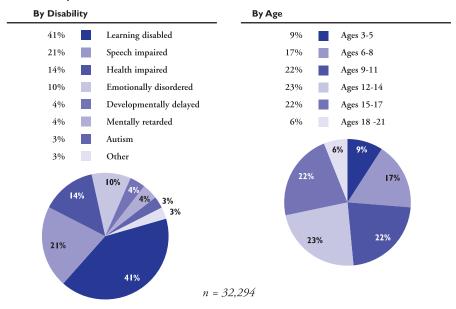
The federal Individuals with Disabilities Education Act (IDEA) mandates that local school districts identify and provide multidisciplinary evaluations for students ages 3 to 21 whom they have reason to believe are students with disabilities. Once found eligible for special education, a student

must be provided with an Individualized Education Plan (IEP) laying out goals, outlining specific steps for achieving the goals and providing services for the student based on their individual needs. Services described in the IEP must be provided in the least restrictive environment, i.e. to the extent appropriate, the child should receive special services in a setting that is integrated with other children with and without disabilities.

The percentage of students identified for special education services in Rhode Island has increased substantially over the past twenty years.<sup>4</sup> In the 2003-2004 school year (the most recent year national data were tabulated), Rhode Island had the highest percentage of public school students identified as disabled and receiving special education services under IDEA in the nation.<sup>5</sup> Between the 1992-1993 and 2004-2005 school years, special education enrollment in Rhode Island increased from 16% to 21% of all enrolled students.<sup>6</sup>

In 2002, the President's Commission on Excellence in Special Education called for reform of the national special education system by increasing efforts to identify problems earlier and to provide swift intervention to prevent school failure.<sup>7</sup>

# Special Education Enrollment, Rhode Island, 2004-2005



Source: Rhode Island Department of Elementary and Secondary Education, Office of Special Education, 2004-05 school year.

- ◆ Students with learning disabilities and students with speech/language impairments accounted for nearly two-thirds (62%) of special education enrollment in 2004-05.8
- ◆ In 2005, children between the ages of 3 and 8 years old accounted for more than one-quarter of all children enrolled in special education.9
- ♦ IDEA requires students with disabilities to be included in general state and district assessments to the extent possible allowed by the students' disabilities.¹¹ In Rhode Island, the participation and performance of students enrolled in special education on the state assessments has improved over time. From 2002 to 2004, the participation of students with disabilities on the state assessment increased an average of 15% and their performance increased an average of 8%.¹¹
- ♦ Rhode Island met all of its No Child Left Behind targets for students with disabilities. However, students with disabilities continue to achieve at lower levels than non-disabled students on the state assessments.<sup>12</sup>

**Children Enrolled in Special Education** 

Table 36.

# Children and Youth in Special Education, by Primary Disability, Ages 3-21, Rhode Island, 2004-2005

SCHOOL DISTRICT	TOTAL # OF STUDENTS	EMOTIONAL DISTURBANCE	MENTALLY RETARDED	AUTISM	HEALTH IMPAIRED	LEARNING DISABLED	SPEECH DISORDER	DEVELOP- MENTALLY DELAYED	OTHER	TOTAL STUDENTS WITH DISABILITIES	% STUDENTS IN SPECIAL EDUCATION
Barrington	3,338	52	13	26	122	195	150	18	23	599	18%
Bristol-Warren	3,572	62	43	27	33	257	141	21	19	603	17%
Burrillville	2,522	79	22	26	110	164	140	18	13	572	23%
Central Falls	3,734	100	50	14	96	509	130	55	23	977	26%
Chariho	3,730	42	22	26	45	213	193	37	17	595	16%
Coventry	5,638	76	40	22	65	702	131	31	31	1,098	19%
Cranston	10,639	162	50	54	312	1,244	403	103	50	2,378	22%
Cumberland	5,253	125	26	49	316	347	281	52	32	1,228	23%
East Greenwich	2,410	30	6	22	97	95	122	10	17	399	17%
East Providence	5,876	180	57	32	376	537	311	32	41	1,566	27%
Exeter-W. Greenwich	2,116	32	13	11	116	121	105	7	9	414	20%
Foster	321	0	0	1	4	12	30	0	2	49	15%
Foster-Glocester	1,675	14	13	7	20	71	49	0	3	177	11%
Glocester	731	2	8	5	13	38	83	6	6	161	22%
Jamestown	733	5	3	16	38	45	22	2	1	132	18%
Johnston	3,387	83	21	29	205	323	178	38	26	903	27%
Lincoln	3,384	52	15	24	150	232	147	33	18	671	20%
Little Compton	434	4	1	1	8	39	26	0	3	82	19%
Middletown	2,474	47	7	18	87	255	159	2	14	589	24%
Narragansett	1,660	21	2	11	41	100	111	19	9	314	19%
New Shoreham	136	0	1	1	1	6	12	1	0	22	16%
Newport	2,539	69	10	26	22	381	117	49	21	695	27%
North Kingstown	4,367	54	20	20	73	375	216	26	28	812	19%
North Providence	3,384	90	24	17	181	175	145	27	23	682	20%
North Smithfield	1,888	19	8	10	49	152	95	19	11	363	19%
Pawtucket	9,439	212	116	65	173	695	330	121	37	1,749	19%
Portsmouth	2,800	46	11	33	87	174	222	1	13	587	21%
Providence	27,087	707	365	56	209	2,748	972	149	47	5,253	19%
Scituate	1,765	10	2	12	37	71	143	10	2	287	16%
Smithfield	2,586	10	12	14	69	122	117	10	11	365	14%
South Kingstown	4,072	77	19	38	161	298	244	28	30	895	22%
Tiverton	2,106	36	5	19	43	241	145	5	19	513	24%
Warwick	11,526	170	69	70	566	1,001	433	200	70	2,579	22%
West Warwick	3,676	121	32	12	36	386	235	42	27	891	24%
Westerly	3,648	95	9	23	95	204	178	39	17	660	18%
Woonsocket	6,624	225	134	37	377	542	309	71	49	1,744	26%
Charter Schools	1,293	13	1	1	14	<i>78</i>	63	1	3	174	13%
State Operated School	s 1,410	26	0	1	35	147	6	0	84	299	21%
UCAP	NA	0	0	0	13	0	0	0	0	13	NA
DCYF*	NA	167	2	0	5	28	1	0	1	204	NA
Core Cities	53,099	1,434	707	210	913	5,261	2,093	487	204	11,309	21%
Remainder of State	98,170	1,675	542	664	3,520	7,809	4,732	<i>795</i>	558	20,295	21%
Rhode Island	153,973	3,315	1,252	876	4,500	13,323	6,895	1,283	850	32,294	21%

### Source of Data for Table/Methodology

- Rhode Island Department of Elementary and Secondary Education, 2004-2005 school year. Office of Special Populations, June 30, 2005.
- The denominator (number of students) is the "resident average daily membership" provided by the RI Department of Elementary and Secondary Education. For regional school districts, state-run schools, and independent charter schools, a measure provided by the Rhode Island Department of Elementary and Secondary Education equivalent to resident average daily membership was used.
- "Other" includes deaf and blind, visually impaired or blind, hearing impaired, multi-handicapped, orthopedically impaired and traumatic brain injury. Prior to 2002-2003, the category "emotionally disordered" was called "behaviorally disordered."
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- Independent charter schools reported for this indicator are Beacon Charter School, Blackstone Academy, Compass School, CVS Highlander Charter School, International Charter School, Kingston Hill Academy, and Paul Cuffee Charter School. State-Operated schools reported for this indicator are William M. Davies Career & Technical High School, Metropolitan Career & Technical Center, Rhode Island School for the Deaf, and Rhode Island Department of Corrections.
- "DCYF" refers to children in the care and custody of the Department of Children, Youth and Families, specifically those who are at the Training School or who are in out-of-home placement in residential facilities. This category does not include children in foster care.
- Children attending schools out-of-district (e.g., when no appropriate placement exists in the district) are listed under the district in which the student resides.

### References

1.10 Twenty-five years of educating children with disabilities. (2001). Washington, DC: American Youth Policy Forum and Center on Education Policy.

(continued on page 149)

# **Student Mobility**

### **DEFINITION**

Student mobility is the number of students who either enrolled in or withdrew from Rhode Island public schools during the school year divided by the total school enrollment numbers.

# **SIGNIFICANCE**

Families move for a variety of reasons that may include changes in household structure, parental employment status, an inability to pay the rent, dissatisfaction with neighborhood conditions or a desire to improve overall quality of family life.<sup>1</sup>

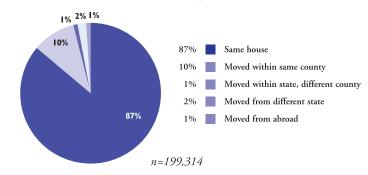
One in six third-grade students in the U.S. had attended at least three schools since the beginning of the first grade.2 Student mobility affects both the student and the classroom of which he or she is a member. Changing schools causes a disruption in a child's learning experience and may accentuate learning difficulties if the classroom a child enters is at a different point in the curriculum than the classroom the child left.3 Teachers in schools with highly mobile students are more likely to have problems accurately assessing the needs of new children, determining their past educational experiences and being able to build on students' previously developed knowledge and skill sets.4

Research shows that frequent moves can have a negative effect on school performance. Strong evidence exists that mobility during both elementary and high school can decrease student test scores and grade point averages, increase the chance of grade retention and reduce the chance that a student will graduate. Mobility also has a strong relationship to child well-being. Frequent moves are correlated with negative outcomes such as delinquency, depression, anti-social behavior and teen births.

Nationally, children under age five, children of color, and children living in low-income households or renter households have higher rates of mobility. 9,10 Children who are English Language Learners (ELL) are more than twice as likely to change schools frequently as those who are non-ELL students. 11

The overall school mobility rate for Rhode Island was 16% for the 2004-2005 school year. There was significant variation across school districts, from a high of 31% in Providence to a low of 3% in Little Compton. The core cities have a significantly higher mobility rate (27%) than schools in the remainder of the state (10%).<sup>12</sup>

# Residence in the Previous Year for Children Ages 5 to 19, Rhode Island, 2004



Source: U.S. Bureau of the Census, American Community Survey, 2004. Table B07001.

- ◆ In 2004 in Rhode Island, 14% of children ages 5 to 19 changed residency at least once during the previous year. The majority of those moved within the same county.<sup>13</sup>
- ♦ Individuals living below the federal poverty threshold were more likely to change residency in Rhode Island in 2004. For the population age 1 year and older, 22% of the population living below the poverty threshold moved within the same county or within the state, compared to only 8% of the population living above the poverty threshold.¹⁴

# **Mobility and Education Outcomes in Rhode Island**

- ♦ In Rhode Island, students who move are absent more often than students who do not move. Thirty-one percent of students who did not move missed 16 or more days of school, compared to 42% of students who moved at least once during the same period.<sup>15</sup>
- ◆ Children who move perform worse on standardized tests than children who have not experienced mobility. The more frequent the number of moves the worse the performance. Sixty-six percent of children who have not moved met the 4th Grade Reading Standards, as opposed to 59% of students who moved once, 56% of students who moved twice, and 48% of students who moved three or more times.¹6

# **Student Mobility**

Table 37. School Mobility Rate by District, Rhode Island, School Year 2004-2005

CITY/TOWN	TOTAL ENROLLMENT	ENROLLED WHOLE YEAR	CHILDREN ENROLLED & EXITED DURING YEAR	STABILITY RATE	MOBILITY RATE
Barrington	3,630	3,355	284	92%	8%
Bristol-Warren	3,781	3,445	346	91%	9%
Burrillville	2,655	2,420	249	91%	9%
Central Falls	4,048	3,143	990	78%	24%
Chariho	4,081	3,679	422	90%	10%
Coventry	5,990	5,598	414	93%	7%
Cranston	11,697	10,541	1,221	90%	10%
Cumberland	5,499	5,161	355	94%	6%
East Greenwich	2,532	2,398	135	95%	5%
East Providence	6,302	5,722	607	91%	10%
Exeter-West Greenwich	2,205	2,099	117	95%	5%
Foster	336	319	17	95%	5%
Foster-Glocester	1,738	1,662	81	96%	5%
Glocester	791	741	53	94%	7%
Jamestown	540	510	32	94%	6%
Johnston	3,549	3,097	482	87%	13%
Lincoln	3,575	3,394	188	95%	5%
Little Compton	333	324	9	97%	3%
Middletown	3,134	2,351	800	75%	26%
Narragansett	1,704	1,591	124	93%	7%
New Shoreham	157	129	30	82%	19%
Newport	3,141	2,326	847	74%	27%
North Kingstown	4,867	4,504	385	93%	8%
North Providence	3,910	3,285	456	88%	12%
North Smithfield	1,959	1,815	165	93%	8%
Pawtucket	10,748	8,430	2,517	78%	23%
Portsmouth	3,127	2,869	289	92%	9%
Providence	31,789	22,916	9,713	72%	31%
Scituate	1,865	1,757	112	94%	6%
Smithfield	2,764	2,615	158	95%	6%
South Kingstown	4,268	3,905	385	91%	9%
Tiverton	2,236	2,092	153	93%	7%
Warwick	12,687	11,188	1,659	88%	13%
West Warwick	4,252	3,481	837	82%	20%
Westerly	4,162	3,457	735	83%	18%
Woonsocket	7,474	5,981	1,619	80%	22%
Core Cities	61,452	46,277	16,523	75%	27%
Remainder of State	106,074	96,023	10,463	91%	10%
Rhode Island	167,526	142,300	26,986	85%	16%

### Source of Data for Table/Methodology

- Rhode Island Department of Elementary and Secondary Education, 2004-2005 School Year.
- Mobility rates are calculated by adding all children who entered any school within the school district to all those who withdrew from a school in the district and dividing the total by the total enrollment for that school district. Stability rate measures the number of children who attended the same school the entire school year in a school district. The stability rate is calculated by dividing the number of children enrolled the whole year at the same school in the school district by total enrollment for that school district.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- Why people move: Exploring the March 2000 Current Population Survey: March 1999 to March 2000. (2001). Washington, DC: U.S. Bureau of the Census.
- <sup>2.4.11</sup> Elementary school children: Many change school frequently, harming their education. (1994). Washington, DC: U.S. General Accounting Office.
- <sup>3</sup> Kerbow, D. (October 1996). Patterns of urban student mobility and local school reform: A technical report. Baltimore, MD: Johns Hopkins University, Center for the Social Organization of Schools.
- 5\* Scanlon, E., & Devine, K. (2001). Residential mobility and youth well-being: Research, policy and practice Issues. *Journal of Sociology and Social* Welfare, XXVIII(1), 119-138.
- <sup>6</sup> Rumberger, R. W. (June 2002) Student mobility and academic achievement. *Eric Digest (EDO-PS-02-1)*. Champaign, IL: University of Illinois.
- 7 Kids Mobility Project report. (2002). Minneapolis, MN: Family Housing Fund.
- <sup>9</sup> Geographical mobility population characteristics: March 1999 to March 2000. (2001). Washington, DC: U.S. Bureau of the Census.
- Trends in the well-being of America's children and youth. (2002). Washington, DC: U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation.
- <sup>12</sup> Rhode Island Department of Elementary and Secondary Education, 2004-2005 academic year.
- <sup>13</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B07001.
- <sup>14</sup> U.S. Bureau of the Census, American Community Survey, 2004. Table B07012.
- 15.16 Development and use of neighborhood health analysis: Residential mobility in context. (October 30, 2002). Providence, RI: The Providence Plan. Data represents the Providence Plan's analysis of data from the Providence School Department student enrollment databases, the Rhode Island Department of Elementary and Secondary Education standardized rest scores and the Rhode Island Department of Health Kidsnet databases.

# **Fourth-Grade Reading Skills**

### **DEFINITION**

Fourth-grade reading skills is the percentage of fourth-grade students who scored at or above the proficiency level for reading in the New Standards English Language Arts Reference Exam in 2004. The exam measures reading and writing skills. Data from the two reading subtests are reported here: Basic Understanding focuses on the student's ability to comprehend text, and Analysis and Interpretation focuses on the student's ability to correctly interpret and analyze text.

In 2005, Rhode Island began transitioning to a new student assessment system. The results from this new test will not be available until spring 2006.

# **SIGNIFICANCE**

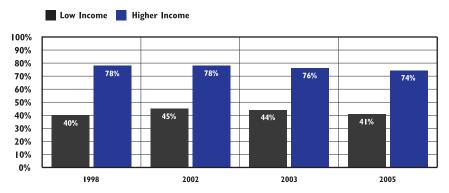
Reading proficiency is fundamental to the development of academic competencies and basic life skills. Students with poor reading skills will experience difficulty completing academic coursework, graduating from high school and later in life, can experience difficulty finding and maintaining employment.<sup>1</sup>

Literacy begins long before children encounter formal school instruction in writing and reading. Reading to young children at home, allowing the child to read out loud, and encouraging conversation correlate with advanced literacy development and reading achievement.<sup>2,3,4</sup> Participation in high-quality pre-schools can also boost language and literacy skills by helping children learn, think, and talk about new areas of knowledge; by integrating reading, letters, sounds, and storytelling into everyday activities; and offering opportunities to play in ways that build awareness of the sounds and structure of language.<sup>5</sup>

When students continue to have difficulty reading beyond third grade, they can face tremendous difficulty catching up. Older students can learn to read when they attend schools that identify reading difficulties early and intervene quickly to teach the foundation skills students have missed, providing many opportunities to practice reading with meaningful, age-appropriate books.<sup>6</sup>

In 2004, 73% of Rhode Island fourth graders scored at or above proficiency in *Basic Understanding* and 62% scored at or above proficiency in *Analysis and Interpretation*. All of Rhode Island's core cities had reading proficiency levels below the state rates except West Warwick which exceeded the state rate for *Basic Understanding* by one percentage point.<sup>7</sup>

# Rhode Island Public School 4th Grade Reading Proficiency, Percentage At or Above Basic Understanding by Income Status



Source: U.S. Department of Education, Institute of Education Sciences, National Center for Education Statistics, National Assessment of Educational Progress (NAEP), 2005 Reading Assessment.

- ◆ The National Assessment of Educational Progress (NAEP) Reading Assessment is a nationally representative assessment of students' achievement. The NAEP has three reading achievement levels: Basic, Proficient and Advanced. Fourth graders performing at the Basic level should have a general understanding of the meaning of what they read, make obvious associations between the text and their own experiences, and expand ideas in the text by making simple inferences.<sup>8</sup>
- ♦ In Rhode Island between 1998-2005, the percentage of higher income fourth-graders achieving at or above basic understanding was consistently higher than that of low-income fourth-graders. In 2005, 41% of low-income fourth-graders scored at or above basic understanding compared to 74% of higher-income fourth-graders.<sup>9</sup>
- ◆ The level and content of students' knowledge, as well as their ability to think, learn, and communicate, influence their capability to thrive in the labor market as adults. Students with high test scores are more likely to be employed and to earn more than students with lower test scores.¹⁰

# Fourth-Grade Reading Skills

Table 38. Fourth-Grade Reading Proficiency, Rhode Island, 2003-2004

		COMMUNITY	CONTEXT		% OF 4TH GRADE STUDENTS	% OF 4TH GRADE STUDENTS	
SCHOOL DISTRICT	% ADULTS COMPLETING HIGH SCHOOL	% CHILDREN IN POVERTY	% LIMITED ENGLISH PROFICIENCY	# OF ELIGIBLE 4TH GRADE TEST TAKERS	MEETING OR EXCEEDING STANDARDS FOR BASIC UNDERSTANDING	MEETING OR EXCEEDING STANDARDS FOR ANALYSIS & INTERPRETATION	
Barrington	92%	2%	<1%	279	93%	85%	
Bristol-Warren	NA	8%	3%	267	80%	72%	
Burrillville	80%	5%	<1%	170	80%	69%	
Central Falls	49%	36%	28%	274	50%	42%	
Chariho	NA	4%	<1%	287	83%	69%	
Coventry	83%	6%	<1%	462	84%	69%	
Cranston	79%	8%	4%	851	85%	75%	
Cumberland	81%	3%	2%	439	84%	73%	
East Greenwich	93%	4%	1%	215	91%	84%	
East Providence	71%	9%	4%	472	76%	63%	
Exeter-W. Greenwich	NA	4%	<1%	160	84%	61%	
Foster	88%	6%	0%	70	76%	69%	
Foster-Glocester	NA	4%	0%	0	NA	NA	
Glocester	87%	8%	0%	141	83%	77%	
Jamestown	93%	2%	2%	56	80%	75%	
Johnston	78%	9%	1%	259	75%	67%	
Lincoln	82%	6%	1%	275	81%	72%	
Little Compton	91%	1%	0%	38	87%	68%	
Middletown	91%	8%	2%	204	79%	69%	
Narragansett	91%	7%	1%	142	85%	80%	
New Shoreham	95%	8%	4%	5	100%	100%	
Newport	87%	22%	4%	196	65%	53%	
North Kingstown	92%	7%	1%	359	87%	83%	
North Providence	77%	9%	2%	240	80%	65%	
North Smithfield	82%	2%	<1%	144	81%	65%	
Pawtucket	66%	21%	9%	815	66%	53%	
Portsmouth	91%	3%	0%	254	84%	75%	
Providence	66%	36%	18%	2,272	47%	35%	
Scituate	87%	4%	<1%	137	88%	81%	
Smithfield	85%	4%	<1%	222	89%	81%	
South Kingstown	91%	4%	1%	328	85%	81%	
Tiverton	80%	3%	0%	161	76%	62%	
Warwick	85%	7%	1%	879	82%	73%	
West Warwick	76%	15%	2%	324	74%	57%	
Westerly	82%	7%	2%	288	80%	71%	
Woonsocket	64%	27%	4%	540	64%	48%	
Charter Schools	NA	NA	10%	76	72%	58%	
Core Cities	NA	30%	14%	4,421	56%	43%	
Remainder of State	NA	6%	1%	7,804	83%	73%	
Rhode Island	78%	15%	6%	12,301	73%	62%	

# Source of Data for Table/Methodology

- % children in poverty is from the U.S. Bureau of the Census, Small Area Income and Population Estimates, Children Ages 5-17, 2003. % of adults completing high school or higher is from Census 2000. All other data are from the Rhode Island Department of Elementary and Secondary Education, 2003-2004 school year.
- Data on Fourth-Grade Reading Skills in Rhode Island are not available for the 2004-2005 school year. In 2005, the Rhode Island Department of Elementary and Secondary Education transitioned to a new student assessment system. The results from this new test will not be available until spring 2006.
- All students eligible to take the test, whether or not they actually took the test, are counted in the district's or school's proficiency rate. All enrolled students are eligible unless their IEP specifically exempts them or unless they are Beginning English Language Learners. Prior to 2000, the proficiency rates were computed differently.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- Independent charter schools reported for this indicator are the Compass School, CVS Highlander Charter School, International Charter School, and Paul Cuffee Charter School.

- <sup>1</sup> Child Trends Data Bank. Division A: Educational achievement in *Clark Youth Development Outcomes Compendium*. (2001). Washington, DC: Child Trends.
- <sup>2.10</sup> U.S. Federal Interagency Forum on Child and Family Statistics. (2005). America's children: Key national indicators of well-being. Retrieved January 17, 2006 from http://childstats.gov/americaschildren/index.asp
- <sup>3.4</sup> U.S. Department of Education, Institute of Education Sciences. (2003). *The condition of education 2005*. Retrieved January 17, 2006 from http://nces.ed.gov/programs/coe/
- <sup>5</sup> Dickinson, D. & Tabors, P. (2001). Beginning literacy with language: Young children learning at home and school. Baltimore, MD: Paul H. Brookes Publishing Company.
- <sup>6</sup> Moats, L.C. (March 2001). When older kids can't read. *Educational Leadership*, 58(6).
- <sup>7</sup> Rhode Island Department of Elementary and Secondary Education, 2003-2004 school year.
- 8.9 U.S. Department of Education, Institute of Education Sciences, National Center for Education Statistics, National Assessment of Educational Progress. (1998, 2002, 2003, 2005). Reading assessment [NAEP Data Explorer]. Available from National Center for Education Statistics Web site, http://nces.ed.gov/nationsreportcard/nde/

# **Math Skills**

### **DEFINITION**

Math Skills is the percentage of fourth- and eighth-grade students who scored at or above the proficiency level for math on the New Standards Reference Exam in 2004. The exam consists of three parts: Skills, Concepts and Problem Solving. Reported here are the overall score on the exam and data from the Problem Solving sub-test.

In 2005, Rhode Island began transitioning to a new student assessment system. The results from this new test will not be available until spring 2006.

### **SIGNIFICANCE**

The ability to understand and use mathematics is critical in life. Students must rely on math skills not only for advanced education, but also in the course of daily activities. Schools in Rhode Island typically teach mathematics every year through eighth grade and require students to take three years of mathematics to graduate from high school.

State, national and international assessments show that U.S. students may fare well when asked to perform straightforward computational procedures, but tend to have a limited understanding of basic mathematical concepts and skills needed to solve simple problems. Performance in mathematics, while generally low, has

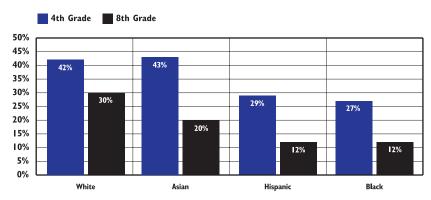
been improving over the past decade.3

Family risk factors, such as poverty and low maternal education, negatively impact achievement in mathematics.<sup>4</sup> Students with a poor understanding of mathematics will have fewer opportunities to pursue higher levels of education and secure high-level employment.<sup>5</sup>

Frequent engagement in classroom activities, such as doing math problems from a textbook everyday, talking to others about how to solve math problems and using a calculator, are associated with higher scores on assessments.<sup>6</sup> Students' achievement in math is highest when they are taught by teachers with strong backgrounds and training in math.<sup>7</sup>

Nationally, one in four elementary and middle school students are proficient in math, with gaps in performance existing between low-income children and higher income children.8 In Rhode Island in 2004, 35% of low-income fourth-grade students were proficient in math compared to 51% of fourth-grade students statewide. Nineteen percent of low-income eighth-grade students were proficient in math compared to 40% of eighth-graders statewide.9

# 4th and 8th Grade Math Proficiency in Public Schools, by Race and Ethnicity, Core Cities, 2003-2004



Source: Rhode Island Department of Elementary and Secondary Education, New Standards Mathematics Reference Exam at Grades 4 and 8, 2003-2004 School year.

- ♦ In 2004, 51% of Rhode Island fourth graders and 40% of eighth graders scored at or above proficiency in math. In the six core cities, all races of fourth and eighth grade students scored below the state average. Black and Hispanic students scored lower than their White and Asian counterparts.¹⁰
- ♦ In Rhode Island in the 2003-2004 school year all races experienced decreases in math proficiency between fourth and eighth grade. Hispanic, Black and Asian students experienced a decline almost twice that of White students. This decline in performance between fourth and eighth grades was consistent across economic status and presence of a disability.<sup>11</sup>
- ◆ In Rhode Island in 2004, only 33% of fourth-grade students with disabilities were proficient in math and only 15% of eighth-grade students with disabilities were proficient in math.<sup>12</sup>
- ♦ Math proficiency for all students requires that changes be made in curriculum, instructional materials, assessments, classroom practice, teacher preparation and professional development.<sup>13</sup>

Table 39.

# Fourth and Eighth Grade Math Proficiency, Rhode Island 2004

		<b>FOURTH GRADE</b>		EIGHTH GRADE			
SCHOOL DISTRICT	NUMBER OF TEST TAKERS	% MEETING OR EXCEEDING STANDARDS FOR MATH PROFICIENCY	% MEETING OR EXCEEDING STANDARDS FOR PROBLEM SOLVING	NUMBER OF TEST TAKERS	% MEETING OR EXCEEDING STANDARDS FOR MATH PROFICIENCY	% MEETING OR EXCEEDING STANDARDS FOR PROBLEM SOLVING	
Barrington	279	<b>70</b> %	65%	243	76%	71%	
Bristol Warren	266	62%	52%	323	45%	38%	
Burrillville	151	56%	35%	210	43%	34%	
Central Falls	279	34%	23%	295	17%	11%	
Chariho	286	64%	50%	291	58%	55%	
Coventry	460	72%	67%	483	58%	58%	
Cranston	861	65%	55%	924	48%	43%	
Cumberland	439	56%	40%	447	48%	37%	
East Greenwich	214	55%	38%	231	75%	73%	
East Providence	472	54%	40%	547	32%	24%	
Exeter-West Greenwich	160	50%	34%	207	56%	52%	
Foster	70	65%	50%	NA	NA	NA	
Foster-Glocester	NA	NA	NA	269	50%	40%	
Glocester	141	53%	30%	NA	NA	NA	
Jamestown	56	53%	34%	69	70%	65%	
Johnston	258	63%	53%	275	45%	36%	
Lincoln	275	59%	44%	320	45%	35%	
Little Compton	38	80%	76%	47	49%	53%	
Middletown	205	62%	55%	205	47%	40%	
Narragansett	142	58%	40%	135	63%	58%	
New Shoreham	5	NA	80%	19	58%	47%	
Newport	200	45%	35%	198	37%	32%	
North Kingstown	364	70%	60%	352	61%	54%	
North Providence	242	50%	33%	314	35%	25%	
North Smithfield	144	41%	18%	133	46%	41%	
Pawtucket	816	39%	25%	890	21%	15%	
Portsmouth	254	65%	51%	248	49%	40%	
Providence	2,248	28%	17%	2,223	13%	9%	
Scituate	137	69%	64%	177	66%	63%	
Smithfield	222	60%	42%	230	54%	45%	
South Kingstown	327	64%	49%	347	60%	54%	
Tiverton	160	55%	34%	206	52%	42%	
Warwick	875	64%	50%	988	45%	35%	
West Warwick	322	43%	30%	292	47%	38%	
Westerly	289	64%	52%	323	46%	37%	
Woonsocket	545	38%	25%	517	17%	9%	
Charter Schools	76	NA	13%	37	NA	11%	
Coarter Schools Core Cities	4,410	33%	22%	3/ 4,415	19%	13%	
Core Cities Remainder of State	7,792	62%	48%	8,563	50%	43%	
remainuer of State	1,174	0270	4070	0,505	2070	4370	

<sup>\*</sup>This total excludes Charter Schools because the number of students meeting or exceeding standards for math proficieny was not available.

### Source of Data for Table/Methodology

- All data are from the Rhode Island Department of Elementary and Secondary Education, *New Standards Mathematics Reference Exam* at Grades 4 and 8, 2003-2004 School year.
- Data on Math Skills in Rhode Island are not available for the 2004-2005 school year. In 2005, the Rhode Island Department of Elementary and Secondary Education transitioned to a new student assessment system. The results from this new test will not be available until spring 2006.
- Charter Schools are Blackstone Academy, Compass Charter School, CVS Highlander School, International Charter School and the Paul Cuffee Charter School.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- <sup>1.6</sup> U.S. Department of Education. Office of Educational Research and Improvement. National Center for Education Statistics. *The nation's report card: Mathematics 2000*, NCES 2001-517, by J.S. Braswell, A.D. Lutkus, W.S. Grigg, S.L. Santapau, B.S.-H. Tay-Lim, and M.S. Johnson, Washington, DC: 2001.
- <sup>2</sup> Rhode Island Department of Elementary and Secondary Education, 2005.
- National Research Council. (2001). Adding it up: Helping children learn mathematics. J. Kilpatrick, J. Swafford, & B. Findell. (Eds.). Mathematics Learning Study Committee, Center for Education, Division of Behavioral and Social Sciences and Education. Washington, DC: National Academy Press.
- Wirt, J., Choy, S., Rooney, P., Provasnik, S., Sen, A., & Tobin, R. (2004) *The condition of education 2004* (NCES 2004-007). U.S. Department of Education, National Center for Education Statistics. Washington, DC: Government Printing Office.
- National Research Council. (2002). Helping children learn mathematics. J. Kilpatrick, J. Swafford, & B. Findell. (Eds.). Mathematics Learning Study Committee, Center for Education, Division of Behavioral and Social Sciences and Education. Washington, DC: National Academy Press.
- 7.8 Haycock, K. (2002). Still at risk. *Thinking K-16*, 6(1), 3. Washington, DC: The Education Trust, Inc.
- 9,10,11,12 Rhode Island Department of Elementary and Secondary Education, 2003-2004 school year.

# **High Performing Schools**

### **DEFINITION**

High performing schools is the percentage of schools in Rhode Island that are classified as high performing by the Rhode Island Department of Elementary and Secondary Education through the Rhode Island School and District Performance and Accountability System. A school is classified as high performing if 95% of students participated in testing, and test score targets and the attendance/graduation rate targets for the year 2011 have already been met.<sup>1</sup>

In 2005, Rhode Island began transitioning to a new student assessment system, and therefore, the Rhode Island Department of Education only issued classifications for high schools and 6 early-grade schools (highest grade of 1).<sup>2</sup>

# **SIGNIFICANCE**

School accountability systems that regularly measure student and school performance and provide incentives and/or consequences can lead to improved instruction and student learning. 3,4,5,6 The standards-based education movement has four cornerstones: making learning goals explicit, ensuring teachers are prepared to teach to the standards, providing the necessary resources, and developing tests

and implementing accountability systems closely aligned with the learning goals to measure progress and encourage school improvement.<sup>7</sup> Accountability systems are unproductive without deliberate interventions to improve teacher quality and to provide extra resources to students at risk of failure.<sup>8</sup>

Reading and mathematical skills, as well as the ability to reason and communicate effectively, are factors that affect a student's ability to succeed in the labor market. On average, students with higher test scores earn more and are unemployed less often than students with lower test scores.<sup>9</sup>

Schools serving low-income and educationally disadvantaged students can achieve high standards for student performance. High poverty schools that are successful at raising student achievement regularly communicate high expectations for students and staff, nurture positive relationships among adults and students, have a strong focus on academics, use student assessments to individualize instruction, make decisions collaboratively, employ enthusiastic and diligent teachers, and effectively select, cultivate, and use personnel.<sup>10</sup>

# 

Source: Rhode Island Department of Education, 2005. (The 4 state operated high schools and 2 independent charter high schools are only included in the calculations for the state as a whole.)

% Moderately Performing

% In Need of Improvement

% High Performing

- ◆ In 2005 a total of 27 high schools (47%) across Rhode Island were classified as high performing. Three of these high schools were operated by or affiliated with core city school districts (Classical High School, Textron/Chamber of Commerce Academy, and Times<sup>2</sup> Academy).<sup>11</sup>
- ◆ High schools are moderately performing if they have met all of their current year targets including a graduation rate of at least 75.3%. In 2005, there were 13 high schools (23%) classified as moderately performing. 13
- ♦ High schools are in need of improvement if they missed current school-level proficiency targets, graduation rate targets, or proficiency targets for any of the 8 disaggregated subgroups of students: Asian, Black, Hispanic, Native American, White, students in poverty, students with disabilities and English Language Learners (ELL).¹⁴ In 2005, 17 Rhode Island high schools (30%) were classified as in need of improvement. All 17 of these schools were also classified as making insufficient progress. Fifteen of the high schools were operated by core city school districts. The remainder were operated by the state (Rhode Island School for the Deaf and the Rhode Island Training School).¹⁵

# **High Performing Schools**

# School Performance, Rhode Island District Profile 2004

Table 40.		HIGH	MODERATELY		LS IN NEED ROVEMENT	% HIGH	% SCHOOLS
DISTRICT	TOTAL # OF SCHOOLS	PERFORMING SCHOOLS	PERFORMING SCHOOLS	MAKING PROGRESS	INSUFFICIENT PROGRESS	PERFORMING SCHOOLS	IN NEED OF IMPROVEMENT
Barrington	6	6	0	0	0	100%	0%
Bristol-Warren	9	5	1	1	2	56%	33%
Burrillville	5	3	0	2	0	60%	40%
Central Falls	7	1	0	4	2	14%	86%
Chariho	7	6	0	0	1	86%	14%
Coventry	9	7	1	1	0	78%	11%
Cranston	25	19	6	0	0	76%	0%
Cumberland	8	5	2	1	0	63%	13%
East Greenwich	6	6	0	0	0	100%	0%
East Providence	11	3	6	1	1	27%	18%
Exeter-W. Greenwich	5	3	1	1	0	60%	20%
Foster	1	1	0	0	0	100%	0%
Foster-Glocester	2	2	0	0	0	100%	0%
Glocester	2	2	0	0	0	100%	0%
Jamestown	2	2	0	0	0	100%	0%
Johnston	9	6	2	1	0	67%	11%
Lincoln	8	4	1	1	2	50%	38%
Little Compton	1	1	0	0	0	100%	0%
Middletown	5	5	0	0	0	100%	0%
Narragansett	3	3	0	0	0	100%	0%
New Shoreham	1	1	0	0	0	100%	0%
Newport	8	1	7	0	0	13%	0%
North Kingstown	10	8	1	0	1	80%	10%
North Providence	9	2	5	1	1	22%	22%
North Smithfield	4	3	0	0	1	75%	25%
Pawtucket	15	3	3	3	6	20%	60%
Portsmouth	5	5	0	0	0	100%	0%
Providence	45	2	5	9	29	4%	84%
Scituate	5	5	0	0	0	100%	0%
Smithfield	6	5	1	0	0	83%	0%
South Kingstown	9	7	0	0	2	78%	22%
Tiverton	5	4	1	0	0	80%	0%
Warwick	26	19	6	0	1	73%	4%
West Warwick	6	1	2	1	2	17%	50%
Westerly	7	7	0	0	0	100%	0%
Woonsocket	12	3	5	1	3	25%	33%
Charter Schools	7	2	5	0	0	29%	0%
State Run Schools	3	0	3	0	0	0%	0%
RITS	1	0	0	0	1	0%	100%
UCAP	1	0	1	0	0	0%	0%
Core Cities	93	11	22	18	42	12%	65%
Remainder of State	211	155	34	10	12	73%	10%
Rhode Island	316	168	65	28	55	53%	26%

# Source of Data for Table/Methodology

- All data are from the Rhode Island Department of Elementary and Secondary Education. School classification data from 2004 is presented in the adjoining city/town table below. In 2005, Rhode Island began transitioning to a new student assessment system, and therefore, the Rhode Island Department of Education only issued classifications for high schools and 6 early-grade schools (highest grade of 1). High School classification data from 2005 is presented on the previous page.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- 2004 independent charter schools are Beacon Charter School, Blackstone Academy, the Compass Charter School, CVS Highlander Charter School, the International Charter School, Kingston Hill Academy, and Paul Cuffee Charter School. In 2005, only Beacon Charter School and Blackstone Academy received school classifications as independent charter schools.
- 2004 state-operated schools are the William M. Davies
  Career and Technical High School, the Metropolitan Career and Technical Center, and the Rhode
  Island School for the Deaf. In 2005, all 3 stateoperated schools received school classifications along
  with the Rhode Island Training School.

# References

- <sup>1.2</sup> Rhode Island Department of Elementary and Secondary Education. (2005). Rhode Island school performance and accountability system: School performance classifications, an explanation of the process. Providence, RI: Rhode Island Department of Elementary and Secondary Education.
- <sup>3.8</sup> Fuhrman, S. (2003). Redesigning accountability systems for education. *Consortium for Policy Research* in Education Policy Briefs RB-38. Philadelphia, PA: University of Pennsylvania.
- <sup>4-7</sup> Olson, L. (2006). Quality counts at 10: A decade of standards-based education. *Education Week*, 25 (17), 8-10,12,14,16,18-21.
- Measured progress: Achievement rises and gaps narrow, but too slowly. (October 2004). Washington, DC: The Education Trust.
- <sup>6</sup> Hanushek, E.A. & Raymond, M.E. (2004). *Does school accountability lead to improved student performance?* (Working Paper 10591). Cambridge, MA: National Bureau of Economic Research.

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# **School Attendance**

# **DEFINITION**

School attendance is the average daily attendance of public school students in each school district in Rhode Island for elementary school (grades 1-5), middle school (grades 6-8), and high school (grades 9-12). Public school students in pre-school, kindergarten, and un-graded classrooms are not included.

# **SIGNIFICANCE**

An important aspect of students' access to education is the amount of time actually spent in the classroom. When students are absent from school they forgo opportunities to learn. Truancy, or unexcused absences from school, among teens is linked to delinquent behavior. Youth who are truant are at risk of substance abuse, gang or criminal activity and incarceration. Gradual alienation and disengagement from school are predicators of poor attendance that can lead to a student dropping out permanently.

Several factors contribute to students not attending school. Students' reasons for not attending school include repeated suspensions, poor achievement, concerns for safety, non-positive relationships with peers and administrators, and negative perceptions of school.<sup>4</sup> Nationally, the tendency to miss school increases notably by grade level. Over the past two decades, twelfth graders have reported a declining interest in school.<sup>5</sup>

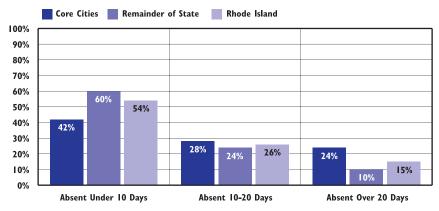
Student absenteeism places individual children at risk for school failure.

Truancy is rarely a reflection of the child alone and is often an early indication that the family needs help. Teens who live in more affluent families and those who live with both parents have higher education aspirations and expectations, are more engaged in school, do better academically and are more likely to continue their schooling than their peers in less well-off families and those in single-parent families.

Problems with student attendance create a climate of instability in schools. In schools where truancy rates are low, there is less disruption and violence. Teachers are more committed to students and are more likely to interact and engage with the entire class. Students are less likely to miss school when they are engaged and have a sense of belonging due to established relationships with both their teachers and classmates.<sup>8</sup>

Students are very aware of whether their teachers have high or low expectations for them and often their achievement levels are strongly linked to those expectations. The relationships between students and their teachers are critical in shaping the climate of the school. All students, regardless of age, will do better when relationships are respectful, behavior is not disruptive and teachers are invested in the student's success.<sup>9</sup>

# School Attendance, Core Cities and Rhode Island, by the Number of School Days Missed, 2004-2005



Source: Rhode Island Department of Elementary and Secondary Education. 2004-2005. Percentages do not add to 100% as averages are used to calculate attendance rates.

- ◆ Nearly one out of four (24%) students in the core cities missed over 20 days of school, compared to one out of ten (10%) students in the remainder of Rhode Island and nearly one out of seven (15%) students statewide.¹0
- ◆ With 15,145 high school students in the core cities, improving the core cities' attendance rate from 85% to 92% would mean that 1,090 more students would be attending high school in the core cities each day of the school year.<sup>11</sup>

# **Programs to Increase School Attendance**

- ♦ Research shows that youth who participate in mentoring programs have fewer unexcused absences and better attitudes toward school than youth who do not participate.<sup>12</sup>
- ◆ Effective truancy reduction strategies include clear, consistently enforced school policies; school reorganization to support students' engagement in learning and attachment to school; effective communication between the school and the parent; family counseling programs; and collaboration between the school and community partners.<sup>13</sup>

		GRADES I-5			GRADES 6-8			GRADES 9-12		
SCHOOL DISTRICT	AVERAGE DAILY ATTENDANCE	TOTAL # OF STUDENTS	ATTENDANCE RATE	AVERAGE DAILY ATTENDANCE	TOTAL # OF STUDENTS	ATTENDANCE RATE	AVERAGE DAILY ATTENDANCE	TOTAL # OF STUDENTS	ATTENDANCE RATE	
Barrington	1,212	1,262	96%	835	869	96%	1,022	1,079	95%	
Bristol-Warren	1,212	1,287	95%	785	833	94%	1,103	1,217	91%	
Burrillville	787	827	95%	617	651	95%	787	834	94%	
Central Falls	1,360	1,454	94%	798	870	92%	859	993	87%	
Chariho	1,327	1,384	96%	893	936	95%	1,158	1,237	94%	
Coventry	2,061	2,144	96%	1,354	1,418	95%	1,710	1,874	91%	
Cranston	3,941	4,129	95%	2,561	2,714	94%	3,199	3,564	90%	
Cumberland	2,030	2,103	97%	1,241	1,292	96%	1,441	1,565	92%	
East Greenwich	940	975	96%	631	657	96%	687	729	94%	
East Providence	2,091	2,197	95%	1,402	1,494	94%	1,758	1,974	89%	
Exeter-W. Greenwich	740	769	96%	484	503	96%	702	745	94%	
Foster	279	294	95%	NA	NA	NA	NA NA	NA	NA	
Foster-Glocester	NA	NA	NA	665	701	95%	907	990	92%	
Glocester	641	674	95%	NA	NA	NA	NA	NA	NA	
Jamestown	230	241	95%	196	204	96%	NA	NA	NA	
Johnston	1,275	1,344	95%	797	861	93%	790	891	89%	
Lincoln	1,299	1,327	98%	831	864	96%	982	1,054	93%	
Little Compton	166	174	95%	99	106	93%	NA	NA	NA	
Middletown	951	992	96%	574	599	96%	672	717	94%	
Narragansett	586	610	96%	386	403	96%	486	512	95%	
New Shoreham	57	62	92%	27	29	93%	32	35	91%	
Newport	939	991	95%	579	632	92%	637	750	85%	
North Kingstown	1,646	1,707	96%	1,071	1,124	95%	1,392	1,541	90%	
North Providence	1,147	1,202	95%	869	915	95%	1,078	1,170	92%	
North Smithfield	671	697	96%	471	492	96%	472	500	94%	
Pawtucket	3,535	3,729	95%	2,311	2,470	94%	2,191	2,477	88%	
Portsmouth	1,066	1,110	96%	628	659	95%	978	1,039	94%	
Providence	9,725	10,524	92%	5,731	6,427	89%	6,483	7,861	82%	
Scituate	650	676	96%	435	460	95%	517	551	94%	
Smithfield	928	963	96%	666	698	95%	790	849	93%	
South Kingstown	1,353	1,409	96%	997	1,040	96%	1,253	1,330	94%	
Tiverton	752	713	105%	493	532	93%	682	748	91%	
Warwick	4,165	4,366	95%	2,716	2,862	95%	3,550	3,865	92%	
West Warwick	1,420	1,495	95%	869	936	93%	1,001	1,112	90%	
Westerly	1,294	1,352	96%	812	856	95%	1,085	1,164	93%	
Woonsocket	2,506	2,674	94%	1,434	1,563	92%	1,677	1,956	86%	
Charter Schools	680	714	95%	114	120	95%	208	240	87%	
State Operated	24	25	96%	27	29	93%	1,227	1,335	92%	
UCAP	NA	NA	NA	122	136	90%	1	1	100%	
Core Cities	19,485	20,867	93%	11,722	12,898	91%	12,848	15,149	85%	
Remainder of State	35,506	36,990	96%	23,536	24,772	95%	29,238	31,780	92%	
Rhode Island	55,695	58,596	95%	35,521	37,955	94%	43,522	48,505	90%	

### Note to Table

Attendance rates are calculated by dividing "the average daily attendance" by the "average daily membership," as of September 2005. Both measures are provided by the Rhode Island Department of Elementary and Secondary Education.

### Source of Data for Table/Methodology

Rhode Island Department of Elementary and Secondary Education, 2004-2005 school year.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

- Student truancy, ERIC Digest, number 125. (1999). Eugene, OR: ERIC Clearinghouse on Educational Management.
- <sup>2</sup> Baker, M. Sigmon, J.N., & Nugent, M.E. (2001). Truancy reduction: Keeping students in school. *Juvenile Justice Bulletin*. U.S. Department of Justice, Office of Justice Programs, Office of Juvenile Justice and Delinquency Prevention.
- 3.4.13 Increasing student attendance: Strategies from research and practice. (June 2004). Portland, OR: Northwest Regional Educational Laboratory.
- <sup>5</sup> Livingston, A., MPR, Inc. & Wirt, J. (2002). *The condition of education*. (NCES Number: 2002025). Washington, DC: National Center for Education Statistics.
- 6 Truancy, literacy and the courts: A user's manual for setting up a truancy intervention program. (2001). Washington, DC: The American Bar Association.
- <sup>7</sup> Redd, Z., Brooks, J. & McGarvey, A. (2002). Educating America's youth: What makes a difference. *Child Trends Research Brief American Teens*. Washington, DC: Child Trends.
- 8 Urban policies and programs to reduce truancy. (1997). Clearinghouse on Urban Education, ERIC DIGEST.
- <sup>9</sup> Learning support indicators: Technical assistance bulletin. (2002). Providence, RI: Rhode Island Department of Elementary and Secondary Education.
- <sup>10,11</sup> Rhode Island Department of Elementary and Secondary Education, 2004-2005 school year.
- <sup>12</sup> Jekielek, S.M., Moore, K.A., Hair, E.C. & Scarupa, H.J. (2002). Mentoring: A promising strategy for youth development. *Child Trends Research Brief*. Washington, DC: Child Trends.

# **Suspensions**

### **DEFINITION**

Suspensions is the rate of infractions and disciplinary actions per 100 students in kindergarten through twelfth grade in Rhode Island public schools. It does not reflect the total number of students disciplined because each student can receive more than one disciplinary action during the school year. Disciplinary actions include inschool suspensions, out-of-school suspensions, and alternative program placements. Data are for the 2004-2005 school year.

### **SIGNIFICANCE**

Effective school disciplinary practices ensure the safety and dignity of students and educators, preserve the integrity of the learning environment, and address the causes of student misbehavior in order to encourage positive behavior and improve long-term outcomes.1 Out-of-school suspension is one of the most widely used disciplinary techniques, both nationally and in Rhode Island. Suspension may be used for relatively minor offenses, such as attendance infractions and disrespect, as well as for the most serious and dangerous offenses, such as drug-related offenses, weapon possession and assault.<sup>2,3</sup>

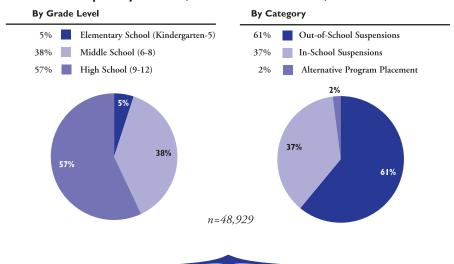
Research has called into question the effectiveness and long-term outcomes of excluding students from school.

Suspension often does not deter students from repeating negative behaviors. Studies show that up to 40% of school suspensions are for repeat offenders and that, for at-risk students, suspension is a predictor of further suspension. Suspended students are also more likely to have poor academic performance and to drop out of school. The psychological and behavioral consequences of exclusion from school include the student's further disempowerment and alienation from peers and teachers.

During the 2004-2005 school year in Rhode Island, 48,929 disciplinary actions were attributed to 18,319 students. The total number of disciplinary actions is more than twice the number of students disciplined because some students were disciplined multiple times.

Low-income and minority students are at increased risk for school suspension and for disproportionately severe disciplinary action in response to relatively minor offenses. <sup>10,11</sup> In Rhode Island in the 2004-2005 school year, 52% of disciplinary actions were to students in the core cities. Of the 18,319 students disciplined, 51% (9,312) were students in the core cities. <sup>12</sup> Of all disciplinary actions, 16,880 (34%) were attributed to 5,536 students enrolled in special education, accounting for 30% of the students disciplined. <sup>13</sup>

# Disciplinary Actions, Rhode Island Schools, 2004-2005



# Disciplinary Actions, Rhode Island Public Schools, 2004-2005

By Type of Infraction	#	%	By Type of Infraction	#	%
Attendance Offenses	17,130	35%	Assault	1,950	4%
Disorderly Conduct	8,497	17%	Harassment/Intimidation/Threat	1,757	4%
Insubordination/Disrespect	7,035	14%	Alcohol/Drug/Tobacco Offenses	1,006	2%
Other Offenses*	4,401	9%	Arson/Larceny/Theft/Vandalism	804	2%
Fighting	3,345	7%	Weapon Possession	333	<b>I</b> %
Obscene/Abusive Language	2,67 l	5%	Total	48,929	100%

Examples of other offenses include forgery, trespassing and communication/electronic devices, etc.

Source: Rhode Island Department of Elementary and Secondary Education, 2004-2005 school year.

- ◆ Students who are suspended are more likely to have a history of poor behavior, academic achievement below grade level, grade repetition, mobility between schools, and attendance at schools with high rates of suspension.¹⁴
- ♦ In Rhode Island in 2004-2005, 12% of the student population was suspended at least once.<sup>15</sup>

# **Suspensions**

icts, 2004-2005

Table 42.	Disciplinary	y Actions, Rhode Island School D	istric
		TYPE OF DISCIPLINARY ACTION	

		TYPE O	F DISCIPLINARY ACT			
SCHOOL DISTRICT	TOTAL # OF STUDENTS ENROLLED	SUSPENDED OUT-OF-SCHOOL	SUSPENDED IN-SCHOOL	ALTERNATE PROGRAM PLACEMENT	TOTAL DISCIPLINARY ACTIONS	ACTIONS PER 100 STUDENTS
Barrington	3,325	80	24	0	104	3
Bristol Warren	3,554	493	1,232	0	1,725	49
Burrillville	2,478	280	685	0	965	39
Central Falls	3,551	644	642	0	1,286	36
Chariho	3,707	314	0	0	314	8
Coventry	5,591	593	6	35	634	11
Cranston	10,701	2,618	0	0	2,618	24
Cumberland	5,134	665	827	0	1,492	29
East Greenwich	2,409	95	20	0	115	5
East Providence	5,829	770	1	0	771	13
Exeter-West Greenwich	2,070	302	0	0	302	15
Foster	310	0	0	0	0	0
Foster-Glocester	1,690	520	0	0	520	31
Glocester	717	9	0	0	9	1
Jamestown	498	11	35	0	46	9
Johnston	3,265	739	1,718	1	2,458	75
Lincoln	3,341	364	139	555	1,058	32
Little Compton	304	0	0	0	0	0
Middletown	2,505	429	127	0	556	22
Narragansett	1,619	115	201	0	316	20
New Shoreham	136	0	0	0	0	0
Newport	2,525	1,143	749	0	1,892	75
North Kingstown	4,533	493	46	1	540	12
North Providence	3,359	542	731	0	1,273	38
North Smithfield	1,821	223	0	0	223	12
Pawtucket	9,113	1,518	865	0	2,383	26
Portsmouth	2,888	4	15	33	52	2
Providence	26,337	9,051	3,104	0	12,155	46
Scituate	1,748	112	2	0	114	7
Smithfield	2,574	247	0	2	249	10
South Kingstown	3,898	741	10	0	751	19
Tiverton	2,093	357	1,082	11	1,450	69
Warwick	11,418	2,102	2,062	0	4,164	36
West Warwick	3,651	1,065	1,206	344	2,615	72
Westerly	3,591	368	0	0	368	10
Woonsocket	6,590	2,539	2,394	3	4,936	75
Charter Schools	1,293	145	14	0	159	12
State-Operated	1,398	190	19	2	211	15
UCAP	137	66	27	12	105	77
Core Cities	51,766	15,960	8,960	347	25,267	49
Remainder of State	97,112	13,586	8,963	638	23,187	24
Rhode Island	151,706	29,947	17,983	999	48,929	32

<sup>\*</sup> Total number of suspensions includes two suspension to two students enrolled in pre-kindergarten

#### Notes to Table

The suspension rate per 100 students is based on the total disciplinary actions for the school district at all grade levels divided by the "average daily membership," as of June 2005.

Total disciplinary actions is the number of incidents resulting in suspension - either in-school or out-ofschool, or placement of the student in an alternate program. The rate does not signify the number of students out of every 100 disciplined, but the number of disciplinary actions assigned per 100 students.

The type of infraction resulting in disciplinary action varies according to school district policy. The type of disciplinary action used for each type of infraction also varies according to school district policy.

State-Operated schools include the Metropolitan Career Technical Center, Rhode Island School for the Deaf and William M. Davies Career Technical High. Charter schools include: Beacon Charter School, Blackstone Academy, CVS Highlander, International Charter, Paul Cuffee Charter School.

# Source of Data for Table/Methodology

Rhode Island Department of Elementary and Secondary Education, 2004-2005 school year.

The denominator (number of students in kindergarten through 12th grade) is the "average daily membership" as calculated by the RI Department of Elementary and Secondary Education.

Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick, and Woonsocket.

### References

<sup>1</sup> Fair and effective discipline for all students: best practice strategies for educators factsheet. (2002). Bethesda, MD: National Association of School Psychologists.

<sup>2,4,6,8,11</sup> Skiba, R. (2000). Zero tolerance, zero evidence: An analysis of school disciplinary practice. Policy Research Report #SRS2. Bloomington, IN: Indiana Education Policy Center.

3,5,14 Sautner, B. (Ed.). (2001). Rethinking the effectiveness of suspensions. Reclaiming Children and Youth, 9(4), 210-214.

(continued on page 149)

# **High School Graduation Rate**

# **DEFINITION**

High school graduation rate is the number of 2005 graduates divided by the estimated size of the twelfth grade class if no students had dropped out.

# **SIGNIFICANCE**

High school graduation is the minimum requisite for college and most employment. The path to high school graduation begins early; research indicates that children who attend quality preschool programs are more likely to graduate from high school.<sup>1</sup>

Several factors contribute to a student's decision to leave school. Repeating one or more grades, ongoing patterns of absenteeism, suspensions, poor grades, and poor achievement on tests are linked to dropping out. Youth who move are more likely to drop out than those with stable housing.2 Student achievement and graduation rates can be improved when schools have high expectations for all students and teachers, provide opportunities for youth to form close relationships with mentoring adults, use innovative and creative curricula and teaching methods, and encourage partnerships between parents, communities and schools.

Students can benefit from access to a broad range of community supports that address academic issues, health problems, nutrition, neighborhood violence, conflicts at home and other factors that can disrupt school performance.<sup>4</sup> Nationally, low-income students are six times more likely to drop out than high-income students.<sup>5</sup>

Young adults who drop out of school are three times more likely to be unemployed or earn lower wages than those with a high school degree.<sup>6</sup> In Rhode Island in 2004, adults without a high school diploma earned a median income of \$21,562 compared to \$28,819 for people with a high school degree or equivalent.<sup>7</sup>

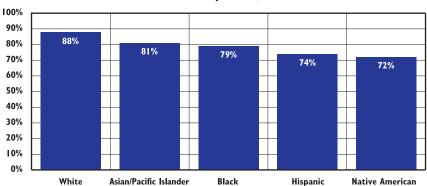
Percent of Teens Who are	
High School Dropouts, Ages 16-19	

	2000	2004
RI	10%	9%
US	11%	8%
National Rank	<b>(*</b>	37th
New England	Rank**	6th

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: KIDS COUNT DATA BOOK: State Profiles of Child Well-Being 2005. (2005). Baltimore, MD: The Annie E. Casey Foundation.

# High School Graduation Rates in Rhode Island by Race, 2004-2005



Source: Rhode Island Department of Elementary and Secondary Education, 2004-2005.

♦ In 2005, in Rhode Island, 85% of all students graduated from high school, including, 88% of White students, 81% of Asian Pacific Islander students, 79% of Black students, 74% of Hispanic students and 72% of Native American students.<sup>8</sup>

# High School Graduation Rates for Youth with Disabilities

- ◆ Although nationally the graduation rate of students with disabilities has increased steadily, students with disabilities achieve at significantly lower levels and are twice as likely to dropout of school than their non-disabled peers.<sup>9</sup>
- ◆ Nationally, the graduation rate of minority students with disabilities is lower than the graduation rate of non-disabled minority students.<sup>10</sup>
- ◆ In Rhode Island, the high school graduation rate in 2004-2005 for students with disabilities was 73%, compared to 85% for all students.<sup>11,12</sup>
- Some approaches to increase the high school graduation rate of students with disabilities include high-quality vocational training, monitoring student behavior, building relationships with caring adults and other students and teaching problem solving skills.<sup>13</sup>

# High School Graduation Rate, Rhode Island, 2004-2005

COMMUNITY CONTEXT							
SCHOOL DISTRICT	% CHILDREN IN POVERTY	% ADULTS COMPLETING HIGH SCHOOL	NUMBER OF STUDENTS ENROLLED	% ENGLISH LANGUAGE LEARNERS	% MINORITY ENROLLMENT	% OF STUDENTS TAKING THE SAT	2004 GRADUATION RATE
Barrington	3%	92%	3,415	<1%	4%	87%	96%
Bistol-Warren	10%	NA	3,626	3%	4%	57%	80%
Burrillville	5%	80%	2,537	<1%	4%	51%	78%
Central Falls	35%	49%	3,656	26%	79%	34%	63%
Chariho	5%	NA	3,880	<1%	4%	59%	89%
Coventry	7%	83%	5,766	<1%	3%	58%	89%
Cranston	8%	79%	11,099	4%	20%	55%	88%
Cumberland	3%	81%	5,299	2%	7%	63%	93%
East Greenwich	4%	93%	2,465	1%	7%	87%	98%
East Providence	10%	71%	6,048	3%	20%	54%	84%
Exeter-W. Greenwich	4%	NA	2,161	<1%	4%	56%	96%
Foster	8%	88%	332	0%	5%	NA	NA
Foster-Glocester	5%	NA	1,683	0%	2%	59%	95%
Glocester	9%	87%	760	0%	4%	NA	NA
Jamestown	3%	93%	523	2%	4%	NA	NA
Johnston	9%	78%	3,268	1%	11%	54%	87%
Lincoln	7%	82%	3,575	1%	7%	67%	100%
Little Compton	1%	91%	327	0%	0%	NA	NA
Middletown	9%	90%	2,566	<1%	14%	62%	95%
Narragansett	8%	91%	1,639	1%	7%	72%	89%
New Shoreham	11%	95%	140	4%	12%	63%	100%
Newport	23%	87%	2,608	3%	41%	61%	79%
North Kingstown	8%	92%	4,714	1%	2%	76%	97%
North Providence	9%	77%	3,533	2%	17%	48%	94%
North Smithfield	2%	82%	1,836	<1%	2%	65%	98%
Pawtucket	21%	66%	9,476	10%	52%	46%	71%
Portsmouth	3%	91%	3,061	0%	6%	69%	97%
Providence	36%	66%	26,741	17%	86%	49%	75%
Scituate	5%	87%	1,818	0%	1%	56%	87%
Smithfield	5%	85%	2,669	<1%	2%	68%	93%
South Kingstown	5%	91%	4,072	<1%	12%	75%	94%
Tiverton	3%	80%	2,177	0%	2%	67%	93%
Warwick	8%	85%	11,892	1%	8%	55%	89%
West Warwick	17%	76%	3,790	2%	14%	40%	66%
Westerly	9%	82%	3,623	2%	10%	56%	91%
Woonsocket	27%	64%	6,821	5%	38%	35%	70%
Charter Schools	NA	NA	1,314	13%	66%	0%	NA
State Operated	NA	NA	1,449	3%	53%	0%	NA
UCAP	NA	NA	139	NA	86%	NA	NA
Core Cities	30%	NA	53,092	13%	66%	46%	72%
Remainder of State	7%	NA	100,504	1%	9%	62%	91%
Rhode Island	15%	78%	156,498	5%	29%	56%	85%

### Source of Data for Table/Methodology

- % children in poverty is from the U.S. Bureau of the Census, Small Area Income and Population Estimates, Children Ages 5-17, 2001. % of adults completing high school or higher is from Census 2000. All other data are from the Rhode Island Department of Elementary and Secondary Education, 2004-2005 school year.
- The denominator for the indicator is the sum of 2005 graduates plus the number of grade 9 dropouts in 2001-02 plus the number of grade 10 dropouts in 2002-03 plus grade 11 dropouts in 2003-04 plus grade 12 dropouts in 2004-05.
- NA: Community has a regional high school.
- Core cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.

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# Teens Not in School and Not Working

# **DEFINITION**

Teens not in school and not working is the percentage of teens ages 16 to 19 who are not enrolled in school, not in the Armed Forces, and not employed. This indicator includes recent high school graduates who are unemployed and teens who have dropped out of high school and are jobless.

# **SIGNIFICANCE**

Improving educational and employment opportunities is especially important for disadvantaged and minority youth in urban settings.1 Youth living in economically disadvantaged families are six times more likely to drop out of high school than their more affluent peers.2 Caring parent-child interactions, positive peer influences, and support from siblings, teachers and mentors can greatly influence a teen's choices and attitudes.3 Mentoring can have a particularly beneficial impact on an adolescent's development. Mentored youth are likely to have fewer absences from school, better attitudes towards school, less drug and alcohol use, and improved relationships with their parents.4

Dropping out of school and not becoming part of the workforce places teens at a significant disadvantage as they transition from adolescence to adulthood. These adolescents have a difficult time getting connected to the job market as young adults and have a less stable employment history than their peers who stayed in school or secured jobs. Unemployed and undereducated youth are at risk for earning low wages, being imprisoned, living in under-resourced neighborhoods, and are at an increased risk of needing public assistance as adults. 6.7

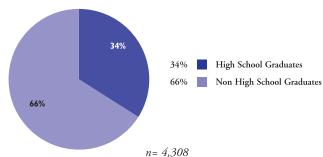
In 2004, 9% of Rhode Island teens ages 16 to 19 were neither in school nor working, a 29% increase from 7% of youth in 2000. This represents an increase of more than 900 young adults that were disconnected from school systems and/or the labor market.<sup>8,9</sup>

	Teens Not in School and Not Working 1990 and 2000						
	2000	2004					
RI	7%	9%					
US	9%	9%					
National Ran	k*	27th					
New England	Rank**	5th					

\*1st is best; 50th is worst \*\*1st is best; 6th is worst

Source: U.S. Bureau of the Census, American Community Survey, 2000, Supplementary Survey Table PCT036 and American Community Survey 2004, Table B14005. Tied with Massachusetts.

# Rhode Island Teens Ages 16-19 Not in School and Not Working by Education, 2004



- ◆ In 2004, there were 4,308 youth ages 16-19 not in school and not working in Rhode Island. Two-thirds of these youth had not graduated from high school.
- ◆ In 2004, females represented 53% of the youth not in school and not working, while males accounted for 47% of the population.

Source: U.S. Bureau of the Census, American Community Survey, 2004. Table B14005. May include some youth who are in the Armed Forces.

# America's Disconnected Youth

- ◆ Black, non-Hispanic and Hispanic youth are more likely than White, non-Hispanic youth to be not in school and not working. In 2004, 12% of Hispanic youth and 10% of Black youth were not in school and not working compared to 6% of White youth.¹⁰
- ♦ Research shows that youth employed while in school, particularly Black, Hispanic and economically disadvantaged youths, are less likely to drop out of high school than youth who do not work during their high school years.<sup>11</sup>

# Teens Not in School and Not Working

Table 44. Teens Not in School and Not Working, Ages 16-19, Rhode Island, 2000

		JOBLESS	JOBLESS	,	
CITY/TOWN	TOTAL NUMBER OF TEENS AGES 16-19	HIGH SCHOOL GRADUATES	NON-HIGH SCHOOL GRADUATES	TOTAL NUMBER OF JOBLESS TEENS	% OF TEENS WHO ARE JOBLES
Barrington	816	7	11	18	2.2%
Bristol	1,701	0	23	23	1.4%
Burrillville	980	3	14	17	1.7%
Central Falls	1,082	66	112	178	16.5%
Charlestown	320	0	0	0	0.0%
Coventry	1,632	9	50	59	3.6%
Cranston	4,233	304	329	633	15.0%
Cumberland	1,449	67	28	95	6.6%
East Greenwich	636	0	0	0	0.0%
East Providence	2,068	75	55	130	6.3%
Exeter	251	5	0	5	2.0%
Foster	232	0	0	0	0.0%
Glocester	551	5	10	15	2.7%
Hopkinton	402	4	16	20	5.0%
amestown	267	0	5	5	1.9%
ohnston	1,080	33	17	50	4.6%
Lincoln	974	0	26	26	2.7%
Little Compton	175	0	16	16	9.1%
Middletown	713	37	18	55	7.7%
Narragansett	739	9	12	21	2.8%
New Shoreham	26	0	0	0	0.0%
Newport	1,740	31	100	131	7.5%
North Kingstown	1,159	13	0	13	1.1%
North Providence	1,262	22	38	60	4.8%
North Smithfield	494	0	0	0	0.0%
Pawtucket	3,684	203	292	495	13.4%
Portsmouth	736	0	12	12	1.6%
Providence	15,673	420	1,138	1,558	9.9%
Richmond	326	16	0	16	4.9%
Scituate	604	44	17	61	10.1%
Smithfield	1,904	11	11	22	1.2%
South Kingstown	3,532	8	11	19	0.5%
Tiverton	769	23	22	45	5.9%
Warren	507	33	33	66	13.0%
Warwick	3,843	60	130	190	4.9%
West Greenwich	300	0	0	0	0.0%
West Warwick	1,341	47	73	120	8.9%
Westerly	1,029	24	23	47	4.6%
Woonsocket	2,179	75	181	256	11.7%
Core Cities	25,699	842	1,896	2,738	10.7%
Remainder of State	35,710	812	927	1,739	4.9%
J Compe	02),		·	-,, 62	

### Sources of Data for Table/Methodology

U.S. Bureau of the Census, Census 2000.

- Core Cities are Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- The denominator is the number of teens ages 16 to 19 according to the Census 2000.

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# Methodology and Acknowledgements

# Methodology

The 2006 Rhode Island KIDS COUNT Factbook examines 60 indicators in five areas that affect the lives of children: Family and Community, Economic Well-Being, Health, Safety and Education. The information on each indicator is organized as follows:

- ◆ *Definition:* A description of the indicator and what it measures.
- ◆ *Significance:* The relationship of the indicator to child and family well-being.
- ◆ *Sidebars:* Current state and national data and information related to the indicator.
- ◆ National Rank and New England *Rank:* For those indicators that are included in the Annie E. Casey Foundation's KIDS COUNT publications, the Factbook highlights Rhode Island's rank among the 50 states, as well as trends since 1996. The New England Rank highlights Rhode Island's rank among the 6 New England states - Connecticut, Maine, Massachusetts, New Hampshire, Rhode Island, and Vermont. Data are from the KIDS COUNT Data Book, State Profiles of Child Well-Being 2005, unless otherwise noted. Data from this publication comes from different data sources depending on the indicator.

- ◆ City/Town Tables: Data presented for each of Rhode Island's cities and towns, the state as a whole and the core cities.
- ♦ Core Cities Data: Six core cities are identified as Rhode Island communities in which more than 15% of the children live below the poverty threshold according to the 2000 Census. They include: Central Falls, Newport, Pawtucket, Providence, West Warwick and Woonsocket.
- ◆ *Most Recent Available Data:* The 2006 Factbook uses the most current, reliable data available for each indicator.
- ♦ New Indicators: One new indicator has been added to the 59 indicators included in the 2005 Rhode Island KIDS COUNT Factbook: "Infants Born at Highest Risk"

### **Numbers**

The most direct measure of the scope of a problem is the count of the number of events of concern during a specified time period - e.g., the number of child deaths between 2000 and 2004. Numbers are important in assessing the scope of the problem and in estimating the resources required to address a problem. Numbers are not useful to compare the severity of the problem from one geographic area to another or to compare the extent of the problem in your state with national standards. For example, a state with

more children might have more low birthweight infants due to the larger number of total births, not due to an increased likelihood of being born with low birthweight.

# **Rates and Percentages**

A rate is a measure of the frequency of an event - e.g., out of every 1,000 live births, how many infants will be breastfed. A percentage is another measure of frequency - e.g., out of every 100 births, how many will be born low birthweight. Rates and percentages take into account the total population of children eligible for an event. They are useful in comparing the severity of the problem from one geographic area to another, to compare with state or national standards or to look at trends over time.

# Sources of Data and Methodology for Calculating Rates and Percentages

For each indicator, the source of information for the actual number of events of interest (the "numerator") are identified within the Source of Data/Methodology section next to the table for that indicator. For each indicator that uses a rate or a percent, the methodology used to estimate the total number of children eligible for the indicator of interest (i.e., the "denominator") is also noted within the Source of Data/Methodology section.

Rates and percentages were not calculated for cities and towns with small denominators (less than 500 for delayed prenatal care, low birthweight infants, and infant mortality rates and less than 100 for births to teens). Rates and percentages for small denominators are statistically unreliable. "NA" is noted in the indicator table when this occurs. In the indicator for child deaths and teen deaths, the indicator events are rare; in these instances, city and town rates are not calculated, as small numbers make these rates statistically unreliable.

### Census Data

General information on state population is taken from four sources: Census 2000, the Current Population Survey, Population Estimates and the American Community Survey. In all city/town tables that require population statistics, data is from Census 2000 as is stated in Source sections. Throughout the text portions of each indicator, all three sources are used and the relevant citation provides clarification on which source data come from. In instances where Census 2000 data is used in a denominator, caution should be taken when comparing new rates with those for past years as the population numbers have changed. Finally, because of improved accuracy of the Current Population Survey, three-year averages

# Methodology

have replaced the five-year averages used in previous Factbooks. Whenever possible, Census data are updated to 2004 using the American Community Survey conducted by the U.S. Bureau of the Census.

# **State Run and Charter Schools**

The state run schools and charter schools included in each table are listed in the Source/Methodology Section next to the table. Charter schools include only independently-run charter schools and not those affiliated with a district. Textron/Chamber of Commerce Academy, Times2 Academy and the New England Laborers'/Cranston Public Schools Construction Career Academy are all district-affiliated charter schools, and consequently their data are reported within district categories instead of the charter school category.

The Urban Collaborative Accelerated Program is listed separately when data are available. RITS is the Rhode Island Training School for Youth, Rhode Island's state owned and operated juvenile correctional facility.

# Methodology for Childhood Immunizations

Due to continual updates and revisions of the required immunizations series for children by the Advisory Committee on Immunization Practices (ACIP), caution should be used when comparing reported data between Factbooks of different years. Childhood immunizations is the percentage of children ages 19 months-35 months who received the entire 4:3:1:3:3:1 series in 2004. In 2003 the required series was 4:3:1:3:3 and in 1995 it was 4:3:1.

# Methodology for Children with Asthma

Data in the 2005 and 2006 Factbooks cannot be compared with previous Factbooks. Previously, asthma hospitalization data included only those cases in which asthma was the primary cause of hospitalization. Data for 1999-2004 include cases in which asthma was listed as the primary or other cause of hospitalization.

# Methodology for Fourth Grade Reading Skills

As of 2000, the manner in which reading scores are calculated changed. In the past, a student was counted as a test taker only if they actually took the test and completed enough of it for a score to be calculated. As of 1999-2000, all students eligible to take the test are counted, whether or not they take the test or score. All students are eligible unless their IEP specifically exempts them or unless they are Beginning English Language Learners. As a result, overall proficiency rates, as reported here, are lower than they were under the previous system of scoring. For instance,

in 1999, under the previous system of scoring, 84% of fourth graders were proficient in basic understanding and 69% in interpretation and analysis.

# Methodology for English Language Learners

Due to a change in methodology, English Language Learners (ELL) cannot be compared with Factbooks previous to 2004. The percentage of ELL is based on the total number of public school children receiving English as a Second Language or Bilingual Education services divided by the "average daily membership," as of June 2005. Using "average daily membership" in the denominator accounts for the mobility of students throughout the course of the academic year.

# Methodology for High Performing Schools

Rhode Island's public school accountability plan specifies a timeline for bringing all students to proficiency by the year 2014. Students are tested in *English Language Arts* and *Mathematics* in grades 3 through 8 plus a high school grade. Schools and districts are classified based on student scores on these tests and test participation rates either over the past 3 years or in the most recent year, whichever is higher. The state has set five equal intermediate goals from the baseline year (2002) to the year 2014 when all schools are expected to meet the goal of

100% proficiency. The first incremental step up in target scores went into effect in 2005. The next is scheduled for 2008.

Schools are measured by the performance of all students on the English Language Arts and Mathematics tests in the aggregate and by specific disaggregated groups: race/ethnicity (Asian, Black, Hispanic, Native American, White), economic disadvantage (school lunch status), special needs (IEP), and limited English proficiency. There must be at least 45 students within each disaggregated group across a 3 year span in order to use the data for school classification. Other factors which influence school classification include test participation rate (target: 95%) and meeting target attendance (for elementary and middle schools) or graduation (for high schools) rates.

If a school has met all targets for all groups and its graduation/attendance rate and its scores for the school as a whole are above the target goals for the year 2011, the school is classified as *high performing*. Schools that have met all targets for the current year are classified as *moderately performing*. Schools that fail to meet targets for the current year are classified as *in need of improvement*. A school that meets its aggregate targets and misses other targets may meet the

continued, next page

# **Methodology**

criteria for being classified as high performing or moderately performing but with an added notation of "with caution" or "safe harbor."

A school that makes significant progress in closing achievement gaps (defined as decreasing the gap between an index score of 100 and its previous year's score by at least 10%) even if it doesn't meet current year targets qualifies for the "safe harbor provision" and avoids the in need of improvement classification. If a high performing or moderately performing school misses only one target or misses both English Language Arts and Mathematics targets for only one student group, it is given a "with caution" status for one year only rather than moved down in classification. Other schools are classified as "improving," "sustaining" or "making insufficient progress" based on their scores relative to previous years.

# **Methodology for School Attendance**

Due to a change in methodology, School Attendance Rates cannot be compared with Factbooks previous to 2004. The attendance rates are based on the "average daily attendance" divided by the "average daily membership," as of June 2005. Using "average daily membership" in the denominator is a more accurate reflection of the mobility of students throughout the course of the academic year.

# **Methodology for Suspensions**

Due to a change in methodology, Suspensions cannot be compared with Factbooks previous to 2004. The suspension rate per 100 students is based on the total disciplinary actions for the school district at all grade levels divided by the "average daily membership," as of June 2005. Using "average daily membership" in the denominator is a more accurate reflection of the mobility of students throughout the course of the academic year.

# Methodology for High School Graduation

Due to a change in methodology, High School Graduation Rates in this Factbook cannot be compared with Factbooks previous to 2004. The Rhode Island Department of Elementary and Secondary Education had changed its method for calculating graduation rates to conform to the National Center for Education Statistics definition. The High School Graduation rate is the sum of 2005 graduates plus the number of grade 9 dropouts in 2000-01 plus the number of grade 10 dropouts in 2001-02 plus grade 11 dropouts in 2002-03 plus grade 12 dropouts in 2003-04.

# Limitations of the Data

In any data collection process there are always concerns about the accuracy

and completeness of the data being collected. All data used in the 60 indicators were collected through routine data collection systems operated by different federal and state agencies. We do not have estimates of the completeness of reporting to these systems.

# Family Income Levels Based on the Federal Poverty Measures

The poverty thresholds are the original version of the federal poverty measure. They are updated each year by the Census Bureau. The thresholds are used mainly for statistical purposes — for instance, estimating the number of children in Rhode Island living in poor families. The poverty threshold is adjusted upward based on family size and whether or not household members

are children, adults or 65 years and over. The 2005 federal poverty threshold for a family of three with two children is \$15,735 and \$19,806 for a family of four with two children.

The poverty guidelines are the other version of the federal poverty measure. They are issued each year in the Federal Register by the Department of Health and Human Services (HHS). The guidelines are a simplification of the poverty thresholds for use for administrative purposes such as determining financial eligibility for certain federal programs. Often, government assistance programs, including many of those administered by Rhode Island use the federal poverty guidelines to determine income eligibility. The figures are adjusted upward for larger family sizes.

# Family Income Levels Based on the Federal Poverty Guidelines

2006 Federal Poverty Guidelines	Annual Income Family of Three	Annual Income Family of Four
50%	\$8,300	\$10,000
100%	\$16,600	\$20,000
130%	\$21,580	\$26,000
185%	\$30,710	\$37,000
200%	\$33,200	\$40,000
225%	\$37,350	\$45,000
250%	\$41,500	\$50,000

Source: U.S. Department of Health and Human Services. (2006). 2006 Federal Poverty Guidelines. Federal Register, 71(15), 3848-3849.

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(continued from page 17)

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